## GOVERNMENT OF GUAM

BASIC FINANCIAL STATEMENTS, ADDITIONAL INFORMATION AND INDEPENDENT AUDITORS' REPORT

YEAR ENDED SEPTEMBER 30, 2004

# GOVERNMENT OF GUAM 

Table of Contents
Year Ended September 30, 2004
Page
I. Independent Auditors' Report ..... 1
Management's Discussion and Analysis ..... 4
II. Basic Financial Statements:
Government-Wide Financial Statements:
Statement of Net Assets ..... 13
Statement of Activities ..... 14
Governmental Fund Financial Statements:
Balance Sheet ..... 15
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets ..... 16
Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) ..... 17
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) to the Statement of Activities ..... 18
Fiduciary Fund Financial Statements:
Statement of Fiduciary Net Assets19
Statement of Changes in Fiduciary Net Assets ..... 20
Discretely Presented Component Units:
Statement of Net Assets ..... 21
Statement of Revenues, Expenses, and Changes in Net Assets ..... 22
Notes to the Basic Financial Statements ..... 24
III. Required Supplementary Information - Other than Management's Discussionand Analysis:
Schedule of Revenues, Expenditures, and Changes in Deficit - Budget and Actual - General Fund ..... 72
Notes to the Required Supplementary Information - Budgetary Reporting ..... 73
IV. Other Supplementary Information:
Combining Schedule of Expenditures by Object - Governmental Funds ..... 75
Combining Balance Sheet - Nonmajor Governmental Funds ..... 76
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) - Nonmajor Governmental Funds ..... 77
Combining Statement of Revenues, Expenditures by Object, andChanges in Fund Balances (Deficits) - Nonmajor GovernmentalFunds78

## GOVERNMENT OF GUAM

Table of Contents, Continued
Year Ended September 30, 2004
Page
IV. Other Supplementary Information, Continued:
Introductions:
Nonmajor Governmental Funds - Special Revenue Funds ..... 79
Nonmajor Governmental Funds - Capital Projects Funds ..... 92
Nonmajor Governmental Funds - Debt Service Funds ..... 93
Nonmajor Component Units ..... 94
Fiduciary Funds ..... 96
Nonmajor Governmental Funds:
Combining Balance Sheet - Special Revenue Funds ..... 97
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) - Special Revenue Funds ..... 109
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits) - Special Revenue Funds ..... 121
Combining Balance Sheet - Capital Projects Funds ..... 133
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) - Capital Projects Funds ..... 134
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits) - Capital Projects Funds ..... 135
Combining Balance Sheet - Debt Service Funds ..... 136
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) - Debt Service Funds ..... 137
Fiduciary Funds:
Statement of Fiduciary Net Assets - Pension Trust ..... 138
Statement of Changes in Fiduciary Net Assets - Pension Trust ..... 139
Statement of Fiduciary Net Assets - Private Purpose Trusts ..... 140
Statement of Changes in Fiduciary Net Assets - Private Purpose Trusts ..... 141
Nonmajor Component Units:
Combining Balance Sheet ..... 142
Combining Statement of Revenues, Expenses, and Changes in Net Assets ..... 144
Comparative Statements of Net Assets - Primary Government ..... 145
Schedule of Other Financing Sources and Uses - Governmental Funds ..... 146
Schedule of Personnel Count ..... 148

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## INDEPENDENT AUDITORS' REPORT

Honorable Felix P. Camacho<br>Governor<br>Government of Guam:

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Government of Guam (GovGuam) as of and for the year ended September 30, 2004, which collectively comprise GovGuam's basic financial statements as set forth in Section II of the foregoing table of contents. These financial statements are the responsibility of the management of GovGuam. Our responsibility is to express an opinion on the respective financial statements based on our audit. We did not audit the financial statements of the GovGuam Retirement Fund, which comprises the Fiduciary Funds - Pension Trust Funds, or the Guam Telephone Authority, the Guam Housing and Urban Renewal Authority, the Guam Housing Corporation, and the Guam Educational Telecommunications Corporation, which represent $13 \%$ and $16 \%$, respectively, of the assets and revenues of GovGuam's discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the GovGuam Retirement Fund, the Guam Telephone Authority, the Guam Housing and Urban Renewal Authority, the Guam Housing Corporation, and the Guam Educational Telecommunications Corporation, is based solely on the reports of the other auditors.

Except as discussed in the following paragraphs, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the respective financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of GovGuam's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the respective financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinion.

While GovGuam's Department of Revenue and Taxation has provided the required data to reconcile to the records of GovGuam's Department of Administration - Division of Accounts, support for such data was insufficient for us to perform procedures to satisfy ourselves as to the effectiveness of the systems surrounding tax related balances, nor could we perform other procedures to enable us to satisfy ourselves with respect to tax related balances in the accompanying financial statements.

Our audit of the respective financial statements did not include the financial activities of the Guam Memorial Hospital Authority and the Guam Visitors Bureau, whose financial activities are included in the aggregate discretely presented component units and represent $5 \%$ and $15 \%$, respectively, of the assets and revenues of GovGuam's discretely presented component units. The entities comprising these financial activities were not able to produce audited financial statements and the effect on the respective financial statements is unknown.

In our opinion, based on our audit and the reports of other auditors, except for the effects on the respective financial statements of such adjustments, if any, as might have been determined to be necessary had we been able to substantiate GovGuam's Revenue and Taxation records, as discussed in the third paragraph above, and had we obtained audited financial statements of the Guam Memorial Hospital Authority and the Guam Visitors Bureau, as discussed in the fourth paragraph above, such financial statements, as set forth in Section II of the foregoing table of contents, present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Government of Guam as of September 30, 2004, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1A to the basic financial statements, GovGuam has implemented the Governmental Accounting Standards Board (GASB) Statement No. 39, Determining Whether Certain Organizations are Component Units in 2004. This standard modifies the criteria for defining component units of a governmental entity. As a result of the implementation of this standard, foundations related to the University of Guam and Guam Community College, discretely presented component units, have been added as component units. Beginning net assets of the discretely presented component units have been restated to account for the implementation of this accounting standard.

The Management's Discussion and Analysis, on pages 4 through 12, as well as the Schedule of Revenues, Expenditures, and Changes in Deficit - Budget and Actual - General Fund and notes thereto, as set forth in Section III of the foregoing table of contents, are not a required part of the basic financial statements but are supplementary information required by GASB. This supplementary information is the responsibility of the management of GovGuam. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit such information and we do not express an opinion on it.

Our audit was conducted for the purpose of forming an opinion on GovGuam's respective financial statements that collectively comprise GovGuam's basic financial statements. The Other Supplementary Information, as set forth in Section IV of the foregoing table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements of GovGuam. This supplementary information is the responsibility of the management of GovGuam. Such additional information has been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, except for the effect of the matters described in the third and fourth paragraphs above, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our report dated July 11, 2005, on our consideration of the Government of Guam's (primary government only) internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

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July 11, 2005

# GOVERNMENT OF GUAM 

Management's Discussion and Analysis
Year Ended September 30, 2004

Our discussion and analysis of the Government of Guam ("GovGuam") financial performance provides an overview GovGuam's financial activities for the fiscal year ended September 30, 2004. Please read it in conjunction with GovGuam's basic financial statements, which follow this section. Fiscal year 2003 comparative information has been included, where appropriate. The amounts included for fiscal year 2003 for the purpose of comparisons have been restated, as further detailed in the fiscal year 2004 notes to the basic financial statements.

## FINANCIAL HIGHLIGHTS

- For the fiscal year ended September 30, 2004, GovGuam’s total net assets increased by $\$ 7.8$ million (or 19.8\%) from $\$ 39.4$ million in the prior year to $\$ 47.2$ million. This increase is primarily attributable to special items regarding an overprovisioning for estimated income tax refunds ( $\$ 18.0$ million) and a gain from a tax drawback settlement ( $\$ 5.9$ million).
- During fiscal year 2004, GovGuam's expenses for governmental activities were $\$ 675.1$ million, including expenses recorded or payments made or due to the autonomous agencies, and were funded in part by $\$ 254.5$ million in program revenues and $\$ 404.5$ million in taxes and other general revenues (excluding special items of $\$ 23.9$ million). Expenses were down from fiscal year 2003 by $\$ 25.3$ million (or 3.6\%) whereas program revenues were up from fiscal year 2003 by $\$ 4.4$ million (or $1.8 \%$ ). This increase in program revenues was primarily due to an increase in charges for services ( $\$ 1.9$ million) and operating grants and contributions ( $\$ 2.5$ million).
- For the fiscal year ended September 30, 2004, the General Fund reported general fund appropriations (including transfers out) of $\$ 447.8$ million, $\$ 17.4$ million in excess of revenues (including transfers in) of $\$ 430.4$ million, but were down $\$ 35.9$ million (or $7.4 \%$ ) from fiscal year 2003 primarily because of a decrease in public education related expenditures (down \$11.8 million or $7.5 \%$ ), debt service related expenditures (down $\$ 6.1$ million or $12.7 \%$ ), and federal grant local match requirements (down $\$ 6.2$ million or $23.7 \%$ ).
- At September 30, 2004, the General Fund reported a total fund balance deficit of $\$ 313.6$ million, which is a decrease of $\$ 0.5$ million from the prior year deficit of $\$ 314.1$ million. This positive change in the deficit is primarily attributable to an increase in the deficit of the unreserved general fund balance of $\$ 3.0$ million (or $0.9 \%$ ) offset by a decrease in the reserve for related assets of $\$ 5.0$ million (or $26.0 \%$ ) and an increase in continuing appropriations of $\$ 7.2$ million (or 114.4\%).


## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to GovGuam's basic financial statements. GovGuam's basic financial statements comprise three components: 1) governmental-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains additional required supplementary information in the form of budgetary schedules, which are prepared on the budgetary basis of accounting, and other optional supplementary information, in addition to the basic financial statements themselves, which includes combining statements for governmental funds and component units.

## GOVERNMENT OF GUAM

Management’s Discussion and Analysis, Continued

Year Ended September 30, 2004

## Government-wide Financial Statements

The government-wide statements report information about GovGuam as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report GovGuam's net assets and how they have changed. Net assets - the difference between GovGuam's assets and liabilities - is one way to measure GovGuam's financial health or position.

- Over time, increases or decreases in GovGuam's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of GovGuam you need to consider additional non-financial factors such as changes in GovGuam's tax base, the condition of GovGuam's roads and infrastructure, and the quality of services.

The government-wide financial statements of GovGuam are divided into two categories:

- Primary government - this grouping comprises governmental activities, which includes most of GovGuam's basic services such as education, public safety, health, finance, judiciary, and general administration. Local sourced tax revenues and other federal grants finance most activities of the primary government.
- Discretely presented component units - GovGuam includes numerous other entities in its report. Although legally separate, these "component units" are important because GovGuam is financially accountable for them.


## Fund Financial Statements

The fund financial statements provide more detailed information about GovGuam's most significant funds - not GovGuam as a whole. Funds are accounting devices that GovGuam uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by enabling legislation.
- GovGuam establishes other funds to control and manage money for particular purposes (like Solid Waste Operations Fund) or to show that it is properly using certain grants (like federal grants reported in the Federal Grants Fund).

GovGuam has two kinds of funds:

- Governmental funds - Most of GovGuam’s basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of GovGuam's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance GovGuam's programs.


## GOVERNMENT OF GUAM

Management’s Discussion and Analysis, Continued

Year Ended September 30, 2004

## Fund Financial Statements, Continued

- Fiduciary funds - GovGuam is the trustee, or fiduciary, for other assets that because of trust arrangement, can be used only for the trust beneficiaries. GovGuam is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of GovGuam's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of change in fiduciary net assets. We exclude these activities from GovGuam's government-wide financial statements because GovGuam cannot use these assets to finance its operations.


## A FINANCIAL ANALYSIS OF GOVGUAM AS A WHOLE

Net assets may serve over time as a useful indicator of a government's financial position. At the end of fiscal year 2004, GovGuam's assets exceeded liabilities by $\$ 47.2$ million. However, all these net assets are either restricted as to the purpose they can be used for or are invested in capital assets. GovGuam uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although GovGuam's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate the liabilities. The summary of Net Assets (condensed) presented below, with comparable balances for fiscal year 2003, discloses this relationship:

GovGuam’s Net Assets

As of September 30

|  | $\underline{2004}$ |  |  | $\underline{2003}$ |
| :---: | :---: | :---: | :---: | :---: |
| Current and other assets Capital Assets | \$ | $\begin{array}{r} 253,113,093 \\ 691,343,343 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 298,409,594 \\ 694,468,275 \\ \hline \end{array}$ |
| Total Assets |  | 944,456,436 |  | 992,877,869 |
| Long-term liabilities Other liabilities |  | $\begin{array}{r} 418,957,722 \\ 478,304,897 \\ \hline \end{array}$ |  | $\begin{aligned} & 434,115,141 \\ & 519,365,702 \\ & \hline \end{aligned}$ |
| Total Liabilities |  | 897,262,619 |  | 953,480,843 |
| Net assets: |  |  |  |  |
| Invested in capital assets, net of related debt Restricted net assets Unrestricted net assets |  | $\begin{gathered} 436,097,699 \\ 106,647,586 \\ (495,551,468) \end{gathered}$ |  | $\begin{gathered} 425,614,417 \\ 119,643,608 \\ (505,860,999) \end{gathered}$ |
| Total net assets | \$ | 47,193,817 | \$ | 39,397,026 |

At the end of fiscal year 2004, GovGuam's unrestricted net assets showed a deficit of $\$ 464.8$ million, a decrease of $\$ 12.8$ million (or $2.7 \%$ ) from the prior year. This deficit is the result of having long-term commitments that are greater than currently available resources. Specifically, GovGuam did not include in past annual budgets the full amounts needed to finance future liabilities arising from outstanding bonds payable and other loans as well as to pay for unfunded pension liabilities, closure and post closure costs of the Ordot Dump, and unused employee leave balances. GovGuam will include these amounts in future years' budgets as they become due.

# GOVERNMENT OF GUAM 

Management’s Discussion and Analysis, Continued<br>Year Ended September 30, 2004

## Changes in Net Assets

For the year ended September 30, 2004, net assets of the primary government increased by $\$ 7.8$ million, an increase of $19.8 \%$ from the prior year's net assets of $\$ 39.4$ million. This result indicates that GovGuam's financial condition, as a whole, improved from the prior year. For the year ended September 30, 2004, net assets of the primary government changed as follows, with comparable amounts for fiscal year 2003:

GovGuam's Changes in Net Assets<br>For the Year Ended September 30

|  | $\underline{2004}$ |  | $\underline{2003}$ |  |
| :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |
| Program revenues: |  |  |  |  |
| Charges for services | \$ | 35,493,840 | \$ | 33,530,116 |
| Operating grants and contributions |  | 219,041,228 |  | 216,567,613 |
| General revenues: |  |  |  |  |
| Taxes |  | 383,665,309 |  | 393,633,680 |
| Investment earnings |  | 1,933,777 |  | 4,159,868 |
| Other |  | 18,915,699 |  | 10,113,981 |
| Total revenues |  | 659,049,853 |  | 658,005,258 |
| Expenses: |  |  |  |  |
| General government |  | 59,605,661 |  | 50,871,631 |
| Protection of life and property |  | 80,174,423 |  | 74,227,297 |
| Public health |  | 56,670,189 |  | 33,019,538 |
| Community services |  | 48,078,057 |  | 73,608,780 |
| Recreation |  | 4,280,695 |  | 4,176,247 |
| Individual and collective rights |  | 52,881,597 |  | 69,197,941 |
| Transportation |  | 20,327,892 |  | 13,178,697 |
| Public education |  | 219,796,878 |  | 236,073,401 |
| Environmental protection |  | 5,322,000 |  | 6,181,185 |
| Economic development |  | 13,572,771 |  | 29,519,215 |
| Interest expense (unallocated) |  | 19,590,709 |  | 18,915,769 |
| Transfers to persons |  | 988,869 |  | 21,709,178 |
| Retirement payments |  | 11,769,271 |  | 11,765,192 |
| Payments to autonomous agencies |  | 79,015,267 |  | 56,120,011 |
| Payments to private purpose trusts |  | 3,066,133 |  | 1,736,294 |
| Capital projects |  | - |  | 161,920 |
| Total expenses |  | 675,140,412 |  | 700,462,296 |
| Deficiency before special items |  | $(16,090,559)$ |  | $(42,457,038)$ |
| Special items |  | 23,887,350 |  | $(50,000,000)$ |
| Change in net assets | \$ | 7,796,791 | \$ | $(92,457,038)$ |

GovGuam's revenues from governmental activities, including local revenues, totaled $\$ 659.0$ million in fiscal year 2004. The cost of governmental activities totaled $\$ 675.1$ million; the deficiency of $\$ 16.1$ million being offset with special items of $\$ 23.9$ million representing an overall increase in net assets of $\$ 7.8$ million.

# GOVERNMENT OF GUAM 

Management’s Discussion and Analysis, Continued
Year Ended September 30, 2004

Graphs 1 and 2 below show the major components of revenues and cost of governmental activities.
Graph 1
GovGuam's Revenue Sources
For the Year Ended September 30, 2004


| $\square$ Gross receipts tax |
| :--- |
| $\square$ Income tax |
| $\square$ Other taxes |
| $\square$ Federal \& other grants |
| $\square$ Charges for services |
| $\square$ Other |

As in prior years, local sourced tax revenues and federal and other grants are the major sources of revenue for GovGuam, which comprises of $58 \%$ and $34 \%$, respectively, of the total revenues for fiscal year 2004.

Graph 2
GovGuam's Cost of Governmental Activities
For the Year Ended September 30, 2004


Other expenses that make up a portion of the costs of governmental activities include general government expenses ( $\$ 59.6$ million), economic development expenses ( $\$ 13.6$ million), unallocated interest expense ( $\$ 19.6$ million), transportation expenses ( $\$ 20.3$ million), and retirement payments (\$11.8 million).

# GOVERNMENT OF GUAM 

Management’s Discussion and Analysis, Continued
Year Ended September 30, 2004

Graphs 3 and 4 below show a comparison of the major components of revenues and cost of governmental activities for fiscal years 2003 and 2004.

Graph 3
GovGuam's Revenue Sources
For the Years Ended September 30


Graph 4
GovGuam's Cost of Governmental Activities
For the Years Ended September 30


Other expenses in fiscal year 2004 included general government expenses of $\$ 59.6$ million, up from $\$ 50.9$ million (or $17.2 \%$ ) in fiscal year 2003, economic development expenses of $\$ 13.6$ million, down from $\$ 29.5$ million (or 54.0\%) in fiscal year 2003, unallocated interest expense of $\$ 19.6$ million, up from $\$ 18.9$ million (or 3.5\%) in fiscal year 2003, transportation expenses of $\$ 20.3$ million, up from $\$ 13.2$ million (or $54.2 \%$ ) in fiscal year 2003, and transfers to persons of $\$ 1.0$ million, down from $\$ 21.7$ million (or 95.4\%) in fiscal year 2003.

# GOVERNMENT OF GUAM 

Management's Discussion and Analysis, Continued
Year Ended September 30, 2004

## FINANCIAL ANALYSIS OF GOVGUAM'S FUNDS

As noted earlier, GovGuam uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements. As of the end of fiscal year 2004, GovGuam's governmental funds reported a combined fund balance deficit of $\$ 198.7$ million, which represents an increase of $\$ 6.5$ million (or $3.4 \%$ ) in comparison with fiscal year 2003. This increase is primarily attributable to the increase in fund balance of the special revenue funds of $\$ 3.3$ million and the debt service funds of $\$ 3.0$ offset by a decrease in fund balance of the capital projects funds (down $\$ 13.3$ million). Of this total combined fund balance deficit, $\$ 159.1$ million is reserved to indicate that it is not available for new spending because it has already been committed: 1) to liquidate contracts and purchase orders of the prior period (\$63.7 million); 2) to fund debt service-related activities ( $\$ 36.5$ million); 3) to liquidate continuing appropriation commitments ( $\$ 31.2$ million); or 4) for a variety of other restricted purposes. The combined deficit of GovGuam's governmental funds is $\$ 351.8$ million, a decrease of $\$ 49.8$ million (or $12.4 \%$ ) from fiscal year 2003. This deficit will be funded through future budgetary surpluses.

## General Fund Budgetary Highlights

During the course of the fiscal year, management and elected officials of GovGuam revised the General Fund budget. The revised budget included an increase in overall general fund appropriations of \$10.0 million. The primary reason for the upward revision in general fund appropriations was due to the rollover of encumbrances from fiscal year 2003.

## CAPITAL ASSET AND DEBT ADMINISTRATION

## Capital Assets

GovGuam's investment in capital assets for its governmental activities as of September 30, 2004 amounted to $\$ 847.9$ million, with (net of) accumulated depreciation of $\$ 156.6$ million, leaving a net book value of $\$ 691.3$ million. GovGuam's capital assets include land, infrastructure, buildings, machinery and equipment, and various projects under construction. (See table below). This represents an increase of $\$ 22.9$ million (or 2.8\%) from fiscal year 2003.

GovGuam's Capital Assets
September 30, 2004
(net of depreciation)

|  | $\underline{2004}$ |  | $\underline{2003}$ |  |
| :---: | :---: | :---: | :---: | :---: |
| Land | \$ | 10,440,927 | \$ | 10,440,927 |
| Infrastructure |  | 451,007,898 |  | 422,653,241 |
| Buildings |  | 307,947,795 |  | 304,923,734 |
| Machinery and equipment |  | 38,454,379 |  | 36,327,862 |
| Construction in progress |  | 40,037,905 |  | 50,615,538 |
| Accumulated depreciation |  | $\begin{gathered} 847,888,904 \\ (156,545,561) \end{gathered}$ |  | $\begin{gathered} 824,961,302 \\ (130,493,027) \end{gathered}$ |
|  | \$ | 691,343,343 | \$ | 694,468,275 |

# GOVERNMENT OF GUAM 

Management's Discussion and Analysis, Continued
Year Ended September 30, 2004

## Capital Assets, Continued

Major capital asset additions for fiscal year 2004 were as follows:

- $\$ 9.1$ million road improvements to the Tumon Bay restoration project.
- $\$ 4.0$ million for Phase II of the reconstruction for Route 1, Marine Corps Drive.
- $\$ 2.7$ million for road construction for Route 4, Yona to Ylig Bridge.

Additional information on GovGuam's capital assets can be found in note 1 K to the basic financial statements.

## Long-term Debt

The Organic Act authorizes GovGuam to borrow for such purposes as approved by the Legislature. GovGuam has entered into seven separate long-term debt obligations, as indicated below. No new longterm debt obligations were incurred by GovGuam during the year ended September 30, 2004 with overall long-term debt obligations decreasing by $\$ 37.5$ million (or 10.3\%) in fiscal year 2004.

GovGuam's Outstanding Debt
September 30, 2004

|  | $\underline{2004}$ |  | $\underline{2003}$ |  |
| :---: | :---: | :---: | :---: | :---: |
| Limited Obligation (Section 30) Bonds, 2001 |  |  |  |  |
| Series A | \$ | 64,240,000 | \$ | 70,675,000 |
| General Obligation Bonds, 1993 Series A |  | 129,595,000 |  | 135,235,000 |
| General Obligation Bonds, 1995 Series A |  | 18,960,000 |  | 34,920,000 |
| Limited Obligation Highway Refunding Bonds, 2001 Series A |  | 39,770,000 |  | 43,890,000 |
| Limited Obligation Infrastructure Improvement |  |  |  |  |
| Bonds, 1997 Series A |  | 60,110,000 |  | 64,195,000 |
| Judicial Building Fund - Farmers Home |  |  |  |  |
| Administration |  | 4,863,863 |  | 5,353,287 |
| General Fund - Note payable |  | 9,207,497 |  | 10,000,000 |
|  | \$ | 326,746,360 | \$ | 364,268,287 |

Additional information on GovGuam's long-term debt can be found in note 3 to the basic financial statements.

# GOVERNMENT OF GUAM 

Management's Discussion and Analysis, Continued
Year Ended September 30, 2004

## ECONOMIC FACTORS AND NEXT YEAR BUDGETS AND RATES

Guam benefits from being the westernmost territory of the United States, in close proximity to Asian nations bordering the Pacific Ocean. Guam is a strategic military location and is home to many domestic and international corporations that serve our tourists and military markets. Since 2002, Guam has suffered from the effects of the Gulf/Iraq war, Asian SARS epidemic, typhoon Chata'an in July 2002, and super-typhoon Pongsona in December 2002. The consequences of these events resulted in the loss of private sector jobs, fewer tourist arrivals and increased expenditures in reconstruction efforts. Banks, the U.S. Small Business Administration and the U.S. Federal Emergency Management Agency all played major roles in assisting Guam's economic units rebuild during these past two fiscal years. There is evidence of increased economic activity in fiscal year 2004 that should be sustained, if not grown marginally, into fiscal year 2005.

The unemployment rate for Guam is currently $7.7 \%$ as of March 2004, a decrease of $32.5 \%$ when compared to $11.4 \%$ for the same period in 2002 ( 2003 N/A). The total number of payroll employment for the first quarter of 2004 was 57,810 employees, an increase of $3.6 \%$ when compared to 55,780 employees for the same period in 2003.

Guam's Consumer Price Index (CPI) increased by $2.8 \%$ for the first quarter of 2004 when compared to the same period in 2003, with CPI reported at 106.72 for the first quarter of 2004. [1996 =100]

Visitor arrivals totaled 278,359 for the fourth quarter of 2004, a $1.3 \%$ increase (3,682 visitors) from the fourth quarter of 2003, and a $23.8 \%$ increase ( 52,808 visitors) when 2003 is compared to the fourth quarter of 2002.

The number and aggregate value of building and construction permits issued on Guam for the first quarter of 2004 were 332 permits valued at $\$ 21,430,000$, an increase of $5.7 \%$ in terms of the number of permits and a decrease of $5.6 \%$ in terms of the aggregate value for the same period in 2003. However, building occupancy permits have risen from 58 to 196, a $238 \%$ increase from the first quarter of 2003 to the same period in 2004.

The fiscal year 2005 budget is comprised of two separate public laws: Public Law 27-106 and Public Law 27-107, one bearing the Governor's signature. General fund revenues and expenditures adopted amount to $\$ 447.4$ million, considerably higher than that proposed by the Administration. It is unlikely that those revenues will be realized, given that the temporary increase in the gross receipts tax rate reflected in fiscal years 2003 and 2004 revenues has been rolled back, negatively impacting fiscal year 2005 revenues, off-setting anticipated increases in income tax revenues.

