



Andrew S. Leon Guerrero

Director

Jesse G. Garcia

Deputy Director

August 31, 2010

The Honorable Judith T. Won Pat, Ed.D Speaker 30<sup>th</sup> Guam Legislature 155 Hesler Place Hagatna, Guam 96910

Re: Citizen - Centric Report (CCR)

#### Hafa Adai Speaker Won Pat,

Pursuant to Section 2(a) of Public Law 30-127 relative to the Citizen-Centric Report Initiative, the Department of Public Works (DPW) have transmitted in electronic format (via .pdf e-mail attachment), posted on its website the FY2009 Citizen-Centric Report and have also provided hard copies of this report. Please note, that this is our first CCR report submitted within a very short time frame. DPW intends to improve our reports in the near future.

Should your staff require additional information, please contact our DPW Controller, Mrs. Arleen U. Pierce at 646-3154 or <a href="mailto:arleen.pierce@dpw.guam.gov">arleen.pierce@dpw.guam.gov</a>.

8/31/10

Un Dangkulo na Si Yu'us Ma'ase!

Sincerely,

Andrew S. Leon Guerrero

Director

Attachment

Cc: Office of the Public Accountability



www. dpw.guam.gov

**542 NORTH MARINE CORPS DRIVE TAMUNING, GUAM 96913** 

> TEL: (671) 646-3131 FAX: (671) 649-6178

**DIRECTOR** 

ANDREW S. LEON GUERRERO

**DEPUTY DIRECTOR** 

JESSE G. GARCIA

#### **DIVISIONS & DIVISION HEADS**

**ADMINISTRATION** ARLEEN U. PIERCE CONTROLLER

**BUILDING CONSTRUCTION & FACILITY MAINTENANCE** DOMINIC G. MUNA

**BUILDING MAINTENANCE MANAGER** 

**BUS OPERATIONS** 

FRANKLIN F. TAITANO SCHOOL BUS OPERATIONS SUPERINTENDENT

CAPITAL IMPROVEMENT PROJECTS

(VERTICAL PROJECTS) JOSEPHINE U. TORRES **CHIEF PLANNER** 

**HIGHWAYS** (HORIZONTAL PROJECTS) JOAQUIN R. BLAZ **BUDGET & MANAGEMENT ANALYST IV** 

> RAMON B. PADUA **CHIEF ENGINEER**

TRANSPORTATION MAINTENANCE

PAUL N.I. CEPEDA

TRANSPORTATION MAINTENANCE SUPERINTENDENT

**SOLID WASTE MANAGEMENT** 

(RECEIVERSHIP CIVIL CASE #02-00022) GERSHMAN, BRITNER & BRATTON, INC. (GBB)
www.guamsolidwastereceivership.org

#### DEPARTMENT OF PUBLIC WORKS

#### FISCAL YEAR 2009

(REPORT ISSUED DATE AUGUST 31, 2010)

**Overview** 

The Department of Public Works is charged with the responsibility in providing to the people of Guam six (6) major and essential services to the community of namely: (1) Public Safety, (2) Public Health, (3) Transportation, (4) Highway Maintenance, (5) Government-Wide Support, and (6) Capital Improvement Projects.

Mission Statement

Public Safety is administered through the enforcement of building codes, flood control measures and public education on highway safety. Public Health is administered through the enforcement and proper collection and disposal of solid wastes. Transportation services are provided for safe and efficient transportation system for our school children as well as to the public as needed and during time of calamities and emergencies. Highway Maintenance services are provided to ensure safe, efficient and modern Highway System that is responsive to the needs of the people. Government-Wide Support is administered to enhance program effectiveness and efficiency by formulating policies, allocating resources, and administering budgetary and financial information related to perations and personnel, to provide maintenance services, repairs, construction services and custodial work to upkeep public buildings and other government facilities. Capital Improvement Projects is to provide professional and technical services for the government's infrastructure projects. Public Laws 1-88, 10-91. 16-57, 16-124, 24-139/313, 25-90. Executive Order 24-96. Please note in pursuant to the Order of the District Court of Guam, dated march 17, 2008, appointing Gershman, Britner & Bratton, Inc. (GBB) as Receiver for the Solid Waste Management Division.

