Law Offices

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LETTER OF TRANSMITTAL

TO:

GUAM HOUSING AND URBAN

RENEWAL AUTHORITY

117 Bein Venida Avenue Sinajana, Guam 96910

FROM:

JOYCE C. H. TANG

RE:

Notice of Third Appeal/Protest of GHURA's February 3, 2025 LIHTC Carryover

DATE: February 17, 2025

Allocation Agreement Relating to the 2024 LIHTC QAP

VIA:

Hand Delivery/Service

THE FOLLOWING: IS/ARE TRANSMITTED HEREWITH FOR:

DESCRIPTION

(2) Binders Containing Notice of Third Appeal/Protest of GHURA's February 3, 2025 LIHTC Carryover Allocation Agreement Relating to the 2024 LIHTC QAP with Exhibits 1 - 4

PRINT:	Andrey Aguar
SIGN:	<u></u>
DATE:	2/17/25

CIVILLE & TANG, PLLC

www.civilletang.com

Sender's Direct E-Mail: jtang@civilletang.com

W

February 17, 2025

BY HAND DELIVERY AND ELECTRONIC MAIL

johninguam@gmail.com

Mr. John Rivera
Chairman
Board of Commissioners
GUAM HOUSING AND URBAN RENEWAL AUTHORITY
117 Bien Venida Avenue
Sinajana, Guam 96910

efnapoli@ghura.org

Ms. Elizabeth F. Napoli Executive Director GUAM HOUSING AND URBAN RENEWAL AUTHORITY 117 Bien Venida Avenue Sinajana, Guam 96910

RE: NOTICE OF THIRD APPEAL/PROTEST OF GHURA'S FEBRUARY 3, 2025 LIHTC CARRYOVER ALLOCATION AGREEMENT RELATING TO THE 2024 LIHTC QAP

Dear Mr. Rivera and Ms. Napoli:

Summer Vista II DE, LLC ("Summer Vista II") and Summer Vista III DE, LLC ("Summer Vista III") (collectively, "Summer Vista") hereby gives notice of its formal appeal/protest based on additional information it has discovered related to the improper award of the 2024 LIHTC to Flores Rosa L.L.C. ("Protest #3"):

(1) On January 6, 2025, Summer Vista timely filed Protest #1 which triggered the automatic stay under Guam Procurement Law, 5 G.C.A. § 5425(g). GHURA violated Guam Procurement Law by proceeding with the 2024 LIHTC solicitation when it entered into the GHURA 2025 LIHTC Carryover Agreement with Flores Rosa L.L.C. ("Flores Rosa") on February 3, 2025 ("2025 LIHTC Carryover Agreement"). See Exhibit 1 (2025 LIHTC Carryover Agreement).

- (2) The 2025 LIHTC Carryover Agreement violates IRC Section 42 because the Internal Revenue Code (26 U.S.C. § 42), the governing statutes for LIHTC, requires tax credits to be awarded within the calendar year of the operative QAP, here the 2024 LIHTC QAP.
- (3) The 2025 LIHTC Carryover Agreement violates the 2024 LIHTC QAP because the 2024 LIHTC QAP requires that the carryover agreement allocating the 2024 tax credits be signed by the parties by no later than **December 31, 2024**.
- (4) The 2025 LIHTC Carryover Agreement violates 26 U.S.C. § 42(m)(1) because it attempts to allocate \$1.7 million to Flores Rosa from Guam's 2025 State Housing Credit Ceiling when the QAP for 2025 has not been adopted or published.

The submission of the information forming the bases of Summer Vista's Protest #3 could not have been submitted sooner because GHURA wrongfully delayed its response to Summer Vista's January 24, 2025 Sunshine Act Request seeking copies of all contracts relating to the purported 2024 LIHTC award to Flores Rosa, including any executed Carryover Allocation Agreement. GHURA was required to produce the Carryover Allocation Agreement within four (4) working days under the Sunshine Reform Act of 1999 ("Sunshine Act"), or by January 31, 2025, and only produced two (2) documents on February 7, 2025, seven days late. See Exhibit 4 (Summer Vista's 1/24/2025 Sunshine Act Request and GHURA's 2/7/2025 Sunshine Act Response). GHURA's delay and improper withholding of the 2025 LIHTC Carryover Agreement was wrongful and violated Section 10103(d) of the Sunshine Act. Notably, this is the third time GHURA has wrongfully withheld and delayed production of documents in violation of the Sunshine Act.

This Protest #3 protest/appeal is wholly separate from Summer Vista's original appeal/protest dated January 6, 2025 ("Protest #1") and its subsequent appeal/protest dated February 3, 2025 ("Protest #2).

Protest #3 is in complete reservation of Summer Vista's rights with respect to Protest #1 and Protest #2 and does not constitute a waiver or withdrawal of any of its Protest #1 or Protest #2. As such, this new protest triggers separate obligations upon GHURA.

1. Violation of Automatic Stay under 5 G.C.A. § 5425(g)

The 2025 LIHTC Carryover Agreement was executed in direct violation of the automatic stay imposed by 5 G.C.A. § 5425(g), which was triggered on January 6, 2025 by Summer Vista's Protest #1. GHURA executed the agreement on February 3, 2025.

This Carryover Allocation Agreement was acknowledged, subscribed, and sworn to before me on

GUAM HOUSING AND URBAN RENEWAL AUTHORITY

By Elizabeth F. Napoli
Executive Director

See Exhibit 1 (2025 LIHTC Carryover Agreement, at 4) (emphasis added).

Section 5425(g) of the Guam Procurement Law imposes an automatic stay of the solicitation, and provides in relevant part as follows: "[i]n the event of a timely protest... Guam shall not proceed further with the solicitation or with award prior to final resolution of such protest, and any such further action is void...". The stay prohibits further action related to the 2024 QAP at least until the Appeal before the Office of Public Accountability (OPA-PA-25-0001) is resolved. The 2025 LIHTC Carryover Agreement is therefore void.

2. Failure to Comply with IRC Section 42 LIHTC Regulations

The allocation of the 2024 LIHTC tax credits violates the deadlines established under IRC Section 42 governing the LIHTC program. The issuance of a carryover allocation document, such as the 2025 LIHTC Carryover Agreement, is the method by which GHURA makes an allocation of LIHTC credit.¹

The IRC mandates that LIHTC allocations be made within the same calendar year as the QAP under which they are awarded. See 26 U.S.C. § 42(h)(1)(C). This requirement was also confirmed in IRS Private Letter Ruling 200351024 (December 19, 2003):

... The fact that a credit amount has been reserved does not mean that the actual allocation of the credit has been made; that occurs at a subsequent time during the same calendar year.

There are two methods for allocating § 42 credits. One method of allocating is by the

¹ See 26 C.F.R. § 1.42-6(d) ("When an allocation is made pursuant to section 42(h)(1) (E) or (F), the allocating document is the document meeting the requirements of paragraph (d)(2) of this section."); see also Exhibit 3 (I.R.S. Priv. Ltr. Rul. 200351024 (Dec. 19, 2003)).

issuance of a Form 8609, Low-Income Housing Credit Allocation Certification. The Form 8609 also serves as an information reporting document. The other method of allocating is by the issuance of a carryover allocation document.

The general rule under § 42 of the Code is that an allocation of credit is effective only if it is made by the close of the year that the building is placed in service. Under § 42(m)(2), the state agency is responsible for ensuring that the amount of credit allocated (or received, in the case of credit predicated upon tax-exempt bond financing) does not exceed the amount necessary to ensure project feasibility. As a result, final cost certifications for the project are required before the state agency will issue a Form 8609. Because final cost certifications are usually not obtained before the close of the year a building is placed-in-service and the information on Part I of the Form 8609 must reflect the proper amount of credit allocated (or received), the Form 8609 is rarely used as the document to allocate § 42 credit. Rather, the issuance of a carryover allocating document is the prevalent method by which a state agency makes an allocation of § 42 credit. (emphasis added).

See Exhibit 3 (IRS Private Ruling, at 2) (emphasis added).

Because the 2025 LIHTC Carryover Agreement was signed on February 3, 2025, well after the December 31, 2024 deadline, the allocation of 2024 LIHTC tax credits is not valid. See 26 C.F.R. § 1.42-6(a) ("If a carryover allocation fails to satisfy a requirement ... for making an allocation, such as failing to be signed or dated by an authorized official of an allocating by the close of a calendar year, the allocation is not valid and is treated as if it had not been made for that calendar year.").

3. Failure to Comply with the 2024 LIHTC OAP

Consistent with 26 U.S.C. § 42(h)(1)(C), the 2024 QAP mandates that all allocations must occur within calendar year 2024, meaning the carryover allocation agreement for <u>2024</u> must be signed and submitted by no later than **December 31**, 2024. See excerpts of 2024 QAP below.

II. Allocation of Credits

This QAP sets forth (1) the criteria to evaluate and allocate tax credits to projects which best meet the housing needs of Guam, and (2) the procedure to monitor for compliance with the provisions of the LIHTC Program.

This allocation plan shall be effective for LIHTC reservations and awards in calendar years 2023/2024. The QAP is subject to amendment by the GHURA Board of Commissioners.

See Exhibit 2 (2024 QAP, at 4).

A. QAP Timetable

The QAP timeline is as follows:

- June 24, 2024 to July 05, 2024 Public Comment Period
- July 23, 2024 Presentation to GHURA BOC for approval
- July 25, 2024 to October 25, 2024 QAP/Application Open to the Public
- October 25, 2024 Application Closes/Final Submissions
- October 28, 2024 to November 8, 2024 Evaluation Panel Review/Final Scoring
- November 12, 2024 Final Recommendation to the GHURA BOC/Award Decision
- December 31, 2024 Final day Carryover Allocation Submission

See Exhibit 2 (2024 QAP, at 5) (emphasis added).

The 2025 LIHTC Carryover Agreement was executed on February 3, 2025, well after the December 31, 2024 "Final day Carryover Allocation Submission" date, and is therefore not compliant with the 2024 QAP deadline requirement.

4. The 2025 LIHTC Carryover Agreement Violates 26 U.S.C. § 42(m)(1)

GHURA failed to allocate LIHTC tax credits before December 31, 2024. Consequently, the 2023/2024 unallocated credits (including the \$1.7 million tax credits purported to be allocated to Flores Rosa) were carried over into Guam's 2025 State Housing Credit Ceiling² and, as of January 1, 2025, can only be allocated under the 2025 QAP, after the 2025 QAP has been properly adopted and published.

The 2025 LIHTC Carryover Agreement attempts to allocate the \$1.7 million tax credit from the 2024 QAP from the 2025 tax ceiling. See excerpt of 2025 LIHTC Carryover Agreement below.

² "State Housing Credit Ceiling" is the amount of LIHTC allocation applicable to any state for any calendar year. It is calculated as an amount equal to the sum of—(i) the unused state housing credit ceiling (if any) of such state for the preceding calendar year, (ii) the greater of—(I) \$1.75 multiplied by the state population, or (II) \$2,000,000, (iii) the amount of state housing credit ceiling returned in the calendar year, plus (iv) the amount (if any) allocated under subparagraph (D) to such state by the Secretary. See 26 U.S.C. § 42(h)(3)(C).

GUAM HOUSING AND URBAN RENEWAL AUTHORITY

Low Income Housing Tax Credit

2025 Carryover Allocation Agreement

Pursuant to Section 42(h)(1)(E) of the Internal Revenue Code

This Carryover Allocation Agreement is made and entered into by and between the Guarn Housing and Urban Renewal Authority ("GHURA") and the Owner Identified in Section I below as of the date indicated in Section VI below (the "Agreement"). This agreement provides for the allocation of 2024 Low Income Housing Tax Credits pursuant to Section 42(h)(1)(E) of the Code (as defined below) in the amount specified in Section VI below (the "Tax Credits") or the "housing credit dollar amount". The allocation of Tax Credits made in this agreement is subject to (i) all terms and conditions stated herein, including, without limitation, (ii) all terms and conditions of GHURA's Low Income Housing Tax Credit Qualified Allocation Plan (the "Qualified Allocation Plan"), the application and related materials submitted in connection with this allocation of Tax Credits (collectively, the "Applications"), and (iii) all requirements of Section 42 of the Internal Revenue Code of 1986, as amended, including, without limitation, all subsequent tax legislation duly enacted by the Congress of the United States, United States Treasury, Regulations proposed or in effect with respect to the code and revenue procedures, revenue rulings or other published determinations of the Treasury Department or Internal Revenue Service of the United States (collectively, the "Code").

See Exhibit 1 (2025 LIHTC Carryover Agreement, at 1) (emphasis added).

Because the 2025 QAP has not been adopted and published, the 2025 LIHTC Carryover Agreement violates the statutory requirement that all LIHTC allocations must be made pursuant to a publicly reviewed and approved QAP. See 26 U.S.C. § 42(m)(1). Compliance with an approved QAP is a fundamental condition for LIHTC awards. See 26 U.S.C. § 42(m)(1)(A); see also 26 C.F.R. § 1.42-17 (mandating that allocations follow a structured, fair, and transparent process).

GHURA's attempt to allocate the \$1.7 million tax credit to Flores Rosa from the 2024 QAP wrongfully and illegally allocates tax credits from the Guam 2025 State Housing Credit Ceiling and is therefore void. Furthermore, GHURA's failure to stay the solicitation upon filing of Protest #1 on January 6, 2025, violates the automatic stay under 5 G.C.A. § 5425(g).

It is unlawful for GHURA to make an allocation of tax credits in a manner that circumvents regulatory safeguards, disregards governing law, and lacks transparency and procedural fairness. The LIHTC program is intended to be administered in a manner that ensures fair, equitable, and lawful distribution of housing credits, consistent with both federal and local requirements. The foregoing facts establish that GHURA has failed to comply with Guam and federal statutory mandates, acted beyond its authority, and undermined the integrity of the LIHTC allocation process.

Summer Vista expressly reserves the right to supplement this protest as additional facts are discovered.

Sincerely,

Joyce C.H. Tang

Enclosures: Exhibits 1 to 4

Exhibit 1

GUAM HOUSING AND URBAN RENEWAL AUTHORITY Low Income Housing Tax Credit 2025 Carryover Allocation Agreement Pursuant to Section 42(h)(1)(E) of the Internal Revenue Code

This Carryover Allocation Agreement is made and entered into by and between the Guam Housing and Urban Renewal Authority ("GHURA") and the Owner identified in Section I below as of the date indicated in Section VI below (the "Agreement"). This agreement provides for the allocation of 2024 Low Income Housing Tax Credits pursuant to Section 42(h)(1)(E) of the Code (as defined below) in the amount specified in Section VI below (the "Tax Credits") or the "housing credit dollar amount". The allocation of Tax Credits made in this agreement is subject to (i) all terms and conditions stated herein, including, without limitation, (ii) all terms and conditions of GHURA's Low Income Housing Tax Credit Qualified Allocation Plan (the "Qualified Allocation Plan"), the application and related materials submitted in connection with this allocation of Tax Credits (collectively, the "Applications"), and (iii) all requirements of Section 42 of the Internal Revenue Code of 1986, as amended, including, without limitation, all subsequent tax legislation duly enacted by the Congress of the United States, United States Treasury, Regulations proposed or in effect with respect to the code and revenue procedures, revenue rulings or other published determinations of the Treasury Department or Internal Revenue Service of the United States (collectively, the "Code").