## CONTACTING GOVGUAM'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the Government of Guam's finances for all of Guam's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the Island's accountability for the money it receives. Questions concerning any of the information provided in this report or request for additional information should be addressed to: Division of Accounts, Attention: Katherine B. Kakigi, Acting Controller, P.O. Box 884, Hagatña, Guam 96932. Telephone No: (671) 475-1169/1260 Facsimile: (671) 472-8483 Website Address: www.admin.gov.gu/doa/

## GOVERNMENT OF GUAM

Statement of Net Assets September 30, 2004


See accompanying notes to basic financial statements.

# GOVERNMENT OF GUAM 

Statement of Activities
Year Ended September 30, 2004


See accompanying notes to basic financial statements.

## GOVERNMENT OF GUAM

Balance Sheet Governmental Funds
September 30, 2004

|  |  | General | Special Revenue |  |  |  | Other Governmental Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Federal Grants |  | Solid Waste Operations |  |  |  |  |
| ASSETS |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents \$ | \$ |  | 27,639,147 | \$ | 2,863,871 | \$ | 426,058 | \$ | 23,039,625 | \$ | 53,968,701 |
| Time certificates of deposit |  | - |  | - |  | - |  | 1,000,718 |  | 1,000,718 |
| Investments |  | - |  | - |  | - |  | 8,120,000 |  | 8,120,000 |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | 27,190,094 |  | - |  | - |  | 2,638,166 |  | 29,828,260 |
| Federal agencies |  | 412,926 |  | 24,355,754 |  | - |  | 4,073,262 |  | 28,841,942 |
| Other |  | 483,409 |  | - |  | 1,539,377 |  | 4,595,424 |  | 6,618,210 |
| Due from other funds |  | 71,594,861 |  | - |  | - |  | 73,913,907 |  | 145,508,768 |
| Inventories |  | - |  | - |  | - |  | 583,403 |  | 583,403 |
| Prepayments |  | 424,310 |  | - |  | - |  | - |  | 424,310 |
| Deposits and other assets |  | 3,790,299 |  | - |  | - |  | 353,287 |  | 4,143,586 |
| Restricted assets: |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents |  | - |  | - |  | - |  | 106,911,106 |  | 106,911,106 |
| Investments |  | - |  | - |  | - |  | 9,527,793 |  | 9,527,793 |
| Total assets \$ | \$ | 131,535,046 | \$ | 27,219,625 | \$ | 1,965,435 | \$ | 234,756,691 | \$ | 395,476,797 |
| LIABILITIES |  |  |  |  |  |  |  |  |  |  |
| Bank overdraft \$ | \$ | 3,795,245 | \$ | - | \$ | - | \$ | 397,486 | \$ | 4,192,731 |
| Accounts payable |  | 44,892,966 |  | 134,983 |  | - |  | 13,583,429 |  | 58,611,378 |
| Accrued payroll and other |  | 23,444,468 |  | 999,836 |  | 58,131 |  | 9,327,144 |  | 33,829,579 |
| Due to component units |  | 18,080,309 |  | - |  | - |  | 10,124,204 |  | 28,204,513 |
| Due to other funds |  | 62,426,725 |  | 12,017,754 |  | 1,886,143 |  | 68,597,635 |  | 144,928,257 |
| Payable to federal agencies |  | 159,483 |  | 14,025,561 |  | - |  | 1,424,784 |  | 15,609,828 |
| Deferred revenue |  | 51,291,551 |  | - |  | 1,028,032 |  | 30,550 |  | 52,350,133 |
| Provision for tax refunds |  | 226,566,629 |  | - |  | - |  | 13,818,757 |  | 240,385,386 |
| Deposits and other liabilities |  | 14,470,825 |  | - |  | - |  | 1,568,596 |  | 16,039,421 |
| Total liabilities |  | 445,128,201 |  | 27,178,134 |  | 2,972,306 |  | 118,872,585 |  | 594,151,226 |
| Fund balances (deficits): |  |  |  |  |  |  |  |  |  |  |
| Reserved: |  |  |  |  |  |  |  |  |  |  |
| Encumbrances |  | 10,739,438 |  | 34,889,541 |  | 224,572 |  | 17,872,715 |  | 63,726,266 |
| Continuing appropriations |  | 13,465,509 |  | - |  | - |  | 17,703,995 |  | 31,169,504 |
| Related assets |  | 8,286,124 |  | - |  | - |  | 13,433,030 |  | 21,719,154 |
| Debt service |  | - |  | - |  | - |  | 36,505,122 |  | 36,505,122 |
| Unreserved (deficits), reported in: |  |  |  |  |  |  |  |  |  |  |
| General fund |  | $(346,084,226)$ |  | - |  | - |  | - ${ }^{-}$ |  | $(346,084,226)$ |
| Special revenue funds |  | - |  | $(34,848,050)$ |  | $(1,231,443)$ |  | $(4,831,187)$ |  | $(40,910,680)$ |
| Capital projects funds |  | - |  | - |  | - |  | 35,200,431 |  | 35,200,431 |
| Total fund balances (deficits) |  | (313,593,155) |  | 41,491 |  | $(1,006,871)$ |  | 115,884,106 |  | $(198,674,429)$ |
| Total liabilities and fund balances \$ | \$ | 131,535,046 | \$ | 27,219,625 | \$ | 1,965,435 | \$ | 234,756,691 | \$ | 395,476,797 |

See accompanying notes to basic financial statements.

## GOVERNMENT OF GUAM

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets

September 30, 2004

## Total deficit - governmental funds

Amounts reported for governmental activities in the statement of net assets are different because:

Bonds issued by GovGuam have associated costs that are paid from current available resources in the funds. However, these costs are deferred on the statement of net assets

Certain revenues are earned but not available and therefore are deferred in the governmental funds:

Adjustment of deferred revenue

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:

| Land | $\$ 10,440,927$ |
| :--- | ---: |
| Construction in progress | $40,037,905$ |
| Depreciable capital assets and infrastructure, |  |
| net of $\$ 156,545,561$ of accumulated depreciation | $640,864,511$ |

Capital assets, net of accumulated depreciation

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. The liabilities include:

Bonds payable
$(330,271,163)$
Accrued interest payable
Compensated absences payable
Unfunded pension liability
Landfill closure and postclosure costs
$(6,127,958)$
$(17,228,887)$
$(78,798,674)$

$(16,641,000)$

Long-term liabilities

Net assets of governmental activities
\$
47,193,817

See accompanying notes to basic financial statements.

## GOVERNMENT OF GUAM

Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit)
Governmental Funds
Year Ended September 30, 2004

|  |  | General | Special Revenue |  |  |  | Other <br> Governmental <br> Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Federal Grants | SolidWasteOperations |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |
| Taxes \$ | \$ |  | 325,485,978 | \$ | - | \$ | - | \$ | 58,179,331 | \$ | 383,665,309 |
| Licenses, fees and permits |  | 2,282,224 |  | - |  | 3,502,692 |  | 28,680,892 |  | 34,465,808 |
| Use of money and property |  | 120,521 |  | - |  | 1,108 |  | 1,812,148 |  | 1,933,777 |
| Federal contributions |  | 62,501,258 |  | 113,464,540 |  | - |  | 43,075,430 |  | 219,041,228 |
| Contributions from component units |  | 2,133,054 |  | - |  | - |  | - |  | 2,133,054 |
| Other |  | 16,449,563 |  | - |  | - |  | 333,082 |  | 16,782,645 |
| Total revenues |  | 408,972,598 |  | 113,464,540 |  | 3,503,800 |  | 132,080,883 |  | 658,021,821 |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |
| General government |  | 30,331,015 |  | 5,685,858 |  | - |  | 17,663,928 |  | 53,680,801 |
| Protection of life and property |  | 60,403,905 |  | 7,974,530 |  | - |  | 11,400,485 |  | 79,778,920 |
| Public health |  | 11,312,177 |  | 39,899,131 |  | - |  | 5,147,515 |  | 56,358,823 |
| Community services |  | 4,070,115 |  | 14,606,530 |  | 4,078,508 |  | 25,100,055 |  | 47,855,208 |
| Recreation |  | 3,582,525 |  | 374,831 |  | - |  | 53,139 |  | 4,010,495 |
| Individual and collective rights |  | 10,391,511 |  | 12,060,982 |  | - |  | 30,404,156 |  | 52,856,649 |
| Transportation |  | 1,438,035 |  | 3,280,742 |  | - |  | 2,660,466 |  | 7,379,243 |
| Public education |  | 146,005,349 |  | 11,212,084 |  | - |  | 42,809,983 |  | 200,027,416 |
| Environmental protection |  | 368 |  | 4,345,162 |  | - |  | 350,513 |  | 4,696,043 |
| Economic development |  | 3,117,728 |  | 6,440,603 |  | - |  | 120,050 |  | 9,678,381 |
| Transfer to persons |  | - |  | 988,869 |  | - |  | - |  | 988,869 |
| Payments to Retirement Fund |  | 11,767,566 |  | 1,705 |  | - |  | - |  | 11,769,271 |
| Payments to Guam International Airport Authority |  | - |  | 912,908 |  | - |  | - |  | 912,908 |
| Payments to Guam Power Authority |  | - |  | 13,268,745 |  | - |  | - |  | 13,268,745 |
| Payments to Guam Memorial Hospital Authority |  | - |  | 3,963,879 |  | - |  | 5,728,457 |  | 9,692,336 |
| Payments to Guam Waterworks Authority |  | - |  | 269,092 |  | - |  | - |  | 269,092 |
| Payments to University of Guam |  | 28,253,500 |  | 265,778 |  | - |  | 2,738,384 |  | 31,257,662 |
| Payments to Guam Visitors Bureau |  | - |  | 252,455 |  | - |  | 10,009,438 |  | 10,261,893 |
| Payments to Guam Community College |  | 12,421,530 |  | 106,904 |  | - |  | - |  | 12,528,434 |
| Payments to Port Authority of Guam |  | - |  | 95,512 |  | - |  | - |  | 95,512 |
| Payments to Guam Economic Development and Commerce Authority |  | 228,989 |  | 499,696 |  | - |  | - |  | 728,685 |
| Capital projects |  | - |  | 6,901,195 |  | - |  | 12,658,189 |  | 19,559,384 |
| Debt service: |  |  |  |  |  |  |  |  |  |  |
| Principal retirement |  | - |  | - |  | - |  | 37,521,927 |  | 37,521,927 |
| Interest and fiscal charges |  | 2,146,092 |  | - |  | - |  | 18,013,792 |  | 20,159,884 |
| Total expenditures |  | 325,470,405 |  | 133,407,191 |  | 4,078,508 |  | 222,380,477 |  | 685,336,581 |
| Excess (deficiency) of revenues over (under) expenditures |  | 83,502,193 |  | (19,942,651) |  | $(574,708)$ |  | (90,299,594) |  | $(27,314,760)$ |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | 21,385,340 |  | 19,946,009 |  | - |  | 121,097,730 |  | 162,429,079 |
| Transfers out to other funds |  | (122,351,770) |  | $(3,358)$ |  | - |  | (43,140,084) |  | $(165,495,212)$ |
| Total other financing sources (uses), net |  | $(100,966,430)$ |  | 19,942,651 |  | - |  | 77,957,646 |  | $(3,066,133)$ |
| Special items: |  |  |  |  |  |  |  |  |  |  |
| Overprovisioning for tax refunds |  | 17,993,424 |  | - |  | - |  | - |  | 17,993,424 |
| Gain from tax drawback settlement |  | - |  | - |  | - |  | 5,893,926 |  | 5,893,926 |
|  |  | 17,993,424 |  | - |  | - |  | 5,893,926 |  | 23,887,350 |
| Net change in fund balances (deficits) |  | 529,187 |  | - |  | $(574,708)$ |  | $(6,448,022)$ |  | $(6,493,543)$ |
| Fund balances (deficits) at beginning of year, as restated |  | $(314,122,342)$ |  | 41,491 |  | $(432,163)$ |  | 122,332,128 |  | $(192,180,886)$ |
| Fund balances (deficits) at end of year \$ | \$ | (313,593,155) | \$ | 41,491 | \$ | $\underline{(1,006,871)}$ | \$ | 115,884,106 | \$ | $\underline{(198,674,429)}$ |

See accompanying notes to basic financial statements.

## GOVERNMENT OF GUAM

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) to the Statement of Activities

September 30, 2004

Total net change in fund balances (deficits) - governmental funds

Amounts reported for governmental activities in the statement of activities are different because:

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds

Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. For the current year these amounts consist of:

| Capital outlay | $\$$$22,927,602$ <br> Depreciation expense <br> $(26,052,534)$ |
| :--- | :---: | :---: |

Repayment of long-term debt is reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. For the current year these amounts consist of:

Long-term debt retirement
37,521,927

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. For the current year these activities consist of:

| Accrued interest | 431,995 |
| :--- | ---: |
| Compensated absences | $4,768,553$ |
| Unfunded pension costs | $(26,472,421)$ |
| Amortization of bond premiums and issuance costs | 137,180 |431,995

$(26,472,421)$
137,180
$(21,134,693)$

Change in net assets of governmental activities

See accompanying notes to basic financial statements.

## GOVERNMENT OF GUAM

Statement of Fiduciary Net Assets
Fiduciary Funds
September 30, 2004


See accompanying notes to basic financial statements.

## GOVERNMENT OF GUAM

Statement of Changes in Fiduciary Net Assets
Fiduciary Funds
Year Ended September 30, 2004

|  | Pension <br> Trusts |  | Private Purpose Trusts |  |
| :---: | :---: | :---: | :---: | :---: |
| Additions: |  |  |  |  |
| Contributions: |  |  |  |  |
| Employer contributions | \$ | 68,957,388 | \$ | - |
| Member contributions |  | 27,618,619 |  | - |
| Use of money and property |  | - |  | 171,007 |
| Transfers in from other funds |  | - |  | 3,066,133 |
| Total contribution and revenues |  | 96,576,007 |  | 3,237,140 |
| Net investment income: |  |  |  |  |
| Net appreciation in fair value |  | 76,365,845 |  | - |
| Interest |  | 33,283,709 |  | - |
| Dividends |  | 11,396,669 |  | - |
| Other |  | 1,941,382 |  | - |
| Total investment income |  | 122,987,605 |  | - |
| Less: investment expenses |  | 3,350,907 |  | - |
| Net investment income |  | 119,636,698 |  | - |
| Total additions |  | 216,212,705 |  | 3,237,140 |
| Deductions: |  |  |  |  |
| Benefits |  | 156,745,731 |  | - |
| Refunds |  | 18,096,570 |  | - |
| Administrative and general expense |  | 3,860,159 |  | - |
| Individual and collective rights |  | - |  | 2,858,518 |
| Total deductions |  | 178,702,460 |  | 2,858,518 |
| Change in net assets |  | 37,510,245 |  | 378,622 |
| Net assets at beginning of year |  | 1,398,174,123 |  | 49,850 |
| Net assets at end of year | \$ | 1,435,684,368 | \$ | 428,472 |

See accompanying notes to basic financial statements.

# GOVERNMENT OF GUAM 

Current assets:
Cash and cash equivalents
Time certificates of deposit
Investments
Receivables, net
Due from primary government
Inventories
Prepayments
Deposits and other assets
Restricted assets:

Cash and cash equivalents
Time certificates of deposit
Investments
Receivables
Total current assets
Noncurrent assets:
Investments
Receivables, ne
Due from primary government
Capital assets, net of accumulated depreciation
Deferred bond issuance costs
Other assets
Restricted assets:
Investments
Receivables

Total noncurrent assets

Total assets


See accompanying notes to basic financial statements.

# GOVERNMENT OF GUAM 

## LIABILITIES AND NET ASSETS

Current liabilities:
Current portion of long-term debt
Current obligations under capital leases
Accounts payable
Accrued payroll and other
Payable to federal agencies
Deferred revenue
Compensated absences
Deposits and other liabilities
Total current liabilities
Noncurrent liabilities:
Compensated absences
Capital leases
Noncurrent portion of long-term debt
Deposits
Other noncurrent liabilities
Accrued unfunded retirement liability
Total noncurrent liabilities
Total liabilities
Net Assets:
Invested in capital assets, net of related debt
Restricted
Unrestricted (deficit)
Total net assets
Total liabilities and net assets

See accompanying notes to basic financial statements.


## GOVERNMENT OF GUAM

## Statement of Revenues, Expenses, and Changes in Net Assets

Component Units
Year Ended September 30, 2004

| Operating revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Charges for services | \$ | 46,423,525 | \$ | 86,265,174 | \$ | 225,299,741 | \$ | 47,025,622 | \$ | 38,617,489 | \$ | 6,734,388 | \$ | 32,807,259 | \$ | 483,173,198 |
| Contributions |  | - |  | - |  | - |  | - |  | - |  | 1,546,348 |  | 47,326,933 |  | 48,873,281 |
| Grants and contracts |  | 680,142 |  | - |  | - |  | - |  | - |  | 22,096,838 |  | - |  | 22,776,980 |
| Other |  | 640,321 |  | 721,151 |  | 1,075,899 |  | - |  | 223,101 |  | 4,939,862 |  | 5,005,213 |  | 12,605,547 |
| Total operating revenues |  | 47,743,988 |  | 86,986,325 |  | 226,375,640 |  | 47,025,622 |  | 38,840,590 |  | 35,317,436 |  | 85,139,405 |  | 567,429,006 |
| Operating expenses: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cost of services |  | 13,284,453 |  | 61,365,445 |  | 144,584,558 |  | 14,393,946 |  | 29,269,500 |  | 45,977,733 |  | 65,521,794 |  | 374,397,429 |
| Depreciation and amortization |  | 19,246,422 |  | 3,374,850 |  | 24,603,493 |  | 17,286,990 |  | 9,425,878 |  | 2,351,954 |  | 6,103,648 |  | 82,393,235 |
| General and administrative |  | 11,217,401 |  | 33,878,522 |  | 23,457,581 |  | 10,807,932 |  | 3,553,020 |  | 11,187,157 |  | 34,409,947 |  | 128,511,560 |
| Total operating expenses |  | 43,748,276 |  | 98,618,817 |  | 192,645,632 |  | 42,488,868 |  | 42,248,398 |  | 59,516,844 |  | 106,035,389 |  | 585,302,224 |
| Operating income (loss) |  | 3,995,712 |  | $(11,632,492)$ |  | 33,730,008 |  | 4,536,754 |  | $(3,407,808)$ |  | $(24,199,408)$ |  | $(20,895,984)$ |  | $(17,873,218)$ |
| Nonoperating revenues (expenses): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Contributions from the primary government |  | 912,908 |  | 9,692,336 |  | - |  | - |  | 269,092 |  | 31,257,662 |  | 26,799,461 |  | 68,931,459 |
| Contributions to the primary government |  | - |  | - |  | - |  | - |  | - |  | $(2,027,256)$ |  | - |  | $(2,027,256)$ |
| Investment income |  | 1,339,921 |  | - |  | 2,935,964 |  | - |  | 72,526 |  | 2,462,337 |  | 1,070,992 |  | 7,881,740 |
| Interest expense |  | $(9,119,614)$ |  |  |  | $(42,702,473)$ |  | $(5,766,300)$ |  | $(828,499)$ |  | $(54,478)$ |  | $(1,547,514)$ |  | $(60,018,878)$ |
| Other income (expenses), net |  | $(1,352,504)$ |  | 11,649,810 |  | $(1,470,030)$ |  | $(932,214)$ |  | 638,648 |  | $(1,032,620)$ |  | $(913,069)$ |  | 6,588,021 |
| Total nonoperating revenues (expenses), net |  | $(8,219,289)$ |  | 21,342,146 |  | $(41,236,539)$ |  | $(6,698,514)$ |  | 151,767 |  | 30,605,645 |  | 25,409,870 |  | 21,355,086 |
| Net income (loss) before capital contributions |  | $(4,223,577)$ |  | 9,709,654 |  | $(7,506,531)$ |  | $(2,161,760)$ |  | $(3,256,041)$ |  | 6,406,237 |  | 4,513,886 |  | 3,481,868 |
| Capital grants from the United States government |  | 6,539,904 |  | - |  | - |  | - |  | 1,175,852 |  | - |  | 2,098,049 |  | 9,813,805 |
| Increase (decrease) in net assets |  | 2,316,327 |  | 9,709,654 |  | $(7,506,531)$ |  | (2,161,760) |  | $(2,080,189)$ |  | 6,406,237 |  | 6,611,935 |  | 13,295,673 |
| Total net assets at beginning of year, as restated |  | 193,887,259 |  | 31,272,986 |  | 160,461,006 |  | 34,238,273 |  | 201,293,032 |  | 81,257,555 |  | 148,024,798 |  | 850,434,909 |
| Total net assets at end of year | \$ | 196,203,586 | \$ | 40,982,640 | \$ | 152,954,475 | \$ | 32,076,513 | \$ | 199,212,843 | \$ | 87,663,792 | \$ | 154,636,733 | \$ | 863,730,582 |

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## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies

## A. Reporting Entity

The accompanying basic financial statements of GovGuam (GovGuam) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles.

Guam is an unincorporated territory of the United States of America with policy relations between Guam and the United States under the jurisdiction of the Office of Territorial and International Affairs, U.S. Department of the Interior. In 1950, the U.S. Congress provided Guam with an Organic Act that organized GovGuam as a constitutional government comprised of locally elected executive and legislative branches and an appointed judicial branch. In addition, Guam has an elected representative to the U.S. Congress who possesses the same powers and privileges as Representatives from the various States, with the exception of voting on the House floor. The Executive Branch consists of a popularly elected Governor and Lieutenant Governor, each serving a four-year term, with executive department heads appointed by the Governor with the consent of the Guam legislature. The Legislative Branch is a unicameral parliament consisting of 15 members elected for a term of two years. The Judicial Branch is comprised of a Territorial Superior Court, a Supreme Court and a U.S. Federal District Court. The U.S. Federal District Court handles U.S. constitutional questions and other Federal cases. Appeals are channeled through the Ninth Circuit Court of Appeals in San Francisco and from there to the U.S. Supreme Court. Under the Organic Act, GovGuam is required to submit to the U.S. Congress and the Secretary of the Interior a comprehensive annual financial report in conformance with the standards of the National Council on Governmental Accounting within 120 days after the close of the fiscal year; however, GovGuam has not complied with this requirement.

For financial reporting purposes, GovGuam has included all funds, organizations, agencies, boards, commissions and institutions, including the Guam Department of Education, which is a line agency of GovGuam and is included within the General Fund. GovGuam has also considered all potential component units for which it is financially accountable as well as other entities for which the nature and significance of their relationship with GovGuam are such that exclusion would cause GovGuam's basic financial statements to be misleading or incomplete. Blended component units are entities that are legally separate from GovGuam, but are so related to GovGuam that they are, in substance, the same as GovGuam or entities providing services entirely or almost entirely to GovGuam. The net assets and results of operations of the following legally separate entities are presented as part of GovGuam's operations:

## 1. Blended Component Units

The following component units are blended within the Primary Government:
(a) GovGuam Retirement Fund System, a Fiduciary Fund Type - Pension Trust Fund. The Fund was enacted to provide retirement amenities and other benefits to GovGuam employees, who upon entry to service are eligible for membership. The Fund is governed by a seven member Board of Trustees. Two members are elected by active Fund members; two members are elected by Fund members among the roster of retirees; and three members are appointed by the Governor of Guam.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

Summary of Significant Accounting Policies, Continued

## A. Reporting Entity, Continued

1. Blended Component Units, Continued
(b) Private purpose trust funds are comprised of trust funds administered by the Superior Court, Public Defender and Supreme Court.

## 2. Discretely Presented Component Units

Discretely presented component units are entities which are legally separate from GovGuam, but are financially accountable to GovGuam, or whose relationships with GovGuam are such that exclusion would cause GovGuam's basic financial statements to be misleading or incomplete. The component units’ column of the basic financial statements includes the financial data of the following entities:

Major Component Units:
(a) The Guam International Airport Authority (GIAA) was created by Public Law 13-57 (as amended) as an autonomous instrumentality of GovGuam to own and operate the facilities of the Guam International Air Terminal. It is charged with the acquisition, construction, operation and maintenance of airports and related facilities for civil aviation on Guam. GIAA supports its operations through landing fees and charges for use of its facilities and through rentals under concessionaire agreements and is governed by a seven member Board of Directors, all of whom are appointed by the Governor of Guam.
(b) The Guam Memorial Hospital Authority (GMHA) was created by Public Law 14-29 as an autonomous instrumentality of GovGuam to administer and operate the Guam Memorial Hospital. GMHA is governed by a seven member Board of Trustees, all of whom are appointed by the Governor of Guam.
(c) The Guam Power Authority (GPA) was created by the GPA Act of 1968 and is responsible for the supervision of construction, maintenance of operations and regulations of all electrical utility services within GovGuam. It operates the power system for GovGuam and has created an Island-wide Power System Agreement with the United States Navy. GPA derives revenues from sales of electricity and is governed by the five member Consolidated Commission on Utilities (CCU), all of whom are elected for two or four year terms.
(d) Guam Telephone Authority (GTA), formerly a division of PUAG, was created as a Public Corporation by Public Law 12-44, pursuant to which the assets and liabilities of the telephone division of PUAG were transferred to GTA. GTA's major source of revenues is derived from billings for local exchange services and tolls for non-local exchange services.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## A. Reporting Entity, Continued

## 2. Discretely Presented Component Units, Continued

Major Component Units, Continued:
(e) The Guam Waterworks Authority (GWA), formerly the Public Utility Agency of Guam (PUAG), was created by Public Law 23-119 and is responsible for supervising the construction, maintenance operations and regulations of all water and sewerage services within GovGuam. GWA derives its operating revenues from water and wastewater fees to residential, commercial and government customers, based on consumption, and is governed by the CCU.
(f) The University of Guam (UOG) was created by Public Law 13-194 and is responsible for operating Guam's institution of higher education. UOG is governed by a nine member Board of Regents, all of whom are appointed by the Governor of Guam.

Nonmajor Component Units:
Nonmajor component units are the Guam Community College, the Guam Housing and Urban Renewal Authority, the Guam Housing Corporation, the Port Authority of Guam, the Guam Economic Development and Commerce Authority, the Guam Visitors Bureau, and the Guam Educational Telecommunications Corporation (KGTF-TV).

GovGuam's component units, departments, and funds that are separately audited issue their own basic financial statements. These statements may be obtained by directly contacting the various entities administrative offices or at the web site of the Office of the Public Auditor - www.guamopa.com.