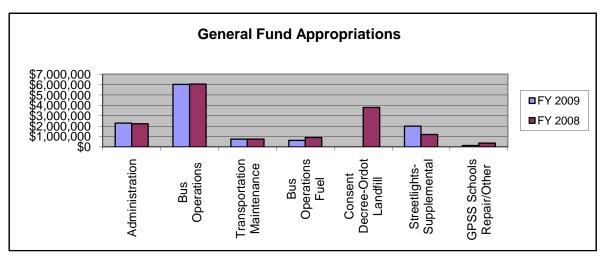
**Goals and Objectives** 

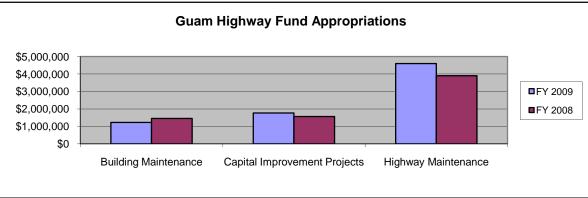
- Key goals and objectives is to ensure the public services provided by Department of Public Works are at an adequate level through the consolidation and/or centralization of functions and activities as permitted by governing regulations so that pupil transportation will be provided, vehicles will be repaired, and constructed wilding for safe monitoring, roadways will be maintained and constructed, building requirements and contracts will be administered, government buildings will be maintained for safety and comfort, solid waste will be managed with timely collection.
- Realign and merge similar functions, inter-program equipment usage, reevaluations of program requirements, optimum utilization of manpower and equipment.
- Contract for maintenance services, building and construction inspection, and engineering services.
- Coordinate task forces for implementation of Solid Waste Collection privatization and for the study of pupil transportation contracts.
- Increase service fees provided by DPW.
- Charge applicable fees for the service rendered currently at no cost.
- Commence landfill closure and opening.
- Complete all A/E contracts for pending construction projects.
- Provide technical and administrative support in preparation of the military buildup.

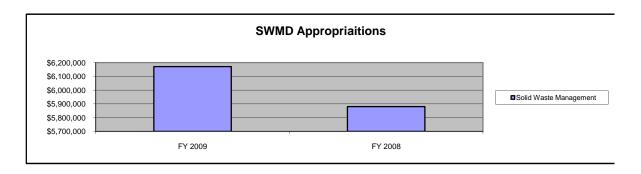
#### DEPARTMENT OF PUBLIC WORKS APPROPRIATIONS BY FUNDING FISCAL YEAR 2009/2008

#### **GENERAL FUND**

DIVISION	FY 2009	FY 2008		
Administration	\$2,297,094	\$2,233,722		
Bus Operations	6,015,166	6,039,204		
Transportation Maintenance	750,227	747,748		
Bus Operations Fuel	634,481	915,111		
Consent Decree-Ordot Landfill	0	3,804,870		
Streetlights-Supplemental	2,000,000	1,200,000		
GPSS Schools Repair/Other	141,264	362,153		
GF Total	11,838,232	15,302,807		
GUAM HIGH	HWAY FUND			
DIVISION	EV 2000	FY 2008		
	FY 2009			
Building Maintenance	\$1,229,897 1,766,850	\$1,453,500 1,562,443		
Capital Improvement Projects Highway Maintenance	4,601,176	3,902,077		
GHF Total	7,597,923	6,918,020		
GIII TOLAI	1,331,323	0,910,020		
SOLID WASTI	E TIPPING FEE			
DIVISION	FY 2009	FY 2008		
Solid Waste Management	\$6,171,435	\$5,880,808		
Grand Total	\$13,769,358	\$16,603,698		
	1			