I. OWNER:

Name: Flora Rosa Gardens, LLC

Attention: Robert P. Salas II

Address: 202 Hilton Road, PFM #7, Tumon, Guam 96913

Contact: (671) 688-8454

Email: rob.salas@pfmguam.com

Federal ID No.: EIN 66-1083040

II. PROJECT:

Name: Flores Rosa Gardens

Number: [Project Number first two letters and 4 digits example: GU-24-00]

Address: LOT NUMBER 2144-1D-7, Tamuning, Guam

(Refer to Exhibit A for legal description.)

III. BUILDING IDENTIFICATION NUMBERS: GU-24-00001 to GU-24-00003

(Refer to Exhibit B for further details.)

IV. ANTICIPATED PLACED-IN-SERVICE DATE: September 30, 2026 (This project must be Placed-in-Service on or before September 30, 2026.)

V. AGENCY:

Guam Housing and Urban Renewal Authority 117 Bien Venida Avenue Sinajana, Guam 96910

Federal ID No.: 96-0001279

VI. DATE OF ALLOCATION: December 10, 2024

The housing credit dollar amount awarded from the 2024 pool is [\$1,793,120.00]. This housing credit dollar amount is derived from GHURA's evaluation of the Project. GHURA will evaluate the Project a final time in connection with the Project being placed-in-service, provided all documentation required by GHURA in connection with a placed-in-service application, including without limitation a final certified cost information acceptable to GHURA, is submitted no later than June 30, 2027. As a result of this final evaluation, GHURA will make a final determination of the housing credit dollar amount to be reflected on the IRS form(s) 8609 issued by GHURA for the Project and the housing credit dollar amount may be less than or equal to but never more than the amount supported by the project's reasonable eligible basis.

VII.OWNER'S TOTAL REASONABLY EXPECTED ADJUSTED ELIGIBLE BASIS: [\$15,325,815.00].

The Owner's actual basis, including land costs as of the date of this Agreement is [\$15,589,553.00]. The percentage of the actual basis as of the date of this Agreement to the total reasonably expected basis in the Project is [101.72%].

To meet Carryover Allocation requirements, the Owner must submit the Cost Certification for the ten percent (10%) test and the deed vesting title to the property in Owner no later than **June 30, 2025**.

An independent Certified Public Accountant's opinion (or other professional determination satisfactory to the Authority) demonstrating compliance with Section 42 of the Code and Internal Revenue Service carryover regulation, that at least ten percent (10%) of the Owner's total reasonably expected basis in the Project has been incurred, together with such other evidence as the Authority shall deem necessary to permit it to make a determination that such requirement has been met.

- VIII. Pursuant to the Housing Assistance Tax Act of 2008 (Division C, Title I, Section 3002 of the Housing and Economic Recovery Act of 2008) the applicable percentage(s) for each building in the Project that is not federally subsidized shall be nine percent (9%).
- IX. GHURA may, in its sole discretion, deem the allocation of Tax Credits made in this Agreement cancelled by mutual consent if there is any failure to comply with all terms, conditions, and requirements of this Agreement, the Applications, the Qualified Allocation Plan, or the Code. Once so cancelled, neither the Owner, the Project, nor any other person or entity shall have any right to claim Tax Credits based on this Agreement or the Application and GHURA shall have no liability therefore.
- X. GHURA will issue an IRS Form 8609 for each building in the Project only if all terms, conditions, and requirements of the Agreement, the Applications, the Qualified Allocation Plan, Reservation Agreement and Code are met. The total of the housing credit dollar

- amounts reflected on the IRS Form 8609 for each building in the Project may be less than or equal to the housing credit dollar amount specified in Section VI above.
- XI. GHURA has made the allocation of Tax Credits reflected in Section VI above and entered into this Agreement solely in reliance on information provided and representations made by or on behalf of the Owner in the Applications. This Agreement and the allocation of Tax Credits reflected herein do not constitute a representation, warranty, guaranty, advise or suggestion by GHURA as to (i) the qualification of the Project, or any building contained within the Project, for Tax Credits, or (ii) the feasibility or viability of the Project and no person or entity in any way now or subsequently with the Project or any other person or entity may rely on this Agreement and the allocation of Tax Credits reflected herein or on any other statements, written or oral of GHURA for such purposes.
- XII. The Owner hereby agrees and acknowledges that the determination made in Section VI above and the sufficiency of evidence supporting the determination may be subject to future revision by GHURA or the Internal Revenue Service.

This Carryover Allocation Agreement was acknowledged, subscribed, and sworn to before me on.

GUAM HOUSING AND URBAN RENEWAL AUTHORITY

____ Date: 02/03/2025

Executive Director

USA Territory of Guam

County of SINAJANA

Before me KATHUEEN JEAN P. TATTINGPING Notary Public of the state and county mentioned, personally appeared Elizabeth F. Napoli, with whom I am personally acquainted (or proved to me on the basis of satisfactory evidence), and who upon oath, acknowledged herself to be the Executive Director of the GUAM HOUSING AND URBAN RENEWAL AUTHORITY, the within named bargainor, and that she as such, executed the foregoing instrument for the purpose therein contained, by signing the name of the GUAM HOUSING AND URBAN RENEWAL **AUTHORITY** by herself as **Executive Director**.

Witness my hand and seal, at the office, this 30 day of RBRUARY, 2025.

Notary Public

My commission expires: MAR 12, 2027

This Carryover Allocation Agreement was acknowledged, subscribed, and sworn to before me on.

FLORES ROSA GARDENS, LLC

Ву: _____

Date: 1/30/2025

ROBERT SALAS II
Managing Member

USA Territory of Guam

County of Minunity

(village)

Before me Varca P. Aguar, a Notary Public of the state and county mentioned, personally appeared ROBERT SALAS II, with whom I am personally acquainted (or proved to me on the basis of satisfactory evidence), and who upon oath, acknowledged himself to be the Managing Member of FLORES ROSA GARDENS, LLC, the within named bargainor, and that he as such, executed the foregoing instrument for the purpose therein contained, by signing the name of the FLORES ROSA GARDENS, LLC by himself as the Managing Member.

Witness my hand and seal, at the office, this 200 day of January, 2025.

Notary Public

My commission expires:

too 13.2025

VANESSA R. AGUON NOTARY PUBLIC In and for Guam, U.S.A.

In and for Guam, U.S.A.
My Commission Expires: FEB. 13, 2025
275G Farenholt Ave PMB 304 Tamuning, GU 96913



EXHIBIT A Legal Description

LOT NUMBER 2144-1D-7 (Subdivision of Lot 2144-1D), MUNICIPALITY OF TAMUNING, (Formerly Dededo), TERRITORY OF GUAM, Estate Number 58815, SUBURBAN, as said Lot is marked and designated on DRAWNING NUMBER MSM-519TD71, as L.M. Check Number 541 - FY 71, as described in that Retracement and Parcelling Map, dated JUNE 04, 1971 and recorded JUNE 15, 1951 at the Records Division, Department of Land Management, Government of Guam, under Document Number 102857.

AREA: 4,046.81 +/- SQUARE METERS

EXHIBIT BBuilding Identification Numbers (BIN) Information

BIN	Buildin g Type	Expected Placed-in-Service Date	Reasonably Anticipated Adjusted Eligible Basis	Applicabl e Fraction	Estimated Qualified Basis	Maximum Credit Percentage	Maximum Credit Allocated
GU-24-00001							
GU-24-00002 GU-24-00003	New	08/30/2026	\$15,325,815	100%	\$19,923,560	9%	\$1,793,120
						1	
					<u> </u>		
		Totals	\$15,325,815		\$19,923,560		\$1,793,120

Exhibit 2

2024 LOW INCOME HOUSING TAX CREDIT QUALIFIED ALLOCATION PLAN

Approved by GHURA BOC 7/23/2024

GHURA developed this Qualified Allocation Plan (QAP) which sets forth (1) the criteria to evaluate and allocate tax credits to projects which best meet the housing needs of Guam, and (2) the procedure to monitor for compliance with the provisions of the Low-Income Housing Tax Credit Program.

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I. Introduction

A. Low Income Housing Tax Credit

The Low-Income Housing Tax Credit (LIHTC) Program, created by the Tax Reform Act of 1986, is intended to encourage the construction or rehabilitation of low-income rental units. The LIHTC program provides tax incentives to developers who build or rehabilitate affordable rental housing for low-income households. The LIHTC program is administered by the Internal Revenue Service (IRS) and state housing finance agencies (HFAs). GHURA has been designated the HFA responsible for administering the LIHTC program.

The LIHTC program is authorized under Section 42 of the Internal Revenue Code. The QAP is authorized under Section 42(m)(1)(A) of the Internal Revenue Code. This section requires each state to develop a QAP that is consistent with the LIHTC program's overall goals and objectives.

B. Purpose and Scope

The purpose of this QAP is to establish the policies and procedures for the allocation of Low-Income Housing Tax Credits (LIHTCs) in Guam. The QAP provides guidance to developers, investors, and other stakeholders on the criteria and priorities that the Guam Housing and Urban Renewal Authority (the "Agency") will use to award LIHTCs to eligible affordable housing projects.

This QAP is intended to support GHURA's mission of promoting the development of safe, decent, and affordable housing for low-income households in Guam. Through the LIHTC program, the Agency seeks to incentivize the private sector to invest in the development and preservation of affordable rental housing that serves the needs of low-income households.

The QAP establishes the eligibility requirements, scoring criteria, and other policies and procedures that the Agency will use to allocate LIHTCs to eligible projects. The QAP also describes the public input process, the application process, and the compliance and monitoring procedures that the Agency will use to ensure that LIHTC projects meet the program's requirements.

The QAP is based on the Agency's analysis of the state's housing needs, market conditions, and other relevant factors. The QAP reflects the Agency's priorities for this year and is subject to change based on changes in housing needs, LIHTC demand, and other factors.

The QAP is not intended to establish binding rules or regulations, but rather to provide guidance to developers, investors, and other stakeholders on the Agency's LIHTC allocation process. The Agency may make exceptions or modifications to the QAP on a case-by-case basis if it determines that such exceptions or modifications are necessary to further the program's goals and objectives.

C. The Public Input Process

The public input process for LIHTC typically involves several steps. First, GHURA will hold a public meeting or hearing to gather input from interested parties, including developers, community organizations, and residents. These meetings provide an opportunity for stakeholders to share their perspectives on the states affordable housing needs, and to offer suggestions for how LIHTC can be used to address those needs.

Once GHURA has received input from stakeholders, it will develop the QAP based on Guam's priorities and criteria for awarding tax credits to developers. The QAP is then made available to the public for comment which is hosted by the agency. After the public comment hearing, GHURA will consider the feedback, finalize the QAP and open it up for developers to submit an application.

D. Housing Needs Assessment

Guam's current rental market is strong due to the driven presence of military personnel and the rising costs for residential construction. Individuals and families are finding rental units are for more desirable than mortgages due to the high cost of living. Despite the numerous LIHTC projects throughout island, public housing, and housing assistance programs, there is still a high demand for affordable housing. In addition, populations such as the disabled, elderly, veterans, and the homeless are finding a scarcity in affordable housing to meet their special needs.

In order to alleviate the pressures or demand, Guam through this QAP should consider the following:

- 1- or 2-Bedroom units for individuals/smaller families
- 3- or 4-Bedroom units for larger families
- Veteran Affair units
- Elderly Housing units

II. Allocation of Credits

This QAP sets forth (1) the criteria to evaluate and allocate tax credits to projects which best meet the housing needs of Guam, and (2) the procedure to monitor for compliance with the provisions of the LIHTC Program.

This allocation plan shall be effective for LIHTC reservations and awards in calendar years 2023/2024. The QAP is subject to amendment by the GHURA Board of Commissioners.

The QAP will utilize a point system to rank projects based upon the evaluation criteria established. The ranking of projects, along with all other relevant data, will determine the priorities to be followed by GHURA in allocating tax credits to the projects under consideration. The scores derived from the point system will be a component of the overall evaluation, and not the sole determining factor for the awarding of tax credits. In addition to the scores derived, GHURA will review all relevant data required in the application. GHURA retains the option to approve or reject applications based on GHURA's assessment of Guam's housing needs during the period covered by the QAP. Projects selected under this QAP shall be evaluated as to the minimum amount of tax credits required in order to make the project feasible.

The 2024 Guam QAP will focus on housing for smaller families, deconcentration of poverty and prevention of disparate impact to the neighborhood and surrounding community.

GHURA provides greater emphasis on larger projects wherein 80% of the project will consists of 1-to-2-bedroom units. There will be no cap as to how many units for the development, however, projects will be encouraged to maximize the number of units developed using the maximum number of credits possible.

Guam's 2024 tax credit allocation total is \$6,545,000(\$3,185,000 issued on October 18, 2022 under Rev. Proc. 2022-38 for CY2023 allocation and \$3,360,000 issued on November, 2023 under Rev. Proc.

2023-34 for CY2024 allocation). Applicants seeking housing credit allocations in excess of the 2024 total must demonstrate the financial capability to complete the project or show that the project can be scaled to fit the available 2024 funding. Although forward commitments of future allocation funds are permitted, those commitments are subject to approval by the GHURA Board of Commissioners and are not guaranteed. GHURA supports and encourages applicants to consider the merits of mixed financing in pursuit of sustainable affordable development.

A. QAP Timetable

The QAP timeline is as follows:

- June 24, 2024 to July 05, 2024 Public Comment Period
- July 23, 2024 Presentation to GHURA BOC for approval
- July 25, 2024 to October 25, 2024 QAP/Application Open to the Public
- October 25, 2024 Application Closes/Final Submissions
- October 28, 2024 to November 8, 2024 Evaluation Panel Review/Final Scoring
- November 12, 2024 Final Recommendation to the GHURA BOC/Award Decision
- December 31, 2024 Final day Carryover Allocation Submission

B. Threshold Requirements

There are several threshold requirements for housing developments receive tax credits both on the federal and state level.

1. Federal Threshold Requirements

- a) The project must be a residential rental property (either new construction or rehab).
- b) The property owner must commit to one of two possible low-income occupancy rules—the 20-50 rule, which stipulates that at least 20 percent of the units must be occupied by households with incomes at or below 50 percent of the area median income, or the 40-60 rule, which requires at least 40 percent of the units must be occupied by households at or below 60 percent of the area median income.
- c) The affordable units have maximum rent levels (including utilities) set at 30 percent of gross household income for households at the maximum income limit. For example, if a unit is restricted to households earning 60 percent of AMI, a household with a gross income of 50 percent of AMI would have to spend more than 30 percent of their income on rent. Some households fill that gap with other housing assistance, such as housing vouchers.
- d) Tax credits are allocated only for the construction costs of the affordable units—so-called "qualified construction costs"—though the project could have a mix of affordable and market-rate units, and could include commercial and/or community space.
- e) Property owners must operate under the income and rent restrictions for at least 30 years.

2. GHURA's Threshold Requirements

- a) Set Asides Applicants will determine which set aside they will utilize for the project.
 - 9% Credits Set Aside: Applicants are advised that the agency will administer 9% LIHTC credits only to be used for the following:

- a. Construction of a New Building. The term "New Building", as defined by Section 42 of the IRC, is "a building the original use of which begins with the taxpayer." Rehabilitation of existing inventory but excluding acquisition costs of real estate, buildings, and depreciable assets from eligible basis (no acquisition LIHTC).
- b. Substantial Rehabilitation projects that do not have other federal funds. Federal funds include loans and bonds with below market-rate interest. Rehabilitation is "substantial" if a minimum amount is spent on each rent-restricted lower-income unit or 10% is spent on the "eligible basis" (Eligible Basis = Total Development Costs Land Acquisition) during a 24-month period, whichever is greater.
- ii. Income Averaging Set Aside
 The Consolidated Appropriations of 2018 established a new inc

The Consolidated Appropriations of 2018 established a new income averaging set aside for LIHTC developments. (Please refer to Appendix 1 for income average guidelines.)