Guam International Airport Authority
P.O. Box 8770

Tamuning, GU 96931
Guam Memorial Hospital Authority
850 Governor Carlos G. Camacho Rd.
Tamuning, GU 96913
Guam Power Authority
P.O. Box 2977

Hagatna, GU 96932
Guam Telephone Authority
P.O. Box 9008

Tamuning, GU 96931
Guam Waterworks Authority
P.O. Box 3010

Hagatna, GU 96932

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1)

Summary of Significant Accounting Policies, Continued
A. Reporting Entity, Continued
2. Discretely Presented Component Units, Continued

University of Guam
303 University Station
University Drive
Mangalio, GU 96929
Guam Community College
P.O. Box 23069, GMF

Barrigada, GU 96921
Guam Housing and Urban Renewal Authority
117 Bien Venida Avenue
Sinajana, GU 96926
Guam Housing Corporation
P.O. Box 3457

Hagatna, GU 96932
Port Authority of Guam
1026 Cabras Hwy, Ste. 201
Piti, GU 96925
Guam Economic Development and Commerce Authority
Suite 511, ITC Bldg.
590 S. Marine Drive
Tamuning, Guam 96913
Guam Visitors Bureau
401 Pale San Vitores Road
Tamuning, GU 96913
Guam Educational Telecommunications Corporation
P.O. Box 21449

GMF, GU 96921
Each discretely presented component unit has a September 30 year-end.
In fiscal year 2004, GovGuam implemented GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, an amendment of GASB Statement No. 14, which provides additional guidance for determining whether certain organizations should be reported as component units based on the nature and significance of their relationship with the primary government and to clarify reporting requirements for those organizations. As a result, in addition to the aforementioned University of Guam (UOG) and Guam Community College (GCC) component units, the accompanying component units column of the basic financial statements includes the University of Guam Endowment Foundation, Inc. and the Guam Community College Foundation, Inc., which are legally separate, tax-exempt, separately audited, component units of UOG and GCC, respectively.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

Summary of Significant Accounting Policies, Continued
A. Reporting Entity, Continued

## 2. Discretely Presented Component Units, Continued

These entity's resources can only be used by or are for the benefit of UOG and GCC to which they serve. They are presented within the respective financial statements of UOG and GCC because of the nature and significance of them to these entities. Complete financial statements of the foundations may be obtained at their respective offices. The foundations are not considered major component units of GovGuam under the definitions put forth under GASB Statement 34, but are blended within UOG and GCC.

## 3. Omitted Governmental Funds

The following funds are considered to be nonmajor governmental funds of GovGuam but are not included in the accompanying basic financial statements due to absence of account balances and financial activities. Accordingly, the omission of these funds is not considered material to either the nonmajor governmental funds or the governmental activities reporting units:

Aquaculture Development and Training Fund
CAHA, OET \& CEF Fund
Chamorro Education Assistance Fund
Chamorro Home Loan Fund
Chamorro Home Repair Fund
Chamorro Home Development Fund
Chamorro Loan Guarantee Fund
Coastal Zone Management Fund
District Improvement Fund
GFD Capital Outlay Revolving Fund
GSA Liquidated Damages Fund
Healthcare Systems Privatization Fund
Komitea Para Tiyan Fund
Land Acquisition Fund
Land Claims Fund
Medicaid and Medically Indigent Program Assistance Payment Fund
Municipal Litter Defacement Fund
Ocean Freight Legal Fund
Off-island Travel Fund
Overtime Fund
Rainy Day Fund
Tiyan Trust Fund
Typhoon Paka Emergency Fund Vocational Rehabilitation Revolving Fund

## GOVERNMENT OF GUAM

## Notes to Financial Statements

September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## B. Government-Wide and Fund Financial Statements

The Statement of Net Assets and the Statement of Activities report information on all nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been eliminated from these statements except for other charges between the primary government and the discretely presented component units. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Primary government activities are defined as either governmental or business-type activities. Governmental activities, which normally are supported by taxes, intergovernmental revenues and other non-exchange revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties for goods or services. As such, business-type activities account for operations similarly to a for-profit business. GovGuam did not report any business-type activities during the year ended September 30, 2004. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. Discretely presented component unit activities are presented with their business-type focus.

The Statement of Net Assets presents all of the reporting entity's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

- Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets.
- Restricted net assets result when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law.
- Unrestricted net assets consist of net assets, which do not meet the definition of the two preceding categories. Unrestricted net assets often are designated, (for example, internally restricted), to indicate that management does not consider them to be available for general operations.

The government-wide Statement of Net Assets reports \$106,647,586 of restricted net assets, of which $\$ 30,714,064$ is restricted by enabling legislation.

The Statement of Activities demonstrates the degrees to which the direct expenses of given functions or segments are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are, instead, reported as general revenue.

## GOVERNMENT OF GUAM

## Notes to Financial Statements

September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## C. Fund Financial Statements

The fund financial statements present a balance sheet and a statement of revenues, expenditures, and changes in fund balances for its major and aggregated non-major funds. Separate financial statements are provided for governmental funds and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements pursuant to GASB reporting standards, with nonmajor governmental funds being combined into a single column.

GovGuam reports its financial position and results of operations in funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures/expenses. Transactions between funds within a fund type, if any, have not been eliminated.

## D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements account for the general governmental activities of GovGuam and are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual; generally when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, GovGuam considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Significant revenues susceptible to accrual include income and gross revenue taxes, federal grants, federal reimbursements and other reimbursements for use of materials and services. Miscellaneous revenues from other financing sources are recognized when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Investments and related investment earnings are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. Expenditures generally are recorded in the period in which the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Amounts reported as program revenue include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. General revenue is derived from taxation, investment income and other fees that are not allocated to specific programs.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued
D. Measurement Focus and Basis of Accounting, Continued

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All other revenues are reported as nonoperating. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.
GovGuam reports the following fund types:

## 1. Governmental Fund Types

i. General Fund

This fund is the primary operating fund of GovGuam. It is used to account for all governmental transactions, except those required to be accounted for in another fund.
ii. Special Revenue Funds

These funds account for specific revenue sources that have been aggregated according to enabling legislation to support specific governmental activities.
iii. Capital Projects Funds

These funds account for the acquisition or construction of major GovGuam capital facilities financed primarily from loans and federal reimbursements.
iv. Debt Service Funds

These funds account for the accumulation of resources, principally transfers from other funds, for the payment of long-term debt principal and interest.

## 2. Fiduciary Fund Types

i. Pension Trust Funds

These funds report resources that are required to be held in trust for the members and beneficiaries of GovGuam's pension plans.
ii. Private Purpose Funds

These funds are used to account for resources held in trust under which principal and income benefit certain individuals.

## iii. Agency Fund

This fund is used to report resources held by the primary government in a purely custodial capacity.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued
D. Measurement Focus and Basis of Accounting, Continued

GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - For State and Local Governments, as amended by GASB Statement No. 37, Basic Financial Statements - and Management's Discussion and Analysis - Omnibus, sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses for either fund category or the governmental and enterprise combined) for the determination of major funds. GovGuam elected to add certain other major funds that had specific public interest. Major individual governmental funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining statements. GovGuam reports the following major funds:

Federal Grants Assistance Fund, a Governmental Fund Type - Special Revenue Fund. This fund accounts for all activities of U.S. special federal assistance grants and contracts utilized by GovGuam to finance general governmental operations.

Solid Waste Operations Fund, a Governmental Fund Type - Special Revenue Fund. This fund was created by Public Law 24-272 to provide a financing source for GovGuam’s costs and expenses directly related to the closure and post-closure of the solid waste landfill.

## E. Reporting Standards

As allowed by GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, GovGuam's discretely presented component units follow all GASB pronouncements and those Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins that were issued on or before November 30, 1989, except those that conflict with a GASB pronouncement.
F. Budgetary Process

Legislation requires the Governor to present a proposed budget to the Legislature at the beginning of each annual session. The Legislature enacts the budget through passage of specific departmental appropriations. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to legislative override. Once passed and signed, the budget becomes the Territorial financial plan for the ensuing fiscal year. Supplemental appropriations for specific purposes are made throughout the year.

Budgetary control is maintained within the departmental level. Budget revisions during the year, reflecting program changes or intradepartmental transfers of an administrative nature, may be effective with certain executive and legislative branch approval. Unencumbered appropriations normally lapse at the end of each fiscal year unless they are designated by the Legislature as representing continuing appropriations. Encumbrance accounting is utilized for budgetary control purposes. Encumbrances outstanding at year-end are reported as reservations of fund balance and remain as reservations of fund balance until expended or cancelled.

## GOVERNMENT OF GUAM

## Notes to Financial Statements

September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## F. Budgetary Process, Continued

Actual amounts in the budgetary comparison statements are presented on a basis that excludes outstanding encumbrances as a budgetary expenditure. Encumbrances are commitments related to unperformed (executory) contracts for goods or services and are generally evidenced by outstanding purchase orders, contracts and interdepartmental work requests.

## G. Cash and Cash Equivalents and Time Certificates of Deposit

Cash and cash equivalents include cash held in demand accounts as well as short-term investments with a maturity date within three months of the date acquired by GovGuam. Deposits maintained in time certificates of deposit with original maturity dates greater than three months are separately classified on the statement of net assets/balance sheet.

As of September 30, 2004, the carrying amount of the primary government's total cash and cash equivalents and time certificates of deposit was $\$ 174,674,640$ and the corresponding bank balances were $\$ 194,076,682$, which is primarily maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. As of September 30, 2004, bank deposits in the amount of $\$ 983,015$ were FDIC insured. Deposits in banks are required by section 114 of 5 GCA 21, Investments and Deposits, to be secured by qualified collateral in the amount of $110 \%$ or more of the deposit balance. However, GovGuam does not enforce the requirement on a consistent basis. Therefore, substantially all cash and cash equivalents and time certificates of deposit of GovGuam are uncollateralized.

Restricted cash and cash equivalents as of September 30, 2004, for the primary government, represent amounts held and administered by GovGuam's trustees in accordance with various bond indentures for the purpose of funding debt service requirements and future capital projects, which amount to $\$ 68,686,143$ and $\$ 38,224,963$, respectively.
H. Inventories

Inventories of the primary government and the discretely presented component units are valued at the lower of cost (FIFO) or market.

## I. Receivables

In general, tax revenue is recognized on the government-wide financial statements when assessed or levied and on the governmental financial statements to the extent that it is both measurable and available. Receivables are stated net of estimated allowances for uncollectible accounts. Reimbursements due to GovGuam for expenditures on federally funded reimbursement and grant programs are reported as "receivables from federal agencies."

Receivables of the primary government and the discretely presented component units are primarily due from businesses and individuals residing on the island of Guam. The allowance for uncollectibles primarily represents those accounts that are more than ninety days delinquent as of September 30, 2004.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

Summary of Significant Accounting Policies, Continued

## I. Receivables, Continued

Receivables as of September 30, 2004, for the primary government's individual major governmental funds and nonmajor governmental funds in the aggregate, including allowances for uncollectible accounts, are as follows:


Receivables recorded by the fiduciary funds are as follows:
GovGuam Retirement Fund (GGRF):
In March 1998, GGRF accepted a promissory note from the Guam Memorial Hospital Authority in the amount of $\$ 9,385,720$ for the outstanding balance of contributions owed with related penalties and interest to GGRF. The note bears interest at the bank's prime rate plus $1 \%$, with a floor amount of $8 \%$. At September 30, 2004, the balance on the note was $\$ 5,788,134$. Management of GGRF has fully provided for this note in the allowance for uncollectibles. As payments are made against this note, GGRF decreases the allowance for uncollectibles with a corresponding offset included in bad debt recoveries.

Public Law 24-327, as amended, became effective December 30, 1998 relative to GovGuam's Early Retirement Incentive Program (ERIP). This law allowed GGRF members with at least twenty years of creditable service to retire and to purchase up to five years of creditable service. Those electing to participate in the ERIP must pay the members' share of the required contribution, plus interest, based on their salary at the time they made the election; the time period in which the member was required to make the election being December 30, 1998 to January 7, 2000. Payments can be made in full or can be financed through deductions from annuities over a period not to exceed fifteen years.

Approximately 800 members elected to participate in the ERIP and signed promissory notes totaling nearly $\$ 15$ million. At September 30, 2004, the amount owed under these notes was $\$ 11,115,954$. There is a corresponding deferred revenue account to offset these notes receivable, since contribution income is recognized on a cash basis as amounts are collected from retirees. GovGuam's share of these contributions has been recognized in the amount of $\$ 12,625,667$ at September 30, 2004. This receivable has also been offset by deferred revenue in the same amount.

Public Law 25-72, passed in September 1999, required the payment of supplemental annuities and cost of living allowances to retirees, and specified that these payments were an obligation of the General Fund and not of GGRF. The cost of these benefits is to be paid through increased contributions over a period of twenty years. As the payment of these benefits is contingent upon an annual appropriation, no liability of $\$ 99,296,144$ has been recognized in the General Fund of GovGuam.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## J. Interfund Receivables/Payables

During the course of its operations, GovGuam records transactions between individual funds for goods provided or services rendered. Receivables and payables resulting from transactions between funds are classified as "due from other funds" or "due to other funds" on the governmental fund balance sheet. Receivables and payables resulting from transactions between component units and the primary government are classified as "due to/from primary government" or "due to/from component units" on the governmental fund balance sheet and the statement of net assets. Interfund receivables and payables have been eliminated from the Statement of Net Assets.

Receivables and payables between funds reflected as due to/from other funds in the combined balance sheet at September 30, 2004, are summarized as follows:

| Receivable Fund |
| :--- |
| General |
| General |
| General |
| Nonmajor governmental funds |
| Nonmajor governmental funds |
| Nonmajor governmental funds |


| Payable Fund | Amount |
| :---: | :---: |
| Federal Grants | \$ 12,017,754 |
| Solid Waste Operations | 1,886,143 |
| Nonmajor governmental funds | 57,690,964 |
| General | 62,426,725 |
| Nonmajor governmental funds | 10,906,671 |
| Fiduciary Funds | 580,511 |

\$ $145,508,768$
These balances result from the time lag between the dates that 1 ) interfund goods and services are provided or reimbursable expenditures occur, 2 ) transactions are recorded in the accounting system, and 3) payments between funds are made, and are scheduled to be collected in the subsequent year.

Interfund receivables not expected to be repaid within the next twelve months are summarized as follows:
Receivable Fund

General
General
Limited Obligation Highway
Improvement Bonds (DSF)
Limited Obligation Infrastructure
Improvement Bonds (DSF)
General Obligation Bonds 1994
Series A (DSF)

| Payable Fund | Amount |
| :---: | :---: |
| Community Health Centers | 900,911 |
| Tourist Attraction | 7,385,213 |
| General | 4,711,444 |
| Tourist Attraction | 6,014,256 |
| General | 2,070,174 |

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued
J. Interfund Receivables/Payables, Continued

Balances reflected as due to component units in the balance sheet at September 30, 2004, are summarized as follows:

| General Fund: |  |
| :--- | ---: |
| Guam Memorial Hospital Authority | $\$ 1,007,904$ |
| Guam Power Authority | $14,527,330$ |
| University of Guam | $2,390,754$ |
| Nonmajor component units | 154,321 |
| Nonmajor governmental funds: | $\underline{10,124,204}$ |
| Guam Power Authority |  |

\$ 28,204,513
Guam Power Authority has entered into payment agreements with the primary government to be paid over five to nine years. Details of these payment agreements are as follows:

Receivable from primary government (Guam Department of Education), due in 109 monthly installments, inclusive of interest at $4.47 \%$ per annum ( $\$ 500,000$ per month for the first three months, then $\$ 100,000$ per month escalating at intervals to $\$ 200,000$ per month), beginning July 20, 2004, with the final installment payment due in July 2013, uncollateralized.
\$ 14,527,330
Receivable from primary government (Department of Public Works), due in 60 monthly installments of $\$ 75,000$, beginning May 2002, including interest at $4.35 \%$ per annum, with the final installment payment due in April 2007, uncollateralized. Management is of the opinion that this balance may change and be charged to another fund or may be reversed as there is no appropriation to process payment. However, at this time, it is not possible to determine the ultimate outcome of this matter or the potential impact on the accompanying financial statements

10,124,204
\$ 24,651,534
Future obligations under these payment agreements are as follows:
Year Ending
September 30,

| 2005 | $\$ 3,749,087$ |
| :--- | ---: |
| 2006 | $1,895,810$ |
| 2007 | $7,122,930$ |
| 2008 | $1,575,298$ |
| 2009 | $1,953,398$ |
| -2013 | $8,355,011$ |

\$ 24,651,534

# GOVERNMENT OF GUAM 

Notes to Financial Statements

September 30, 2004

## (1) Summary of Significant Accounting Policies, Continued

## K. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure (e.g. roads, bridges, ramps and other similar items), are reported in the governmental activity column of the government-wide financial statements. Such assets, whether purchased or constructed, are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets are capitalized when the cost of the individual items exceeds $\$ 50,000$. The costs of normal maintenance and repairs that do not add to the value of asset or materially extend assets lives are not capitalized.

Capital assets of the primary government are depreciated using the straight-line method with a full year's depreciation charged in the year of acquisition and disposal, regardless of date. Estimated useful lives are as follows:

| Buildings | $40-60$ years |
| :--- | ---: |
| Infrastructure - roads, and bridges | 25 years |
| Furniture | 7 years |
| Equipment, office equipment and specialized equipment | $5-20$ years |
| Computer hardware and software | $5-7$ years |
| Vehicles | $5-20$ years |

Capital asset activities of the primary government for the year ended September 30, 2004, are as follows.

|  | Balance October 1, 2003 | Additions | Retirements | Balance September 30, 2004 |
| :---: | :---: | :---: | :---: | :---: |
| Governmental activities: $\quad$, 2003 |  |  |  |  |
| Nondepreciable capital assets: |  |  |  |  |
| Land | \$ 10,440,927 | \$ | \$ - | \$ 10,440,927 |
| Construction in progress | 50,615,538 | 19,920,915 | $(30,498,548)$ | 40,037,905 |
|  | 61,056,465 | 19,920,915 | $(30,498,548)$ | 50,478,832 |
| Depreciable capital assets: |  |  |  |  |
| Buildings | 304,923,734 | 3,024,061 | - | 307,947,795 |
| Machinery, equipment and |  |  |  |  |
| Furniture | 36,327,862 | 2,126,517 | - | 38,454,379 |
| Infrastructure | 422,653,241 | 28,354,657 | - | 451,007,898 |
|  | 763,904,837 | 33,505,235 | - | 797,410,072 |
| Less accumulated depreciation | $(130,493,027)$ | $(26,052,534)$ | - | $(156,545,561)$ |
| Depreciable capital assets, net | 633,411,810 | 7,452,701 | - | 640,864,511 |
|  | \$ 694,468,275 | \$ 27,373,616 | \$ (30,498,548) | \$ 691,343,343 |

## GOVERNMENT OF GUAM

## Notes to Financial Statements

September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## K. Capital Assets, Continued

Depreciation expense was charged to functions/programs of the primary government's governmental activities as follows:

| General government | $\$ 39,203$ |
| :--- | ---: | ---: |
| Protection of life and property | 395,503 |
| Public health | 311,366 |
| Community services | 222,849 |
| Recreation | 270,200 |
| Individual and collective rights | 543,411 |
| Transportation | $6,310,180$ |
| Public education | 625,475 |
| Environmental protection | $3,894,390$ |
| Economic development |  |

\$ 26,052,534

## L. Deferred Revenues

In the government-wide financial statements, deferred revenue is recognized when cash, receivables or other assets are recorded prior to being earned. In the governmental fund financial statements, deferred revenue represents monies received or revenues accrued which have not been earned or do not meet the "available" criterion for revenue recognition under the modified accrual basis of accounting. The deferred revenue in the governmental fund types has primarily resulted from federal funds received in advance of eligible expenditures.

## M. Bond Premiums and Issuance Costs

In the government-wide financial statements, bond premiums and issuance costs are deferred and amortized over the term of the bonds using the straight-line method. Bonds payable are reported net of bond premiums. Bond issue costs are reported as deferred charges.

In the fund financial statements, governmental fund types recognize bond premiums and issuance costs in the period the bond proceeds are received. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as expenditures.
N. Interfund/Intrafund Transactions

As a general rule, the effect of interfund activity has been eliminated in the government-wide financial statements. Exceptions to this rule are: 1) activities between funds reported as governmental activities and funds reported as business-type activities and 2) activities between funds that are reported in different functional categories in either the governmental or business-type activities column. Elimination of these activities would distort the direct costs and program revenues for the functions concerned.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued
N. Interfund/Intrafund Transactions, Continued

Operating transfers in/out for each major governmental fund and nonmajor governmental funds in the aggregate, for the year ended September 30, 2004, are as follows:

| Source | Recipient | Transfers Out | Transfers In |
| :---: | :---: | :---: | :---: |
| Major Governmental Funds |  |  |  |
| General | Federal Grants | \$ 19,946,009 | \$ 19,946,009 |
| General | Nonmajor governmental funds | 102,405,761 | 21,385,340 |
| Federal Grants | Nonmajor governmental funds | 3,358 |  |
|  |  | 122,355,128 | 41,331,349 |

## Nonmajor Governmental Funds

| General | Nonmajor governmental funds |
| :--- | :--- |
| Federal Grants | Nonmajor governmental funds |
| Nonmajor governmental funds | Nonmajor governmental funds |
| Nonmajor governmental funds | Fiduciary funds |


| $21,385,340$ | $102,405,761$ |
| ---: | ---: |
| - | 3,358 |
| $18,688,611$ | $18,688,611$ |
| $3,066,133$ | - |
| $43,140,084$ | $\underline{121,097,730}$ |

## Fiduciary Funds

Nonmajor governmental funds Fiduciary funds _-_ 3,066,133

$$
\$ \underline{\underline{165,495,212}} \$ \$ 165,495,212
$$

Transfers are used to 1) move revenues from the fund that enabling legislation or budget requires to collect them to the fund that enabling legislation or budget requires to expend them, 2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and 3) record reductions in interfund loans for amounts that are not expected to be repaid.

## O. Fund Equity/Net Assets

GovGuam reports net assets as restricted where legally segregated for a specific future use. Otherwise, these balances are considered unrestricted.

Net Assets have been restricted as follows:
"Restricted for capital projects" - identifies amounts reserved for capital projects.
"Restricted for retirement of indebtedness" - identifies amounts reserved for debt service.
"Restricted for other purposes" - identifies amounts held for various externally imposed restrictions either by creditors, grantors or laws and regulations of other governments. It also includes various restrictions put forth by the GovGuam enabling statutes. Included in this restriction are reserves for prior appropriations continued.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## O. Fund Equity/Net Assets, Continued

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

The unreserved fund balances for the governmental funds represent the amount available for budgeting future operations. The reserve for related assets for the primary government's individual major governmental funds and nonmajor governmental funds in the aggregate as of September 30, 2004, are as follows:

|  | General |  | Federal Grants |  |  | Solid Waste Operations |  | Nonmajor Governmental Funds |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Receivables: |  |  |  |  |  |  |  |  |  |  |  |
| Other | \$ | - | \$ |  | - | \$ | - | \$ | 131,312 | \$ | 131,312 |
| Due from other funds (see note 1J) |  | 8,286,124 |  |  | - |  | - |  | 12,795,874 |  | 21,081,998 |
| Inventories |  | - |  |  | - |  | - |  | 505,844 |  | 505,844 |
|  | \$ | 8,286,124 | \$ |  | - | \$ | - | \$ | 13,433,030 | \$ | 22,719,154 |

## P. Capital Projects Funds

The use of the Capital Projects Funds was initiated as of September 30, 1983, and is utilized for funding derived primarily from appropriations from the U.S. Government and through issuance of bonds. Capital expenditures related to projects funded with local revenues are reported in the fund where appropriated.

## Q. Compensated Absences

Public Law 27-005 was enacted in February 2003 amending the accumulation of annual leave. The statute amended the vacation rates employees are credited to 104 and 156 hours per year, depending upon their length of service.

1. One-half day (4 hours) for each full bi-weekly pay period in the case of employees with less than five (5) years of service
2. Three-fourths day (6) hours for each full bi-weekly pay period in the case of employees with more than five (5) years of service.

The statute further amended the maximum accumulation of such vacation credits from 480 to 320 hours. Employees who have accumulated hours in excess of the 320 hours shall have up to September 30, 2004, to use the excess amount of leave or that portion permitted to be credited to sick leave and the remainder of excess leave will be lost. It is not known at this time the impact this will have on the basic financial statements.

Vacation pay is convertible to pay upon termination of employment. Compensated absences are recorded as a long-term liability in the statement of net assets. Amounts to be paid during the next fiscal year are reported as current. For the governmental fund financial statements, vested or accumulated vacation and sick leave expected to be liquidated with expendable available financial resources are reported as expenditures and fund liabilities.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued
Q. Compensated Absences, Continued

Public Law 26-86 allows members of the Defined Contribution Retirement System to receive a lump sum payment of one-half of their accumulated sick leave upon retirement. GovGuam has accrued an estimated liability of $\$ 8,119,121$ at September 30, 2004 for potential future sick leave payments as a result of this law. However, this amount is an estimate and actual payout may be materially different than estimated.

## R. Fund Deficits

Specific individual funds that had significant individual deficit fund balances as at September 30, 2004, are as follows:

## Major Governmental Funds

| General Fund | \$ 313,593,155 |
| :---: | :---: |
| Solid Waste Operations Fund | \$ 1,006,871 |
| Nonmajor Governmental Funds |  |
| Chamorro Commercial Loan Fund | \$ 434,823 |
| Community Health Centers Fund | \$ 269,692 |
| Territorial Highway Fund | \$ 11,519,114 |
| Tourist Attraction Fund | \$ 11,960,105 |

S. Restatement of Primary Government Fund Balance Deficit/Net Assets

|  | Governmental Fund Level | Government Wide Level |
| :---: | :---: | :---: |
| Deficit/net assets, as previously reported September 30, 2003 | \$ (191,723,789) | \$ 68,282,513 |
| Understatement of capital assets, net of accumulated depreciation, previously reported for governmental activities | - | 7,885,781 |
| Understatement of GASB Statement No. 18 liability for closure and post closure costs | - | $(16,641,000)$ |
| Understatement of compensation absences payable previously reported for governmental activities | - | $(7,682,822)$ |
| Understatement of unfunded pension liability previously reported for governmental activities Other | $(457,097)$ | $\begin{array}{r} (11,990,349) \\ (457,097) \\ \hline \end{array}$ |
|  | $(457,097)$ | $(28,885,487)$ |
| Deficit/net assets, as restated September 30, 2003 | \$ (192,180,886) | \$ 39,397,026 |

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(1) Summary of Significant Accounting Policies, Continued

## T. New Accounting Standards

During fiscal year 2004, GovGuam implemented GASB Statement No. 39, Determining Whether Certain Organizations Are Component Units (an amendment of GASB Statement 14), and GASB Statement No. 46, Net Assets Restricted by Enabling Legislation. GASB Statement No. 39 provides additional guidance on GASB Statement No.14, in determining whether an entity should be reported as a component unit based on the nature and significance of their relationship with a primary government. GASB Statement No. 46 establishes and modifies requirements of GASB Statement No. 34 related to restrictions of net assets resulting from enabling legislation.