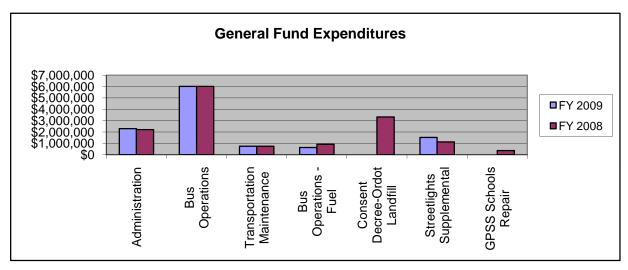


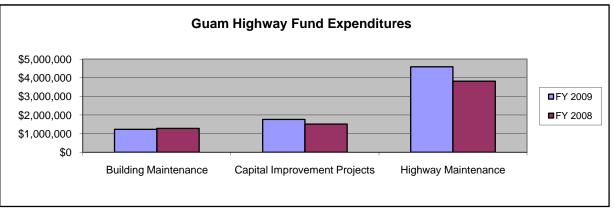


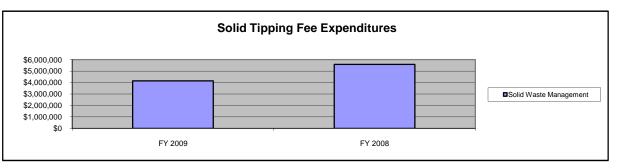
#### DEPARTMENT OF PUBLIC WORKS EXPENDITURES BY FUNDING FISCAL YEAR: 2009/2008

#### **GENERAL FUND**

DIVISION	FY 2009	FY 2008		
Administration	\$2,291,041	\$2,210,888		
Bus Operations	6,012,235	6,008,706		
Transportation Maintenance	749,674	747,334		
Bus Operations - Fuel	634,481	915,111		
Consent Decree-Ordot Landfill	0	3,321,859		
Streetlights Supplemental	1,518,869	1,127,650		
GPSS Schools Repair	0	362,153		
GF Total	11,206,301	14,693,700		
GUAM HIGH	HWAY FUND			
DIVISION	FY 2009	FY 2008		
Building Maintenance	\$1,229,614	\$1,283,389		
Capital Improvement Projects	1,764,425	1,511,515		
Highway Maintenance	4,583,361	3,814,827		
GHF Total	7,577,400	6,609,730		
SOLID WASTE	E TIPPING FEE			
DIVISION	FY 2009	FY 2008		
Solid Waste Management	\$4,141,568	\$5,587,345		
Grand Total	\$22,925,269	\$26,890,775		









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#### **FUTURE CHALLENGES & ECONOMIC OUTLOOK**

**AUDITED REPORTS** 

The Department of Public Works is a line agency of the Government of Guam's Executive Branch. As a result, the audit of the basic financial statements of all governmental activities of GovGuam includes all of DPW's funding source for FY2009. These funding sources are identified as follow: the General Fund GF, Solid Waste Fund SWF, all Federal Grants Funding (FHWA, NHTSA, USDOI, and FEMA) and the Capital Project Funds for the Territorial Educational Facilities Fund TEFF. Separate audit issued reports on FY2009 are the Guam Highway Fund and the Capital Project Funds resulting from the bond funds of the Territorial Highway Fund THF and Tourist Attraction Fund TAF funds.

**MILITARY BUILDUP** 

DPW compiled (using a conservative approach) our budgetary needs that will impact our operations both directly and indirectly from the upcoming military buildup. The estimated amount DPW projected is \$35 Million at a minimum. Inclusive of this \$35M amount, is the cost for DPW to operate under the DEIS conditions to include the following costs categories: fuel, utility cost for maintaining public streetlights throughout the whole island, the acquisition for additional school buses to transport the influx of new students from the public school system and other capital purchases (heavy equipment) to maintain the roads and supplies and materials to maintain and provide construction, professional and technical services the various public facilities including the public school facilities.

Furthermore, the DEIS discusses the various road projects related to the Guam Road Network GRN as referenced in Volume 6, Chapter 4. However, the funding of these GRN road projects is not guaranteed that there will be federal funds to finance the preferred roadway projects. In addition, there are many factors related to the project costs to include land acquisition for the expansion of roads. The total costs of these various projects if they were to be fully funded or partially funded by either FHWA or by the DAR road program were not adequately discussed.

PERFORMANCE BASE BUDGETING PBB

Department of Public Works provided their Performance Based Budget for FY2009 and FY2010 (includes the Solid Waste Division). Our PBB budget submission is based upon the Bureau of Budget and Management Research BBMR budget ceiling amounts.