- b) Market Study: A comprehensive Market Study of the housing needs of low-income individuals in the area to be served by the project by a disinterested third party must be submitted as part of this application. The Market Study shall be completed at the Owner's expense. Any applicant failing to submit a Market Study or submits a Market Study with a date older than 6 months before the date of application submission will not be considered for an award of tax credits. (Market Study requirements are specified in Appendix 2.)
- c) Site Control and Zoning: To receive consideration for an award of LIHTC, the applicant must have control of the site in a form acceptable to GHURA. Evidence of site control shall be submitted with the application for Low Income Housing Tax Credits. Site control shall be substantiated by providing evidence in the form of an executed lease or sale option agreement, fee simple deed, executed land lease, or any other documentation acceptable to GHURA. Evidence of site control must be provided for all proposed sites. Applicant should have a site that is properly zoned and ready for development. Zoning should include the description, land use classification, whether your project will conform to existing zoning for the property and documentation.

All lease terms must extend a minimum of five (5) years past the minimum affordability period.

d) Capital Needs Assessment (For projects acquiring an existing property. All Units need to be reviewed.)

To ensure that the proposed rehabilitation of the project is adequate and that the property will have a useful life that exceeds the compliance and additional use period (collectively the Extended Use Period). A capital needs assessment of the property by a competent third party shall be submitted with the application. A capital needs assessment is a qualified professional's opinion of a property's current physical condition. It identifies deferred maintenance, physical needs and deficiencies, and material building code violations that

- affect the property's use, structural and mechanical integrity, and future physical and financial needs. The Capital Needs Assessment shall identify any work that must be completed immediately to address health and safety issues, violation of Federal or local law, violation of local code, or any work necessary to ensure that the building can continue to operate as affordable housing.
- e) Public Housing Waitlist/Homeless Services Programs: Applicant shall certify that all low-income units will be made available to people on the waiting list for public housing, and/or acceptable homeless service programs. The following shall be submitted with the application:
 - i. Copy of the letter submitted to the local public housing authority which administers the public housing waiting lists that units will be available.
 - ii. Copy of the letter submitted to the Guam Homeless Coalition that provides services and programs to participating homeless services providers that units will be available.
- f) Smoke Free: All projects will be smoke free. Owners must prohibit smoking in all indoor common areas, individual living areas (including balconies and car ports), and within 20 feet of building entries or ventilation intakes. A non-smoking clause must be included in the lease for each household.
- g) Phase I Environmental Assessment Required for all applications. For acquisition/rehabilitation projects, the Phase I Environmental Assessment should address lead-based paint and asbestos.
- h) Proof of Non-Profit Status

If applying under the Federal non-profit set aside, submit the following:

- i. Articles of Incorporation
- ii. Copy of a current 501(c)(3) IRS Tax Exemption Letter
- i) Minimum Affordability Period:
 - i. Applicants requesting an award of 9% LIHTC must commit to a minimum affordability period of 45 years.
 - ii. Acquisition/Rehabilitation of an Existing Building used for housing applicants: affordability period must also exceed any pre-existing affordability period by no less than 30 years.

III. Selection Criteria

Each application will be evaluated and awarded points in accordance with the following criteria. Unless otherwise indicated, all references to low-income unit(s) or low-income rental unit(s) shall mean low-income housing tax credit unit(s).

Application must have a minimum score of 77 out of 111 points to be considered for award. Selection Criteria are as follows:

	CRITERIA	POINTS
1	Project Location and Proximity	20
2	Project Financial Feasibility/Viability	18
3	Project Characteristics	12
4	The populations served by the Project	15
5	Developer, owner, and management team experience and capacity	12
6	The community support and involvement for the project and its impact on the neighborhood	5
7	The affordability of the rents and the length of the affordability period	14
8	Local/Federal Government Support	2
9	Qualified Non-Profit Organization	1
10	Qualified Census Tract	2
11	Replacement of existing public housing units	1
12	Project will receive project-based rental assistance	1
13	Historic Nature of the Project	1
14	Developer Fee	7

Criteria 1. (20 Points) Project Location and Proximity

The location of the project and its proximity to amenities, services, transportation, and jobs will have an impact on the quality of life and economic opportunities for low-income households. Please note this criterion consists of four subcategories: (1) proximity to public transportation; (2) proximity to grocery stores; (3) proximity to health care facilities; and (4) proximity to employment hubs. Each subcategory will be worth up to 5 points, depending on the distance from the proposed location to the nearest amenity or service. Distance is measured by driving distance using Google maps or a similar service. Please provide evidence through market study Points will be awarded as follows:

Subcategory	Distance	Points Available
	Less than 5 miles	5 Points
Public Transportation	5 – 10 miles	4 Points
Table Hansportation	10 – 15 miles	3 Points
	More than 15 miles	0 Points
	Less than 5 miles	5 Points
Grocery Store/Shopping	5 – 10 miles	4 Points
drocery store/shopping	10 – 15 miles	3 Points
	More than 15 miles	0 Points
*	Less than 5 miles	5 Points
Health Care Facilities	5 – 10 miles	4 Points
Treatti Care racintles	10 – 15 miles	3 Points
	More than 15 miles	0 Points
	Less than 5 miles	5 Points
Employment Hubs	5 – 10 miles	4 Points
- Employment habs	10 – 15 miles	3 Points
	More than 15 miles	0 Points

Criteria 2. (18 Points) Project Financial Feasibility/Viability

The financial feasibility and viability of the project and its sources and uses of funds helps ensure that project is economically sound, has sufficient funding resources, and can sustain its operations and affordability over time. Applicants should consider including commitment letters, letters of interest or term sheets from experienced LIHTC investors. This criterion is worth 18 points and will consists of three subcategories: (1) debt coverage ratio; (2) operating expense ratio; and (3) sources and uses of funds. The points are awarded as follows:

Subcategory	Standard or Benchmark	Points Available
	The ratio of net operating income to debt service	6 points for a ratio 1.2
Debt Coverage Ratio	payments. A higher ratio indicates ability to repay	4 points for a ratio between 1.15 and 1.19 2 points for a ratio between 1.10 and 1.14
	debt	O points for a ratio below 1.10
	The ratio of operating expenses to effective	6 points for a ratio 45%
Operating Expense ratio	gross income. A lower	4 points for a ratio between 46% and 50%
, , , , , , , , , , , , , , , , , , , ,	ratio indicates greater efficiency in managing	2 points for a ratio between 51% and 55%
	costs.	0 points for a ratio above 55%
	The amount and type of funding sources and how	6 points for percentage of equity above 80%
Sources and uses of funds	they are allocated to different project costs. A higher percentage of	4 points for percentage of equity between 70% and 80%
	equity indicates greater financial strength and	2 points for percentage of equity between 60% and 70%
	commitment.	O points for percentage of equity below 60%

Criteria 3. (12 Points) Project Characteristics

The design and quality of the project are important in providing affordable housing that is attractive, functional, durable and comfortable for the residents and the community. The energy efficiency, accessibility, and sustainability features of a project are important for reducing the environmental impact of the housing, lowering the operating costs, and enhancing the health and well-being of the residents. Projects are encouraged to incorporate as much features as possible.

Subcategory	Description	Points Available
Unit Layout/Space Efficiency	Efficient floor plans that maximize usable space, adequate storage space in each unit, optimal natural lighting and ventilation, and innovative design solutions to optimize small spaces. 80% of the project should consist of 1-to-2-bedroom units.	2 points
Universal Design and Accessibility	Barrier-free access to units and common areas, adherence to accessibility guidelines for doorways, hallways, and bathroom, and inclusion of adaptive design features for individuals with disabilities. If development is a multi-family multi-story project, ground level units should incorporate designs for individual with disabilities.	2 points
Architectural Compatibility and Neighborhood Integration	Design that complements the existing architectural style of the neighborhood; use of materials and colors that blend well with the surroundings; and engagement with community stakeholders to incorporate their feedback.	2 points
Energy Efficiency and Sustainability Design	Integration of energy-efficient building envelope and insulations, specification of high-efficiency HVAC systems and lighting, incorporation of renewable energy generation systems, and use of sustainable materials and construction practices. Projects are encouraged to incorporate green building certifications i.e. energy efficiency, LEED certifications and should provide evidence.	2 points
Community Spaces and Amenities	Provision of common areas for social interaction and communication, inclusion of amenities such as playgrounds, gardens, or fitness facilities.	2 points

Durability and Maintenance	Selection of high-quality construction materials and finishes and implementation of durable and low maintenance building systems.	2 points	
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Criteria 4. (15 Points) The populations served by the Project

Successful LIHTC projects service populations of variety both to address the housing needs of the community and give opportunities for special populations to live in affordable housing. Points will be awarded to populations with special housing needs, homeless and at-risk populations, and certain preferences. Projects are encouraged to incorporate one or more types of populations and provide evidence to what extent of services or amenities will be available to each in the application.

Subcategory	Description	Points Available
	Physical Disabilities: preference may be given to projects that allocate a percentage of units to individuals or households with physical disabilities, ensuring accessibility features and accommodations.	
	Mental Health Conditions: projects that provide supportive housing or partner with service providers to offer mental health services may receive additional points.	
	Seniors: preference may be given to projects specifically designed for elderly individuals or households with features that support aging in place, such as grab bars, accessible entrances, or proximity to senior centers.	
Special Needs	The project will set-aside at least 20% of all units for tenant populations with special housing needs. Persons with special housing needs may include the physically and mentally disabled. Units intended to serve the homeless must be used as permanent supportive housing, as regulation forbids the use of LIHTC projects as transient homeless shelters. To receive consideration for this criterion:	5 Points
	A. The project must commit to provide case management or services specific to this population or special facilities to accommodate the physically disabled. (Please provide details of the services and/or special facilities i.e. what ADA standards and designs will be incorporated in unit construction or facilities? How many units will meet ADA standards, if any?	
	B. The Market Study shall specifically address the housing needs for the special needs group.	
Homeless and At-Risk Populations	Homelessness: projects that reserve units for individuals or households transitioning from homelessness may receive priority.	5 Points

	Foster Youth or Emancipated Youth: preference may be given to projects that allocate a portion of units specifically for foster youth aging out of the system or supportive services for these individuals. Domestic Violence Survivors: projects that prioritize housing for survivors of domestic violence and offer supportive services may receive additional points.	
	Local Residents: preference may be given to individuals or families who currently reside in the local community or have strong ties to the area, promoting community stability and integration. Veterans: projects that allocate units or collaborate with veteran support organizations to provide housing for military veterans may receive preference.	
Preferences	Displaced Individuals or Families: special consideration may be given to households that have been displaced due to natural disasters, eminent domain, or other emergencies, ensuring they have access to affordable housing.	5 Points
	Individuals with Children: The Project will serve tenant populations of individuals with children and provide evidence through the service of programs for children.	

Criteria 5. (3-12 Points) Developer/Owner, and Management Team experience and capacity.

	Description	Points Available
Developer/Owner Experience	Developer/Owner (or any member/staff of the development team) has a record of successfully completing LIHTC projects. Developer/Owner has an understanding of the LIHTC program, application process, and compliance requirements. Developer/Owner has the financial stability and capacity i.e., the ability to secure financing, managing costs, and handle any unexpected expenses that may arise during the project.	6 points

	Developer/Owner (or any member/staff of the development team) has no record of LIHTC projects but has experience of building affordable housing projects of similar design.	
	Developer/Owner has made efforts to research and understand the LIHTC program, the application process and compliance requirements	3 points
	Developer/Owner has the financial stability and capacity i.e., the ability to secure financing, managing costs, and handle any unexpected expenses that may arise during the project.	
	Developer who have a track record of chronic or substantive non-compliance, returned allocations or failed projects.	
	Developer has no experience in LIHTC projects or the LIHTC program	0 points
	Management team has experience with LIHTC properties, a track record of successfully meeting LIHTC compliance requirements, understanding of income certifications and handling the unique challenges that come with managing affordable housing	
	Management team can assess the property for maintenance and upkeep to maintain high-quality standards, addressing maintenance issues promptly and can conduct regular inspections to ensure property remains in good condition	6 points
Management Team	Management team has the ability to provide supportive services to low-income residents, can emphasize tenant satisfaction, communication, and responsiveness.	
	Management team has no experience in servicing LIHTC properties but has experience in servicing projects of similar design.	
	Management team will be able assess the property for maintenance and upkeep to maintain high-quality standards, addressing maintenance issues promptly and can conduct regular inspections to ensure property remains in good condition	3 points
	Management team will have the ability to provide supportive services to low-income residents, can emphasize tenant satisfaction, communication, and responsiveness.	

Criteria 6. (5 Points) The community support and involvement for the project and its impact on the neighborhood

LIHTC projects should take into consideration the following in regards to the community support and involvement:

Subcategory	Description	Points Available
Community Engagement Strategy	Project will include local stakeholders and decision-making processes	1 Point
Partnerships with Local Organizations	Project will partner with local organizations that provide support services to residents	1 Point
Community Development Initiatives	Projects developer/management team will support community development initiatives beyond the LIHTC property, such as support for economic development or neighborhood revitalization projects.	
Community Outreach and Education	Project will make efforts to educate the community about the LIHTC program and affordable housing options, including hosting informational sessions or participating in community events.	1 Point
Tenant Input and Feedback This could include tenant meetings, surveys, suggestion boxes or other channels of communication. The management team that actively seeks and values tenant input demonstrates the commitment to resident empowerment and community building for better LIHTC projects.		1 Point

Criteria 7. (14 Points) The affordability of the rents and the length of the affordability period

The affordability of rents and the length of the affordability period are critical for the LIHTC developments. Factors such as the percentage of units set aside for low-income tenants compared to the Area Median Gross Income (AMGI) helps ensure the commitment to maintain affordable rents and to keep it within the LIHTC program guidelines. LIHTC developments typically have minimum affordability period of 15 years, but some developments may have longer commitments.

Subcategory	Description	Points Available
	100% of the project to households earning 60% or less of AMGI	8 Points
Affordability of Rents	60% of the project to households earning 60% or less of AMGI, or 80% of the project to households earning 50% of less of AMGI.	4 Points
	40% of the project to households earning 60% or less of AMGI, or 60% of the project to households earning 50% or less of AMGI	2 Points
	15-year compliance period plus 46 years or more	6 Points
Length of Affordability Period	15-year compliance period plus 30 years extended use period	4 Points
	15-year compliance period plus 15 years extended use period	2 Points
	15-year compliance period no extended use period	0 Points

Criteria 8. (0-2 Points) Local/Federal Government Support

The project will receive a below market loan or grant from a federal agency or Government of Guam agency other than GHURA which, in total amounts to 10% or more of the total development cost.

Description	Points Available
The project has not applied for a below market loan or grant from a federal agency or Government of Guam agency, or if the total amount applied for is less than 10% of total development costs.	
	0 Points
The project has applied for a below market loan or grant from a federal agency or Government of Guam agency. Documentation must provide evidence that an application for financing has been submitted.	
	1 Point
The project has received a commitment from a federal agency or Government of Guam agency. A copy of a commitment letter or contractual agreement must be included in the application.	
	2 Points

Criteria 9. (1 Point) Qualified Non-Profit Organization

The project will be owned by a qualified non-profit organization as defined in Section 42(h)(5)(B), (C) of the Internal Revenue Code.