For fiscal year 2005, GovGuam will be implementing GASB Statement No. 40, Deposit and Investment Risk Disclosures (an amendment of GASB Statement No. 3), and GASB Statement No. 42, Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries, GASB Statement No. 40 addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk. As an element of interest risk, GASB Statement No. 40 requires certain disclosures of investments that have fair values that are highly sensitive to changes in interest rates. GASB Statement No. 42 establishes standards for impairment of capital assets when its service utility has declined significantly and unexpectedly. Management does not believe that the implementation of these statements will have a material effect on the financial statements of GovGuam.

In May 2004, GASB issued Statement No. 44, Economic Condition Reporting: The Statistical Section, an amendment to NCGA Statement 1. GASB Statement No. 44 improves the understandability and usefulness of statistical section information and adds information from the new financial reporting model for state and local governments required by GASB Statement No. 34. The provisions of this Statement are effective for periods beginning after June 15, 2005. Management does not believe that the implementation of this statement will have a material effect on the financial statements of GovGuam.

In June 2004, GASB issued Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. GASB Statement No. 45 establishes standards for the measurement, recognition, and display of other postemployment benefits expense/expenditures and related liabilities, note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers. The provisions of this Statement are effective for periods beginning after December 15, 2008. Management does not believe that the implementation of this statement will have a material effect on the financial statements of GovGuam.

## U. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results may differ from those estimates.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

## (2) Investments

GASB Statement No. 3 requires government entities to categorize investments to give an indication of the level of credit risk assumed by the entity at year-end. The three categories are described below:

Category 1 Insured or registered, or securities held by GovGuam or its agent in GovGuam's name;

Category 2 Uninsured and unregistered, with securities held by the broker's or dealer's trust department or agent in GovGuam's name; or

Category 3 Uninsured and unregistered, with securities held by the broker or dealer, or by its trust department or agent but not in GovGuam's name.

Investments of the primary government, totaling $\$ 17,647,793$, are comprised of U.S. Government debt securities and commercial paper held by GovGuam's trustees with maturity dates in excess of ninety days. These investments are classified as Category 1 investments. Of this amount, $\$ 9,527,793$ is held and administered by GovGuam's trustees in accordance with various bond indentures for the purpose of funding debt service requirements and future capital projects, which amount to $\$ 9,009,000$ and $\$ 518,793$, respectively.

## (3) Long-Term Obligations

As of September 30, 2004, the primary government had the following long-term debt outstanding:

Limited Obligation (Section 30) Bonds, 2001 Series A (original issue of $\$ 76,895,000$ ), varying interest rates at $3.25 \%-5.5 \%$ per annum, payable semiannually in June and December, principal fund payments due in varying annual installments commencing with a payment of $\$ 6,220,000$ in December 2002 and increasing to \$9,565,000 in December 2011. The bonds have been issued for the purpose of providing money to repay the outstanding amounts of certain debt, including the 1989 Water System Revenue Bonds, the debt of the Guam Memorial Hospital Authority and the
voluntary service debt.

Add net unamortized premium on bonds
\$ 64,240,000
3,524,803
67,764,803
General Obligation Bonds, 1993 Series A (original issue of $\$ 175,000,000$ ), varying interest rates at $3 \%-5.4 \%$ per annum, payable semiannually in May and November, principal fund payments due in varying annual installments commencing with a payment of $\$ 2,490,000$ in November 1994 and increasing to $\$ 12,140,000$ in November 2018. The bonds have been issued for the purpose of implementing capital projects.

## GOVERNMENT OF GUAM

Notes to Financial Statements

September 30, 2004
(3) Long-Term Obligations, Continued

General Obligation Bonds, 1995 Series A (original issue of $\$ 115,000,000$ ), varying interest rates at $4.6 \%-6 \%$ per annum, payable semiannually in March and September, principal fund payments due in varying annual installments commencing with a payment of \$5,650,000 in September 1996 and increasing to $\$ 16,785,000$ in September 2005, with a final payment due of $\$ 2,085,000$ in September 2006. The bonds have been issued for the purpose of implementing certain capital projects and payment of certain general fund expenditures.

Limited Obligation Highway Refunding Bonds, 2001 Series A (original issue of $\$ 51,705,000$ ), varying interest rates at $3.13 \%-4.5 \%$ per annum, payable semiannually in May and November, principal fund payments due in varying annual installments commencing with a payment of $\$ 3,830,000$ in May 2002 and increasing to $\$ 5,765,000$ in May 2012. The 2001 bonds are serial bonds and were issued in fully registered form in denominations of $\$ 5,000$ or any integral multiple thereof, and are subject to redemption prior to their stated maturity, at the option of GovGuam, from any source of available funds, on any date on or after May 1, 2011.

Limited Obligation Infrastructure Improvement Bonds, 1997 Series A (original issue of $\$ 76,275,000$ ), varying interest rates at $4.75 \%-5.5 \%$ per annum, payable annually in November, principal fund payments due in varying annual installments commencing with a payment of $\$ 900,000$ in November 1999 and increasing to \$4,625,000 in November 2017. The 1997 bonds are serial bonds and were issued in fully registered form in denominations of $\$ 5,000$ or multiples thereof.

Promissory note payable to the Farmers Home Administration in the amount of $\$ 11,000,000$, interest at $7.75 \%$ per annum, principal and interest payable commencing December 1990 in quarterly installments of $\$ 225,390$. The note is collateralized by real property.

Note payable to a local bank in the amount of $\$ 10,000,000$, interest rate is based on the banks' index rate and varies from $4.75 \%-8 \%$ per annum, principal and interest payable commencing October 2003 in annual installments of $\$ 1,281,818$. This loan was used to fund public assistance programs and for the payment of the GovGuam Department of Education's monthly allotment backlog. The note is collateralized by the pledge and assignments of Section 30 revenues.

18,960,000

39,770,000

60,110,000

4,863,863

9,207,497
330,271,163
(39,429,243)
\$ 290,841,920

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(3) Long-Term Obligations, Continued

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending September 30, | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2005 | \$ | 39,429,243 | \$ | 16,661,276 | \$ | 56,090,519 |
| 2006 |  | 25,733,656 |  | 14,556,798 |  | 40,290,454 |
| 2007 |  | 24,842,275 |  | 13,202,790 |  | 38,045,065 |
| 2008 |  | 26,081,607 |  | 11,957,940 |  | 38,039,547 |
| 2009 |  | 27,401,317 |  | 10,608,359 |  | 38,009,676 |
| 2010-2014 |  | 111,253,262 |  | 32,317,460 |  | 143,570,722 |
| 2015-2019 |  | 72,005,000 |  | 9,911,745 |  | 81,916,745 |
|  | \$ | 326,746,360 | \$ | 109,216,368 | \$ | 435,962,728 |

As of September 30, 2004, $\$ 36,505,122$ has been accumulated in the Debt Service Funds to service the General Obligation and Special Revenue Bonds. Additionally, the debt service funds contain $\$ 2,070,182$ of resources that management has designated to be used for debt service. However, a legal opinion has been solicited, but not received, that will determine whether this amount should be returned to the General Fund. There are a number of limitations and restrictions placed on the bonds as specified below:

General Obligation Bonds:
General Obligation Bonds 1993 Series A - This bond series was issued on September 15, 1993 for the purpose of implementing certain capital projects comprised of new or renovated educational facilities. In accordance with the bond indenture, the Depository created a Construction Fund, the amounts therein to be used solely for (1) the purpose of implementing capital projects pursuant to the Act, (2) the payment of costs of issuance, and (3) the payment of principal and interest on the bonds. On or before the fifth day of each calendar month, GovGuam deposits into a Bond Fund held by the Trustee, an amount equal to the amount necessary to increase the amount in the Bond Fund to the aggregate amount for all outstanding bonds of all unpaid interest, principal and Mandatory Sinking Account payments which is required to be transferred to the Bond Fund.

General Obligation Bonds 1994 Series A - This bond was issued on August 15, 1994 for the purpose of discharging GovGuam's obligation to pay refunds owed to taxpayers who have filed their income tax forms with GovGuam. Final payment for principal and interest occurred on August 15, 1999. Therefore, no further obligations with regard to the bond covenants exist for this debt service fund as of September 30, 2004. However, an interfund receivable balance with the general fund and a corresponding credit to reserve for related assets is recorded in this fund until a final decision is made on the disposition of the fund balance.

## GOVERNMENT OF GUAM

## Notes to Financial Statements

September 30, 2004
(3) Long-Term Obligations, Continued

General Obligation Bonds, Continued:
General Obligation Bond 1995 Series A - This bond was issued on June 1, 1995 for the purpose of discharging obligations for income tax refunds, supplemental retirement benefits, transfer payments to government agencies and to vendors to the extent obligations were incurred or previously obligated by GovGuam prior to May 15, 1995 and to pay the costs of issuance of such borrowing. The Depository has created a Bond Fund to be used solely (1) to pay General Fund expenses pursuant to the indenture, (2) to pay costs of issuance, and (3) to be held as a reserve for the payment of principal of and interest on the Bonds. The amount in the Bond Fund as of September 30, 2004 is $\$ 4,067,054$.

Public Law 22-19 has authorized the creation of the Territorial Education Facilities Fund that requires that all real property tax revenues received shall be deposited into this fund. While such deposits are not pledged, these shall be used to pay the principal and interest on bonds issued for Capital Improvement Projects provided for under the General Obligation Bonds 1993 Series A indenture.

Public Law 23-14 was created to authorize the Governor to issue general bonds for the purposes of constructing and refurbishing territorial educational facilities, paying certain General Fund expenses, and creating a funding source for repayment of such bonds.

Management of GovGuam believes that it is in compliance with all significant limitations and restrictions of the bond indentures as of September 30, 2004.

Indentures to the 1997 Series A Bonds:
The 1997 Series A bonds are limited obligations of GovGuam payable entirely from a first lien and pledge of revenues. Revenues are defined in the bond indenture as all amounts received from the imposition of hotel occupancy taxes. GovGuam has pledged to maintain these revenues at a level sufficient to equal the sum of 1.25 times the aggregate debt service becoming due within the next fiscal year; plus amounts required to be deposited pursuant to the tax certificate for the bonds and amounts required to meet the bond reserve fund requirement.

In accordance with the bond indenture, the depositary has created a trust account known as the "Construction Fund." Amounts deposited therein are used to (1) implement capital improvement projects prescribed in Public Law 29-137, adopted on January 2, 1997, (2) pay the cost of bond issuance and letter of credit fees and (3) pay the principal and interest on the bonds should other sources be insufficient.

All pledged revenues are to be deposited into a special account entitled the "Revenue Fund." In addition, all interest and other profit derived from investments, except those in the "Construction Fund," are to be transferred monthly to the "Revenue Fund." Transactions of the "Revenue Fund" account are accounted for in the Debt Service Fund. On the twentieth day of each month following the month the revenues are deposited, the depositary is to deposit into the following funds (all accounted for within the Debt Service Fund) the specified amounts in the following order of priority:

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(3) Long-Term Obligations, Continued

Indentures to the 1997 Series A Bonds, Continued:

- Bond Fund - an amount equal to the sum of (1) the aggregate amount of interest to accrue on the bonds during the next succeeding calendar month upon all bonds then outstanding, plus (2) an amount which, if paid in equal monthly installments in each month over the semiannual or annual period prior to the next principal date, would aggregate to the amount of principal then becoming due and payable on the outstanding serial bonds on such principal payment date, plus (3) an amount which, if paid in equal monthly installments in each month over the semiannual or annual period prior to the next principal date, would aggregate to the amount of the mandatory sinking fund payments required to be paid for the outstanding term bonds on such principal payment date.
- Rebate Fund - an amount, if any, needed to be deposited therein pursuant to the rebate certificate with respect to the 1997 Series A Bonds.
- Bond Reserve Fund - an amount, if any, needed to equal to the lesser of (1) the maximum annual debt service, (2) $10 \%$ of the proceeds received from the sale of the bonds and (3) $125 \%$ of average annual debt service on the bonds or an amount as may be specified by supplemental indentures providing for the issuance of a series of bonds. The maximum annual debt service is defined as the sum of (1) the interest falling due on the then outstanding bonds, (2) the principal amount of the outstanding serial bonds falling, due by their terms, and (3) the aggregate amount of all mandatory sinking payments required; all as computed for the bond year in which such sum shall be the largest. Amounts in the Bond Reserve Fund are to be used for the purpose of making up any deficiency in the Bond Fund.
- Bond Expense Fund - an amount equal to the amount of bond expenses estimated by the trustee to be due and payable during the next succeeding calendar month.

The General Obligation Bonds constitute the valid and legally binding general obligation of GovGuam, and GovGuam pledges its full faith and credit for the punctual payment of principal and interest on the bonds. Additionally, certain revenues are specifically pledged to secure the payment of said principal and interest. As defined by the terms of the bond indenture, these revenues include the following: (1) all amounts received by GovGuam as proceeds of Federal income taxes derived from Guam ("Section 30" monies); (2) customs duties collected by GovGuam derived from Guam; (3) the proceeds of all taxes collected under the internal revenue laws of the United States on articles produced in Guam and transported to the United States, its Territories or possessions, or consumed in Guam; and (4) the proceeds of any other taxes which may be levied by Congress on the inhabitants of Guam. "Revenue" further includes all interest, profits or other income derived from investments in any fund or account created pursuant to the bond indenture.

Indentures to the 2001 Series A Bonds (Special Revenue Bonds):
The 2001 Series A bonds are limited obligations of GovGuam payable entirely from a first lien and pledge of revenues. Revenues are defined in the bond indenture as all amounts received from the imposition of vehicle registration fees, license fees and certain penalties, and from taxes on the sale of gasoline, aviation and diesel fuels. GovGuam has pledged to maintain these revenues at a level sufficient to equal annual budgeted highway maintenance and operating expenses plus 1.2 times the aggregate debt service becoming due within the next fiscal year.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(3)

Long-Term Obligations, Continued
Indentures to the 2001 Series A Bonds (Special Revenue Bonds), Continued:
In accordance with the bond indenture, the depositary has created a trust account to be known as the "Construction Fund". Amounts deposited therein are used to (1) implement highway capital improvement projects based on Public Law 21-110 signed by the Governor on June 1, 1992, (2) pay the costs of bond issuance, and (3) pay the principal and interest on the bonds should other sources be insufficient. The "Construction Fund" account is accounted for within the Highway Bond Projects Capital Projects Fund.

All pledged revenues are to be deposited into a special account entitled the "Revenue Fund". In addition, all interest and other profit derived from investments, except those in the "Construction Fund," are to be transferred monthly to the "Revenue Fund". Transactions of the "Revenue Fund" account are accounted for in the Debt Service Fund. On the fifth day of each month following the month the revenues are deposited, the depositary/trustee is to deposit into the following funds the specified amounts in the following order of priority:

Bond Fund - an amount equal to the sum of (1) the aggregate amount of interest to accrue on the bonds during the next succeeding calendar month upon all then outstanding bonds, plus (2) an amount which, if paid in equal monthly installments in each month prior to the next May 1, would aggregate to the amount of principal then becoming due and payable on the outstanding serial bonds on such May 1, plus (3) an amount which, if paid in equal monthly installments in each month prior to the next May 1, would aggregate to the amount of the mandatory sinking fund payments required to be paid for outstanding term bonds on such May 1. Amounts in the Bond Fund are to be used to pay bond interest and the principal of the serial and term bonds. Funds in this account are accounted for within the Debt Service Fund.

Bond Reserve Fund - an amount, if any, needed to equal the maximum annual debt service. The maximum annual debt service is defined as the sum of (1) the interest falling due on the then outstanding bonds, (2) the principal amount of the outstanding serial bonds falling due by their terms, and (3) the aggregate amount of all mandatory sinking fund payments required; all as computed for the bond year in which such sum shall be the largest. Amounts in the Bond Reserve Fund are to be used for the purpose of making up any deficiency in the Bond Fund. Funds in this account are accounted for within the Debt Service Fund.

Maintenance and Operation Fund - the amount of maintenance and operation expenses budgeted by GovGuam to be paid during the next succeeding calendar month. Amounts in the Maintenance and Operation Fund are to be used for the purpose of paying GovGuam highway maintenance and operation costs. This account is a component of the Debt Service Fund.

Maintenance and Operation Reserve Fund - an amount to increase the balance therein equal to $1.5 \%$ of the original aggregate principal amount of bonds of each series having bonds outstanding. Amounts in the Maintenance and Operation Reserve Fund are to be used to pay GovGuam highway maintenance and operation expenses should amounts in the Maintenance and Operation Fund be insufficient. Accounting for this Fund is performed within the Debt Service Fund.

Surplus Fund - the balance remaining in the revenue fund after all of the foregoing deposits. Amounts in the Surplus Fund are to be used for the purpose of paying other costs and expenses budgeted by GovGuam. Transactions to and from the Surplus Fund are accounted for in the Debt Service Fund.

## GOVERNMENT OF GUAM

## Notes to Financial Statements

September 30, 2004
(3) Long-Term Obligations, Continued

## Changes in Long-Term Liabilities

Other long-term liabilities will be liquidated in the future from governmental funds. During the year ended September 30, 2004, the following changes occurred in liabilities reported as part of the primary government's long-term liabilities in the statement of net assets:

|  |  | $\begin{aligned} & \text { Balance } \\ & \text { October 1, } \\ & 2003 \end{aligned}$ |  | Additions |  | Reductions |  | Balance September 30, 2004 | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bonds payable: |  |  |  |  |  |  |  |  |  |  |
| Limited obligation bonds | \$ | 70,675,000 | \$ |  | \$ | $(6,435,000)$ | \$ | 64,240,000 | \$ | 6,710,000 |
| General obligation bonds |  | 170,155,000 |  |  |  | $(21,600,000)$ |  | 148,555,000 |  | 22,785,000 |
| Special revenue bonds |  | 108,085,000 |  |  |  | $(8,205,000)$ |  | 99,880,000 |  | 8,550,000 |
| Loans payable |  | 15,353,287 |  |  |  | $(1,281,927)$ |  | 14,071,360 |  | 1,384,243 |
|  |  | 364,268,287 |  |  |  | $(37,521,927)$ |  | 326,746,360 |  | 39,429,243 |
| Unamortized premium on bonds issued |  | 4,028,347 |  | - |  | $(503,544)$ |  | 3,524,803 |  |  |
|  |  | 368,296,634 |  |  |  | $(38,025,471)$ |  | 330,271,163 |  | 39,429,243 |
| Other liabilities: |  |  |  |  |  |  |  |  |  |  |
| Compensated absences |  | 21,997,440 |  | 5,619,166 |  | $(10,387,719)$ |  | 17,228,887 |  | 5,455,206 |
| Tax refunds |  | 264,272,736 |  |  |  | $(23,887,350)$ |  | 240,385,386 |  | 236,179,340 |
| Unfunded pension |  | 52,326,253 |  | 88,234,069 |  | $(61,761,648)$ |  | 78,798,674 |  |  |
| Due to component units |  | 29,940,243 |  | 17,220,013 |  | $(18,955,743)$ |  | 28,204,513 |  | 7,302,066 |
| Landfill closure |  | 16,641,000 |  |  |  |  |  | 16,641,000 |  |  |
|  |  | 385,177,672 |  | 111,073,248 |  | $(114,992,460)$ |  | 381,258,460 |  | 248,936,612 |
|  | \$ | 753,474,306 | \$ | 111,073,248 |  | $(153,017,931)$ | \$ | 711,529,623 | \$ | 288,365,855 |

(4) Commitments and Contingencies

## A. Federal Grants

GovGuam has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Questioned costs for the 2004 and prior year audits aggregate to a material amount. If the questioned costs were ultimately disallowed, the general fund would be liable for the return of such funds. However, no liability, which may arise from the ultimate outcome of this matter, has been provided for in the accompanying basic financial statements.

Audits of federal program funds are also performed by various federal agencies. If the audit results in cost disallowances, the general fund may be liable. However, management does not believe that resolution of this matter will result in a material liability. Therefore, no liability for any amount, which may ultimately arise from these matters, has been recorded in the accompanying basic financial statements.

Fines and penalties may also be imposed by various federal agencies for violations of certain regulations. However, no provision for any amount has been recorded in the accompanying basic financial statements, as it is not possible to predict a reasonable estimation of these fines and penalties.

# GOVERNMENT OF GUAM 

## Notes to Financial Statements

September 30, 2004

## Commitments and Contingencies, Continued

B. Earned Income Tax Credit (EITC) Refunds

In June 2004, GovGuam agreed to pay $\$ 60$ million over nine years in settlement of unpaid EITC refunds from 1996. The settlement plan allowed for non-interest bearing tax credit refunds amounting to $\$ 20$ million over the next year, of which $\$ 3$ million shall be paid into the EITC Fund within thirty days from the approval of the settlement agreement, and approximately $\$ 1.5$ million per month for eleven months following the first installment. The remaining balance is to be paid at approximately $\$ 5$ million over the next eight years, beginning June 30, 2006. As of September 30, 2004, a tax liability of $\$ 60$ million has been recorded for this settlement agreement. Subsequent to September 30, 2004, GovGuam reached a new settlement agreement replacing the June 2004 agreement whereby GovGuam agreed to pay up to $\$ 90$ million. According to the agreement, GovGuam will be required to set aside $\$ 15$ million each into the following six categories:

Tax years 1995, 1996, 1999, 2000
Tax year 1998
Tax year 2001
Tax year 2002
Tax year 2003
Tax year 2004
Ratification of the revised settlement agreement, including payment terms, is pending approval by the District Court. GovGuam is presently unable to ascertain the total potential EITC refunds under this revised settlement agreement. Accordingly, no provision for any tax liability in excess of the $\$ 60$ million already recorded that may result has been made in the accompanying basic financial statements.
C. Sick Leave

It is the policy of GovGuam to record the cost of sick leave when leave is actually taken and a liability is actually incurred. Generally, sick leave is paid only when an employee is absent due to illness, injury or related-family death. For this reason, no sick leave liability is recorded at September 30, 2004. The estimated accumulated amount of unused sick leave at September 30, 2004, is $\$ 63,056,446$, of which $\$ 8,119,121$ may be convertible by the GovGuam Retirement Fund Defined Contribution Retirement System (DCRS) employees upon retirement. Sick leave balances are only available for the line departments of the executive branch.
D. Litigation

GovGuam is unable to assess the likelihood of potential liabilities related to claims outstanding as of the year ended September 30, 2004. The Attorney General is of the opinion that GovGuam's maximum liability in total for these cases is material to the financial statements as of September 30, 2004. However, it is not possible to predict a reasonable estimation of these claims to be paid through the claims process, as set forth in footnote 4 E below, and therefore, no provision for any liability that may result has been made in the accompanying basic financial statements.

# GOVERNMENT OF GUAM 

## Notes to Financial Statements

September 30, 2004

Commitments and Contingencies, Continued

## E. Self-Insurance

GovGuam does not purchase insurance covering potential risks; it is substantially selfinsured against claims for negligence and catastrophic losses. In the event that losses arise from such claims or disasters, the General Fund would be required to pay the majority of these losses. An annual appropriation is made to the Government Claims Fund and then valid claims are paid out against the appropriated amount. GovGuam has not experienced material prior year losses as a result of this policy. Virtually all discretely presented component units have some form of commercial insurance to insure against risk of loss such as property, liability and typhoon.

## F. Deposits with Treasurer

Insurance companies doing business on Guam, are required under sections 43102 and 43202 of the Government Code of Guam, to deposit with the Commissioner of Insurance an amount equal to the minimum amount of paid-in-capital required under Article III of Title 39 of the Government Code. The deposit requirement is met with any good and sufficient bond as set by the Commissioner. Bonds currently take various forms and range from a surety bond to bank certificates of deposit. Deposits are likewise required of foreign banks and foreign exchanges. At September 30, 2004, approximately $\$ 13,473,213$ was held by GovGuam in bonds as security against possible claims.

## G. Medicare

GovGuam did not withhold or remit funds to the U.S. Social Security System for the health insurance component. GovGuam has since reevaluated this position and has commenced withholding such amount from its employees beginning in October 1998. If GovGuam is found to be liable for prior year nonpayment an indeterminate liability could result. Therefore, no liability for any amount, which may ultimately arise from this matter, has been recorded in the accompanying financial statements.

## H. Commitments

GovGuam and its discretely presented component units have commitments under contracts at September 30, 2004.

## I. Tax Drawback

On September 20, 2004, GovGuam settled a liquid fuel tax refund dispute with a fuel supplier in the amount of $\$ 6,583,382$, which resulted in a gain of $\$ 5,893,926$ plus $\$ 1.7$ million in previously unrecorded interest that was waived. Under the terms of the agreement, the refund will be paid over a period of three years and will involve the offset against future liquid fuel tax payments.

# GOVERNMENT OF GUAM 

Notes to Financial Statements

September 30, 2004

## Unfunded Retirement Fund Contributions

As of the fiscal year ended September 30, 1994, the GovGuam Retirement Plan was a defined benefit, single-employer contributory pension plan created and administered by GovGuam. Membership in the Plan was mandatory for all full-time employees, except for those compensated on a fee basis, independent contractors, and persons aged 60 or over upon employment. The Plan is administered by the GovGuam Retirement Fund to which all funds and agencies, including component units, as well as employees who are members of the Plan, contribute a fixed percentage of the payroll. Most employees may retire with full benefits at age 60 with at least 10 years of service, or after 25 years of service, regardless of age. Vesting of benefits is optional for employees with 3 to 19 years of service, but is mandatory for employees with 20 or more years of service.

On September 30, 1995, the DCRS Plan was created. All employees hired after September 30, 1995 will be participants in the DCRS plan. The GovGuam Retirement Fund Defined Benefit (DB) Plan will become a closed group.

As a result of the most recent actuarial valuation performed as of September 30, 2002, it has been determined that for the year ended September 30, 2004, a minimum combined employer and employee contribution rate of $30.31 \%$ ( $9.5 \%$ for employees and $20.81 \%$ for employer) of covered Defined Benefit Plan payroll is required to appropriately fund the current cost, amortize prior service costs and provide for interest on the unfunded accrued liability.

The latest actuary's report indicates that the Plan has 6,807 active members, 4,640 service retirees, 509 disability retirees, 684 spouse pensioners and 261 child pensioners.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

## Unfunded Retirement Fund Contributions, Continued

The Plan utilizes the actuarial cost method termed "entry age normal" with an assumed rate of return of $7.5 \%$ and an assumed salary scale increase of $5.5 \%$ per annum. The actuarial valuation performed as of September 30, 2002, did not provide a breakdown of actuarial present value of vested and non-vested accumulated plan benefits by sponsor or net assets available for benefits by sponsor. If the actuarial valuation was performed for the primary government, as a separate sponsor, the accrued unfunded liability at September 30, 2004, may be materially different than that recorded in the accompanying financial statements.