Our PBB budget formulation model includes actual source documents are derived from the employee's position description PD for every section of the divisions. Each position description entails all functions performed within his/her position title. These functions are measures are used by evaluating each employees by the use fo a performance measures and performance standards. These performance standards are then allocated using hours and percentage as indicated in the employees' PD. These functions are then grouped into tasks with the costs per each activity per employee by multiplying the employee's hourly rate by the hours worked to get a cost for each task performed as a baseline measure. We have yet to receive any feedback or a gap analyses report from BBMR and the Legislature.

**CURRENT YEAR BUDGET & PRIOR YEARS' UNPAID OBLIGATION** 

Our budgets for FY2009 and prior years' have been kept a bare bones minimum. We are working with BBMR and DOA in resolving our unpaid prior year obligations. Amounts and schedules have been forwarded to BBMR, DOA and the Legislature.

COMMENTS/FEEDBACK

Should you have any questions or comments, please contact DPW Controller Mrs. Arleen U. Pierce at 646-3154 or arleen.pierce@dpw.guam.gov

Andrew S. Leon Guerrero Director

Respectfully Su

## **Supplemental**

### **Information**

# Federal Aid Highway Program FY 2009

FEDERAL-AID HIGHWAY PROGRAM (FHWA) AS OF SEPTEMBER 30, 2009 FY 2009

Account Number	7	ear To Date Allotment	ear To Date xpenditures	O/S	Encumbrance	Av	ailable Funds
5101F001068IB							
120-450		184,335.86			184,335.86		-
123-450		80,154.37	40,933.66		39,220.71		-
125-230		18,559.39			18,559.39		-
126-230							
	\$	283,049.62	\$ 40,933.66	\$	242,115.96	\$	-
5101F011010IB							
128-230		43,000.00			43,000.00		-
129-230		1,780,000.00					1,780,000.00
130-230		167,000.00			167,000.00		-
	\$	1,990,000.00	\$ •	\$	210,000.00	\$	1,780,000.00
5101F021068IB							
150-450		7,044.91			7,044.91		-
152-450		120,000.00			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		120,000.00
153-230		412,313.00					412,313.00
154-450		199,393.00	113,536.00		85,857.00		-
155-230		994,849.00	85,051.00		54,449.00		855,349.00
156-230		3,342.50	•		3,342.50		, -
157-450		60,734.00			-		60,734.00
158-450		15,925.66			15,925.66		-
160-450		344,000.00					344,000.00
161-230		1,363,000.00					1,363,000.00
163-450			 				
	\$	3,520,602.07	\$ 198,587.00	\$	166,619.07	\$	3,155,396.00
5101F021068TC							
142-111		8,290.30					8,290.30
142-112		21,626.41					21,626.41
142-113		7,504.73					7,504.73
142-230		552,000.00			15,000.00		537,000.00
144-230		18,305.00					18,305.00
145-230		218,420.00					218,420.00
146-230		10,504.59					10,504.59
147-230		110,664.21			110,664.21		-
148-230		44,510.00					44,510.00
	\$	991,825.24	\$ -	\$	125,664.21	\$	866,161.03

<b>5101F031068IB</b> 164-111 3,955.70 164-112 44,981.36	3,955.70 44,981.36 9,821.24
,	44,981.36
164 112 44 081 36	-
104-112 44,701.30	-
164-113 9,821.24	
164-450 201,544.52 3,777.01	197,767.51
191-230 91,435.56 91,435.56	-
192-111 4,500.00	4,500.00
192-112 20,000.00	20,000.00
192-113 5,500.00	5,500.00
192-230 250,000.00	250,000.00
•	230,000.00
\$ 6,131,949.49 \$ - \$ 5,595,423.68 \$	536,525.81
5101F031068PG	
170-111 464.95	464.95
170-111 464.95 170-112 20,811.71	20,811.71
170-112 20,811.71	14,462.58
170-230 162,463.15	162,463.15
171-112 985.08	985.08
171-113 905.71	905.71
171-230 87,802.10 84,202.10	3,600.00
171-450 141,000.00 141,000.00	-
172-230 36,000.00	36,000.00
173-230 5,500.00	5,500.00
174-230 200,000.00	200,000.00
175-230 11,300.00 11,300.00	-
176-230 368,420.24 99,825.56	268,594.68
177-230 121,364.00	121,364.00
178-112 6,244.48	6,244.48
178-113 1,319.96	1,319.96
179-112 8,668.84	8,668.84
179-113 1,831.38	1,831.38
180-230 37,375.00	37,375.00
181-230 228,032.00	228,032.00
184-230 27,500.00	27,500.00
185-230 77,000.00	77,000.00
186-230 3,100.00	3,100.00
\$ 1,562,551.18 \$ - \$ 336,327.66 \$	1,226,223.52
5101F041068IB	
	60 640 00
111-230 300,000.00 154,281.00 85,070.00	60,649.00
112-230 25,158.35	25,158.35
116-230 202,524.80 85,381.02 117,143.79	-
117-450 40,558.83 40,558.83	
118-450 54,767.80	54,767.80
167-230 16,214.00	16,214.00
167-450 8,182,791.00 1,931,801.14 6,055,889.45	195,100.41
168-450 266,603.06 130,747.06	135,856.00
169-230 156,916.87 88,356.42 5,771.03	62,789.42
189-230 100,000.00	100,000.00
\$ 9,345,534.71 \$ 2,300,378.41 \$ 6,394,621.33 \$	650,534.98