Description	Points Available
If the answer to the question is NO	0 Points

organizatio	ver to the question is YES , the organization must be a qualified non-profit on at time of application submission. Organization must exist in and be	
	o do business in Guam. In addition, the following must be submitted: Articles of Incorporation Copy of a current 501(c)(3) IRS Tax Exemption Letter for the Qualified	1 Point
3.	Non-Profit Organization Most recent Treasury Form 990 with all supporting documentation, as filed with the IRS	
4.	The Qualified Non-Profit Organization is required to have a physical office on Guam	

Criteria 10. (0-2 Points) Qualified Census Tract

Project characteristics, including whether the project includes the use of existing housing as part of a community revitalization plan

Project is located in Qualified Census Tract. The project will redevelop existing housing, which contributes to a concerted community revitalization plan as determined by GHURA.

Description	Points Available
The project is located in a Qualified Census Tract.	1 Point
The project will contribute to a community revitalization plan. (Copy of the plan to be submitted with the completed Application for GHURA's review to claim the point.)	1 Point
The project is neither located in a Qualified Census Tract nor contributing to a community revitalization plan.	0 Points

To receive consideration for this criterion, applicant must provide an explanation on how this project is in compliance with such plan and its benefit to the overall community. The applicant must provide a letter of interest or a binding agreement with the government agency administering the community revitalization plan.

Criteria 11. (1 Point) Replacement of existing public housing units

Project includes the development of new housing to replace existing public housing units.

	Points Available
If the answer to the question is NO	0 Points
If the answer to the question is YES	1 Point

To receive consideration for this criterion, the applicant must provide a letter of interest or a binding agreement from the local administering Public Housing Authority to participate in a HUD-approved activity.

Criteria 12. (0-1 Points) Project will receive project-based rental assistance.

Project will be receiving project-based rental assistance subsidies which would result in eligible tenants paying approximately 30% of their gross monthly income towards rent. Eligible programs shall include, but not be limited to, the Rural Development 515 Loan Program and HUD Housing Choice Voucher/Section 8 Project-Based Rental Assistance Program.

	Points Available
If the answer to the question is NO	0 Points
If the answer to the question is YES	1 Point
If the whole project has a secured authorization for project-based subsidies then 1 point will be awarded.	

Criteria 13. (0-1 Points) Historic Nature of the Project

The proposed project will preserve the historic nature of an existing building.

The proposed project involves the preservation of a building(s) on a national or state historic registry.

	Points Available
If the answer to the question is NO	0 Points
If the answer to the question is YES	1 Point

Criteria 14. (0 to 7 Points) Developer Fee

The applicant elects to limit the total Developer Fee as a percentage of the total development cost (excluding developer fee and reserves) as presented in the application. The Developer Fee includes total fees paid to the Developer, including, but is not limited to, consulting fees, project management fees, developer overhead, and developer fees. Architectural, Engineering, Accounting, and Legal fees are not included as the Developer Fee.

Applicants receive scores for this criterion based on the table below. Please note the different categories for New Construction vs. Acquisition / Rehabilitation applications.

New Construction		Acquisition / Rehabilitation			
		Fee on Acquisition		Fee on Rehabilitation	
Fee	Points	Fee	Points	Fee	Points
18% > Fee ≥ 16%	0	13% > Fee ≥ 11%	0	18% > Fee ≥ 16%	0
16% > Fee ≥ 14%	1	11% > Fee ≥ 9%	1	16% > Fee ≥ 14%	1
14% > Fee ≥ 12%	2	Fee < 9%	3	14% > Fee ≥ 12%	2
12% > Fee ≥ 10%	3			Fee < 9%	4
10% > Fee ≥ 8%	5				
Fee < 8%	7				

IV. Rights of GHURA

The awarding of tax credits rests solely with the GHURA Board of Commissioners. Further, GHURA retains its discretionary authority to approve or disapprove any post-award modifications to the project.

GHURA reserves the right to disapprove any application or project for any tax credit reservation or allocation, regardless of ranking under the criteria and point system as contained in Sections III of this QAP. GHURA shall have the authority to defer consideration of any application if such deferral is deemed in the best interest of meeting housing needs.

GHURA reserves the right, in its sole discretion, to do the following:

- (i) Hold back a portion of the annual federal housing credit ceiling for use during later reservation cycles,
- (ii) Carryover a portion of the current year's housing credit ceiling for allocation to a project which has not yet been Placed in Service, and
- (iii) Issue a reservation for the next year's housing credit ceiling.

GHURA is required under the IRC of 1986, as amended, to allocate the minimum amount of tax credits required to make a project feasible. The determination of the amount of tax credits to be reserved or allocated to a project shall be made solely at the discretion of GHURA. GHURA may, at the time of issuance of the IRS Form(s) 8609 for the project, decrease the amount of tax credits allocated to a project based on the actual cost and financing of the project.

GHURA may, at its sole discretion, conduct a special round after the final scheduled round for a year for projects (i) where the applicant's tax counsel has attested to an itemization of how the ten percent test prescribed by Internal Revenue Code Section 42(h)(1)(E) will be met; (ii) which have no deficient application items; and (iii) for which all exhibits have been submitted ("Year-End Round"). Year-End Round projects will receive a Carryover Allocation, not a reservation of LIHTCs, which may contain certain conditions and time periods for satisfying them. The circumstances for conducting a Year-End Round are (1) availability of LIHTCs and (2) potential loss of LIHTCs to the national pool. When a Year-End Round is being conducted, applicants need to satisfy the above requirements in order to receive a Carryover Allocation; and LIHTCs will be processed on a first-come-first-served basis and allocated to the extent available and to the extent applications can be processed.

GHURA in no way represents or warrants to any interested party which may include, but is not limited to, any developer, project owner, investor or lender that the project is, in fact, feasible or viable.

No GHURA member, officer, agent or employee shall be personally liable concerning any matters arising out of, or in relation to, the reservation or allocation of Low-Income Housing Tax Credits.

V. Fees

The following fees are associated with the Low-Income Housing Tax Credit program. GHURA reserves the right to adjust the fees due to changing circumstances annually each January 1. All fees shall be paid via Cashier's Check and made payable to **Guam Housing and Urban Renewal Authority**.

Application Fee

An Application Fee of \$1,500 per application shall be payable at the time of submission of the application. The fee shall be the same for all applicants.

Good Faith Deposit

A good faith deposit of ten percent (10%) of the first year's federal tax credits reserved shall be payable at the time the executed binding agreement is submitted to GHURA. Upon allocation and issuance of the IRS Form 8609, eighty percent (80%) of the good faith deposit shall be retained by GHURA as an administrative fee. The remainder of the good faith deposit may be refunded to the applicant in the sole discretion of GHURA. Failure to meet any of the elections made in the scoring criteria, participation elements, or requests for additional credits at the time of application or after may result in the retention of the entire good faith deposit by GHURA.

Compliance Monitoring Fee

Please refer to Section 'VI. Compliance Monitoring Plan' for more details regarding the Compliance Monitoring Fee.

Qualified Contract Processing Fee

Qualified Contract Fee of \$150 per unit for all units

Attorney's Fees and Costs:

In the event of a dispute or litigation regarding a QAP Agreement, the prevailing party shall be entitled to collect reasonable attorney's fees, costs, and expenses.

VI. Compliance Monitoring Plan

Summary

GHURA shall monitor compliance with all applicable Federal Program requirements for the period a project is committed to providing low-income rental units. GHURA will require that all qualified tenants of a project be certified upon occupancy and be re-certified annually to ensure compliance. Projects shall be required to maintain copies of the income certification for each tenant on forms approved by GHURA. Projects will also be required to maintain records regarding number of rental units (including number of bedrooms and size of square footage of each bedroom); percentage of total rental units that are low-income units; rent charged on each rental unit including utility allowances; number of occupants in each low-income unit for those buildings receiving tax credits prior to 1990; documentation regarding vacancies in the building; eligible and qualified basis of the building at the end of the first year of the credit period, and at the end of each year until required set-asides are met; and character and use of the nonresidential portion

of the building that is included in the building's eligible basis, all in accordance with the rules published by the Internal Revenue Service.

GHURA may perform an audit annually but at a minimum, once every three years, and shall have access to all books and records upon notice to the project owner.

Annually, owners of low-income housing tax credit projects will be required to certify to GHURA that for the previous year,

- the minimum set-aside requirement was met;
- there was no change in the applicable fraction, or an explanation if there was a change; appropriate income certifications and documentation have been received for each low-income tenant;
- each low-income unit was rent-restricted in accordance with the Code;
- all units were for use by the general public and used on a no transient basis (except for transitional housing for the homeless as provided for in the Code);
- each building was suitable for occupancy, taking into account local health, safety and building codes;
- there was no change in the eligible basis in the project, or an explanation if there was a change;
- all tenant facilities included in the eligible basis were provided on a comparable basis without charge;
- rentals of vacancies were done in accordance with the Code;
- rentals of units were done in accordance with the Code if any tenant's income increased above the limit allowed by the Code;
- a Restrictive Covenant document was in effect for the project, for those buildings receiving credits after 1989, all in accordance with the rules published by the Internal Revenue Service.

If GHURA becomes aware of non-compliance, the Internal Revenue Service shall be notified in accordance with the rules published by the Internal Revenue Service.

Please consult with your tax attorney and/or LIHTC consultant regarding Internal Revenue Code regulations. Owners are responsible for keeping abreast of current LIHTC Program requirements.

The guidelines outlined below in sections B through K pertain to projects allocated Low Income-Housing Tax Credits in Guam.

Compliance

Owner/Manager Training

Owners, managing agents, and on-site managers should attend or document that they have recently attended training on management and compliance prior to leasing any units, but no later than receipt of IRS Form 8609, which certifies an allocation of tax credits. Training may be required following significant or repeated noncompliance events. At minimum, such training should cover key compliance terms, qualified basis rules, determination of rents, tenant eligibility, file documentation, next available unit procedures and unit vacancy rules, agency reporting requirements, record retention requirements, and site visits.

Set Aside

The project must comply with the low-income set-aside requirements of Section 42 of the Internal Revenue Code- as chosen by the owner at the time of receiving the credits. The minimum requirements are either:

- 1. 20 percent or more of the units are occupied by tenants having a household income of 50 percent or less of the area median gross income (the "20-50 requirement"), or
- 2. 40 percent or more of the units in the project are occupied by tenants having a household income of 60 percent or less of the area median gross income (the "40-60 requirement").
- 3. Election of income averaging for new LIHTC developments where LIHTC Qualified Units (Units) may serve households earning up to 80% of the Area Median Income (AMI) so long as the average income limit of the Qualified Units is 60% or less of AMI. Designated income levels for Qualified Units may be set at 10% increments between 20% and 80% of AMI. See Appendix 1 for further guidance.

Tenant income is calculated in a manner consistent with the determination of annual income under Section 8 of the United States Housing Act of 1937, as directed by the Internal Revenue Code. Area median incomes are determined annually by the U.S. Department of Housing & Urban Development (HUD), and are available from GHURA.

Rent

Units in the project must be rent-restricted to thirty (30) percent of the imputed income limitations based on unit size as provided in Code Section 42(g)(1). This rent restriction must be maintained throughout the Term of the Compliance and Extended-use period. See 'Rent Restrictions' in this section for further information.

Term of Compliance

Projects receiving a LIHTC allocation after January 1, 1990, must comply with eligibility requirements for the extended use period [initial 15-year period (compliance period), in addition to the 15 or more years (extended use period)] determined by elections indicated in the Restrictive Covenant Document. The Restrictive Covenant Document must be recorded before credits are allocated.

Annual Certification

These and other compliance requirements as listed in Section 'A. Summary' must be certified annually by the owner through the submission of the Annual Report. The Annual Report includes the Owner's Certificate of Continuing Program Compliance and shall be submitted by February 1 of each year throughout the compliance/extended-use period.

Records Retention

The Annual Report and the supporting documentation verifying the information on the Annual Report must be kept for a minimum of six (6) years after the due date (with extensions) for filing the federal income tax return for that year. The records for the first year of the credit period,

however, must be retained for at least 6 years beyond the due date (with extensions) for filing the federal income tax return for the last year of the compliance period of the building, in accordance with published IRS guidelines.

IRS Form 8609

Owner shall complete Part II of IRS Form 8609 and submit with subsequent Annual Reports.

Qualified Basis Tracking Sheet (QBTS)

This form shall be submitted annually until the required set-asides are established. Documents will provide information on original tenants qualifying each building for tax credits minimum set-asides, and other set-asides.

Status Reports

This report is to be submitted annually by owners in such format as required by GHURA or its Authorized Delegate to document and track the continuous compliance of tax credit units. The documents report data that tenants are income eligible at move-in, that the occupants of LIHTC units are re-certified at least on an annual basis and that the unit rents are restricted. Documentation will also indicate compliance with the vacant unit rule and 140% rule. The tracking of tax credit units substantiates the maintenance, increase or reduction of each BIN's qualified basis.

Qualifying Households

Applicants for low-income units should be advised early in their initial visit to the project that there are maximum income limits which apply to these tax credit qualified units. Management should explain to the tenants that the anticipated income of all persons expecting to occupy the unit must be verified and included on a Tenant Income Certification (TIC) prior to occupancy, and re-certified on an annual basis. Applicants should be informed of other Internal Revenue Service requirements such as the Student Rule and Recertification.

Unborn Children

In accordance with the HUD Handbook 4350.3, owner shall include unborn children in determining household size and applicable income limits. If permitted by state laws, owner shall require documentation of pregnancy in such circumstances.

Student Households

In accordance with the Internal Revenue Code, a household comprised entirely of full-time students may not be counted as a qualified household, unless the household meets at least one exception. Refer to the Internal Revenue Code for additional guidelines on the exceptions. Owner shall utilize a lease provision requiring tenants to notify managing agent of any change in student status.

Calculating Anticipated Tenant Income

Owner shall qualify tenants by calculating household income using the gross income the household anticipates it will receive in the 12-month period following the effective date of the

income verification or Recertification. Anticipated income should be documented in the tenant file by third party verification whenever possible, or by an acceptable alternate method of verification with documentation as to why third-party verification was not available. Owner shall use current circumstances to project income, unless verification forms or other verifiable documentation indicate that an imminent change will occur. Owner shall refer to HUD Handbook 4350.3 for guidance on the proper calculation and verification of income and assets per IRC regulations.

Certification

Upon acceptance of an applicant to the project, a TIC must be completed for the applicant and certified to by the applicant and the owner. The form is a legal document which, when fully executed, qualifies the applicants to live in the set-aside units in the project.

The TIC must be executed along with the lease prior to move-in. No one may live in a unit in the project unless certified and under lease.

The original copy of the executed TIC form is to be retained in the applicant's file. The TIC and the supporting documentation verifying the TIC must be kept for a minimum of six (6) years after the due date (with extensions) for filing the federal income tax return for that year. The records for the first year of the credit period, however, must be retained for at least 6 years beyond the due date (with extensions) for filing the federal income tax return for the last year of the compliance period of the building, in accordance with published IRS guidelines.

Recertification

For 100% LIHTC set-aside projects, annual recertifications are not required a0fter January 1, 2014. However, Owners <u>must recertify</u> households <u>at least once</u> on the first anniversary of their initial tenancy.

For projects with less than 100% set-aside:

To ensure each unit is complying with the LIHTC income restrictions, GHURA requires (a) the owner to annually recertify each tenant's income and household composition and (b) each tenant is to report certain changes in income and household composition which occur between regularly scheduled recertification.

If the income of the tenants in a unit who have been previously verified increases above 140 percent of the applicable income limitation, the unit may continue to be counted as a low-income unit as long as the next available unit of comparable or smaller size is occupied by a qualified low-income tenant, and the rent continues to be restricted for the initial unit.