Contributions into the DCRS plan by members are based on an automatic deduction of 5\% of the member's regular base pay. The contribution is periodically deposited into an individual annuity account within the DCRS. Employees are afforded the opportunity to select from different annuity accounts available under the DCRS.

Statutory employer contributions into the DCRS plan for the year ended September 30, 2004, are determined using the same rate as the DB plan. Of the amount contributed by the employer, only $5 \%$ of the member's regular pay is deposited into the member's individual annuity account. The remaining amount is contributed towards the unfunded liability of the defined benefit plan.

Members of the DCRS plan, who have completed five years of government service, have a vested balance of $100 \%$ of both member and employer contributions plus any earnings thereon.

GovGuam has adopted the provisions of GASB Statement No. 27, Accounting for Pensions by State and Local Governmental Employees. As the result of Public Law 21-03, the University of Guam's and the Guam Community College's unfunded pension liability is included within the governmental activities in the accompanying statement of net assets, which amounts to $\$ 3,724,396$ and $\$ 2,438,361$, respectively, as of September 30, 2004. Furthermore, as a result of Public Law 26-70, the Guam Telephone Authority's unfunded pension liability is included within the governmental activities in the accompanying statement of net assets, which amounts to $\$ 2,153,066$ as of September 30, 2004.

## Subsequent Event

On February 4, 2004, the Legislature adopted Public Law 27-63 to amend certain sections of Public Law 26-70. The amendments were made to account for current economic and market concerns and permits the Guam Telephone Authority (GTA) to proceed with the privatization process. Bid openings for the privatization of GTA were held on June 7, 2004. On August 31, 2004, GTA's Board of Directors approved the sale of the assets and business of GTA to TeleGuam Holdings, LLC. On November 1, 2004, the Governor signed Public Laws 27-109 and 27-110. Public Law 27-109 was enacted to approve the agreements and transactions to privatize GTA and to amend and reenact certain sections of Public Laws 26-70 and 27-63 to effectuate the privatization of GTA. Public Law 27-110 was enacted to promote competition and reduce regulation in order to secure lower prices and higher quality telecommunications services. The closing date was December 31, 2004 at which time TeleGuam Holdings, LLC completed its acquisition of GTA.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

## Discretely Presented Component Unit Disclosures

## A. Restricted Cash and Cash Equivalents and Time Certificates of Deposit

Guam Power Authority (GPA):
The bond indenture agreements for GPA's 1993 and 1999 series revenue bonds require the establishment of special funds and accounts to be held and administered by GPA's trustees for the accounting of the monies. At September 30, 2004, restricted cash and cash equivalents held by the trustees, in trust for GPA, in these funds and accounts are as follows:

Construction Funds
Interest and Principal Funds
\$ 26,692,296
Revenue Fund
17,605,643
Surplus Fund

## Guam Waterworks Authority (GWA):

Public Law 19-47 authorized GWA to establish a water and sewer development charge schedule, which assesses a charge on each user who connects for the first time from any property onto the island's water or wastewater system, or to each builder if the density of development connected to the system is increased. These funds shall be expended only for expanding, upgrading or repairing water and wastewater systems on Guam. At September 30,2004 , restricted cash and cash equivalents held for this purpose amounted to $\$ 165,129$.

University of Guam (UOG):
Pursuant to Public Law 25-187, UOG is the recipient of tobacco settlement bond proceeds issued by the Guam Economic Development and Commerce Authority. Public Law 25-187 requires the establishment of a separate account to be administered by UOG to be expended exclusively for enhancement of learning resources and technology. At September 30, 2004, restricted cash and cash equivalents held for this purpose amounted to $\$ 3,238,384$.

## Guam Community College (GCC):

Pursuant to Public Law 25-187, GCC is the recipient of tobacco settlement bond proceeds issued by the Guam Economic Development and Commerce Authority. Public Law 25-187 requires the establishment of a separate account to be administered by GCC to be expended exclusively for enhancement of learning resources and technology. At September 30, 2004, restricted cash and cash equivalents held for this purpose amounted to $\$ 1,338,524$.

Guam Housing and Urban Renewal Authority (GHURA):
Cash and cash equivalents and time certificate of deposit balances are classified as restricted due to the specific nature and purpose of their existence. At September 30, 2004, cash and cash equivalents and time certificates of deposits held by GHURA in these funds and accounts are as follows:

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

## Discretely Presented Component Unit Disclosures, Continued

## A. Restricted Cash and Cash Equivalents and Time Certificates of Deposit, Continued

Guam Housing and Urban Renewal Authority (GHURA), Continued:

| Community Development Block Grant Fund | $\$ 907,963$ |
| :--- | ---: |
| Low Income Housing Fund | 224,273 |
| Housing Assistance Payments Fund | 542,277 |
| Guam Elderly Housing Project Fund | 460,355 |
| Other | 25,000 |

\$ 2,159,868

## Guam Housing Corporation (GHC):

The bond indenture agreement for GHC's mortgage revenue bonds requires the establishment of special funds and accounts to be held and administered by GHC's trustees for the accounting of monies. At September 30, 2004, restricted cash and cash equivalents held in trust under the bond indenture amounted to $\$ 4,537,242$.

## Guam Economic Development and Commerce Authority (GEDCA):

The bond indenture agreement for GEDCA's tobacco revenue bonds requires the establishment of special funds and accounts to be held and administered by GEDCA's trustees for the accounting of monies. At September 30, 2004, restricted cash and cash equivalents held in trust under the bond indenture amounted to $\$ 1,495,923$.

## B. Investments

Guam International Airport Authority (GIAA):
The bond indentures for GIAA require the establishment of special funds and accounts to be held and administered by GIAA's trustees for the accounting of the monies. At September 30, 2004, investments held by the trustees, in trust for GIAA, in these funds and accounts are as follows:

Unrestricted:

| Cash with trustee | 400,000 |
| :--- | ---: |
| Federal Grant Revenue Fund | $11,848,161$ |
| Capital Improvement Fund | 642,486 |
| Operations and Maintenance Reserve Fund | $7,243,371$ |
| Self-insurance Fund | $6,645,607$ |
| General Revenue Fund | $1,946,055$ |
| Operations and Maintenance Fund | $1,819,251$ |

30,544,931

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
B. Investments, Continued

Guam International Airport Authority (GIAA), Continued:
Restricted:
Cash with trustee $\quad 4,718$
Bond Reserve Funds 18,879,750
Bond Funds 12,103,228
Renewal and Replacement Fund 2,004,306
Cost of Issuance Fund $\quad \mathbf{2 9 8 , 2 9 8}$
33,290,300
\$ 63,835,231
GIAA's investments are stated at amortized cost including accrued interest. The carrying value of investments is as follows:

| Cash with trustee | 404,718 |
| :--- | ---: |
| Money market/trust funds | $29,368,574$ |
| Investment agreements | $18,045,950$ |
| Short-term investments (commercial paper and corporate bonds) | $1,425,372$ |
| U.S. Treasury notes | $\underline{14,590,617}$ |

$\$ 63,835,231$
The federal grant revenue fund amounting to $\$ 11,848,161$ has been classified as a Category 2 investment. All other investments held by the trustees have been classified as Category 1 investments.

Guam Power Authority (GPA):
The bond indentures for GPA require the establishment of special funds and accounts to be held and administered by GPA's trustees for the accounting of the monies. At September 30, 2004, investments held by the trustees, in trust for GPA, in these funds and accounts are as follows:

## Restricted:

Bond Reserve Funds
\$ 27,393,130
GPA's investments are stated at amortized cost including accrued interest. The carrying value of investments is as follows:

Federal National Mortgage Association discount notes
\$ 27,393,130
The bond reserve funds have been classified as Category 3 investments.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
B. Investments, Continued

University of Guam (UOG):
Investments held by UOG consist of money market funds, U.S. Treasury and agency obligations, and common stock. The carrying value of investments is as follows:

| Unrestricted: |  |
| :--- | ---: |
| Money market funds | $\mathbf{2 1 1 , 9 4 3}$ |
| Common stocks | $\underline{4,891,451}$ |
|  | $\underline{5,103,394}$ |
| Restricted for endowments: | 281,428 |
| Money market funds | $\underline{6,495,109}$ |
| Common stocks | $\underline{6,776,537}$ |
|  | $\$ \underline{11,879,931}$ |

Investments held by the University of Guam Endowment Foundation, Inc., a legally separate tax-exempt foundation of UOG, consist of money market funds, U.S. Treasury and agency obligations, and common stock.

The carrying value of investments held by the foundation is as follows:
Unrestricted:
Common stocks $\quad \$ \underline{106,800}$
Restricted for endowments:
Money market funds
522,236
U.S. Government notes and bonds

1,387,061
Common stocks
4,166,108
6,075,405
$\$ \underline{6,182,205}$
Investments held by UOG have been classified as Category 2 investments.
Guam Telephone Authority (GTA):
Investments held by GTA consist of Rural Telephone Bank (RTB) stock that has been issued in accordance with the loan agreement between GTA and RTB. GTA's investment in RTB is carried at cost and consists of 933,800 shares of $\$ 1$ par value Class B stock.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
B. Investments, Continued

Guam Community College (GCC):
Pursuant to Public Law 25-187, GCC is the recipient of tobacco settlement bond proceeds issued by the Guam Economic Development and Commerce Authority. Public Law 25-187 requires the establishment of a separate account to be administered by GCC to be expended exclusively for enhancement of learning resources and technology. At September 30, 2004, investments in corporate bonds and notes held for this purpose amounted to $\$ 1,740,000$.

Investments held by the Guam Community College Endowment Foundation, Inc., a legally separate tax-exempt foundation of GCC, consist of money market funds, U.S. Treasury and agency obligations, and common stock. The carrying value of investments is as follows:

Restricted for endowments:

| Money market funds | 439,950 |
| :--- | ---: |
| U.S. Government notes and bonds | $1,377,881$ |
| Common stocks | $\underline{4,764,087}$ |

$\$ \underline{6,581,918}$
Investments held by GCC have been classified as Category 3 investments.
Guam Housing Corporation (GHC):
The bond indenture for GHC requires the establishment of special funds and accounts to be held and administered by GHC's trustees for the accounting of the monies. At September 30, 2004, investments held by the trustees, in trust for GHC, in these funds and accounts are as follows:

| Foreclosure Protection Fund | $\$ 375,921$ |
| :--- | ---: |
| Program Fund | $5,689,134$ |
| Escrow Fund | 15,658 |
| Capitalized Interest Fund | 225 |
| Revenue Fund | 108 |

$\$ \underline{\underline{6,081}, 046}$
GHC's investments are stated at amortized cost including accrued interest. The carrying value of investments is as follows:

Money market/trust funds
$\$ \underline{\underline{6,081,046}}$
The bond funds have been classified as Category 3 investments and the foreclosure protection fund has been classified as Category 1 investments.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
C. Investments, Continued

Guam Economic Development and Commerce Authority (GEDCA):
The bond indenture for GEDCA requires the establishment of special debt service funds and accounts to be held and administered by GEDCA's trustees for the accounting of the monies. At September 30, 2004, restricted investments held for this purpose amounted to \$2,200,201. The carrying value of investments is as follows:

Unrestricted:
Common stocks \$ 3,500
Restricted:
Money market funds
2,200,201
\$ 2,203,701
Investments held by GEDCA have been classified as Category 1 investments.
C. Receivables

Receivables as of September 30, 2004, for the individual major discretely presented component units, and nonmajor component units in the aggregate, including allowances for uncollectible accounts, are as follows:

|  |  | Guam |  | Guam |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | International Airport Authority |  | Memorial Hospital Authority |  | Guam Power Authority |  | Guam Waterworks Authority |  | University Of Guam |  | Guam <br> Telephone <br> Authority |  | Nonmajor Component Units | Totals |
| Receivables: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General | \$ | 7,442,046 | \$ | 26,443,058 | \$ | 55,914,590 |  | 25,523,540 | \$ | 4,668,244 | \$ | 7,306,832 | \$ | 6,693,170 | \$ 133,991,480 |
| Loans |  |  |  |  |  |  |  |  |  |  |  |  |  | 28,438,075 | 28,438,075 |
| Federal grants |  | 5,209,250 |  |  |  | 3,836,447 |  | 723,279 |  | 599,222 |  | - |  | 2,333,877 | 12,702,075 |
| Other |  | 707,942 |  | 520,071 |  | 10,653,230 |  | 286,547 |  | 1,844,417 |  | 2,814,115 |  | 21,754,426 | 38,580,748 |
|  |  | 13,359,238 |  | 26,963,129 |  | 70,404,267 |  | 26,533,366 |  | 7,111,883 |  | 10,120,947 |  | 59,219,548 | 213,712,378 |
| Less: allowance for |  | $(275,248)$ |  | - |  | $(14,687,951)$ |  | $(18,128,905)$ |  | $(2,464,160)$ |  | $(6,980,224)$ |  | $(6,047,939)$ | $(48,584,427)$ |
| uncollectibles |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Net receivables |  | 13,083,990 |  | 26,963,129 |  | 55,716,316 |  | 8,404,461 | \$ | 4,647,723 | \$ | 3,140,723 |  | 53,171,609 | \$ 165,127,951 |

Loans receivable of the nonmajor component units are comprised of loans issued by the Guam Housing Corporation, which are collateralized by first mortgages on real estate, and are due in varying monthly installments and interest rates, with maturities extending to 2024. Significant portions of GHC's loans outstanding are assigned as collateral on notes payable.

Other receivables includes restricted receivable balances recorded by GHC in the amount of $\$ 2,498,743$ as of September 30, 2004, that relate to loans issued under the Community Affordable Housing Action Trust, Hazard Mitigation Program, Down-payment and Closing Assistance Program, and the Sagan Linayan Project. These programs are interest-free loans solely to assist first-time homeowners for purposes of retrofitting for typhoon proof homes.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
D. Restatement of Discretely Presented Component Unit Net Assets

Net assets, as previously reported September 30, 2003
\$ 824,017,633
Implementation of GASB Statement No. 39 for the inclusion of the following as component units:

University of Guam Endowment Foundation, Inc. 5,086,534
Guam Community College Endowment Foundation, Inc. 6,584,882
Prior period adjustment - Guam Housing and Urban Renewal Authority
Prior period adjustment - Guam Visitors Bureau
8,877,796
Change in Reporting Entity:
Guam Housing Corporation
7,412,893
26,417,276
Net assets, as restated September 30, 2003
\$ 850,434,909

## E. Long-Term Obligations

As of September 30, 2004, the discretely presented component units had the following longterm debt outstanding:

Guam International Airport Authority (GIAA):
General Revenue Bonds, Series 2003 (original issue of $\$ 216,250,000$ ), varying interest rates at $1.45 \%$ - $5.375 \%$ per annum, payable semiannually in October and April, principal fund payments due in varying annual installments of $\$ 5,600,000$ due in October 2004, and
increasing to \$12,295,000 in October 2023.

Add net unamortized premium on bonds
Less deferred difference on refunding of 1993 bonds
\$ 216,250,000
9,048,500
(7,287,012)
218,011,488
Guam Power Authority (GPA):
General Revenue Bonds, Series 1993 (original issue of $\$ 100,000,000$ ), varying interest rates at $3.90 \%$ to $5.25 \%$ per annum, payable semiannually in October and April, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of $\$ 1,725,000$ in October 1996, and increasing to $\$ 6,535,000$ in October 2023. The bonds have been issued to finance acquisitions of additional generating capacity, to construct additional transmission facilities, and to upgrade and refurbish existing equipment.

83,900,000

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued

## F. Long-Term Obligations, Continued

Guam Power Authority (GPA), Continued:
General Revenue Bonds, Series 1999 (original issue of $\$ 349,178,601$ ), varying interest rates at $3.90 \%$ to $5.25 \%$ per annum, payable semiannually in October and April, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of $\$ 2,950,000$ in October 2000, and increasing to $\$ 26,110,000$ in October 2034. The bonds have been issued to finance new projects as specified in the bond indenture and to retire certain outstanding bonds and the commercial paper issued for the purpose of financing certain commercial paper projects.

336,623,601
Tax-exempt commercial paper note issued in August 1998 with interest at $1.2 \%$ per annum, payable at maturity. The note is collateralized by a pledge of revenues subordinate to the bondholders under GPA's bond issues. The note had an original maturity date of October 7, 1998, but has been rolled over with a new maturity date of August 11, 2004.

20,000,000
440,523,601
Less discount on bonds
Less deferred loss on defeasance
$(17,738,560)$
416,648,116
Guam Waterworks Authority:
Note payable to the U.S. Navy, with interest at $1.25 \%$ per annum, payable in monthly installments of $\$ 45,833$, including interest, through March 2009, \$132,545 through March 2011, and \$264,853 through June 2012.

University of Guam (UOG):
University of Guam Dormitory and Student Union Revenue Bonds of 1968, with interest at $6 \%$ per annum, payable semiannually in October and April, principal fund payments due in varying annual installments of \$30,000 to \$90,000 through October 2008.

8,626,591

345,000

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued

## F. Long-Term Obligations, Continued

Guam Telephone Authority (GTA):
Loan agreement with the Rural Utilities Service (RUS), with interest at 5\% per annum, principal and interest payable semiannually on various dates and in various amounts totaling \$3,388,000, due and payable on
various dates ranging from May 2011 through May 2025.

Loan agreement with the Federal Financing Bank (FFB), varying interest rates at $5.621 \%-7.887 \%$ per annum, principal and interest payable quarterly on various dates and in various amounts totaling \$561,800, due and payable on December 2014.

69,411,867

16,457,063

15,679,425
101,548,355

3,000,000
Guam Housing and Urban Renewal Authority:
Due to Farmers’ Home Administration, with interest at 6\% per annum, payable in equal monthly installments of \$10,540, including interest, through April 2030, collateralized by restricted cash balances.

Guam Housing Corporation (GHC):
Mortgage-Backed Revenue Bonds, Series 1998, (original issue of $\$ 50,000,000$ ), varying interest rates at $4.45 \%$ to $5.75 \%$ per annum, payable semiannually in March and September, principal payments due in varying semiannual installments of \$45,000 due in March 2004, and increasing to $\$ 75,000$ in September 2013; $\$ 74,931$ due in March 2014, and increasing to $\$ 95,420$ in September 2018; $\$ 108,434$ due in March 2019, and increasing to $\$ 119,511$ in September 2021; and $\$ 114,064$ due in March 2022, and increasing to \$194,200 in September 2031.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued

## F. Long-Term Obligations, Continued

Guam Housing Corporation (GHC), Continued:
Note payable to Federal Home Loan Bank of Seattle, interest rate at $6.49 \%$ per annum, interest payable monthly, principal due in 2014, collateralized by proceeds received from mortgage loans made by GHC.

9,205,303
14,810,303
Guam Economic Development and Commerce Authority:
Tobacco Settlement Asset-Backed Bonds, 2001 Series A (original issue of $\$ 11,982,980$ ), varying interest rates at $5 \%-5.4 \%$ per annum, payable semiannually in May and November, principal fund payments due in varying annual installments commencing with a payment of $\$ 580,000$ in May 2002 and increasing to $\$ 1,853,356$ in May 2012. These bonds are payable solely from and secured by certain revenues. The bonds have been issued for deposit to trust and endowment funds.

Tobacco Settlement Asset-Backed Bonds, 2001 Series B (original issue of $\$ 13,494,479$ ), varying interest rates at $5.2 \%-5.5 \%$ per annum, payable semiannually in May and November, principal fund payments due in varying annual installments commencing with a payment of \$175,000 in May 2012 and increasing to \$3,580,000 in May 2017. These bonds are payable solely from and secured by certain revenues. The bonds have been issued for deposit to trust and endowment funds.

14,990,000
Note payable to the Guam Development Fund Act, with interest at 4.5\% per annum, payable in monthly installments of $\$ 8,785$, including interest, collateralized by real property with final payment due in 2019.

958,783

Less discount on bonds

Less current maturities

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued

## F. Long-Term Obligations, Continued

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending September 30, | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2005 | \$ | 39,478,861 | \$ | 37,768,732 | \$ | 77,247,593 |
| 2006 |  | 20,031,819 |  | 37,789,768 |  | 57,821,587 |
| 2007 |  | 21,691,021 |  | 36,876,010 |  | 58,567,031 |
| 2008 |  | 24,001,453 |  | 36,107,227 |  | 60,108,680 |
| 2009 |  | 24,531,061 |  | 35,258,222 |  | 59,789,283 |
| 2010-2014 |  | 137,225,217 |  | 157,263,420 |  | 294,488,637 |
| 2015-2019 |  | 144,789,598 |  | 121,894,106 |  | 266,683,704 |
| 2020-2024 |  | 165,049,566 |  | 82,794,236 |  | 247,843,802 |
| 2025-2029 |  | 89,852,776 |  | 50,340,121 |  | 140,192,897 |
| 2030-2034 |  | 139,719,376 |  | 26,541,426 |  | 166,260,802 |
|  | \$ | 806,370,748 | \$ | 622,633,268 | \$ | 1,429,004,016 |

The above debt service requirement to maturity schedule does not include certain outstanding obligations for the Guam Housing Corporation (GHC) and the Guam Housing and Urban Renewal Authority (GHURA) as their debt service requirements were not available. Principal amounts to maturity for GHC and GHURA that were not available amounted to $\$ 6,336,866$ and $\$ 1,454,417$, respectively.

Indentures to the GIAA 2003 Series A Bonds:
The General Revenue Bonds, Series 2003, including interest, are payable solely from and are secured by a pledge of revenues under the indenture. The bonds are collateralized by a lien upon and pledge of revenues to be received by GIAA, the trustees and the depository. Neither the payment of the principal of the bonds, nor any interest thereon, is a debt, liability or obligation of GovGuam.

The bond indentures include certain debt service and reserve requirements including the requirement that net revenues as defined in the bond indentures equal at least $125 \%$ of the annual debt service.

Indentures to the GPA 1993 and 1999 Series Bonds:
All gross revenues of GPA have been pledged to repay the 1993 and 1999 series bond principal and interest. Discounts associated with 1993 and 1999 bond series are being amortized using the effective interest method over the lives of the bonds.

On September 28, 2000, GPA entered into a Bond Reserve Fund Forward Delivery Agreement (the agreement) with the US Bank Trust National Association and Bank of America. In connection with the agreement, GPA received cash totaling $\$ 13.5$ million in October 2000 representing the present value amount of interest income on certain bond proceeds invested by GPA.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

Discretely Presented Component Unit Disclosures, Continued
F. Long-Term Obligations, Continued

Indentures to the GPA 1993 and 1999 Series Bonds, Continued:
Based on the terms of the agreement, gross proceeds totaled $\$ 17,521,029$ while GPA incurred termination fees and closing costs totaling $\$ 3,530,000$ and $\$ 1,250,529$, respectively. The $\$ 13.5$ million in net proceeds received included $\$ 759,500$ of interest income earned as of the closing date of the agreement. The gross proceeds, termination fees and closing costs will be deferred and amortized on a straight line basis over the average remaining life of the 1993 and 1999 bonds. The gross proceeds, net of amortization, are reflected as deferred revenue in the amount of $\$ 15,768,476$ in the accompanying statement of net assets. The termination fees and closing costs amortization are reflected as deferred charges in the accompanying statement of net assets.

Indentures to the UOG Bonds:
Principal and interest are payable from, and are categorized by, a first charge and lien on the net revenues derived by the University Dormitory Revenue Fund, as defined in the bond resolution. The bonds are not an obligation of GovGuam, but are solely that of the University Dormitory Revenue Fund. As a requirement of the bond resolution, the University Dormitory Revenue Fund is to transfer semi-annually on March 15, and September 15, to the University Dormitory Interest and Redemption Fund, a sum equal to sixty-two and one-half percent of the aggregate amount of principal and interest becoming due on the bonds during the next succeeding twelve months until such time as the funds in the Interest Redemption Fund are sufficient to pay the interest and one-half of the principal next coming due, and to provide a reserve in an amount equal to the average annual debt service which approximates $\$ 92,770$. The bond resolution also requires that when the annual debt service reserve has been satisfied, the Fund is to deposit into an account, to the extent available, up to $\$ 14,000$ per year to the credit of the repair and replacement reserve account.

Indentures to the GTA Bonds:
Outstanding RUS, RTB and FFB bonds are special obligations of GTA payable from and collateralized by the proceeds of the bonds, all revenues, and all funds created by the bond indenture. These bonds do not constitute a general indebtedness of GTA or GovGuam. Revenues are defined in the bond indenture as all revenues, income, rents and receipts derived from the ownership, leasing and operation of the telephone system, the proceeds of any insurance covering business interruption loss relating to the system, and interest or dividends received on any moneys or securities (other than the Development Fund) held pursuant to the indenture and paid to the Revenue Fund.

In accordance with the indenture, GTA created the following trust accounts to be held and administered by the Trustee for the bondholders:

Development Fund - the proceeds of all bonds are to be deposited in the Development Fund. All costs of construction (including acquisitions) of all facilities are to be paid from this fund. Insurance proceeds from physical loss of or damage to any facilities of the system, and proceeds from contractors’ performance bonds are to be deposited into this fund. Proceeds from sale or lease-sale of any facilities included in the system shall be maintained in this fund and used to finance future construction.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

## Discretely Presented Component Unit Disclosures, Continued

## F. Long-Term Obligations, Continued

Indentures to the GTA Bonds, Continued:
Revenue Fund - all revenues are to be deposited in the Revenue Fund. All costs relating to the system, in addition to the costs for the payment of which moneys from time to time shall have been deposited in the Development Fund and in the Debt Service Fund, are to be paid from the Revenue Fund. The Trustee shall transfer funds from the Revenue Fund to the Debt Service Fund on or before the twenty-fifth day of each calendar month, to the extent such amount is available in the Revenue Fund after paying the monthly operating expenses with respect to the system, an amount equal to one-twelfth of the Twelve-Month Debt Service Requirement, as defined in the Indenture. Deficiencies in any month shall be transferred to the Debt Service Fund on the earliest date on which funds become available in the Revenue Fund.

Debt Service Fund - the Trustee, on behalf of GTA, shall make all payments of principal and interest on the bonds from the Debt Service Fund.

Indentures to the GHC Series 1998 Bonds:
The bonds are limited obligations of GHC payable from the revenues and other assets pledged for the payment thereof and are not a lien or charge upon the funds of GHC, except to the extent of the pledge and assignment set forth in the Indenture and in the bonds. The bonds do not constitute indebtedness or a loan of credit of GovGuam or the United States of America, within the meaning of the Organic Act of Guam or statutory provisions. Neither the faith and credit nor the taxing power of GovGuam is pledged to the payment of the principal or interest on the bonds. GHC has no taxing authority. The bonds are not a debt, liability or obligation of GovGuam, and GovGuam is not liable for the payment thereof.

The bonds maturing in September 2031 are not subject to optional redemption prior to maturity. The bonds maturing after September 2008 but before September 2021 are subject to redemption on any date on or after September 2008, at the option of GHC, in whole, or in part from such maturities as are determined by GHC, from any source of available monies, at the redemption prices set forth in the Indenture.