Account Number	Year To Date Allotment	Year To Date Expenditures	O/S Encumbrance	Available Funds
5101F041098PA				
109-111	341,628.21	7,294.48		334,333.73
109-112	4,333.98	4,333.98		, -
109-113	103,001.04	2,255.25		100,745.79
109-230	3,776.96	,	3,776.96	-
109-240	4,921.12	1,478.75	3,442.37	-
109-250	,	,	-,	
	\$ 457,661.31	\$ 15,362.46	\$ 7,219.33	\$ 435,079.52
5101F051068IB				
101-230	5,311,671.29		4,502,542.33	809,128.96
102-230	110,000.00			110,000.00
103-230	230,000.00			230,000.00
104-230	498,652.00			498,652.00
105-230	354,296.31	1,241.30	55.01	353,000.00
106-230	150,000.00			150,000.00
110-230	347,298.50	44,094.96	97,353.14	205,850.40
115-112	12,300.00			12,300.00
115-113	2,700.00			2,700.00
115-450	805,000.00			805,000.00
116-112	10,976.31			10,976.31
116-113	2,054.71			2,054.71
116-230	250,000.00			250,000.00
116-450	3,513,082.35	298,194.35		3,214,888.00
117-112	10,063.62			10,063.62
117-113	2,573.78			2,573.78
117-450	885,000.00			885,000.00
118-363	666.73		666.73	-
118-450	19,278.00		1,000.00	18,278.00
119-112	2,450.00			2,450.00
119-113	550.00			550.00
119-450	397,000.00			397,000.00
120-230	146,000.00			146,000.00
121-230	28,703.91		28,602.40	101.51
121-250	10,000.00	5,583.00		4,417.00
121-363	47,509.89	19,335.00	10,665.00	17,509.89
122-220	72,990.50	30,292.65	6,984.00	35,713.85
122-230	218,707.20	54,125.05	18,948.08	145,634.07
122-250	40,000.00	1,302.64	15,098.52	23,598.84
123-230	103,583.25	•	103,583.25	, <u>-</u>
124-230	400,000.00		121,527.00	278,473.00
127-230	11,948.16		,	11,948.16
	\$ 13,995,056.51	\$ 454,168.95	\$ 4,907,025.46	\$ 8,633,862.10