Each tenant's annual recertification is to be completed within one year of last recertification. The request for recertification shall be made between 60 and 90 days before the effective date, and it must clearly state that the tenant has ten (10) calendar days in which to contact the owner to begin recertification processing. The notice must also state the days and hours available for the interview, the information the tenant should bring to the interview, and how and whom to contact to schedule the interview.

Upon re-verification of the tenant's income, the owner shall complete a new TIC, which shall be certified to by the owner or owner's designee.

Past-Due Recertification

A recertification is considered past due if the TIC form for the tenant is not certified by tenant and owner within twelve months of the last recertification.

Rent Restrictions

Projects receiving Low-Income Housing Tax Credits after January 1, 1990 must comply with the following procedures:

- Units in the project must be rent-restricted to 30% of the imputed income limitations for each
 unit, based upon HUD area median incomes and size of units. Rents are imputed by bedroom
 size in the following manner: a unit which does not have a separate bedroom 1 individual;
 and a unit with 1 or more separate bedrooms 1.5 individuals per bedroom.
- Gross rent does not include any payment for various rental assistance programs and supportive service assistance as outlined in Section 42 of the Code. Gross rent must include any allowance for utilities.

HUD publishes the area median incomes for each state and territory annually. Updated income limits must be implemented pursuant to IRS Revenue Ruling 94-57, "Taxpayers may rely on a list of income limits released by HUD until 45 days after HUD releases a new list of income limits, or until HUD's effective date for the new list, whichever is later." Rents may be increased accordingly as the area median income increases.

If the income of the tenants in a unit who have been previously verified increases above 140 percent of the applicable income limitation, the unit may continue to be counted as a low-income unit as long as the next unit of comparable or smaller size is occupied by a qualified low-income tenant, and the rent continues to be restricted for the initial unit.

Eviction of Tenants

Once an eligible tenant has been certified and admitted to the project, the tenant may not be displaced solely due to an increase in the tenant's household income beyond the restricted limit.

Audits

The project may be subject to a management audit by GHURA or its Authorized Delegate annually but, at a minimum, once every three years. Notification of an audit shall be given to the owner at least 30 days prior to such audit. The results of the management audit and the recommendations for corrective action to protect and maintain the project shall be transmitted to the owner within thirty (30) days following the completion of the audit.

The purpose of the audit will be to conduct a physical inspection of the building and/or project, and, for at least 20 percent of the project's low-income units, to inspect the units and review the low-income certifications, documentation supporting the certifications, and rent records for the tenants in those units. The audit may also consist of a review of first year tenant records, a review of the documentation supporting the Annual Report, and any other documentation necessary for GHURA to make a determination as to whether the project is not in compliance with the Code.

When conducting tenant file reviews, GHURA's and its Authorized Delegate's reviews shall include, but not be limited to:

- completed rental application, including certification of assets and disposal of assets, if applicable;
- tenant income certification completed for move-in and current year, including all required signatures and dates;
- income verification(s) completed and documented;
- assets verified in accordance with IRC regulations;
- student eligibility documentation;
- lease and lease addendums completed at move-in;
- utility allowance on file;
- review of first year tenant records which qualified the project initially for tax credits

The owner shall have a period of thirty (30) days in which to respond to the findings of the management audit. GHURA shall review the owner's response to determine the extent to which the issues raised in the management audit letter are addressed. Findings, whether corrected or not, will be reported to the IRS.

See Section 'Non-compliance Penalties' for information on notification to the IRS of any non-compliance found in the management audit.

Rural Housing Service (RHS) and Tax-exempt Bond Issue Projects
In accordance with the published IRS guidelines on compliance monitoring, an exception may be granted to RHS projects under its section 515 program and buildings or projects of which 50 percent or more of the aggregate basis is financed with the proceeds of tax-exempt bonds.

The IRC regulations allow for exception of a building from the inspection requirement if the building is financed by RHS under the section 515 program, the RHS inspects the building [under 7 CFR part 1930(C)], and the RHS and the allocating agency enter into a memorandum of understanding, or other similar arrangement, under which the RHS agrees to notify the allocating agency of the inspection results. Irrespective of the physical inspection standard selected by the allocating agency, a low-income housing project under section 42 of the Internal Revenue Code must continue to satisfy local health, safety and building codes. A memorandum of understanding has not been executed between GHURA and RHS.

Annual Reports, QBTS, Compliance Monitoring Status Reports and other reports are still required of RHS projects. Although GHURA has allowed the use of the RD 1944-8, the form does not determine eligibility for specific LIHTC requirements. Owners need to determine whether the TIC will be used or a worksheet will be attached to RD 1944-8 to determine eligibility under the IRC. Management audits will still be conducted as indicated herein.

An owner who for some reason is not able to make any of the required certifications stated on the Annual Report or other requirements must inform the Agency immediately of such inability, as well as explain the reason for said inability.

Reporting Requirements

- a. The LIHTC Annual Report must be submitted annually by February 1 of each year throughout the compliance/extended use period.
- b. Part II of the IRS Form 8609 must be completed by the owner and submitted with initial Annual Report.
- Qualified Basis Tracking Sheets (QBTS) are submitted at a minimum annually with LIHTC Annual Report until all set-asides are established.
- d. Status Reports are submitted annually by owners with Annual Report to document and track the continuance compliance of tax credit units throughout the compliance/extended-use period.

These forms must be sent in to GHURA or its Authorized Delegate at the address shown in Section II.

The Certification of Eligibility and LIHTC forms listed above are available from GHURA. Additionally, GHURA has data regarding HUD area median incomes, maximum rental rates, income verification information and third-party verification forms.

Fees

A compliance monitoring fee of up to \$50 per unit for all units (for the 1st year full inspection) and \$25 per unit for all units (once every 3 years after 1st year full inspection) within each project shall be charged annually for administrative expenses. This fee shall be submitted with the LIHTC Annual Report for each year of the compliance/extended-use period. GHURA reserves the right to adjust fees due to changing circumstances annually each January 1. It will be the responsibility of GHURA to inform the owner of any changes in the annual compliance fee prior to the submission of fees. The compliance monitoring fee will be effective as of the Placed-in-Service date for the first building.

Non-compliance Penalties

The penalty for non-compliance with the LIHTC Program is the potential recapture of the credits awarded and interest on the amount recaptured. The Internal Revenue Service shall determine penalties for non-compliance.

Upon determination by GHURA of non-compliance with the LIHTC Program, the owner shall be notified and given thirty (30) days to correct any discovered violations. In accordance with the Internal Revenue Service's published guidelines on compliance monitoring, GHURA will be required to notify the IRS within forty-five (45) days after the end of the thirty-day correction period, whether or not the non-compliance is corrected. GHURA will be given the opportunity on the IRS form to indicate whether the owner has corrected the non-compliance. GHURA may extend the correction period, up to a total of six (6) months, if it is determined by GHURA that good cause exists for granting such an extension. In such case, the IRS will not be notified until the end of the extended correction period.

Extended Use Period

After the initial 15-year compliance period is the Extended Use Period, GHURA is no longer required to report instances of non-compliance to the IRS. Compliance during the Extended Use Period (EU Compliance Policy) will concentrate on enforcing the requirements of the LIHTC program through the term of the Declaration of Restrictive Covenants for Low Income Housing Credit recorded on the property. The EU Compliance Policy is largely based on the procedures of the initial compliance period. Unless noted below, the policy and procedure for compliance during the initial compliance period shall continue to apply to the extended use period.

Effective Date

The EU Compliance Policy shall be effective on the first day after the expiration of the initial 15-year compliance period for the last building placed in service in the project. Generally, the extended use compliance period will begin on January 1 of the year after the expiration of the initial 15-year compliance period of the last building placed in service and be in effect until the end of the extended use period.

Income and Rent Set Aside

Owners are subject to the Section 42 occupancy and rent restrictions required in the Declaration of Land Use Restrictive Covenants for Low-Income Housing Credits.

Student Households

As GHURA wants to ensure that properties in the extended use period are not used as dormitory housing, a modified student eligibility requirement will be enforced. During the extended use period, a household comprised entirely of full-time students will qualify as long as at least one member of the household is an independent student or is a student in grades Kindergarten through 12 (including home schooled minors studying course material within these grades). An independent student is defined as one who is not claimed as a dependent on his/her parent's tax return (proof required).

Available Unit Rule / 140% Rule

For projects which include market rate units, the Available Unit Rule and the 140% Rule do not apply during the extended use period. The percentage of tax credit units as specified in the Declaration of Restrictive Covenants for Low Income Housing Credits must be maintained throughout the extended use period.

Certification and Recertification

Certification of tenants at the time of move-in shall be required during the extended use period according to the same procedure as the compliance period. Recertification of tenants will not be required during the extended use period. However, if any adults are added to the household, then the household must be re-certified.

Unit Transfers

During the extended use period, unit transfers are allowed without a new income qualification. Documentation of all unit transfers that occur shall be submitted as part of the Reporting Requirements.

Reporting Requirements

- 1. The LIHTC Annual Report must be submitted annually by February 1 of each year throughout the extended use period.
- 2. **Status Reports** are submitted annually by owners with the Annual Report to document and track the continuing compliance of tax credit units throughout the extended use period.

Site Audits

Commencing within three years after the expiration of the Compliance Period, site audits for projects may be conducted at least once every **five** years. Projects that have substantial outstanding non-compliance beyond the correction period based on the findings of the most recent site audit may be subject to more frequent site audits.

Owner Inspection

Owners shall conduct an annual physical inspection of each unit and common areas in the project.

Correction Period and Non-compliance Penalties

Upon determination by GHURA of non-compliance with the LIHTC Program during the extended use period, the owner shall be notified and given thirty (30) days to correct any discovered violations. GHURA may extend the correction period on a case-by-case basis, up to a total of six (6) months, if it is determined by GHURA that good cause exists for granting such an extension. Owners may request GHURA to review all outstanding non-compliance issues for a property once per calendar year after the initial correction period. Any owner and constituent entities involved in management and ownership of a project with an unresolved finding of non-compliance beyond the initial correction period may be deemed to be Not in Good Standing by GHURA's Fiscal Department. Owners must clear all outstanding non-compliance issues to be deemed in Good Standing with GHURA.

Appeal

All appeals shall be resolved in accordance with GHURA's Appeals and Process Procedure, copies of which are maintained at GHURA's office.

Other

High-Cost Area Designation. Newly constructed buildings located outside of designated Difficult to Develop Areas or Qualified Census Tracts qualify as a high cost area. The additional LIHTC available from the "basis boost" will be used to offset the high cost of construction and land throughout the island.

Appendix I Income Averaging Guidelines

GHURA Guidelines for Utilizing the Income Averaging Minimum Set-Aside for Applications under Consideration or Already Approved

The Consolidated Appropriations Act of 2018 establishes income averaging as a new minimum set-aside election for new LIHTC developments. It allows LIHTC Qualified Units to serve households earning as much as 80% of Area Median Income (AMI) so long as the average income limit of the Qualified Units is 60% or less of AMI. Designated income levels for Qualified Units may be set at 10% increments between 20% and 80% of AMI. GHURA will accept proposals for utilizing income averaging in application that are under consideration, have already been approved or have already initially closed, subject to the requirements outlined below.

General Requirements for All Income Averaging Proposals:

- Utilization of income averaging requires GHURA consent
- Proposals will not be accepted without evidence of approval by the syndicator/investor
- Changes in the AMI bands must be supported by a market study
- Proposals must maintain the requirements of any GHURA funding award
- A revised application and associated exhibits may be required
- If the use of income averaging triggers higher fees for compliance monitoring, the increase will need to be incorporated in the project budget

Additional Requirements for Developments that have already initially closed:

- Proposals will only be considered for Developments that have not yet executed Form 8609
- The proposal must continue to meet the requirements of the Section 42 of the Internal Revenue Code
- Set-aside elections made in the Extended Housing Commitment executed at initial closing and recorded at the Recorder's Office may need to be amended

Appendix 2 Market Study

In accordance with Section 42(m)(1)(A)(iii) of the Internal Revenue Code, GHURA requires a comprehensive Market Study of the housing needs of low-income individuals in the area to be served by the project. The Market Study is to be conducted by a disinterested party approved by GHURA and_must be submitted as part of the application. The Market Study shall be completed at the Owner's expense. Any applicant that fails to submit a Market Study, or submits a Market Study dated more than 6 months earlier than the date of application shall be returned to the applicant and the application will not receive further consideration.

The Market Study shall address the following information:

- A statement of the competence of the market analyst.
- A description of the proposed site.
- Demographic analysis of the number of households in the market area which are income eligible and can afford to pay the rent. Estimate of capture rates for the market areas.
- Geographic definition and analysis of the market area.
- Identification of the project including location, unit counts, income levels and target population. Market Study must be consistent with the proposed project.
- · Analysis of household sizes and types in the market.
- A description of comparable developments in the market area.
- Analysis of practically available rents, vacancy rates, operating expenses and turnover rates of comparable properties in the market area.
- Analysis of practically available rents, vacancy rates and turnover rates of market rate properties
 in the market area. Projected operating funds and expenses, when available at the time of the
 study.
- Expected market absorption of the proposed rental housing, including a description of the effect of the market area.
- Identification and commentary of proposed projects in the market areas.
- Analysis of market demand for tenants with special housing needs when applicable.
- Analysis of impacts of development to the area's existing education, public safety, and utilities infrastructure.

Projects that are requesting credits from eligible basis generated from a Community Service Facility as defined in Section 42(d)(4)(C)(iii) must provide a market study that addresses the following:

- A description of Services provided that improve the quality of life for community residents.
- The market area and demand for services provided.
- The applicability of service provided to the community.
- The affordability of the services provided to persons of 60% AMGI or less.

Exhibit 3

PLR 200351024 (IRS PLR), 2003 WL 22977845

Internal Revenue Service (I.R.S.)

IRS PLR Private Letter Ruling

Issue: December 19, 2003 September 11, 2003

Section 61 -- Gross Income v. Not Gross Income
61.00-00 Gross Income v. Not Gross Income
Section 451 -- General Rule for Taxable Year of Inclusion (Year Received v. Not Year Received)
451.00-00 General Rule for Taxable Year of Inclusion (Year Received v. Not Year Received)

CC:ITA:Br05 // PLR-122091-03

Legena.
M (Taxpayer) =
N (Program) =
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Statute <u>A</u> =
QAP (2003) §§:
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Dear Taxpayer:

This is in response to your authorized representative's letters and submissions of March 11, 2003, and other correspondence and submissions, in which he requested on your behalf a ruling regarding a certain election available to participants in your, \underline{M} 's, \underline{N} program, a State low-income housing tax credit program. We are pleased to address your concerns.

Section 42 of the Internal Revenue Code (Code) provides rules concerning the federal low-income housing tax credit (§ 42 credit), including the formula used to establish the aggregate credit dollar amount allocated to state housing agencies. State housing agencies, such as M, are authorized to allocate § 42 credits to qualified housing projects located in their jurisdiction. Each state agency allocates § 42 credits pursuant to the terms of its Qualified Allocation Plan (QAP). The § 42 credit is claimed over a period of ten years, generally beginning with the year in which the building is placed in service or, if the taxpayer makes an election, beginning in the following year.

In order to supplement the federal program, State \underline{A} provides a low-income housing tax credit (state credit) to certain taxpayers who are allocated a \S 42 credit on or after January 1, 2003. Statute \underline{A} . This state credit "piggybacks" on the \S 42 credit, as described further below. The state credit can be taken either in the form of a refundable credit or a loan. Taxpayers who file applications with \underline{M} to obtain an allocation of the \S 42 credit may be either using the cash receipts and disbursements method of accounting or an accrual method of accounting.