The bonds maturing in September 2018, in September 2021, and in September 2031 are subject to mandatory redemption prior to maturity at a redemption price equal to $100 \%$ of the principal amount redeemed, plus accrued interest thereon to the date fixed for redemption, from sinking fund installments which are required to be made in amounts sufficient to redeem on dates set forth in the Indenture.

GHC had expended bond proceeds and originated loans totaling \$6,249,012 as of September 30, 2004, for which the Trustee had fully disbursed such moneys from the Program Fund for the acquisition of Mortgage-Backed Securities.

The bond indenture contains certain restrictive covenants, including restrictions on the use of bond funds. Management of GHC is of the opinion that GHC was in compliance with all significant covenants except for the full non-origination of the entire $\$ 50$ million mortgage revenue bond as of September 30, 2004.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
G. Commitments and Contingencies

Leases
Guam Power Authority (GPA):
In September 1996, GPA entered into agreements to purchase electricity produced by generating plants constructed or refurbished and operated by three companies. The agreements have twenty-year terms. At the end of the agreements, ownership of the plants and the plant improvements reverts to GPA. Under each of the agreements, GPA pays capacity and operation and maintenance costs. GPA retroactively implemented the accounting guidance of EITF No. 01-8, effective October 1, 2001. EITF No. 01-8 provides guidance in determining when purchase agreements may be subject to lease accounting. In applying EITF No. 01-8, GPA determined that the agreements to purchase electricity were in fact capital leases to acquire the plants and that the capacity payments made under the agreements were lease payments. The operations and maintenance payments under the agreements continue to be reflected as operation and maintenance expenses.

The leases have effective interest rates ranging from 8.6\% - 14.2\%. Future capacity payments under these agreements are as follows:

Year Ending
September 30

| 2005 | $\$ 23,084,304$ |
| :--- | ---: |
| 2006 | $23,084,304$ |
| 2007 | $23,084,304$ |
| 2008 | $23,084,304$ |
| 2009 | $23,084,304$ |
| $10-2014$ | $115,421,520$ |
| $15-2019$ | $94,221,073$ |
|  | $325,064,113$ |
| Less amounts representing interest | $\underline{(171,543,717)}$ |

Less current portion
153,520,396
$(4,398,150)$
\$ 149,122,246

On December 31, 2002, GPA entered into a lease agreement for its office building for an initial term of two years with a monthly rental of $\$ 25,000$, with an option to extend for three additional one-year terms.

GPA also leases fuel storage tanks for a monthly fee of \$100,000 beginning September 1998, increasing to $\$ 107,500$ in March 2003. The initial term of the lease is for a period of 10 years with an option to renew for an additional 5-year period, expiring on September 2013, at an increased monthly lease fee of $\$ 115,650$.

# GOVERNMENT OF GUAM 

Notes to Financial Statements
September 30, 2004
(7) Discretely Presented Component Unit Disclosures, Continued
G. Commitments and Contingencies, Continued

Leases, Continued
Guam Power Authority (GPA), Continued:
At September 30, 2004, future minimum lease payments for the aforementioned leases are as follows:

Year Ending
September 30,

2005
2006
2007
2008
2009
\$ 1,777,307
1,323,188
1,323,188
1,323,188
2,766
\$ 5,749,637

University of Guam (UOG):
In November 1997, UOG entered into a ten-year capital lease agreement to obtain equipment for an energy conservation project. Future obligations under the capital lease are as follows:

Year Ending
September 30,

| 2005 | $\$ 173,530$ |
| :--- | ---: |
| 2006 | 173,530 |
| 2007 | 173,530 |
| 2008 | $\underline{130,151}$ |
|  | 650,741 |
| Less amounts representing interest | $\underline{(73,878)}$ |
|  | 576,863 |
| Less current portion | $\$ \underline{(173,530)}$ |
|  | $\$ \underline{403,333}$ |

Approximately $\$ 1$ million of construction in progress related to the energy conservation project was subsequently written off.

## Land Transfers

In fiscal year 2002, the Guam Legislature enacted legislation that provides for a study for the potential transfer of certain land entrusted to GIAA to original landowners. Final legislative action to implement the transfer has not occurred and it is presently not determined if such action will occur. The financial impact of any such actions on GIAA is presently not determinable.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

## Discretely Presented Component Unit Disclosures, Continued

## G. Commitments and Contingencies, Continued

## Environmental Remediation

On August 4, 2001, the Tanguisson Pipeline in the Mongmong/Toto area ruptured spilling black oil that contaminated an approximately 60,000 square foot area. The pipeline is operated by GPA and owned by the United States Navy. In 2004, GPA incurred clean-up costs totaling $\$ 2,125,327$. GPA has filed a claim with its insurance company for the costs of clean up less deductibles; however, reimbursement by the insurance company is considered unlikely.

## Aircraft Crash

In August 1997, an airliner crashed on approach to the Airport runways, resulting in over two hundred fatalities and numerous injuries. In 1999, six claims relating to the crash were filed against GIAA. GIAA has denied all six claims. GIAA understands that the claimants have settled their claims with the Airlines and the U.S. Government and do not intend to pursue any action against GIAA. If the claimants decide to further pursue these actions, GIAA's insurer will handle defense. Management of GIAA is of the opinion that GIAA will incur no liability as the result of these claims.

## Typhoon Damages

On July 5, 2002 and December 8, 2002, the island of Guam was struck by Typhoon Chata'an and Supertyphoon Pongsona, respectively. GovGuam has not yet performed an assessment of typhoon-related damages and, accordingly, a liability for accrued typhoon costs is presently not determinable.

A summary of the significant typhoon damages, net of anticipated federal reimbursements, for the discretely presented component units is as follows:

GIAA - estimated repair costs to GIAA's facilities as of September 30, 2004, amounted to $\$ 6,429,763$. As this amount is an estimate, actual costs may be materially different. In addition, the security fence surrounding GIAA's facilities was severely damaged and requires replacement. The estimated cost to replace and upgrade the security fence is approximately $\$ 19$ million. Approximately $90 \%$ of this replacement cost is expected to be covered by a Federal Aviation Administration grant.

GPA - estimated repair costs to GPA's utility plant and equipment as of September 30, 2004, amounted to $\$ 9,373,863$.

UOG - estimated repair costs to UOG’s buildings and equipment as of September 30, 2004, amounted to $\$ 1,335,175$.

Guam Telephone Authority (GTA) - estimated repair costs to GTA's telecommunications system as of September 30, 2004, amounted to $\$ 7,601,000$. GTA expects much of the damage to be covered by insurance or reimbursements from FEMA. For the year ended September 30, 2004, typhoon casualty loss, in excess of recoverable amount totaled \$1,162,613.

## GOVERNMENT OF GUAM

Notes to Financial Statements
September 30, 2004

Discretely Presented Component Unit Disclosures, Continued

## G. Commitments and Contingencies, Continued

## Typhoon Damages, Continued

Port Authority of Guam (PAG) - estimated repair costs to PAG's port facilities as of September 30, 2004, amounted to $\$ 5,775,000$. PAG's insurance coverage is expected to absorb the final loss amount, less $\$ 3.0$ million insurance deductible and $\$ 2.5$ million of required self-insurance. Management of PAG intends to seek reimbursement from federal sources for a portion of the deductible and self-insurance amounts.

## Environmental Monitoring

In September 2000, the Navy transferred 1,417 acres of property to GIAA and GovGuam at no cost. In November 2000, the Navy paid GIAA $\$ 10$ million. In exchange for the payment, GIAA and GovGuam agreed to complete certain environmental monitoring work on the property even if the cost of the environmental monitoring work exceeds the $\$ 10$ million remitted by the Navy. Under this cooperative agreement, the United States Navy may terminate or suspend the agreement if GIAA and GovGuam fail to complete such monitoring work. The future cost of the environmental monitoring work is presently not determinable. Accordingly, no loss, if any, that may result from the matter, has been recorded in the accompanying financial statements for this transaction.

## Guam Waterworks Authority (GWA) EPA Violation

In December 2002, the United States Government filed a complaint against GWA and GovGuam for alleged violations under the Federal Clean Water Act (CWA) and the Safe Drinking Water Act (SDWA). Because of GWA's non-compliance with the National Primary Drinking Water Regulations, the U.S. Government is seeking both civil penalties and injunctive relief to address such non-compliance. GWA and the U.S. Department of Justice, Environmental and Natural Resources Division, mutually agreed in the form of Stipulated Order to resolve the violation issues. On June 5, 2003, Stipulated Order For Preliminary Relief was filed before the District Court of Guam. The Stipulation requires implementation of short-term projects and initial planning measures by GWA. GWA is required to submit a final financial plan in the Master Plan, that generates sufficient revenues to cover the cost of all compliance activities and deliverables required by the Stipulated Order for Preliminary Relief, as well as any other anticipated expenses, including any measures necessary to ensure compliance with the CWA and the SDWA and costs related to the infrastructure improvements identified in the Master Plan.

## (8) Special Items

Special items includes a change in tax refund liability of $\$ 17,993,424$, which relates to over provisioning of tax refunds in prior years, and $\$ 5,893,926$, which relates to a gain from a tax drawback settlement. These amounts have been reflected as special items within the accompanying financial statements as they are considered infrequent in occurrence.

# GOVERNMENT OF GUAM 

## REQUIRED SUPPLEMENTARY

 INFORMATIONYEAR ENDED SEPTEMBER 30, 2004

## GOVERNMENT OF GUAM

Statement of Revenues, Expenditures, and Changes in Deficit - Budget and Actual
General Fund
Year Ended September 30, 2004

Revenues:
Taxes:
Income
Gross receipts
Licenses, fees and permits
Use of money and property
Federal contributions
Contributions from component units
Other
Total revenues
Expenditures:
Current:
General government
Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Transfer to persons
Payments to:
Retirement Fund
University of Guam
Guam Community College
Guam Economic Development and Commerce Authority
Debt service:
Interest and fiscal charges
Total expenditures
Excess of revenues over expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net
Special item:
Overprovisioning for tax refunds
Net change in deficit
Deficit at beginning of year
Deficit at end of year

| Original Budget |  | Final Budget |  | Actual |  | Variance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 168,426,549 | \$ | 168,426,549 | \$ | 154,875,272 | \$ | $(13,551,277)$ |
| 189,201,601 |  | 189,201,601 |  | 170,610,706 |  | $(18,590,895)$ |
| 4,487,316 |  | 4,487,316 |  | 2,282,224 |  | $(2,205,092)$ |
| 363,384 |  | 363,384 |  | 120,521 |  | $(242,863)$ |
| 42,389,014 |  | 42,389,014 |  | 62,501,258 |  | 20,112,244 |
| - |  | - |  | 2,133,054 |  | 2,133,054 |
| 5,047,514 |  | 5,047,514 |  | 16,449,563 |  | 11,402,049 |
| 409,915,378 |  | 409,915,378 |  | 408,972,598 |  | $(942,780)$ |
| 30,332,157 |  | 37,998,101 |  | 30,331,015 |  | 7,667,086 |
| 51,915,052 |  | 62,172,240 |  | 60,403,905 |  | 1,768,335 |
| 12,530,363 |  | 13,170,363 |  | 11,312,177 |  | 1,858,186 |
| 3,875,297 |  | 4,230,556 |  | 4,070,115 |  | 160,441 |
| 2,785,790 |  | 3,589,229 |  | 3,582,525 |  | 6,704 |
| 10,299,317 |  | 6,445,172 |  | 10,391,511 |  | $(3,946,339)$ |
| 1,761,190 |  | 1,524,350 |  | 1,438,035 |  | 86,315 |
| 141,138,405 |  | 139,857,019 |  | 146,005,349 |  | $(6,148,330)$ |
| - |  | - |  | 368 |  | (368) |
| 2,342,803 |  | 3,235,226 |  | 3,117,728 |  | 117,498 |
| 1,524,553 |  | 1,524,553 |  | - |  | 1,524,553 |
| 7,985,476 |  | 7,985,476 |  | 11,767,566 |  | $(3,782,090)$ |
| 28,253,500 |  | 28,253,500 |  | 28,253,500 |  | - |
| 12,421,532 |  | 12,421,532 |  | 12,421,530 |  | 2 |
| 224,143 |  | 224,143 |  | 228,989 |  | $(4,846)$ |
| - |  | - |  | 2,146,092 |  | $(2,146,092)$ |
| 307,389,578 |  | 322,631,460 |  | 325,470,405 |  | $(2,838,945)$ |
| 102,525,800 |  | 87,283,918 |  | 83,502,193 |  | (3,781,725) |
| $\begin{array}{r} 21,385,350 \\ (123,911,150) \\ \hline \end{array}$ |  | $\begin{array}{r} 21,385,340 \\ (118,729,073) \\ \hline \end{array}$ |  | $\begin{array}{r} 21,385,340 \\ (122,351,770) \\ \hline \end{array}$ |  | $(3,622,697)$ |
| $(102,525,800)$ |  | $(97,343,733)$ |  | $(100,966,430)$ |  | $(3,622,697)$ |
| - |  | - |  | 17,993,424 |  | 17,993,424 |
| - |  | $(10,059,815)$ |  | 529,187 |  | 10,589,002 |
| $(314,122,342)$ |  | (314,122,342) |  | $(314,122,342)$ |  | - |
| \$ | \$ | (324,182,157) | \$ | (313,593,155) | \$ | 10,589,002 |

See accompanying notes to required supplementary information - budgetary reporting.

# GOVERNMENT OF GUAM 

## Note to Required Supplementary Information - Budgetary Reporting

September 30, 2004

## Budgetary Process

Legislation requires the Governor to present a proposed budget to the Legislature at the beginning of each annual session. The Legislature enacts the budget through passage of specific departmental appropriations. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to legislative override. Once passed and signed, the budget becomes the Territorial financial plan for the ensuing fiscal year. Supplemental appropriations for specific purposes are made throughout the year.

Budgetary control is maintained within the departmental level. Budget revisions during the year, reflecting program changes or intradepartmental transfers of an administrative nature, may be effective with certain executive and legislative branch approval. Unencumbered appropriations normally lapse at the end of each fiscal year unless they are designated by the Legislature as representing continuing appropriations.

The Budget Act for fiscal year 2004, Public Law 27-29 was approved for the Executive branch and the Legislative branch. Budgets for Special Revenue Funds are generally not submitted. Accordingly, a budget to actual presentation for Special Revenue Funds is not required or presented. Project length financial plans are adopted for capital projects funds.

GovGuam's annual budget has been prepared on a basis, which differs from governmental GAAP. Actual amounts in the accompanying budgetary comparison statements are presented on a basis, which excludes outstanding encumbrances as a budgetary expenditure.

See Accompanying Independent Auditors’ Report.

GOVERNMENT OF GUAM

## OTHER SUPPLEMENTARY

 INFORMATIONYEAR ENDED SEPTEMBER 30, 2004

GOVERNMENT OF GUAM
Combining Schedule of Expenditures By Object
Governmental Funds
Year Ended September 30, 2004

|  | General |  | Special Revenue |  |  |  | Other Governmental Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Federal Grants |  |  | Solid <br> Waste Operations |  |  |  |  |
| Expenditures by Object: |  |  |  |  |  |  |  |  |  |  |
| Salaries and wages | \$ | 225,277,870 | \$ | 32,453,972 | \$ | 3,257,925 | \$ | 65,919,923 | \$ | 326,909,690 |
| Grants |  | 53,044,428 |  | 41,145,448 |  | - |  | 18,476,279 |  | 112,666,155 |
| Contractual services |  | 17,968,471 |  | 28,251,827 |  | 353,837 |  | 26,363,855 |  | 72,937,990 |
| Principal retirement |  | - |  | - |  | - |  | 37,521,927 |  | 37,521,927 |
| Utilities |  | 16,812,567 |  | 1,085,010 |  | 16,923 |  | 4,844,563 |  | 22,759,063 |
| Medical care |  | - |  | - |  | - |  | 20,703,175 |  | 20,703,175 |
| Interest and fiscal charges |  | 617,393 |  | - |  | - |  | 18,425,928 |  | 19,043,321 |
| Capital outlays |  | 633,036 |  | 13,898,496 |  | 134,917 |  | 3,771,587 |  | 18,438,036 |
| Supplies |  | 9,056,338 |  | 1,400,343 |  | 306,119 |  | 7,218,402 |  | 17,981,202 |
| Travel |  | 511,175 |  | 1,452,046 |  | 2,511 |  | 3,234,854 |  | 5,200,586 |
| Equipment |  | 284,437 |  | 253,394 |  | 5,532 |  | 2,254,068 |  | 2,797,431 |
| Workers compensation benefits |  | 96,676 |  | 1,966 |  | - |  | 6,606 |  | 105,248 |
| Other |  | 1,168,014 |  | 13,464,689 |  | 744 |  | 13,639,310 |  | 28,272,757 |
|  | \$ | 325,470,405 | \$ | 133,407,191 | \$ | 4,078,508 | \$ | 222,380,477 | \$ | 685,336,581 |

See Accompanying Independent Auditors' Report

# GOVERNMENT OF GUAM 

Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2004

ASSETS
Cash and cash equivalents
Time certificates of deposit
Investments
Receivables, net:
Taxes
Federal agencies
Other
Due from other funds
Inventories
Deposits and other assets
Restricted assets:
Cash and cash equivalents
Investments
Total assets
LIABILITIES AND FUND BALANCES (DEFICITS)

Liabilities:
Bank overdraft
Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities

| \$ 397,486 | \$ | - | \$ | - | \$ | 397,486 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 12,282,568 |  | 1,300,861 |  | - |  | 13,583,429 |
| 8,882,466 |  | 442,678 |  | 2,000 |  | 9,327,144 |
| 10,124,204 |  | - |  | - |  | 10,124,204 |
| 24,463,883 |  | 966,278 |  | 43,167,474 |  | 68,597,635 |
| 1,424,784 |  | - |  | - |  | 1,424,784 |
| 30,550 |  | - |  | - |  | 30,550 |
| 13,818,757 |  | - |  | - |  | 13,818,757 |
| 1,568,596 |  | - |  | - |  | 1,568,596 |
| 72,993,294 |  | 2,709,817 |  | 43,169,474 |  | 118,872,585 |

Fund balances:
Reserved:
Related assets
Encumbrances
Continuing appropriat
Debt service
Unreserved (deficits):
Special revenue funds
Capital projects funds
Total fund balances
Total liabilities and fund balances

| Other Special Revenue | Other Capital Project |  | Other <br> Debt Service |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 21,911,414 | \$ | 1,128,203 | \$ | 8 | \$ | 23,039,625 |
| - |  | 1,000,718 |  | - |  | 1,000,718 |
| 8,120,000 |  | - |  | - |  | 8,120,000 |
| 2,638,166 |  | - |  | - |  | 2,638,166 |
| 4,073,262 |  | - |  | - |  | 4,073,262 |
| 4,566,244 |  | 29,180 |  | - |  | 4,595,424 |
| 51,774,270 |  | 7,364,318 |  | 14,775,319 |  | 73,913,907 |
| 583,403 |  | - |  | - |  | 583,403 |
| 353,287 |  | - |  | - |  | 353,287 |
| - |  | 38,224,963 |  | 68,686,143 |  | 106,911,106 |
| - |  | 518,793 |  | 9,009,000 |  | 9,527,793 |
| \$ 94,020,046 | \$ | 48,266,175 | \$ | 92,470,470 | \$ | 234,756,691 |

## GOVERNMENT OF GUAM

Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Nonmajor Governmental Funds
Year Ended September 30, 2004


See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)
Nonmajor Governmental Funds
Year Ended September 30, 2004

|  |  | Other <br> ecial Revenue |  | Other Capital Project |  | Other <br> Debt Service |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |
| Property | \$ | 21,737,418 | \$ | - | \$ | - | \$ | 21,737,418 |
| Hotel |  | 17,674,859 |  | - |  | - |  | 17,674,859 |
| Liquid fuel |  | 8,910,185 |  | - |  | - |  | 8,910,185 |
| Other taxes |  | 9,856,869 |  | - |  | - |  | 9,856,869 |
| Licenses, fees and permits |  | 28,680,892 |  | - |  | - |  | 28,680,892 |
| Use of money and property |  | 361,843 |  | 1,361,268 |  | 89,037 |  | 1,812,148 |
| Federal contributions |  | 43,075,430 |  | - |  | - |  | 43,075,430 |
| Other |  | 333,082 |  | - |  | - |  | 333,082 |
| Total revenues |  | 130,630,578 |  | 1,361,268 |  | 89,037 |  | 132,080,883 |
| Expenditures by Object: |  |  |  |  |  |  |  |  |
| Salaries and wages |  | 65,919,923 |  | - |  | - |  | 65,919,923 |
| Principal retirement |  | - |  | 489,424 |  | 37,032,503 |  | 37,521,927 |
| Contractual services |  | 15,352,483 |  | 11,011,372 |  | - |  | 26,363,855 |
| Interest and fiscal charges |  | - |  | 412,136 |  | 18,013,792 |  | 18,425,928 |
| Medical care |  | 20,703,175 |  | - |  | - |  | 20,703,175 |
| Grants |  | 18,476,279 |  | - |  | - |  | 18,476,279 |
| Supplies |  | 6,514,915 |  | 703,487 |  | - |  | 7,218,402 |
| Utilities |  | 4,844,563 |  | - |  | - |  | 4,844,563 |
| Capital outlays |  | 2,331,700 |  | 1,439,887 |  | - |  | 3,771,587 |
| Travel |  | 3,234,854 |  | - |  | - |  | 3,234,854 |
| Equipment |  | 2,132,368 |  | 121,700 |  | - |  | 2,254,068 |
| Workers compensation benefits |  | 6,606 |  | , |  | - |  | 6,606 |
| Other |  | 13,607,889 |  | 31,421 |  | - |  | 13,639,310 |
| Total expenditures |  | 153,124,755 |  | 14,209,427 |  | 55,046,295 |  | 222,380,477 |
| Deficiency of revenues under expenditures |  | $(22,494,177)$ |  | $(12,848,159)$ |  | $(54,957,258)$ |  | $(90,299,594)$ |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | 62,580,749 |  | - |  | 58,516,981 |  | 121,097,730 |
| Transfers out to other funds |  | $(42,145,969)$ |  | $(475,203)$ |  | $(518,912)$ |  | $(43,140,084)$ |
| Total other financing sources (uses), net |  | 20,434,780 |  | $(475,203)$ |  | 57,998,069 |  | 77,957,646 |
| Special item: |  |  |  |  |  |  |  |  |
| Gain on tax drawback settlement |  | 5,893,926 |  | - |  | - |  | 5,893,926 |
| Net change in fund balances |  | 3,834,529 |  | $(13,323,362)$ |  | 3,040,811 |  | (6,448,022) |
| Fund balances at beginning of year |  | 17,192,223 |  | 58,879,720 |  | 46,260,185 |  | 122,332,128 |
| Fund balances at end of year | \$ | 21,026,752 | \$ | 45,556,358 | \$ | 49,300,996 | \$ | 115,884,106 |

See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds<br>September 30, 2004

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes. A brief discussion of GovGuam's nonmajor governmental funds - special revenue funds as of September 30, 2004, follows.

1999 SPG Revolving Fund - This fund was created by Public Law 25-01 for planning, conducting and hosting the 1999 South Pacific Games. Disbursement of funds shall take a majority vote of the SPG Commission.

Abandoned Vehicle and Streetlight Fund - This fund is maintained to defray the cost of street lights and to fund the removal of abandoned vehicles. Funding of these programs is provided from a five dollar annual vehicle registration fee and local appropriations.

Accessible Parking Fund - The fund was created by Public Law 18-28 to ensure that disabled persons are given equal access to government offices and services. Revenues are generated from fines collected from those parked illegally in handicapped parking spaces. Expenditures are authorized for maintenance of disabled parking areas.

Agana Fractional Lots Program Fund - The Agana Fractional Lots Program Fund was initially established to account for transactions relevant to the Agana Fractional Lot Program dating back to the 1960s. Such transactions may involve the condemnation and seizure of lands from property owners by GovGuam and the compensation of those seized lands to the property owners.

Air Pollution Control Fund - This fund was created by Public Law 24-40 to provide a coordinated Territory-wide program of air pollution prevention, abatement, and control. Revenues are derived primarily from permit application fees and annual emission fees.

Aquaculture Development and Training Fund - This fund was created by Executive Order 88-023 to cover the costs associated with production relating to the Aquaculture Development and Training Center. Revenues for this fund are generated from the sale of the Center's products, leased equipment and facilities and service fees. The fund is administered by the Department of Commerce.

Autonomous Agency Infrastructure Collections Fund - This fund, created by Public Law 24-14, was created to ensure the health and public safety of the people of Guam and public works. The revenues are derived from the operating surpluses generated by autonomous agencies.

Board of Accountancy Fund - This fund was created for the purpose of regulating aspects of the practice of public accountancy. The Guam Code Annotated Title 22, Subsection 35104(d) states, "all monies collected by the Board ... shall be deposited with the Treasurer of Guam to the credit of the Board." Sources of revenues are from the issuance of certificates and permit fees collected from public accountants and firms practicing public accountancy. Monies shall be expended for administering the Public Accountancy Act of 1990.

Carrier Off-Duty Services Revolving Fund - This fund was created by Public Law 25-138. Charges from this fund are from services performed by Customs and Quarantine Officers, in the performance of their duties on any day of the week upon special request by the Director of Customs and Quarantine on Sundays, holidays, or between the hours of 5:00 p.m. of any other day and 6:00 a.m. of the following day when services are required.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Chamorro Commercial Loan Fund - Established in 1993 by Public Law 21-148, the Chamorro Commercial Loan Fund is created through the authority of the Chamorro Land Trust Commission. Loans are to be made available to Chamorro Land Trust lessees or by organizations formed and controlled by lessees for the development of theaters, garages, service stations, markets, stores and other mercantile establishments.

Chamorro Education Assistance Fund - This fund was created within the Chamorro Land Trust Commission to account for funds transferred from the Chamorro Home Loan Fund to be expended on educational projects, after consultation with the University of Guam and the Commission, which shall be directed primarily for the educational improvement of the children of lessees.

Chamorro Home Development Fund - This fund was created within the Chamorro Land Trust Commission to account for funds transferred from the Chamorro Home Loan Fund to be made available, with the prior written approval of the Governor, for construction of sanitary sewage facilities, construction of roads through and over Chamorro homelands, and for other nonrevenue producing improvements.

Chamorro Home Loan Fund - This fund was created within the Chamorro Land Trust Commission to account for funds transferred from the General Fund to be made available to extend loan benefits to native Chamorros.

Chamorro Home Repair Fund - This fund was created within the Chamorro Land Trust Commission to account for funds transferred from the General Fund to be made available for loans in amounts not in excess of Five Thousand Dollars $(\$ 5,000)$ to lessees for repairs to their existing homes and for necessary additions to such homes due to increase in family size. Such loans may be made for periods not to exceed five (5) years.