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Account Number		Year To Date Allotment		Year To Date Expenditures	<b>O</b> /S	S Encumbrance	A	vailable Funds
5101F061068IB								
101-450								-
102-450								-
103-450		3,531,400.00		1,048,907.78		763647.62		1,718,844.60
104-230		47,547.08		46,722.08				825.00
105-450		368,940.00						368,940.00
106-230		48,562,350.03		30,302,127.04		13,497,934.02		4,762,288.97
107-230		49,000.00						49,000.00
108-230		49,000.00						49,000.00
109-450		1,541,725.00						1,541,725.00
110-111								-
110-112		8,570.22						8,570.22
110-113		4,660.73						4,660.73
110-230		3,619.29				924.10		2,695.19
110-240		6,196.77				4,486.82		1,709.95
110-250		30,000.00				,		30,000.00
110-450		50,000.00						50,000.00
111-450		281,130.00						281,130.00
112-450		261,708.00						261,708.00
113-230		300,000.00						300,000.00
(DPW/HMC-110)	\$	55,095,847.12	\$	31,397,756.90	\$	14,266,992.56	\$	9,431,097.66
5101F071068IB								
114-230		298,000.00		197,566.00		10,232.00		90,202.00
22.7.22.0	\$	298,000.00	\$	197,566.00	\$	10,232.00	\$	90,202.00
5101F081068IB		27 02 6 00						27.024.00
101-230		27,836.80		205 000 00				27,836.80
102-230		305,000.00		305,000.00				-
103-230		255,000.00		255,000.00				11.007.45
104-230		11,927.45						11,927.45
105-230		20,000.00		120 140 55		75.050.45		20,000.00
106-230		263,165.00		129,149.55		75,850.45		58,165.00
107-230		20,589.00						20,589.00
108-450		784,822.51		20.00= 40		500 000 51		784,822.51
109-450		844,374.05		29,097.49		599,902.51		215,374.05
110-230	_	1,790,319.79	•	710 3 / 7 0 /	<u></u>	726,100.00		1,064,219.79
	\$	4,323,034.60	\$	718,247.04	\$	1,401,852.96	\$	2,202,934.60

Account Number	7	Year To Date Allotment	Year To Date Expenditures	<b>O</b> /	S Encumbrance	A	vailable Funds
5101F091068AR							
112-230		220,000.00					220,000.00
113-230 114-230		1,582,000.00 5,298,000.00					1,582,000.00 5,298,000.00
116-230		4,400,000.00					4,400,000.00
155-230		6,950,000.00					6,950,000.00
5101F091068IB							
101-230		57,212.08					57,212.08
102-450		1,869,938.00	176,214.15		832,952.00		860,771.85
103-450		14,900,495.00	•		14,900,495.00		, -
104-111		150,000.00	55,143.25		, ,		94,856.75
104-113		75,000.00	17,630.69				57,369.31
104-230		65,000.00	•		65,000.00		· -
104-240		10,000.00					10,000.00
105-230		641,074.00			56,074.00		585,000.00
106-230		796,600.00			796,600.00		-
107-230		1,448,000.00					1,448,000.00
108-230		92,275.00			92,275.00		-
109-230		3,000,000.00			3,000,000.00		-
110-230		36,000.00					36,000.00
111-230		1,020,857.00			942,678.00		78,179.00
112-230		66,350.00					66,350.00
113-230		639,800.00					639,800.00
114-230		2,667,034.00					2,667,034.00
116-230		1,412,912.60					1,412,912.60
	\$	47,398,547.68	\$ 248,988.09	\$	20,686,074.00	\$	26,463,485.59
5101F961098PA							
108-113		10,536.71					10,536.71
108-220		1,443.06					1,443.06
108-230		12,625.28			6,374.56		6,250.72
108-250		574.40					574.40
108-363		3,953.51			489.51		3,464.00
	\$	29,132.96	\$ -	\$	6,864.07	\$	22,268.89
5101F981068IB							
121-230		392,442.70					392,442.70
121-450		266,034.02	252,676.37				13,357.65
	\$	658,476.72	\$ 252,676.37	\$	-	\$	405,800.35
Sub-Total:	\$	146,081,269.21	\$ 35,824,664.88	\$	54,357,032.29	\$	55,899,572.05

Account Number	7	ear To Date Allotment	_	Year To Date Expenditures	E	O/S ncumbrance	Av	vailable Funds
5101F961098PA								
108-111								_
108-113		10,536.71						10,536.71
108-220		3,091.81		1,648.75				1,443.06
108-230		12,625.28		·		6,374.56		6,250.72
108-250		574.40				•		574.40
108-363		3,953.51				489.51		3,464.00
	\$	30,781.71	\$	1,648.75	\$	6,864.07	\$	22,268.89
5101F981068IB								
121-230		392,442.70						392,442.70
121-450		266,034.02						266,034.02
	\$	658,476.72	\$	-	\$	•	\$	658,476.72
Sub-Total:	\$	85,772,746.40	\$	10,209,609.21	\$	26,662,129.08	\$_	48,900,655.53

Sub-Total Encumb / Expend

\$ 36,871,738.29

**AS OF SEPT 30, 2008**