You, M, have inquired whether a taxpayer/applicant that represents on its full application for a § 42 credit allocation (submitted to M) that it will subsequently elect under Statute A to receive a loan from M instead of the refundable state credit, will nonetheless be considered to have received, or be entitled to, the state credit for purposes of §§ 61 and 451 of the Code. The answer affects the analysis of M's information reporting requirements under § 6041 of the Code.

Section 42 credit procedure in State A

 $\underline{\mathbf{M}}$ is a self-supporting public agency created under the laws of State $\underline{\mathbf{A}}$ to operate federal and state housing programs. In order to obtain an allocation of the § 42 credit, taxpayer/applicants file preliminary applications, followed by full applications, with $\underline{\mathbf{M}}$ in accordance with the provisions of the annual QAP. The 2003 Low-Income Housing Tax Credit Qualified Allocation Plan for the State of $\underline{\mathbf{A}}$, as amended (2003 QAP), provides that preliminary applications were due during January of 2003 and full applications were due during May of 2003. (QAP § 1.)

After M reviews the full applications, it awards a reservation of credit authority to the projects that best meet the QAP criteria. Pursuant to the 2003 QAP, this occurred during August of 2003. The fact that a credit amount has been reserved does not mean that the actual allocation of the credit has been made; that occurs at a subsequent time during the same calendar year.

There are two methods for allocating § 42 credits. One method of allocating is by the issuance of a Form 8609, <u>Low-Income Housing Credit Allocation Certification</u>. The Form 8609 also serves as an information reporting document. The other method of allocating is by the issuance of a carryover allocation document.

The general rule under § 42 of the Code is that an allocation of credit is effective only if it is made by the close of the year that the building is placed in service. Under § 42(m)(2), the state agency is responsible for ensuring that the amount of credit allocated (or received, in the case of credit predicated upon tax-exempt bond financing) does not exceed the amount necessary to ensure project feasibility. As a result, final cost certifications for the project are required before the state agency will issue a Form 8609. Because final cost certifications are usually not obtained before the close of the year a building is placed-in-service and the information on Part I of the Form 8609 must reflect the proper amount of credit allocated (or received), the Form 8609 is rarely used as the document to allocate § 42 credit. Rather, the issuance of a carryover allocating document is the prevalent method by which a state agency makes an allocation of § 42 credit.

A "carryover allocation" does not require completion of the project in the same year as the allocation. A carryover allocation can be made if (1) at least 10% of the reasonably anticipated costs of the project are incurred by the later of six months after the allocation is made or the end of the calendar year in which the allocation is made and (2) the building is placed in service by the end of the second calendar year following the year of the allocation. In this scenario, after a credit reservation award has been made, the taxpayer applies for a carryover allocation, and the state housing agency issues a carryover allocation document pursuant to § 1.42-6 of the Income Tax Regulations. Once the building is placed in service and the final costs have been certified, the taxpayer applies for the Form 8609 which, at this point, serves as an information reporting document.

State credit procedure

State \underline{A} law provides that a taxpayer may elect to receive the state credit in the form of either a refundable credit or a loan from \underline{M} . When a taxpayer submits to \underline{M} a request to receive a carryover allocation of § 42 credit, the taxpayer must elect a

method for receiving the state credit. A taxpayer may elect to receive the state credit in the form of either a direct tax refund or a loan generated by transferring the state credit to \underline{M} . See subsection (d) of Statute \underline{A} . As discussed above, a taxpayer submits a request to receive a carryover allocation after the taxpayer submits a full application to \underline{M} and is notified by \underline{M} that a § 42 credit reservation has been made. I

Statute \underline{A} provides the general rule that a taxpayer may claim the state credit on a return filed for the taxable year in which the taxpayer receives a carryover allocation of a § 42 credit. When a taxpayer has elected the refund method, the refundable excess of the credit (over the amount that is applied to reduce state tax liability) is transferred by the State \underline{A} Department of Revenue (\underline{A} DOR) to \underline{M} , which holds the refund in escrow until certain conditions related to project completion are satisfied.

When a taxpayer/applicant has elected the loan method, the credit is transferred by \underline{A} DOR to \underline{M} , and the taxpayer receives a loan from \underline{M} . The terms of the loan are specified by \underline{M} in accordance with the annual QAP. The entire loan must be used to pay down a portion of the then existing construction debt, and the loan will not be closed until the outstanding balance on the first-tier construction financing exceeds the total state credit amount.

The 2003 QAP requires applicants to indicate, as part of the full application process, whether the state credit loan option or refund option will apply to the project. This decision may not be changed for the carryover allocation. (QAP § p.) An applicant's representation that it will elect to receive the loan option or refund option is an important part of the financing for an applicant's project. Any misrepresentation in an application document may result in disqualification of that application and revocation of a § 42 credit allocation. (QAP § m.) Also, M may revoke § 42 credits after the project has been placed in service if it determines that the owner has failed to implement all representations in the application to M's satisfaction. (QAP § n.) Additionally, a Form 8609 will not be issued until M confirms that the project has adhered to all representations made in the application. (QAP § o.)

Prior to August of 2003, \underline{M} adopted a policy pursuant to QAP § \underline{p} that it will always revoke a § 42 credit allocation if an applicant purports to make an election under Statute \underline{A} inconsistent with its representation on its full application. \underline{M} has represented that it will enforce that policy.

Section 451(a) of the Code provides the general rule that the amount of any item of gross income shall be included in the gross income for the taxable year in which received by the taxpayer, unless, under the method of accounting used in computing taxable income, such amount is to be properly accounted for as of a different period. Section 1.451-1(a) of the regulations provides, in part, that gains, profits, and income are to be included in gross income for the taxable year in which they are actually or constructively received by the taxpayer, unless includible for a different year in accordance with the taxpayer's method of accounting. Under the cash receipts and disbursements method of accounting, income is includible in gross income for the taxable year in which it is actually or constructively received by the taxpayer. See also § 1.451-2. Under an accrual method of accounting, income is includible in gross income when all the events have occurred that fix the right to receive such income and the amount thereof can be determined with reasonable accuracy.

Statute \underline{A} requires a taxpayer/applicant to make the election between the loan option or refund option when it submits to \underline{M} a request to receive a carryover allocation or, if a taxpayer does not submit to \underline{M} a request to receive a carryover allocation, at the time specified in subsection (e) of Statute \underline{A} . However, the 2003 QAP requires applicants to indicate whether the loan option or refund option under Statute \underline{A} will apply to the project when the applicant submits its full application to \underline{M} . A full application is submitted before the times specified in Statute \underline{A} . \underline{M} will always revoke a § 42 credit allocation if a taxpayer/applicant purports to make an election at the times specified in Statute \underline{A} inconsistent with its representation on its full application. If a taxpayer does not have a § 42 credit allocation, that taxpayer is not entitled to the state credit.

Based on the information and representations provided, and assuming that the actual application process is conducted substantially as described above, we conclude that taxpayer/applicants who represent on their full application for a \S 42 credit allocation submitted to \underline{M} that they will subsequently elect under Statute \underline{A} to receive a loan from \underline{M} instead of the refundable state credit, will not be considered to have received, or be entitled to, the state credit for purposes of $\S\S$ 61 and 451.

This letter ruling is based on facts and representations provided by $\underline{\mathbf{M}}$, and is limited to the matters specifically addressed. No opinion is expressed as to the tax treatment of the transactions considered herein under the provisions of any other sections of the Code or regulations which may be applicable thereto, or the tax treatment of any conditions existing at the time of, or effects resulting from, such transactions which are not specifically addressed herein. More specifically, no opinion is expressed as to whether any particular "loan" elected by an $\underline{\mathbf{N}}$ program participant under the "loan option" described herein constitutes a true loan or true indebtedness for federal income tax purposes, as represented by the Taxpayer. This determination is inherently factual, must be made on a case-by-case basis, and is subject to verification upon examination by $\underline{\mathbf{M}}$'s IRS Industry Director.

Because it could help resolve possible federal tax issues, a copy of this letter ruling should be maintained with M's permanent records.

Pursuant to a power of attorney currently on file with this office, a copy of this letter is being sent to M's designated authorized representative. A copy of this letter ruling is also being forwarded to the Taxpayer's Industry Director.

This ruling is directed only to the taxpayer who requested it. Section 6110(k)(3) of the Internal Revenue Code provides that it may not be used or cited as precedent.

Sincerely yours,

Associate Chief Counsel (Income Tax & Accounting)

Ву

William A. Jackson Chief, Branch 5

Enclosures:

Copy of this letter

Copy for section 6110 purposes

Section 6110(k)(3) of the Internal Revenue CodeThis document may not be used or cited as precedent. .

Footnotes

- In the unusual case in which the taxpayer/applicant does not request a carryover allocation, subsection (e) of Statute \underline{A} provides that the taxpayer must make the election at a particular time specified in that subsection. Such time would occur after the taxpayer submits a full application to \underline{M} and is notified by \underline{M} that a § 42 credit reservation has been made.
- Subsection (e) of Statute A provides that a taxpayer/applicant subject to the provisions of that subsection claims the state credit at a particular time specified in that subsection.

PLR 200351024 (IRS PLR), 2003 WL 22977845

End of Document

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Exhibit 4

CIVILLE & TANG, PLLC

www.civilletang.com

Sender's Direct E-Mail: jtang@civilletang.com

January 24, 2025

VIA E-MAIL efnapoli@ghura.org

Ms. Elizabeth F. Napoli Executive Director GUAM HOUSING AND URBAN RENEWAL AUTHORITY 117 Bien Venida Avenue Sinajana, Guam 96910

Re: Sunshine Act Request Regarding LIHTEC 2024 Contracts

Dear Ms. Napoli:

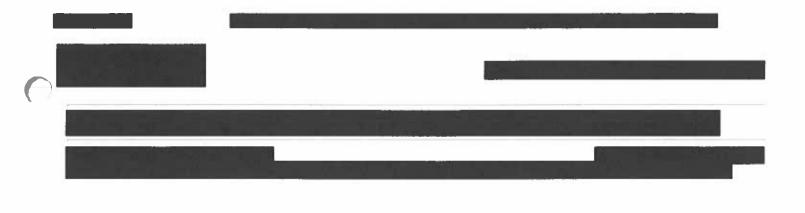
I am requesting on behalf of Summer Vista II DE LLC and Summer Vista III DE LLC, the following information, pursuant to the Sunshine Reform Act of 1999 set forth in 5 G.C.A. §10101 et seq.:

 Any and all contracts and agreements by and between Flores Rosa Gardens L.L.C. and GHURA relating to the award of the 2024 Low Income Housing Tax Credit (LIHTC) allocation for the Flores Rosa Project, including but not limited to any "Carryover Allocation Agreements Pursuant to Section 42(h)(1)E of the Internal Revenue Code."

Please indicate in your response if you do not have any documents responsive to the requests. If you deny any of these requests, please cite each specific exemption justifying the refusal to release the information.

We look forward to your prompt and expeditious response. Thank you.

Sincerely,



From: Audrey Aguon <aaaguon@ghura.org> Sent: Friday, February 7, 2025 12:41:48 AM

To: jtang@civilletang.com <jtang@civilletang.com>

Subject: GHURA's Response to Sunshine Act Request received on January 24, 2025

Hafa adai and good afternoon, Ms. Tang.

My name is Audrey Aguon, special assistant to Director Elizabeth Napoli. During yesterday's GHURA Board meeting, you indicated that you had not received a response to a Sunshine Act Request sent on January 24, 2025 Re: LIHTC 2024 Award and Contracts.

I do apologize for having missed this request. It is always my intention to get FOIA responses out timely and truly apologize for this oversight.

I have attached documents relative to the original request dated January 24, 2025. Should you require further assistance, please let me know. Thank you and have a safe day.

Respectfully,



Audrey Aguon

Special Assistant

(671) 475-1378

Guam Housing & Urban Renewal Authority

117 Bien Venida Avenue, Sinajana, GU 96910

2 attachments

Declaration of Extended Rental Housing Commitment by Flores Rosa Gardens.pdf 3466K

GHURA LIHTC 2025 Carryover Allocation Agreement Section 42(h)(1)(E) of the Internal Revenue Code.pdf 1321K

DECLARATION OF

EXTENDED RENTAL HOUSING COMMITMENT

BY

FLORES ROSA GARDENS, LLC

Dated: 01/30/2025

Development Name:

Flores Rosa Gardens

Development Location:

LOT NUMBER 2144-1D-7, TAMUNING, GUAM. Full legal description

attached as Exhibit "A"

Development Building Identification Number ("BIN"):

GU-24-00001 to GU-24-00003

DECLARATION OF

EXTENDED RENTAL HOUSING COMMITMENT

BY

FLORES ROSA GARDENS, LLC

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DECLARATION OF EXTENDED RENTAL HOUSING COMMITMENT

THIS DECLARATION OF EXTENDED RENTAL HOUSING COMMITMENT (this "Declaration"), dated this 30th day of January, 2025 by Flores Rosa Gardens, LLC (the "Developer"), is made as a condition precedent to the allocation and availability of rental housing tax credits for residential rental developments including developments financed by qualified tax-exempt bonds.

WITNESSETH That:

WHEREAS, Developer is or shall be the owner of a [30]-unit rental housing development known as Flores Rosa Gardens, generally located in Tumon Heights, Guam, as more particularly described in Exhibit A, attached hereto and made a part hereof (the "Development");

WHEREAS, the development, rehabilitation, maintenance and operation of the Development may now or hereafter be financed through a mortgage loan (the "Loan"), the indebtedness of which may be evidenced by a note and may be secured by a first mortgage lien on the Development and other security instruments (collectively, the "Loan Documents");

WHEREAS, the Guam Housing and Urban Renewal Authority, a public body corporate and politic of Guam (the "Authority") has been designated by the Governor of Guam as the housing tax credit agency for Guam responsible for the allocation of rental housing tax credit dollars (the "Credit");

WHEREAS, Developer has applied to the Authority for a Credit allocation for the Development in an amount not to exceed One-million seven hundred ninety-three thousand one hundred twenty Dollars (\$1,793,120.00) from the Authority's 2024 allocation pool, further, not to exceed Seventeen million nine hundred thirty-one thousand two hundred Dollars (\$17,931,200.00) over the ten (10) year credit period.

WHEREAS, Developer and the Development must continuously comply with Section 42 and other applicable sections of the Internal Revenue Code of 1986 and the Treasury Regulations and rulings thereunder relating to the Credit, each as amended from time to time (collectively, the "Code") and the Qualified Allocation Plan for Guam (the "Allocation Plan");

WHEREAS, compliance with the Code and the Allocation Plan is the sole responsibility of Developer;

WHEREAS, Developer has represented to the Authority in Developer's Low Income Housing Tax Credit Application for 2024 (the "Application") that it shall comply with all leasing requirements of the Code and it shall lease not less than 100% of the units in the Development to individuals or families whose income is 60% or less of area median gross income (including adjustments for family size) as determined in accordance with the Code ("Qualifying Tenants") and that the "applicable fraction" (as defined in Section 42(c)(1)(B) of the Code) of each building in the Development is 100%;

WHEREAS, Developer has represented to the Authority in Developer's Application for Reservation of 2024 (year of allocation) Credits and Application for Final Allocation of Credits (the "Application") that it shall lease not less than 100% of the units in the Development where rent is charged at or below the 60% AMI rent.