Chamorro Language Commission Fund - This fund was created to finance the activities of the Chamorro Language Commission. These include the study of antecedents, describing good grammar and usages for the Chamorro language and also to prepare a Chamorro-English dictionary. Funding is provided principally from local appropriations.

Chamorro Loan Guarantee Fund - This fund was created within the Chamorro Land Trust Commission to account for loan guarantees granted by governmental agencies or lending institutions to those holding leases or licenses issued under $\S 75107$ of the Chamorro Land Trust Commission Act. This guarantee may be for home or commercial loan purposes. The loan guarantees shall be subject to the restrictions imposed by $\S \$ 75108$ and 75113 of this Act.

Coastal Zone Management Fund - The fund was created by Executive Order 93-04 to defray costs for the Eleventh Pacific Basin Coastal Zone Management Conference hosted by the Bureau of Planning. Revenues are generated from the registration fees from participants of the conference.

CAHA, OET and CEF Fund - This fund was created by Public Law 22-060 to provide off-island travel assistance to eligible organizations, schools and individuals participating in the performing arts and humanities competitions.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Community Development Fund - The fund was created by Public Law 18-15 for the purpose of providing minor repairs and maintenance services to the communities in Guam. Revenues are provided through transfers from the Tourist Attraction Fund. Expenditures are made for salaries of employees performing minor repairs and maintenance, in accordance with Section 15009.5 of the Government Code and to purchase equipment and supplies.

Community Health Center - This fund was created to provide for the Southern Community Health Center. Revenues are derived from fees charged to health service recipients utilizing the Center. Revenues are applied to expenditures applicable to the operation of the Center.

Consumer Protection Fund - The Consumer Protection Fund was created by Public Law 21-18 to account for civil penalties collected under the Deceptive Trade - Practices Consumer Protection Act.

Contractors' License Board Fund - This fund was created to protect the public by licensing the contractors of Guam. Revenues are derived from both license fees and local appropriations.

Controlled Substance Diversion Fund - This fund was created by Public Law 24-149 for use by the Department of Public Health for programs to monitor controlled substances, to identify and detect its diversion, equipment, supplies and contracts necessary to monitor controlled substances, and training of employees tasked with administering the Act. Revenues for this fund are provided for by fees assessed in relation to the registration and control of the manufacture, distribution and dispensing of controlled substances in Guam.

Criminal Injuries Fund - The Criminal Injuries Fund was enacted under Public Law 20-155. The fund was created for the purpose of compensating victims injured through criminal mischief. Public Law 20155 created the Criminal Injuries Commission which was created to determine, on a case by case basis, who is worthy of compensation. Sources of funding are prosecuted criminals (offenders) and Government appropriations. Per Public Law 20-155, compensation must be made within 18 months of date of injury. In addition, no claim will be awarded in excess of $\$ 10,000$.

Customs, Agriculture, and Quarantine Inspection Services Fund - This fund was created by Public Law 23-45 and amended by Public Law 23-96 Section 73145 of the Government Code of Guam. The law requires that each aircraft landing at the Guam International Airport Terminal (GIAT) shall be levied a customs, agriculture, and quarantine inspection service charge reasonably related to the cost incurred by the Customs and Quarantine Agency and the Department of Agriculture in providing, maintaining and operating the service charge facilities, and shall be allocated among air carriers in such a manner reasonably related to the relative demand for such services attributable to each carrier. All expenditures of the Fund shall be made exclusively by appropriation of the Guam Legislature. The Fund shall not be commingled with the General Fund and shall be kept in a separate bank account.

Dededo Buffer Strip Revolving Fund - This fund was created as a result of the re-enactment of Section 68901(1) of Title 21 of the Guam Code Annotated as amended by Public Law 24-59. This authorizes the Department of Land Management to enter into commercial leases, not exceeding ten (10) years, for the use of the Dededo and Yigo Municipal Planning Councils (two-thirds to Dededo and one-third to Yigo) for the upkeep and maintenance of sports and recreational facilities.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

DOC Inmates Revolving Fund - The fund was created by Executive Order 94-17 and is administered by the Department of Corrections. Revenues are generated from funds collected for housing U.S. prisoners and detainees, meals charged to DOC employees, and sale of wet garbage to private persons. Expenditures are for purchases of clothing, food, equipment, medical supplies and medicines for prisoners and detainees.
D.O.D. Contract Fund - This fund was created by the Department of Administration to account for funds from the United States Department of Defense to the Department of Education (D.O.E.) specifically to provide for fixed tuition payment per eligible D.O.D. student enrolled in the Guam D.O.E. system and for the recruitment of qualified teachers. This fund is not subject to the provisions of OMB Circular A133.

DPW Building and Design Fund - This fund was created by Public Law 20-221 to be used for review and building inspection operational expenditures. Any fees collected from plan review and building inspection shall be deposited to the special fund.

District Improvement Fund - This fund was created by Public Law 20-183 for the purposes of funding improvement projects to include, but is not limited to capital improvement projects, services, and other beautification tasks. Revenues are derived from taxes collected from the Real Estate Property Taxes. The fund contains nineteen district sub-accounts, and appropriations from a sub-account may be made upon request to the Legislature by resolution of the Municipal Planning Council of the requesting district.

Drivers' Education Fund - This fund was created by Public Law 22-20 to be expended on personnel, travel, purchase of vehicles, insurance, fuel and maintenance, textbooks and materials, driving simulators, a consultant and for teachers' stipends.

Enhanced 911 Emergency Reporting System Fund - This fund was created by Public Law 25-55. The fund is created to provide a source of funding for cost associated with the "911" Emergency Reporting System by charging a monthly surcharge known as the "911 Surcharge" paid by Local Exchange Telephone and Commercial Mobil Radio Service subscribers. All money and interest earned by this fund will be used by the Guam Fire Department solely for enhanced "911" equipment and systems.

Environmental Health Fund - This fund was created by Public Law 25-120 to account for all fees and penalties collected pursuant to laws enforced by the Division of Environmental Health of the Department of Public Health and Social Services.

Exxon Fuel Overcharge Fund - This fund was created based on a federal court decision against the Exxon Corporation. Guam was allocated some three million dollars as its share of the settlement. Expenditures are limited to Federal Energy Programs. Revenues are from interest earned on this fund's interest bearing account. This fund is administered by the Guam Energy Office.

Farmers' and Fishermen's Loan Revolving Fund - This fund was created by Public Law 20-105 to grant loans to farmers and fishermen not to exceed $\$ 50,000$ and not to exceed $4 \%$ interest per annum per individual. The loans shall be used for improvement of farmlands and farming and fishing operating expenditures. Payments of principal and interest on the loans shall be deposited to the Fund.

Farmers' Small Loan Revolving Fund - This fund was created by local appropriation for the purpose of making low interest loans to local farmers and fishermen.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Financial Management Revolving Fund - This fund was created by Executive Order No. 2002-12 for costs associated with the handling and accounting for monies and deposits to be charged for treasury services related to the Financial Management Division.

Firefighter Equipment Replacement Fund - This fund was created by Public Law 25-03 as a receiving account for all funds (local, Federal or donated) provided for the purpose of replacing essential fire fighting equipment for the Guam Fire Department.

General Services Agency (GSA) - GSA is maintained within the Department of Administration as the centralized procurement and warehousing for departments and agencies of GovGuam. Additionally, GSA oversees the delegation of procurement authority of approximately eleven departments and agencies.

GSA Inventory Revolving Fund - This fund was created for the purchase and replenishment of items to be carried in the supplies inventory maintained in the warehouse operated by GSA.

GSA Liquidated Damages Fund - This fund was created by Executive Order 86-24 for the purchase of materials and other equipment necessary to support the procurement process. Revenue for this fund is provided by photocopying charges for bid documents and liquidated damages assessed vendors for delay or failure in the delivery of items ordered or in the performance of specific services.

Government Claims Fund - This fund was created by Public Law 17-029 in order to pay for claims against any line agency of GovGuam. The sources of revenue are obtained from legislative appropriations. The Attorney General administers this fund and designates which claims shall be paid.

Government House Revolving Fund - This fund was created by Executive Order 87-008. Its purpose is to account for the fees charged and related expenditures made for the use of the Government House for public functions held.

Group Life Insurance Fund - This fund was created by Public Law 18-33 from which claims were paid out as set forth in GovGuam's group life insurance policy between April 30, 1986, and sixty days thereafter, or until a private insurance company takes over GovGuam's group life insurance program. Funding is derived from premiums deducted from eligible subscribers. The fund was abolished and dissolved on January 1, 1997. The fund's balances and receivables were credited to the General Fund.

Guam Based Trust Fund - This fund was created by Public Law 25-73 to provide for the protection of the public interest and to regulate companies that engage in the Trust Company business.

Guam Beautification Fund - This fund was created whereby $50 \%$ of assessments, fines, bail forfeitures and other funds collected pursuant to $\S 51204$ of Title 10, Guam Code Annotated, shall be deposited and used for landscaping, planting of grass, shrubs, trees and flowers, and for other improvements to public recreational areas.

GDOE Federal Grants Fund - This fund was created within the Guam Department of Education to account for all activities of special federal assistance grants utilized by GDOE.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued <br> September 30, 2004

Guam Environmental Trust Fund - This fund was created through Public Law 21-10. The fund is administered by the Guam Environmental Protection Agency and was created to clean up hazardous materials and to restore and repair damage to the environment. Revenues are generated through collection of a $2 \%$ assessment fee on all commercial and industrial liability insurance premiums which will be collected by the Department of Revenue and Taxation.

GFD Capital Outlay Revolving Fund - This fund was created to purchase essential emergency rescue and firefighting vehicles, and emergency life support and medical equipment, which is under the control of the Guam Fire Department and the Director of Administration.

GFD Lease-to-Purchase Program Fund - This fund was created by Public Law 26-35 within the Guam Fire Department to account for debt service incurred for the lease or purchase of firefighting equipment.

Guam Housing Corporation Revolving Fund - This fund was created by Public Law 20-210 to provide a low interest government loan to the Guam Housing Corporation (GHC) in order for the GHC to extend low interest mortgage loans to low and moderate income families and individuals. The loans shall be used for the purpose of construction of a home under the GHC lending programs. All payments of principal and interest received by GHC as payment of the loan shall be deposited in the Fund.

Guam Museum Fund - This fund was created by Public Law 21-118 to provide benefits to Museum facility expansion and improvements. All revenues and other property of the Guam Museum are exempt from taxation by GovGuam. All donations to the Museum shall be tax deductible to the donors. The Board of Trustees of the Museum shall administer this fund.

Guam Preservation Trust Fund - This fund was created by Public Law 20-151 as a non-profit public corporation, for the purpose of the preservation of the island's many historical and cultural locations. Revenues are derived from building permit fees assessed to contractors before the issuance of any type of building permit. Expenditures are limited to costs involved in the acquisition of threatened Guam properties for the preservation of their historical value, and to support other activities directly related to increasing the public appreciation of the benefit from historical places.

Health and Human Services Fund - This fund was created by Public Law 24-174 to account for 10\% of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement for settlements received from the tobacco industry.

Health and Security Trust Fund - This fund was created by Public Law 24-174 to account for 50\% of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement to be expended for the operations and capital expenditures of the Guam Memorial Hospital Authority.

Health Professional Licensure Fund - This fund was created by Public Law 21-33 to defray the cost of obtaining standardized examination materials and services for the healing arts and cosmetology licensor and the cost of proctoring examination at the testing site.

Healthcare Systems Privatization Fund - This fund was created by Public Law 26-35 for the purpose of funding agreements entered into by the Director of Public Health and Social Services with a private, qualified managed care health plan, HMO, PPO or insurance company to act as a Healthcare System Provider for the provision of applicable hospital, medical, dental, and mental health coverage to eligible members of one (1) or all of the Guam Children's Health Insurance Program, the Guam Medicaid Program, and the Guam Medically Indigent Program, (collectively, 'the Healthcare System').

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Healthy Futures Fund - This fund was created by Public Law 27-05 to account for $50 \%$ of proceeds received on alcoholic beverages excise taxes and all tobacco-related taxes to be expended for health and education programs relating to tobacco and alcohol prevention, cessation, treatment and control, and to improving overall health and well-being.

Housing Revolving Fund - This fund is maintained to account for the leasing of Government of Guam housing units to both private individuals and public organizations. Funding of this program is provided by both rental fees and Government contributions.

Human Resource Services Revolving Fund - This fund was created by Executive Order No. 2002-01 for administrative costs and supplies and equipment costs associated within the areas of classification and pay, recruitment, records, employee benefits, test development, employee management relations, training and development, as well as the Drug-Free Workplace Program of the Human Resources Division.

Income Tax Rebate Fund - This fund is maintained to segregate and accumulate for disbursement, tax monies paid in by GEDA Qualifying Certificate holders. This fund also serves to measure the financial impact of the GEDA program.

Income Tax Refund Reserve Fund - This fund was created by Public Law 22-140 for the purpose of receiving General Fund revenues reserved for income tax refund payments. This fund is not subject to any transfer authority of the Governor of Guam.

Individuals with Disabilities Disaster Recovery Fund - This fund was created by Public Law 24-172 to mitigate damages and losses of medical equipment, medical supplies and medications to individuals with disabilities and other patients under the care of a licensed physician. Funding is provided primarily through General Fund appropriations.

Inmates Work Release Fund - This fund was created by Public Law 21-75 for the purpose of providing gainful employment to persons who, having been sentenced after convictions of a crime, is in the custody of the Director of Corrections. The program shall encompass the manufacturing of artifacts and souvenirs, automotive repair work, farm labor, forestry and other programs that the Director sees fit to implement.

Komitea Para Tiyan - This fund was created by Public Law 23-46 for the purpose of collecting proceeds from lease fees or rental of equipment and facilities within NAS. Money collected shall be used only for payment of utility expenses incurred by the common areas of Tiyan and not for utility expenses incurred by any department or agency.

Land Acquisition Fund - This fund was created by Public Law 9-170 for the purposes of acquiring private land for public purposes. Initial capital in the amount of $\$ 500,000$ was appropriated to the fund, and shall be replenished by annual appropriations by the Legislature.

Land Claims Fund - This fund was created by Public Law 16-111 to grant loans to those persons who are eligible to bring proceedings for additional compensation under the provisions of Section 204 of the Omnibus Territories Act of 1977 for land acquired by the United States between July 21, 1944 and August 23, 1963, other than through judicial condemnation proceedings in which the issue of compensation was adjudicated in a contested trial in the District Court of Guam.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Land for the Landless Fund - This fund was created to maintain funds acquired from the sale of lands sold by GovGuam to individuals. The Director of Administration shall administer this fund. Expenditures from this fund shall only be authorized by the Provider of Public Works and may only be used for the installation and maintenance of infrastructure within the various subdivisions under the program.

Land Survey Revolving Fund - This fund was created in order to administer the surveying, mapping, and registration of all government-owned properties. Revenues are derived from certain documentary fees and proceeds from leases of government land. Funds are expended after allotments authorizing their expenditure are created by the Bureau of Budget and Management Research.

Legislature Operations Fund - The Guam Legislature was created by the Organic Act of Guam, as amended. It is a unicameral body of 15 members elected bi-annually. It meets in two regular yearround sessions. Funding is provided through General Fund appropriations.

Litter Control Revolving Fund - This fund was created by Public Law 17-87. The administrator of the Guam Environmental Protection Agency is responsible for the Fund's activities. All fines, assessments, bail forfeitures and other funds collected from violation of Territorial litter laws are deposited into this Fund. Expenditures made from the Fund are authorized for enforcement of the litter laws, educational programs, and clean-up of public areas. The requirements of the fund are described in Section 51204, 10 GCA Chapter 51, Article 2.

Livestock Fund - This fund was created by Public Law 25-186 to administer the transfer/sale of livestock.

Manpower Development Fund - This fund was created by Public Law 18-48 to enhance manpower training programs. The fund receives revenues from registration fees of non-immigrant workers.

Medically Indigent Program Payment Revolving Fund - This fund was created by Public Law 25-164 to be used for the payment of any authorized Medically Indigent Program obligation, regardless of when the obligation was incurred.

Medicaid and Medically Indigent Program Assistance Payment Fund - This fund was created by Public Law 26-58 to be used for the purpose of covering any program shortfall in the Medically Indigent Program and Public Assistance Program of the Department of Public Health and Social Services.

Mental Health and Substance Abuse Fund - This fund was created by Public Law 26-68 to account for all proceeds received by the Youth Tobacco Education and Prevention Fund to be expended for youth compliance monitoring and tobacco and drug prevention and education programs.

Municipal Litter and Defacement Fund - This fund was created by Public Law 25-119 to account for all funds received from the enforcement of litter laws and to be used by Mayors with the approval of the Municipal Planning Council for beautification and safety projects, including, but not limited to, the purchase of supplies.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Notary Public Revolving Fund - This fund was created by Public Law 23-81 to account for all funds generated from fees for application, authentication, copying and other government fees required by the notary program. The funds shall be used by the Attorney General for the purpose of overseeing the notary program, including personnel costs for training, notary educational programs and conferences, and any administrative and equipment costs.

Ocean Freight Legal Fund - This fund was created by Public Law 20-221 for the purpose of funding expenses incurred in determining whether ocean freight rates being assessed for cargo carriage between the U.S. mainland and Guam are just and reasonable and to develop a rate setting mechanism which would be acceptable to the shipping lines, the federal government and GovGuam.

Off-Island Sports Travel Fund - This fund was created for the purpose of providing grants for transportation expenses for off-island travel by civilian sports organizations and individuals who engage in athletic competition and ROTC Drill Teams.

Off-Island Travel Fund - This fund was created by Public Law 25-98 Section 24, for the purpose of paying for off-island travel expenses incurred within the Executive Branch agencies, and who are directly supported by the General Fund. The fund does not support off-island travel expenses incurred by autonomous agencies. Disbursement of the fund is determined by the Governor.

Off-Island Treatment Fund - This fund was created by Public Law 20-220 to be administered by the Director of Administration. Monies from the Fund shall be expended upon order of the Superior Court of Guam to send a person under the jurisdiction of the court off-island for residential care arising from a physical, mental or emotional handicap or a severe emotional disturbance. Monies shall be expended for diagnosis, evaluation and treatment fees, medical and incidental expenses, room and board and transportation costs.

Overtime Fund - This fund was created by Public Law 25-98 Section 23, for the purpose of paying for overtime expenses incurred within the Executive Branch agencies, and who are directly supported by the General Fund. The fund does not support overtime expenses incurred by the autonomous agencies. Disbursements of overtime fund is determined by the Governor.

Parks and Recreation Revolving Fund - This fund was created by Public Law 16-44 for the development, improvement and maintenance of the Guam Territorial Park System. Expenditures are authorized and made by appropriations from the Legislature.

Plant Nursery Revolving Fund - This fund was created by Executive Order 75-39 on September 3, 1975. Legislative authority for the fund is found under Section 6112(a) of the Government Code of Guam. The fund is created for the purchase and sale of seedlings and comes under the cognizance and jurisdiction of the Director of Agriculture. Original funding was provided by the General Fund under Public Law 13-27 and 13-37.

Plant Protection and Quarantine Revolving Fund - This fund was created to account for all fees collected under the Department of Agriculture's fee schedule for agricultural quarantine activities.

Police Services Fund - This fund was created by Public Law 24-23 for the purpose of funding the general operational needs of the Guam Police Department. Revenues are derived mainly from miscellaneous services and fees provided by the department.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Printing Revolving Fund - This fund is maintained to collect all monies received as payment for publications and publication services provided by the compiler of laws and to pay all costs associated with the printing and publishing of local laws. Funding was provided by local appropriation, however; when activities begin, funding will also be provided from publication charges.

Professional Engineers', Architects' and Surveyors' Fund - This fund was created to receive fees from licenses and license renewals and to use those funds to administer and enforce the laws relating to professional engineers, architects and land surveyors.

Program Development Fund - This fund was created by Public Law 18-20 in order to issue a Mortgage Revenue Bond. The issuance of the bond is under the responsibility of GEDCA. The proceeds are used to make loans to multi-family housing developers.

Public Auditor Fund - The Office of the Public Auditor was created by Public Law 21-122 as an instrumentality of GovGuam, independent of the executive, legislative and judicial branches.

Public Defender Service Corporation Fund - This fund was created by Public Law 13-51 to provide effective legal aid and assistance to those persons on Guam who are unable to afford counsel.

Public Library System - This fund accounts for the operations of all libraries in the Library System on Guam in accordance with the rules and regulations promulgated by the Library Board.

Public Service Recovery Fund - This fund was created by Executive Order 98-12 to expend funds for the following purposes: 1) for equipment related directly to public service; 2) for contracts directly related to public service; 3) for facilities and infrastructure repair, improvement and development that are for the public's use and benefit, whether or not a facility or infrastructure repair is subject to user fees or rates; and 4) for reimbursement to autonomous agencies for costs incurred from fiscal year 1994 and thereafter.

Public Transit Fund - This fund was created by Public Law 26-76 under the authority of the Department of Administration to operate Guam's mass transit system.

Rabies Prevention Fund - This fund was created by Public Law 24-216 to maintain, enhance and secure the prevention of rabies on Guam. Revenues are derived from issuance of entry permits for any dog or cat imported into Guam.

Rainy Day Fund - This fund was created by Public Law 22-24 to reduce the accumulated General Fund deficit.

Safe Homes, Safe Streets Fund - This fund was created by Public Law 27-05 to account for $50 \%$ of proceeds received on alcoholic beverage excise taxes to be expended on public safety and social programs that enforce alcohol regulations, reduce underage drinking, support traffic safety, reduce drugrelated violence and abuse, and/or support community-based drug and substance abuse prevention programs.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Safe Streets Fund - This fund was created by Public Law 22-41 within the Superior Court of Guam, which shall be maintained separate and apart from the other funds of the Superior Court. All fines collected for any of the acts made unlawful in $\S \S 18102,18109,18111,18120$, and 18121 of Title 16, Guam Code Annotated, as amended from time to time, and for which punishment is prescribed in §§18104, 18105, 18106, 18107, 18109, 18110, 18111, 18119, 18120 and 18121 of Title 16, Guam Code Annotated, as amended from time to time, shall be deposited in the Safe Streets Fund. So much of the Fund as is required is appropriated to the Department of Corrections to be used to compensate staff and provide supplies or facilities to house incarcerated persons convicted of misdemeanors and persons convicted of acts made unlawful in Article 1, Chapter 18 of Title 16, Guam Code Annotated. The Director of Corrections may expend not more than Eight Thousand Dollars $(\$ 8,000)$ per month from the fund for the purpose outlined in Subsection (c) of this Section, which the Administrative Director of the Courts shall pay over to the Director of Corrections on a regular basis. Any funds in excess of the monthly payment to the Director of Corrections and all funds accumulated shall be disbursed in accordance with Subsection (c) of $\S 9211$ of Title 7, Guam Code Annotated.

Solid Waste Management Plan - This fund was created by Public Law 25-175 to be administered by the Guam Environmental Protection Agency to deal with solid waste management.

SW Medical Monitoring Fund - This fund was created by Public Law 24-181 for the purpose of monitoring people where solid waste management facilities exist, and compensating them by providing funding for community healthcare needs or community health care programs in villages as provided for the SWMF Health Monitoring and Compensation Act of 1998. A levy of one percent of all tipping fees is levied on any person operating a Solid Waste Management Facility and deposited in this fund.

Special Assets Forfeiture Fund - This fund was created by Public Law 26-120 to account for property that is forfeited under any local law enforced or administered by the Guam Police Department.

State Agency for Surplus Property Fund - This fund was created for the disposal of salvage and surplus personal property from GovGuam agencies and departments.

Stripperwell Overcharge Fund - This fund was created based on a federal court decision against Stripperwell. As with the Exxon Overcharge Fund, Guam was allocated a share of the settlement. Expenditures are limited to Federal Energy Programs. Revenues are from interest earned on this fund's interest bearing account. This fund is administered by the Guam Energy Office.

Superior Court Operations Fund - During 1984, the Superior Court of Guam was legally created as a separate special revenue fund. Funding is provided primarily through General Fund appropriations.

Supreme Court of Guam - The fund was created by Public Law 21-147 as an independent judicial branch of GovGuam. The Supreme Court of Guam was created to determine the appropriate procedures for reviewing decisions rendered by the Superior Court of Guam. Funding is provided primarily through Government of Guam General Fund appropriations.

Taguag Memorial Cemetery Fund - The Taguag Memorial Cemetery Fund was created through Executive Order 85-7. Revenues in this fund are comprised exclusively of cemetery plot fees. Funds are used to pay for the cost of opening and closing graves and general maintenance of the grounds.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Tax Collection Fund - This fund was created by Public Law 27-05. Fifty percent (50\%) of the fund is earmarked for the purposes of employing tax technicians, revenue agents, revenue officers, and for other related expenses in order to increase collection of taxes and for the salaries of employees serving as Passport Acceptance Agents. The remaining fifty percent (50\%) is to be deposited in the Public School Library Resources Fund.

Territorial Educational Facilities Fund (TEF) - TEF was created by Public Law 22-19 (as amended by Public Law 23-14) to account for all real property tax revenues received by or on behalf of GovGuam. These revenues are used for the debt service payments of the General Obligation Bonds, 1993 Series A and 1995 Series A.

Territorial Highway Fund - This fund was created for the purpose of obtaining proper maintenance and construction of highways and for the implementation of Highway Safety plans, programs and projects. Revenues are derived from Federal grants, certain liquid fuels taxes, vehicle registration fees and local appropriations.

Tiyan Trust Fund - This fund was created by Public Law 24-214 to set aside all net income derived from Tiyan into a trust fund to be administered for the benefit of the original owners of the Tiyan property and their descendants, since in this way, all of the original owners of Tiyan and their progeny can be fairly treated.

Tourist Attraction Fund - This fund was created to finance the improvement of the physical facilities of Guam's parks and recreation areas. Financing is provided by the imposition of an 11 percent tax on lodging provided to transients.

Typhoon Chata'an and Halong Fund - This fund was created by Public Law 26-116 to account for appropriations made by the Legislature to cover the emergency recovery needs of Guam resulting from Typhoons Chata'an and Halong.

Typhoon Paka Emergency Fund - This fund was created by Public Law 24-117 to respond to the emergency needs of the people of Guam in the wake of the devastation of Supertyphoon Paka. This act appropriated funds that were considered necessary to meet the emergency recovery needs of Guam resulting from Supertyphoon Paka, which struck the island on December 16, 1997.

UOG Capital Improvements Fund - This fund was created by Public Law 26-48 to account for the design, construction and collateral equipment of the College of Business and Public Administration, and for the replacement of the roof of the Fine Arts Building.