WHEREAS, the Code requires, as a condition precedent to the availability of Credits for the Development, that Developer execute, deliver and record this Declaration in the official real property records of the county in which the Development is located, to create certain covenants running with the land upon which the Development is situated (the "Property") for the purpose of enforcing the requirements of the Code; and

WHEREAS, Developer intends, declares and covenants that the terms and conditions set forth herein governing the use, occupancy and transfer of the Development shall be and are covenants running with the Property for the term stated herein, to be binding upon all subsequent owners of the Property for such term;

NOW, THEREFORE, in consideration of the premises, and for other good and valuable consideration, the sufficiency of which is hereby acknowledged, Developer covenants and declares as follows:

- Incorporation of Recital Provisions. The recital provisions set forth above are hereby incorporated into this Declaration.
- Definitions. Unless otherwise defined herein, all words and phrases defined in the Code shall have the same meanings in this Declaration.
- 3. Recording and Filing. Developer shall cause this Declaration and all amendments hereto approved by the Authority, if any, to be recorded and filed in the office of the Recorder of Guam, and Developer shall pay all fees and charges in connection therewith. Upon recording, Developer shall immediately transmit to the Authority an executed original of the recorded Declaration showing the recording date and instrument number or deed book and page numbers of record. Developer acknowledges that the Authority will not issue Internal Revenue Service Form 8609 ("Form 8609"), unless and until the Authority has received the executed, recorded original of this Declaration.
- 4. <u>Covenants to Run with the Property.</u> Developer intends, declares and covenants, on behalf of itself and all future owners and operators of the Property during the term of this Declaration, that this Declaration and the terms, conditions, covenants and restrictions set forth herein:
 - (a) regulate and restrict the use, occupancy and transfer of the Property;
 - (b) are not merely personal covenants of Developer;
 - (c) shall be and are covenants running with the Property, encumbering the Property for the term of this Declaration, binding upon Developer's successors in title and all subsequent owners and operators of the Property; and
 - (d) shall inure to the benefit of any and all present and future tenants of the Development and their respective successors and assigns.

Developer hereby agrees that any and all requirements of the laws of Guam which must be satisfied so that the provisions of this Declaration constitute valid and binding deed restrictions and covenants running with the Property shall be satisfied in full. Throughout the term of this Declaration, the covenants and restrictions contained herein shall survive and be effective regardless of whether any contract, deed or other instrument hereafter executed conveying the Property or a portion thereof provides that such conveyance is subject to this Declaration. Developer agrees to obtain the consent of any prior recorded lien holder on the Property to this Declaration, which consent shall be in the form set forth on **Exhibit B**, attached hereto and made a part hereof, and such consent shall be recorded with this Declaration as a condition precedent to the issuance of Form 8609 by the Authority.

- 5. Representations, Covenants and Warranties of Developer. Developer hereby represents, warrants and covenants during the term hereof that:
 - (a) Developer(i) is a limited liability corporation duly organized and existing under the laws of the State of Guam, and is duly qualified to transact business under the laws of the Territory of Guam, (ii) has the power and authority to own its properties and assets and to carry on its business as now being conducted and as contemplated by this Declaration and the Loan Documents, and (iii) has the full legal right, power and authority to execute and deliver this Declaration and to perform all obligations provided hereunder.
 - (b) The execution and performance of this Declaration and the Loan Documents (i) will not violate or, as applicable, have not violated any provision of law, rule or regulation, or any order of any court or other agency or governmental body, and

- (ii) will not violate or, as applicable, have not violated any provision of any indenture, agreement, mortgage, mortgage note, or other instrument to which Developer is a party or by which it or its property is bound, and (iii) will not result in the creation or imposition of any prohibited lien, charge or encumbrance of any nature.
- (c) Developer has insurable title to the Property, free and clear of any lien or encumbrance, subject only to encumbrances created by or permitted pursuant to the Loan Documents.
- (d) There is no action, suit or proceeding at law or in equity or by or before any governmental instrumentality or other agency now pending, or, to the best of its knowledge or belief, threatened against or affecting it, or any of its properties or rights, which, if adversely determined, would impair its right to carry on business as now conducted and as contemplated by this Declaration and the Loan Documents, or would adversely affect its financial condition, or would adversely affect the covenants and commitments under this Declaration.
- (e) The Development constitutes or will constitute a qualified low-income building or qualified low-income development, as applicable, as provided and defined in the Code.
- (f) Developer shall not take, fail to take nor permit to be taken any action which would have the effect, directly or indirectly, of subjecting itself or the Development to non-compliance with the Code.
- (g) All units subject to the Credit shall, as required by the Code, be leased, rented or made available to members of the general public who are Qualified Tenants (or otherwise qualify for occupancy of the low-income units) pursuant to the Code.
- (h) Developer shall obey, comply with and observe all laws, rules, regulations and executive orders of all federal, state and local governments and regulatory bodies, as from time to time amended, which are applicable to the Development or the Credits available to the Development.
- (i) The Development shall comply with the occupancy and rent restriction requirements of the Code and the Allocation Plan which requirements Developer agreed to satisfy pursuant to the initial and final applications (collectively, the "Occupancy Restrictions").
- (j) Developer shall maintain and use the Development as residential property and shall not permit the use of any residential rental unit for any purpose other than rental housing, as provided by the Code.
- (k) Developer has not and will not execute any other agreement with provisions contradictory to, or in opposition to, the provisions hereof, and in any event, the requirements of this Declaration are paramount and controlling as to the rights and obligations herein set forth and supersede any other provisions in conflict herewith.
- (l) All units occupied by Qualifying Tenants shall be of comparable construction quality to other comparable units in the Development.
- (m) THE AUTHORITY AND THE QUALIFYING TENANT(S) (OR EITHER OR ALL OF THEM) SHALL BE ENTITLED, FOR ANY BREACH OF THE PROVISIONS HEREOF, AND IN ADDITION TO ALL OTHER REMEDIES PROVIDED BY LAW OR IN EQUITY, TO ENFORCE SPECIFIC PERFORMANCE BY DEVELOPER OF ITS OBLIGATIONS UNDER THIS DECLARATION IN A COURT OF COMPETENT JURISDICTION. Developer hereby further acknowledges

that the beneficiaries of Developer's obligations hereunder cannot be adequately compensated by monetary damages in the event of any breach hereof.

- (n) If at any time the Authority deems it appropriate or necessary to monitor the Development and/or Occupancy Restrictions, then Developer shall cooperate with the Authority and its agents and shall comply with all applicable requirements. Developer shall pay a compliance monitoring fee to the Authority of up to \$50 per unit for all units (for the 1st year full inspection) and \$25 per unit for all units (once every 3 years after the 1" year).
- (o) Income certifications consistent with the Code ("Income Certifications") will be maintained on file at the Development or at the principal office of the Developer with respect to each Qualifying Tenant who resides in a Development unit (or resided therein during the immediately preceding calendar year), and Developer will, promptly upon receipt of notice from the Authority, provide a copy thereof to the Authority, together with a true and accurate Certification of Continuing Compliance in the form set forth on Exhibit C, attached hereto and made a part hereof.
- (p) The representations and covenants set forth herein may be relied upon by the Authority and all persons interested in Development compliance under the Code.
- (q) Developer shall not refuse to lease to a holder of a voucher or certificate of eligibility under Section 8 of the United States Housing Act of 1937 because of the status of the prospective tenant as such a holder.
- (r) Subject to Section 6 of this Declaration, developer shall not evict or terminate the tenancy (other than for good cause) of a tenant of any low-income unit during the Compliance Period or the Extended Use Period; as such terms are respectively defined in the Code.
- (s) Subject to Section 6 of this Declaration, developer shall not increase the gross rent of any unit occupied by a low-income tenant above the amount otherwise permitted under the Code during the Compliance Period or the Extended Use Period; as such terms are respectively defined in the Code.
- (t) Developer shall not dispose to any person of any portion of any building to which this Declaration applies unless all of such building is disposed of to such person.

6. Term of Declaration.

- (a) The terms, conditions, covenants and restrictions of this Declaration shall commence on the first day on which the first residential unit in the Development is placed in service and end on the date which is the close of the Extended Use Period pursuant to the Code.
- (b) Notwithstanding paragraph 6(a) above, but subject to paragraph 6(c) below, the extended use period for any building which is a part of the Development shall terminate:
 - (i) on the date such building is acquired by foreclosure or instrument in lieu of foreclosure, unless the Internal Revenue Service or the Authority determines that such acquisition is part of an arrangement with the Developer, or its successors or assigns, a purpose of which is to terminate the extended use period; or

- (ii) on the last day of the fifteen (15) year compliance period if Developer has properly requested, pursuant to the Code and such other requirements of the Authority which may then be applicable, that the Authority present a qualified contract for the acquisition of the low-income portion of any part of the Development and the Authority is unable to procure a qualified contract.
- (c) Notwithstanding paragraph 6(b) above, the termination of the extended use period shall not be construed to permit:
 - (i) The eviction or the termination of tenancy (other than for good cause) of an existing tenant of any low-income unit before the close of the three (3) year period following such termination, or
 - (ii) Any increase in the gross rent with respect to such unit not otherwise permitted under the Code before the close of the three (3) year period following such termination.

7. Indemnification of Authority

Developer hereby releases, saves harmless and shall indemnify the Authority of and from any and all claims, losses, damages, expenses or judgments which the Authority might incur as a result of allocation of the Credit to the Development or the recapture of any portion of the Credit by any appropriate governmental agency.

ANY ACTION, REVIEW, RECOMMENDATION, APPROVAL, OR OTHER ACTIVITY TAKEN BY OR ON BEHALF OF THE AUTHORITY DOES NOT, EXPRESSLY OR IMPLIEDLY, DIRECTLY OR INDIRECTLY, SUGGEST, REPRESENT OR WARRANT THAT THE DEVELOPER OR THE DEVELOPMENT QUALIFY FOR THE CREDIT, OR THAT THE DEVELOPMENT COMPLIES WITH APPLICABLE STATUTES AND REGULATIONS OR THAT THE DEVELOPMENT IS OR WILL BE ECONOMICALLY FEASIBLE. DEVELOPER ACKNOWLEDGES IT IS SOLELY RESPONSIBLE FOR SUCH MATTERS.

8. Miscellaneous

- (a) <u>Successors Bound</u>. Throughout the term hereof, this Declaration and the covenants and conditions contained herein shall run with the land and shall bind, and the benefits shall inure to, respectively, Developer and its successors and assigns and all subsequent owners of the Property, the tenants located or to be located on the Property, (as set forth in paragraph 4(d)), the Authority and its successors and assigns.
- (b) <u>Amendment</u>. This Declaration may be amended only with the prior written approval of the Authority. No amendment to this Declaration may be made without the prior written approval of the Authority.
- (c) <u>Severability</u>. The invalidity of any clause, part or provision of this Declaration shall not affect the validity of the remaining portions thereof.
- (d) Notices. All notices to be given pursuant to this Declaration shall be in writing and shall be deemed given when mailed by certified mail to the parties hereto at the addresses set forth below, or to such other place as a party may from time to time designate in writing.

To the Authority:

Guam Housing and Urban Renewal Authority 117 Bien Venida Avenue Sinajana, Guam 96910 To Developer:

Flora Rosa Gardens, LLC 202 Hilton Rd, PFM #7, Tumon, GU 96913

The Authority, and Developer, may, by notice given hereunder, designate any further or different addresses to which subsequent notices, certificates or other communications shall be sent.

- (e) No Remedy Exclusive. No remedy herein conferred upon or reserved is intended to be exclusive of any other available remedy, but each remedy shall be cumulative and shall be in addition to other remedies given under this Declaration or existing at law or in equity. No delay or failure to exercise any right or power accruing hereunder shall impair any other right or power or shall be construed to be a waiver thereof, but any such right or power may be exercised from time to time and as often as may be deemed expedient.
- (f) <u>Construction</u>. As used herein, the singular shall be deemed to mean and include the plural and the masculine to mean and to include the feminine and the neuter, where applicable. If there is more than a single Developer, each jointly and severally shall be deemed to be the Developer.
- (g) Governing Law. This Declaration shall be governed by the laws of Guam.
- (h) <u>Survival of Obligations</u>. The obligations of Developer as set forth herein shall survive the Credit allocation by the Authority and shall continue throughout the term of this Declaration.

IN WITNESS WHEREOF, Developer has caused this Declaration to be signed by duly authorized representatives, on the day and year first written above.

DEVELOPER

FLORES ROSA GARDENS, LLC,

a Guam limited liability company

	By: Name: Robert Salas II Title: Managing Member
ATTEST:	
(Seal)	
TERRITORY of Guam)) SS:)	
, the Maraging Wanter	said County and State, personally appeared Robert & School & Schoo
and deed and that the foregoing representations set for	• •
WITNESS my hand and seal this 2010 day of day	
Guain, ush	Votary Public VOTATS R. AMARY
	Printed Name
POD 13.2025	
	VANESSA R. AGUON



AGREED TO this 3rd day of February , 2025 by the Authority.

GUAM HOUSING AND URBAN RENEWAL AUTHORITY

By: Elizabeth Napoli, Executive Director

)) SS:

Before me, a Notary Public in and for said County and State, personally appeared EUZABETH F.NAFOULLe Executive Director of the Guam Housing and Urban Renewal Authority, and who acknowledged that the foregoing Declaration of Extended Rental Housing Commitment was executed in such capacity as its voluntary act and deed.

WITNESS my hand and seal this 300 day of ___ My County of Residence: Notary Public SINAUANA KATHLEEN JEAN P. TAITINGFONG Printed Name

My Commission Expires:

MAR 12, 2027

EXHIBIT A

LEGAL DESCRIPTION

LOT NUMBER 2144-1D-7 (Subdivision of Lot 2144-1D), MUNICIPALITY OF TAMUNING, (Formerly Dededo), TERRITORY OF GUAM, Estate Number 58815, SUBURBAN, as said Lot is marked and designated on DRAWNING NUMBER MSM-519TD71, as L.M. Check Number 541 - FY 71, as described in that Retracement and Parcelling Map, dated JUNE 04, 1971 and recorded JUNE 15, 1951 at the Records Division, Department of Land Management, Government of Guam, under Document Number 102857.

AREA: 4,046.81 +/- SQUARE METERS

EXHIBIT B

MORTGAGEE'S CONSENT TO DECLARATION OF EXTENDED LOW-INCOME HOUSING COMMITMENT

, being the mortgagee of	record (the "Mortgagee"), pursuant to a mortgage recorded as
Instrument No, and filed in the	Office of the Recorder ofCounty, Guam on
, hereby consents to the l	Declaration of Extended Rental Housing Commitment executed
by Flores Rosa Gardens, LLC ("Developer") on Additionally, Mortgagee agrees to
subordinate its claims to Sections 5(r), 5(s) and 6(c)	of the Declaration
	ly authorized officer, has hereunto executed this Mortgagee's Commitment this day of, 2025.
	"MORTGAGEE"
	Ву:
STATE OF) SS:	
COUNTY OF)	
Before me, a Notary Public, in and for said	d County and State, personally appeared
_, the of	f, ("Mortgagee") and, being duly
sworn, acknowledged the execution of the forego Housing Commitment for and on behalf of the Morta	ing Mortgagee's Consent to Declaration of Extended Rental gagee.
WITNESS my hand and seal this day of	, 2025.
My County of Residence:	Notary Public
My Commission Expires:	Printed Name

There is no mortgagee and no mortgagee was Identified in the agreement and the application, and therefore no certification is required.

EXHIBIT C

RENTAL HOUSING TAX CREDIT PROGRAM CERTIFICATION OF COMPLIANCE

The undersigned, having been allocated certain Rental Housing Tax Credits pursuant to Section 42 of the Internal Revenue Code of 1986, as amended (the "Code") and having executed a "Declaration of Extended Rental Housing Commitment" pursuant to the allocation with the Guam Housing and Urban Renewal Authority Authority, the housing credit agency for Guam (the "Authority") for the purpose of purchasing, constructing and/or improving a certain low-income housing development (the "Development"), and pursuant to the monitoring requirements of the Authority and the requirements of the Code section 42 and all regulations promulgated thereunder, does hereby certify as follows:

The Development meets the requirements of (Please mark the appropriate test):

(A) the 20-50 test under section 42(g)(1)(A) of the code, or

(B) the 40-60 test under section 42(g)(1)(B) of the code, or

	(C) the 15-40 test under sections 42(g)(4) and 142(d)(4)(B) of skewed" developments.	of the Code for "deep rent		
(ii)	There was no change in the applicable fraction (as defined in sec in the Development, or that there was a change, and a description			
Lis	List the total number of development units: [30 Units]			
	List the number of qualified low-income units: [30 Uni	ts		
(iii)	Development and sufficient documentation to support that certific receiving Section 8 housing assistance payments, the statement from	The undersigned has received an annual income certification from each low-income tenant in the Development and sufficient documentation to support that certification; or, in the case of a tenant receiving Section 8 housing assistance payments, the statement from the applicable public housing authority to the Development owner declaring that the tenant's income does not exceed the applicable income limited under section 42(g) of the Code.		
(iv)	(r) Each low-income unit in the Development was rent restricted under	er section 42(g)(2) of the Code.		
(v)	All units in the Development are for use by the general public and (except for transitional housing for the homeless provided under some			
(vi)	 Each building in the Development is suitable for occupancy, taking and local health, safety and building codes. 	ing into account all federal, state		
(vii)	ii) Please mark the appropriate certification:			
	basis of any building in the Developme the Code), or	been no change in the eligible ent (as defined in section 42(d) of		
	of a building in the Development (as Code). Please attach a separate she amount of such change (e.g., a comm space, or a fee is now charged for a twithout charge.	et setting forth the nature and on area has become commercial		

	comparable basis without charge to all tenants of the Development.			
(ix)	Please mark the appropria	ate certification:		
		(A) No low-income units in the Development became vacant during the applicable year, or		
		(B) One or more low-income units in the Development became vacant during the applicable year and reasonable efforts were or are being made to rent such units or the next available unit of comparable or smaller size to tenants having a qualifying income before any units in the Development were or will be rented to tenants not having a qualifying income. While such unit(s) were vacant, no units of comparable or smaller size were rented to tenants not having a qualifying income. Please attach a separate sheet detailing which units were vacant during the applicable year and the nature of efforts to rent such units to tenants with qualifying incomes.		
(x)	Please mark the appropriate certification:			
		(A) No tenant of any low-income unit in the Development has experienced an increase in income above the limit allowed in the Code section 42(g)(2)(D)(ii), or		
		(B) One or more tenants of low-income units in one or more buildings in the Development have experienced an increase in income above the limit allowed in the Code section 42(g)(2)(D)(ii) and the next available unit or units of comparable size in such building have been or will be rented to tenants having a qualifying income. Please attach a separate sheet detailing the tenants who have experienced such an increase in income and the unit or units which have been or will be rented to tenants having qualifying income and the efforts being made to rent such unit units; and		
(xi)	That the development has one smoke detector on each level of the rental dwelling united assisted or insured by HUD and in public and Indian housing units; and			
(xii)		changes in entity ownership or if there have been, the Authority has been uding a copy of the sales agreement and		
(xiii)		s in continuing compliance with the Declaration of Extended Rental plicable to Development and filed in the office of the Recorder of Guam;		
(xiv)	The Development is other	rwise in compliance with the Code, including any Treasury Regulations		

All tenant facilities included in the eligible basis of the Development under the Code section 42(d), such as swimming pools, other recreational facilities, and parking areas, are provided on a

(viii)

pursuant thereto, the applicable laws, rules, regulations and ordinances.

The undersigned has executed this certification, so	abject to penalties of perjury, and certifies that the foregoing is
true, accurate and complete in all respects, this	day of January, 2025.
("Owner") Attest	By: Zz Title: Managing Member Robert Sala II (Printed Name of Owner)
GUAM)	
COUNTY OF Tamuning) SS:	
the Managing Manyor of Flore	and State, personally appeared Ribert Gloce II R Rosa Gurdene LLC, and who, being duly sworn ication of Continuing Compliance as his/her free and voluntary
Witness my hand and Notarial Seal this 30th da	y of January . 2025
My Commission Expires: Public もの しょうしゃ	Varaca R. Agran Printed Name
My County of Residence:	
Guam, USA	VANESSA R. AGUON NOTARY PUBLIC In and for Guam, U.S.A. My Commission Expires: FEB. 13, 2025 275G Farenholt Ave PMB 304 Tamuning, GU 96913

EXHIBIT D

ADDITIONAL DEVELOPMENT REQUIREMENTS

Extended Low-Income Housing Commitment (Please check all that apply)

- 1. This development will be subject to the standard extended use agreement, which permits early termination (after the mandatory 15-year compliance period) of the extended use period.
- 2. X This development will be subject to an extended use agreement in which the owner's right to an early termination of the extended use provision is waived for 10 or 15 or 25 or 46 mark appropriate box) additional years after the mandatory 15-year compliance period.
- 3. This development will be subject to a HOME affordability period for rehabilitation or acquisition of existing housing 10 years or new construction or acquisition of newly constructed housing 20 years (check appropriate box).
- 4. This development will be subject to the standard 15 year compliance period as part of a Lease Purchase Program (all units must be single family detached structures) and will offer homeownership opportunities to qualified tenants after 15 year compliance period. See IRS Revenue Ruling 95-48.

Special Housing Needs/Leasing Preference (Please check all that apply)

- 1. No less than one hundred percent (100%) of the total units in this Development be restricted to elderly tenants age 55 and older? Yes No
- 2. Is this Development designed as a SRO or transitional housing for the homeless? Yes
- 3. Will this Development target any other types of special needs populations?

 If yes, please identify:

Special Needs Population	Percentage of Units
Persons with Disabilities	20%
Section 8 Certificates & Vouchers	
Public Housing Waiting List Tenants	
Veterans	
Individuals with Children	

Services

[List provider, service(s) development will offer/provide if any and the year they will expire]

EXHIBIT D

ADDITIONAL DEVELOPMENT REQUIREMENTS (Continued)

Development Design

The Development will include the following property design elements and amenities:

- 1-2 Bedroom Units: Twenty two (22) 2 bedroom units, Eight (8) 1 bedroom units
- Playground, Parking Lot, Community Center, Garbage Disposal
- Solar powered street lights,
- Natural lighting
- Solar panels
- Energy efficient appliances

Unique Unit Features

The Development will include the following unique design/construction features for the residential units:

- Energy Star Appliances
- Fully solar-powered
- · LED strip lighting,
- Radon mitigation
- Granite table tops
- Wood-like plank tiles or granite flooring
- Floor to ceiling bedroom windows

GUAM HOUSING AND URBAN RENEWAL AUTHORITY

Low Income Housing Tax Credit 2025 Carryover Allocation Agreement Pursuant to Section 42(h)(1)(E) of the Internal Revenue Code

This Carryover Allocation Agreement is made and entered into by and between the Guam Housing and Urban Renewal Authority ("GHURA") and the Owner identified in Section I below as of the date indicated in Section VI below (the "Agreement"). This agreement provides for the allocation of 2024 Low Income Housing Tax Credits pursuant to Section 42(h)(1)(E) of the Code (as defined below) in the amount specified in Section VI below (the "Tax Credits") or the "housing credit dollar amount". The allocation of Tax Credits made in this agreement is subject to (i) all terms and conditions stated herein, including, without limitation, (ii) all terms and conditions of GHURA's Low Income Housing Tax Credit Qualified Allocation Plan (the "Qualified Allocation Plan"), the application and related materials submitted in connection with this allocation of Tax Credits (collectively, the "Applications"), and (iii) all requirements of Section 42 of the Internal Revenue Code of 1986, as amended, including, without limitation, all subsequent tax legislation duly enacted by the Congress of the United States, United States Treasury, Regulations proposed or in effect with respect to the code and revenue procedures, revenue rulings or other published determinations of the Treasury Department or Internal Revenue Service of the United States (collectively, the "Code").

I. OWNER:

Name: Flora Rosa Gardens, LLC

Attention: Robert P. Salas II

Address: 202 Hilton Road, PFM #7, Tumon, Guam 96913

Contact: (671) 688-8454

Email: rob.salas@pfmguam.com

Federal ID No.: EIN 66-1083040

II. PROJECT:

Name: Flores Rosa Gardens

Number: [Project Number first two letters and 4 digits example: GU-24-00]

Address: LOT NUMBER 2144-1D-7, Tamuning, Guam

(Refer to Exhibit A for legal description.)

III. BUILDING IDENTIFICATION NUMBERS: GU-24-00001 to GU-24-00003

(Refer to Exhibit B for further details.)

IV. ANTICIPATED PLACED-IN-SERVICE DATE: September 30, 2026

(This project must be Placed-in-Service on or before September 30, 2026.)

V. AGENCY:

Guam Housing and Urban Renewal Authority 117 Bien Venida Avenue Sinajana, Guam 96910

Federal ID No.: 96-0001279

VI. DATE OF ALLOCATION: December 10, 2024

The housing credit dollar amount awarded from the 2024 pool is [\$1,793,120.00]. This housing credit dollar amount is derived from GHURA's evaluation of the Project. GHURA will evaluate the Project a final time in connection with the Project being placed-in-service, provided all documentation required by GHURA in connection with a placed-in-service application, including without limitation a final certified cost information acceptable to GHURA, is submitted no later than **June 30, 2027**. As a result of this final evaluation, GHURA will make a final determination of the housing credit dollar amount to be reflected on the IRS form(s) 8609 issued by GHURA for the Project and the housing credit dollar amount may be less than or equal to but never more than the amount supported by the project's reasonable eligible basis.

VII. OWNER'S TOTAL REASONABLY EXPECTED ADJUSTED ELIGIBLE BASIS: [\$15,325,815.00].

The Owner's actual basis, including land costs as of the date of this Agreement is [\$15,589,553.00]. The percentage of the actual basis as of the date of this Agreement to the total reasonably expected basis in the Project is [101.72%].

To meet Carryover Allocation requirements, the Owner must submit the Cost Certification for the ten percent (10%) test and the deed vesting title to the property in Owner no later than **June 30, 2025**.

An independent Certified Public Accountant's opinion (or other professional determination satisfactory to the Authority) demonstrating compliance with Section 42 of the Code and Internal Revenue Service carryover regulation, that at least ten percent (10%) of the Owner's total reasonably expected basis in the Project has been incurred, together with such other evidence as the Authority shall deem necessary to permit it to make a determination that such requirement has been met.

- VIII. Pursuant to the Housing Assistance Tax Act of 2008 (Division C, Title I, Section 3002 of the Housing and Economic Recovery Act of 2008) the applicable percentage(s) for each building in the Project that is not federally subsidized shall be **nine percent (9%)**.
- IX. GHURA may, in its sole discretion, deem the allocation of Tax Credits made in this Agreement cancelled by mutual consent if there is any failure to comply with all terms, conditions, and requirements of this Agreement, the Applications, the Qualified Allocation Plan, or the Code. Once so cancelled, neither the Owner, the Project, nor any other person or entity shall have any right to claim Tax Credits based on this Agreement or the Application and GHURA shall have no liability therefore.
- X. GHURA will issue an IRS Form 8609 for each building in the Project only if all terms, conditions, and requirements of the Agreement, the Applications, the Qualified Allocation Plan, Reservation Agreement and Code are met. The total of the housing credit dollar

- amounts reflected on the IRS Form 8609 for each building in the Project may be less than or equal to the housing credit dollar amount specified in Section VI above.
- XI. GHURA has made the allocation of Tax Credits reflected in Section VI above and entered into this Agreement solely in reliance on information provided and representations made by or on behalf of the Owner in the Applications. This Agreement and the allocation of Tax Credits reflected herein do not constitute a representation, warranty, guaranty, advise or suggestion by GHURA as to (i) the qualification of the Project, or any building contained within the Project, for Tax Credits, or (ii) the feasibility or viability of the Project and no person or entity in any way now or subsequently with the Project or any other person or entity may rely on this Agreement and the allocation of Tax Credits reflected herein or on any other statements, written or oral of GHURA for such purposes.
- XII. The Owner hereby agrees and acknowledges that the determination made in Section VI above and the sufficiency of evidence supporting the determination may be subject to future revision by GHURA or the Internal Revenue Service.

This Carryover Allocation Agreement was acknowledged, subscribed, and sworn to before me on.

GUAM HOUSING AND URBAN RENEWAL AUTHORITY

Date: 02/03/2025

Executive Director

USA Territory of Guam

County of SINAJANA

Before me KATHUSEN USAN P. TATTINGTONS Notary Public of the state and county mentioned, personally appeared Elizabeth F. Napoli, with whom I am personally acquainted (or proved to me on the basis of satisfactory evidence), and who upon oath, acknowledged herself to be the Executive Director of the GUAM HOUSING AND URBAN RENEWAL AUTHORITY, the within named bargainor, and that she as such, executed the foregoing instrument for the purpose therein contained, by signing the name of the GUAM HOUSING AND URBAN RENEWAL **AUTHORITY** by herself as **Executive Director**.

Witness my hand and seal, at the office, this 30 day of TBRUARY, 2025.

Notary Public

My commission expires: MAR 12, 2027

This Carryover Allocation Agreement was acknowledged, subscribed, and sworn to before me on.

FLORES ROSA GARDENS, LLC

ROBERT SALAS II

Managing Member

Date:

Date: 1/30/7075

USA Territory of Guam

County of Minunity

(village)

Before me Narco P. Alwo, a Notary Public of the state and county mentioned, personally appeared ROBERT SALAS II, with whom I am personally acquainted (or proved to me on the basis of satisfactory evidence), and who upon oath, acknowledged himself to be the Managing Member of FLORES ROSA GARDENS, LLC, the within named bargainor, and that he as such, executed the foregoing instrument for the purpose therein contained, by signing the name of the FLORES ROSA GARDENS, LLC by himself as the Managing Member.

Witness my hand and seal, at the office, this 20th day of January, 2025.

Notary Public

My commission expires:

too 13.7025

VANESSA R. AGUON

In and for Guarn, U.S.A. My Commission Expires: FEB. 13, 2025 275G Farenholt Ave PMB 304 Tamuning, GU 96913

EXHIBIT A Legal Description

LOT NUMBER 2144-1D-7 (Subdivision of Lot 2144-1D), MUNICIPALITY OF TAMUNING, (Formerly Dededo), TERRITORY OF GUAM, Estate Number 58815, SUBURBAN, as said Lot is marked and designated on DRAWNING NUMBER MSM-519TD71, as L.M. Check Number 541 - FY 71, as described in that Retracement and Parcelling Map, dated JUNE 04, 1971 and recorded JUNE 15, 1951 at the Records Division, Department of Land Management, Government of Guam, under Document Number 102857.

AREA: 4,046.81 +/- SQUARE METERS

EXHIBIT BBuilding Identification Numbers (BIN) Information

BIN	Buildin g Type	Expected Placed-in-Service Date	Reasonably Anticipated Adjusted Eligible Basis	Applicabl e Fraction	Estimated Qualified Basis	Maximum Credit Percentage	Maximum Credit Allocated
GU-24-00001 GU-24-00002		20/20/202			4		
GU-24-00003	New	08/30/2026	\$15,325,815	100%	\$19,923,560	9%	\$1,793,120
		Totals	\$15,325,815		\$19,923,560		\$1,793,120