UOG Higher Education Endowment Fund - This fund was created by Public Law 24-174 to account for $15 \%$ of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement to be expended for the enhancement of learning resources and technology at the University of Guam.

Veterans' Bonus Fund - This fund is maintained to pay benefits to Guam's veterans and Civil Scouts whose service was inadequately recognized. Funding is provided both from Government contributions and taxes imposed on greyhound racing. Revenue provided under this fund is appropriated under Public Law 20-196 to the University of Guam as an additional source of funding to prevent any proposed tuition increase.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Special Revenue Funds, Continued

September 30, 2004

Village Streets Fund - This fund was created by Public Law 23-128. This Fund shall be used exclusively for the purpose of payment to vendors for village road planning, design, construction, reconstruction, improvement, repair and maintenance services, the acquisition of rights of way, or to service debt payments of revenue bonds which may be issued to fund the construction, repair and maintenance of secondary and tertiary roads.

Vocational Rehabilitation Revolving Fund - This fund was created by Executive Order 87-11 (E.O. 8711) to be administered by the Department of Vocational Rehabilitation to pay the wages of Guam's severely disabled workers and other expenses necessary for their employment, such as workmen's compensation insurance. Revenues come from monies received from the sale of goods produced or service performed by severely disabled workers.

Water Protection Fund - This fund was created by Public Law 22-47 to provide funding for the administration and implementation and enforcement of the Water Pollution Control Act and regulations promulgated from said Act, for educational programs and grants for research and development, advertisement promotions, and inspections of facilities to prevent or minimize erosion that contributes to pollution of the waters.

Water Research and Development Fund - This fund was created by Public Law 22-47 to conduct water resource research which will contribute to the effective planning and management of Guam's underground and surface water, and to the development of programs which promote the best use of these resources.

Wildlife Conservation Fund - This fund was created to preserve, manage, enhance and protect the Government's wildlife resources and their environment. Revenues are derived principally from the sale of hunting, fishing and harvesting licenses, fees and permits.

Workmen's Compensation Fund - This fund was authorized to be created by Public Law 1-88. Section 37042 of the Government Code of Guam requires a fund sufficient to secure compensation payments under Title XXXIII of the Government Code in respect to employees of GovGuam, its agencies and instrumentalities, including any public corporation. Funds are disbursed upon the order of the Workers Compensation Commission, of which the Director of Labor is the Commissioner.

Youth Tobacco Education and Prevention Fund - This fund was created by Public Law 25-187 to account for $10 \%$ of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement to be utilized by the Department of Mental Health and Substance Abuse, for youth compliance monitoring and tobacco and drug prevention and education programs.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Capital Project Funds

September 30, 2004
Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds. A brief discussion of GovGuam's nonmajor governmental funds - capital projects funds as of September 30, 2004, follows:

Limited Obligation Highway Improvement Bonds Fund - This fund is used to account for the construction of highway improvement projects from Limited Obligation Highway Improvement bond proceeds.

Limited Obligation Infrastructure Improvement Bonds Fund - This fund is used to account for the construction of capital improvement projects from Limited Obligation Infrastructure Improvement bond proceeds.

Water System Revenue Bond Fund - This fund is used to account for the repayment of certain debt, including the 1989 Water System Revenue Bonds, the debt of the Guam Memorial Hospital Authority, the voluntary service debt and for expanding and improving the existing water system of GovGuam operated by the Public Utility Agency of Guam, now the Guam Waterworks Authority.

PUAG Capital Projects Fund- This fund is used to account for expanding and improving the existing water system of GovGuam operated by the Public Utility Agency of Guam, now the Guam Waterworks Authority.

General Obligation Bond Series A 1993 Fund - This fund is used to account for the construction of new or renovated educational facilities from General Obligation Bond Series A 1993 bond proceeds.

Judicial Building Fund - This fund is used to account for the construction of miscellaneous capital improvements of the Superior Court of Guam and to redeem loan principal and to pay loan interest as such becomes due.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Debt Service Funds
September 30, 2004
Debt service funds are used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources when the government is obligated in some manner for the payment. A brief discussion of GovGuam's nonmajor governmental funds - debt service funds as of September 30, 2004, follows:

Limited Obligation Highway Improvement Bonds Fund - This fund is used to account for funds required by the Limited Obligation Highway Improvement bond indenture to redeem bond principal and to pay bond interest as such becomes due.

Limited Obligation Infrastructure Improvement Bonds Fund - This fund is used to account for funds required by the Limited Obligation Infrastructure Improvement bond indenture to redeem bond principal and to pay bond interest as such becomes due.

Water System Revenue Bond Fund - This fund is used to account for funds required by the Limited Obligation (Section 30) Bond Series A 2001 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

General Obligation Bond Series A 1993 Fund - This fund is used to account for funds required by the General Obligation Bond Series A 1993 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

General Obligation Bond Series A 1994 Fund - This fund is used to account for funds required by the General Obligation Bond Series A 1994 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

General Obligation Bond Series A 1995 Fund - This fund is used to account for funds required by the General Obligation Bond Series A 1995 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Component Units

September 30, 2004

Component units are legally separate organizations for which the elected officials of GovGuam are financially accountable. Nonmajor component units are defined as those component units whose activities are not significant or material to that of the primary government or to all component units as a whole. Proprietary funds are used to account for a government's ongoing organizations and activities that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the government's business and quasi - business activities - where net income and capital maintenance are measured - are accounted for through proprietary funds. The generally accepted accounting principles here are generally those applicable to similar businesses in the private sector: the measurement focus is on determination of the change in net assets, financial position and cash flows. A brief discussion of GovGuam's nonmajor component units as of September 30, 2004, follows:

Guam Community College (GCC) - GCC was created by the enactment of Public Law 14-77, "The Community College Act of 1977," which became effective on November 11, 1977. Administration and operation of GCC is under the control of a nine-member Board of Trustees appointed by the Governor of Guam with the advice and consent of the Guam Legislature. Two of the nine members have no voting and participation rights as they represent the faculty and staff union.

Guam Housing and Urban Renewal Authority (GHURA) - GHURA was created by Government Code, Vol. II, Title XIV, Chapter X, 13902. GHURA's purpose is to promote the health, safety and welfare of the people of Guam by eliminating slum and blight conditions, by the orderly redevelopment and renewal of communities, by proper planning of community development and by provision of safe, decent and sanitary dwellings for low-income families, through all available Federal and local governmental programs. The Board of Commissioners of GHURA are appointed by the Governor of Guam with the advice and consent of the Guam Legislature. Revenues are derived from Federal financial assistance and rentals or charges for dwelling accommodations.

Guam Housing Corporation (GHC) - GHC was organized under the authority of Public Law 8-80 to promote the general welfare of GovGuam by encouraging investment in and development of low-cost housing. GHC provides for its operating needs by charging points on its low cost loans. Interest rates are determined by its Board of Directors.

Port Authority of Guam (PAG) - PAG was created in 1975 as a public corporation under Public Law 1387. PAG is entrusted with providing for the needs of ocean commerce, shipping and navigation and derives its operating revenues from a tariff establishing fees for wharfage and use of its facilities.

Guam Economic Development and Commerce Authority (GEDCA) - GEDCA was created to assist in the implementation of an integrated program for the economic development of Guam. Enabling legislation set forth several specific purposes for the establishment of GEDCA to include:
a) Aiding private enterprise without competing with it;
b) Expansion of the money supply to finance housing facilities; and
c) Providing the means necessary for acquisition of hospital facilities.

To accomplish the stated purposes, GEDCA is authorized to conduct research, invest in, provide loans, operate and provide technical assistance to industries and/or agricultural projects; issue revenue bonds; obtain GovGuam land; purchase mortgages; and recommend to the Governor of Guam businesses qualifying for tax rebates and abatements. GEDCA utilizes various Trust Funds to accomplish its stated purposes.

See Accompanying Independent Auditors’ Report.

## GOVERNMENT OF GUAM

## Nonmajor Component Units, Continued <br> September 30, 2004

Guam Visitors Bureau (GVB) - GVB is a public corporation created for the purpose of promoting the visitor industry in Guam. Funding is provided from transfers of appropriations from the Tourist Attraction Fund and interest income.

Guam Educational Telecommunications Corporation (GETC) - GETC, also known as KGTF-TV, was created as a public corporation by Public Law 12-194, as approved on January 2, 1975. The law sets forth the purpose of the Corporation to present educational television to the people of Guam and involve the people of Guam in its activities to the maximum extent possible. Funding is primarily derived from appropriations from the General Fund, community service grants and contributions from the public.

See Accompanying Independent Auditors’ Report.

# GOVERNMENT OF GUAM 

Fiduciary Funds
September 30, 2004

Fiduciary funds are used to account for assets held by GovGuam in a fiduciary capacity. A brief description of each fund follows.

## Pension Trust Fund

Government of Guam Retirement Fund - Public Law 1-88 and Public Law 9-251 (Section 4201 of the Government Code of Guam) created the Retirement Fund to provide retirement annuities and other benefits to employees of the Government who became aged or incapacitated or to dependents or survivors of these employees. The Retirement Fund is administered by a Board of Trustees who bear responsibility for the direction and operation of the affairs and business of the retirement system.

## Private Purpose Trust Funds

Superior Court Trust Funds - The Superior Court is responsible for maintaining five trust funds which were primarily created through judicial decree. These Trusts are:

Land Condemnation Fund - an escrow account for governmental land acquisitions.
Guardianship Fund - to account for the financial affairs of individuals for whom the Court has been petitioned to act as a guardian.

Trust Fund - to account for judgments compelling individuals to award payments arising from various civil and criminal cases.

Traffic Court - to account for deposits made by accused traffic offenders who are contesting charges against them.

Jury Fund

- to account for funds awarded and to be awarded to citizens who serve on juries. Funding is derived from local appropriations.

Supreme Court Trust Fund - This fund was created to hold the assets in conjunction with an embezzlement judgment brought against a local attorney and to pay valid claims in accordance with any rulings.


#### Abstract

Agency Fund Agency funds are normally used to account for assets held by a government as an agent for individuals, private organizations or other governments and/or other funds. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.


See Accompanying Independent Auditors’ Report.

Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  | 271 |  | 202 |  | 236 |  | 309 |  | 265 |  |  |  | 266 |  | 282 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1999 SPG <br> Revolving |  | Abandoned Vehicle and Streetlight |  | Accessible Parking |  | Agana <br> Fractional Lots Program |  | Air Pollution Control |  | ous y cture ons |  | Board of Accountancy |  | Carrier <br> Off-duty Services Revolving |  |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | 94,092 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ |
| Investments |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  |
| Federal agencies |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  |  |  |
| Other |  | - |  | - |  | - |  | 90,169 |  | - |  | - |  | - |  | - |  |
| Due from other funds |  | - |  | 34,007 |  | 5,566 |  | 126,426 |  | 651,649 |  | 460 |  | 957,603 |  | 87,181 |  |
| Inventories |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  |
| Deposits and other assets |  | 84,990 |  | - |  | - |  | 585 |  | - |  | - |  | - |  | - |  |
| Total assets | \$ | 179,082 | \$ | 34,007 | \$ | 5,566 | \$ | 217,180 | \$ | 651,649 | \$ | 460 | \$ | 957,603 | \$ | 87,181 | \$ |

## LIABILITIES AND FUND BALANCES (DEFICIT)

Bank overdraft

| \$ - | \$ | - | \$ | - \$ | - | \$ | - \$ | - | \$ | - | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| - |  | 171,067 |  | - | - |  | - | - |  | - | - |  | - |
| - |  | - |  | - | - |  | - | - |  | - | 26,226 |  | 14,474 |
| - |  | - |  | - | - |  | - | - |  | - | - |  | - |
| 175,591 |  | - |  | - | - |  | - | - |  | - | - |  | 420,349 |
| - |  | - |  | - | - |  | - | - |  | - | - |  | - |
| - |  | - |  | - | - |  | - | - |  | - | - |  | - |
| - |  | - |  | - | - |  | - | - |  | - | - |  | - |
| - |  | - |  | - | - |  | - | - |  | - | - |  | - |
| 175,591 |  | 171,067 |  | - | - |  | - | - |  | - | 26,226 |  | 434,823 |

Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities
Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004


## LIABILITIES AND FUND BALANCES (DEFICIT

Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities

| \$ | - | \$ | - | \$ |  | \$ | - | \$ | - | \$ | - | \$ | 169 | \$ | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | 16,553 |  | - |  | 6,299 |  | - |  | - |  | 214,093 |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | 900,911 |  | - |  | - |  | - |  | - |  | 1,587,329 |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 2,936 |  | - |  | - |  | - |  | - |  | - |  | 65,886 |  | 36,829 |  | - |
|  | 2,936 |  | - |  | 917,464 |  | - |  | 6,299 |  | - |  | 66,055 |  | 1,838,251 |  | - |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | 800 |  | 283,358 |  | - |  | 12,939 |  | 1,800 |  | - |  | 619,609 |  | 7,400 |
|  | - |  | - |  | 516,766 |  | - |  | - |  | 74,700 |  | 10,136 |  | 740,339 |  | 30,099 |
|  | - |  | (800) |  | $(1,069,816)$ |  | 135 |  | 129,904 |  | 19,379 |  | 39,919 |  | $(931,416)$ |  | 101,267 |
|  | - |  | - |  | $(269,692)$ |  | 135 |  | 142,843 |  | 95,879 |  | 50,055 |  | 428,532 |  | 138,766 |
| \$ | 2,936 | \$ | - | \$ | 647,772 | \$ | 135 | \$ | 149,142 | \$ | 95,879 | \$ | 116,110 | \$ | 2,266,783 | \$ | 138,766 |

Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004


LIABILITIES AND FUND BALANCES (DEFICIT
Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities


## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  | 299 |  | 277 |  |  |  | 404 |  | 239 |  | 237 |  | 406 |  | 307 |  | 48 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | nancial agement volving |  | fighter ipment acement |  | ral <br> ces <br> cy |  | GSA <br> Inventory <br> Revolving |  | Government Claims |  | Government House Revolving |  | Group Life Insurance |  | Guam <br> Based <br> Trust |  | am <br> ication |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | - | \$ | - | \$ |  | \$ |  | \$ | - | \$ | 1,531 | \$ | 91,743 | \$ | 106,111 | \$ | - |
| Investments |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal agencies |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | - |  | - |  | - |  | 99 |  | - |  | - |  | - |
| Due from other funds |  | 134,239 |  | 257,618 |  | 4,577 |  | 3,395,450 |  | 124,659 |  | 10,252 |  | 373,393 |  | - |  | 50,729 |
| Inventories |  | - |  | - |  | - |  | 430,957 |  | - |  | - |  | - |  | - |  | - |
| Deposits and other assets |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total assets | \$ | 134,239 | \$ | 257,618 | \$ | 4,577 | \$ | 3,826,407 | \$ | 124,659 | \$ | 11,882 | \$ | 465,136 | \$ | 106,111 | \$ | 50,729 |

LIABILITIES AND FUND BALANCES (DEFICIT
Bank overdraft \$


Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities
Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  |  | 245 |  |  | 295 |  | 234 | 244 |  |  | 608 |  | 326 |  | 270 |  | 602 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Guam Environmental Trust |  | GFD <br> Lease-to- <br> Purchase <br> Program |  | Guam <br> Housing Corporation Revolving |  | Guam <br> Museum |  |  | Plant ction ermit |  | Guam Preservation Trust |  | Health and Human Services |  | Healthy Futures |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | 5,595,885 | \$ | - | \$ | - | \$ | - | \$ |  | - | \$ |  | \$ | 184,267 | \$ | 1,663,306 | \$ | 722,654 |
| Investments |  | - |  | - |  | - |  | - |  |  | - |  | - |  | - |  | 1,160,000 |  | - |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  |  | - |  | - |  | - |  | - |  | - |
| Federal agencies |  | 3,425,490 |  | - |  | - |  | - |  |  | - |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | - |  | - |  |  | - |  | - |  | 1,327,554 |  | - |  | - |
| Due from other funds |  | - |  | 577,304 |  | 600,000 |  | 88,777 |  |  | - |  | 49,300 |  | 1,363,122 |  | - |  | 1,715,033 |
| Inventories |  | - |  | , |  | - |  | - |  |  | - |  | - |  | - |  | - |  | - |
| Deposits and other assets |  | 112,748 |  | - |  | - |  | - |  |  | - |  | - |  | 100,706 |  | - |  | - |
| Total assets | \$ | 9,134,123 | \$ | 577,304 | \$ | 600,000 | \$ | 88,777 | \$ |  | - | \$ | 49,300 | \$ | 2,975,649 | \$ | 2,823,306 | \$ | 2,437,687 |

LIABILITIES AND FUND BALANCES (DEFICIT
Bank overdraft \$

Accounts payable
Accrued payroll and other


Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities
Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004


LIABILITIES AND FUND BALANCES (DEFICIT
Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities
Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004


## LIABILITIES AND FUND BALANCES (DEFICIT

Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue


Deposits and other liabilities
Total liabilities
Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  |  |  | 8 |  | 329 |  | /225 |  |  |  |  | 63 |  |  |  | 15 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | sland <br> Travel |  | -Island atment |  | s and eation <br> olving |  |  |  |  | ice ices |  | ting <br> lving |  | ssional neers', ects' and eyors' |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | - | \$ |  | \$ |  | \$ |  | \$ | \$ | - | \$ |  | \$ |  | \$ | - |
| Investments |  | - |  | - |  | - |  | - |  |  | - |  | - |  | - |  | - |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  |  | - |  | - |  |  |  | - |
| Federal agencies |  | - |  | - |  | - |  | - |  |  | - |  | - |  |  |  | - |
| Other |  | - |  | - |  | - |  | - |  |  | - |  | - |  | - |  | - |
| Due from other funds |  | 500 |  | 20,560 |  | 154,011 |  | 81,124 |  |  | - |  | 86,892 |  | 11,682 |  | 50,443 |
| Inventories |  | - |  | - |  | - |  | - |  |  | - |  | - |  | - |  | - |
| Deposits and other assets |  | - |  | - |  | - |  | - |  |  | - |  | - |  | - |  | - |
| Total assets | \$ | 500 | \$ | 20,560 | \$ | 154,011 | \$ | 81,124 | \$ | \$ | - | \$ | 86,892 | \$ | 11,682 | \$ | 50,443 |

## LIABILITIES AND FUND BALANCES (DEFICIT

Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities

| \$ | - \$ | - \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - | - | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - | - |  | - |  | - |  | - |  | 9,128 |  | - |  | 2,711 |
|  | - | - | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - | - |  | - |  | 8,177 |  | 3,388 |  | - |  | - |  | - |
|  | - | - | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - | 152,661 |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - | 152,661 |  | - |  | 8,177 |  | 3,388 |  | 9,128 |  | - |  | 2,711 |

Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004


LIABILITIES AND FUND BALANCES (DEFICIT
Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities
\$

| - | - | - | \$ | - | - | - | \$ |  | \$ |  | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| - | 7,901 | 13,581 |  | - | - | - |  | - |  | - | - |
| 3,000 | 27,744 | 85,426 |  | - | - | 364,843 |  | - |  | - | - |
| - | - | - |  | - | - | - |  | - |  | - | - |
| 84,068 | - | - |  | - | 382 | - |  | - |  | - | - |
| - | - | - |  | - | - | - |  | - |  | - | - |
| - | - | - |  | - | - | - |  | - |  | - | - |
| - | - | - |  | - | - | - |  | - |  | - | - |
| - | - | 10,673 |  | - | - | - |  | - |  | - | - |
| 87,068 | 35,645 | 109,680 |  | - | 382 | 364,843 |  | - |  | - | - |

Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  | 284 |  | 275 |  | 605 |  | 314 |  | 103 |  |  |  |  |  | 607 |  | 327 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Solid Waste Management Plan |  | SW <br> Medical <br> Monitoring |  | Special <br> Assets <br> Forfeiture |  | State <br> Agency for Surplus Property |  | StripperWell <br> Overcharge |  | Superior Court Operations |  | Supreme Court of Guam |  | Supplemental Annuity Benefits |  | Taguag Memorial Cemetery |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | - | \$ | 125,001 | \$ |  | \$ | 313,369 | \$ | 509,239 | \$ | 2,451,151 | \$ | 425,317 | \$ | - | \$ | - |
| Investments |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal agencies |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | - |  | 18,710 |  | 44,983 |  | 320,303 |  | - |  | - |  | - |
| Due from other funds |  | 58,075 |  | - |  | 680,149 |  | - |  | 19,450 |  | 2,383,791 |  | 90,790 |  | 605,555 |  | 31,686 |
| Inventories |  | - |  | - |  | - |  | 74,887 |  | - |  | - |  | - |  | - |  | - |
| Deposits and other assets |  | - |  | - |  | - |  | - |  | - |  | 46,456 |  | - |  | - |  | - |
| Total assets | \$ | 58,075 | \$ | 125,001 | \$ | 680,149 | \$ | 406,966 | \$ | 573,672 | \$ | 5,201,701 | \$ | 516,107 | \$ | 605,555 | \$ | 31,686 |

## LIABILITIES AND FUND BALANCES (DEFICIT

Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities


Fund balances (deficit):
Reserved for:


## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004


LIABILITIES AND FUND BALANCES (DEFICIT
Bank overdraft \$

Accounts payable
Accrued payroll and other
Due to component units

Due to component units
Due to other funds
Payable to federal agencies
Deferred revenue
Provision for tax refunds
Deposits and other liabilities
Total liabilities
Fund balances (deficit):
Reserved for:
Related assets
Encumbrances
Continuing appropriations
Unreserved (deficit)
Total fund balances (deficit)
Total liabilities and fund balances (deficit)


## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  | 283 |  | 300 |  | 203 |  | 310 |  | 276 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Water Protection |  | Water <br> Research and Development |  | Wildlife Conservation |  | Workman's Compensation |  | Youth <br> Tobacco Education and Prevention |  | Total |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 801,182 | \$ | 21,911,414 |
| Investments |  | - |  | - |  | - |  | - |  | 1,160,000 |  | 8,120,000 |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  | - |  | 2,638,166 |
| Federal agencies |  | - |  | - |  | - |  | - |  | - |  | 4,073,262 |
| Other |  | - |  | - |  | - |  | - |  | - |  | 4,566,244 |
| Due from other funds |  | 149,575 |  | 366,412 |  | 205,179 |  | - |  | - |  | 51,774,270 |
| Inventories |  | - |  | - |  | - |  | - |  | - |  | 583,403 |
| Deposits and other assets |  | - |  | - |  | - |  | - |  | - |  | 353,287 |
| Total assets | \$ | 149,575 | \$ | 366,412 | \$ | 205,179 | \$ | - | \$ | 1,961,182 | \$ | 94,020,046 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| LIABILITIES AND FUND BALANCES (DEFICIT |  |  |  |  |  |  |  |  |  |  |  |  |
| Bank overdraft | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 397,486 |
| Accounts payable |  | - |  | - |  | - |  | - |  | - |  | 12,282,568 |
| Accrued payroll and other |  | - |  | - |  | - |  | - |  | - |  | 8,882,466 |
| Due to component units |  | - |  | - |  | - |  | - |  | - |  | 10,124,204 |
| Due to other funds |  | - |  | - |  | - |  | - |  | 130,661 |  | 24,463,883 |
| Payable to federal agencies |  | - |  | - |  | - |  | - |  | - |  | 1,424,784 |
| Deferred revenue |  | - |  | - |  | - |  | - |  | - |  | 30,550 |
| Provision for tax refunds |  | - |  | - |  | - |  | - |  | - |  | 13,818,757 |
| Deposits and other liabilities |  | - |  | - |  | - |  | - |  | - |  | 1,568,596 |
| Total liabilities |  | - |  | - |  | - |  | - |  | 130,661 |  | 72,993,294 |
| Fund balances (deficit): |  |  |  |  |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |  |  |  |  |
| Related assets |  | - |  | - |  | - |  | - |  | - |  | 637,156 |
| Encumbrances |  | 107 |  | 80,674 |  | 7,606 |  | - |  | - |  | 15,283,338 |
| Continuing appropriations |  | 22,705 |  | - |  | 4,602 |  | - |  | - |  | 9,937,445 |
| Unreserved (deficit) |  | 126,763 |  | 285,738 |  | 192,971 |  | - |  | 1,830,521 |  | $(4,831,187)$ |
| Total fund balances (deficit) |  | 149,575 |  | 366,412 |  | 205,179 |  | - |  | 1,830,521 |  | 21,026,752 |
| Total liabilities and fund balances (deficit) | \$ | 149,575 | \$ | 366,412 | \$ | 205,179 | \$ | - | \$ | 1,961,182 | \$ | 94,020,046 |

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
27
$271-202$
236

| 202 | 236 | 309 |
| :---: | :---: | :---: |
|  |  | Agana |
| Abandoned |  | Fractional |
| Vehicle and | Accessible | Lots |
| Streetlight | Parking | Program |


| 265 |
| :---: |
|  |
| Air |
| Pollution |
| Control |


| 262 |
| :---: |
| Autonomous |
| Agency |
| Infrastructure |
| Collections |


| 266 | 282 |
| :---: | :---: |
|  | Carrier |
| Off-duty |  |
| Board of | Services <br> Accountancy |

Revenues:
Taxes:
Property \$

Hotel


Total revenues
Expenditures by Function:
General government
Protection of life and property
Public health
Community services
2,293,631
700,180 323,051
700,180 323,051

Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year

| 1999 SPG |
| :--- |
| Revolving |

$\square$
Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
$\begin{array}{rrrl}267 & - & - & - \\ - & - & - & - \\ - & - & - & - \\ & 267 & - & -128,163\end{array}$
.
-

-     - 700,1 $-$ -

339,640
-


$\square$
-
-
-
-

| - |
| :--- |
| - |

- 
- 

451,131
-
-
339,640



## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004

| 220 |
| :---: |
|  |
| Chamorro |
| Language |
| Commission |

319
105
250

| 213 | 272 |
| :---: | :---: |
|  |  |
| Contractors' | Controlled <br> License <br> Substance |


| 325 |
| :---: |
|  |
| Criminal |
| Injuries |


| 209 |
| :---: |
| Customs, |
| Agriculture and |
| Quarantine |
| Inspection |
| Services |

Customs,

| Agriculture and |  |
| :---: | :---: |
| Quarantine | Dededo |
| Inspection | Buffer Strip |
| Services | Revolving |
|  |  |



GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004


106
235
246
281
600
243

|  |
| :---: |
| DOC |
| Inmates |
| Revolving |


|  |
| :---: |
| D.O.D. |
| Contract |


| DPW |
| :---: |
| Building |
| and Design |


|  | Enhanced 911 |
| :---: | :---: |
|  | Emergency |
| Drivers' | Reporting |
| Education | System |


|  |
| :---: |
| Environmental |
| Health |


|  | Farmers' and <br> Fishermen's |
| :---: | :---: |
| Exxon Fuel | Loan |
| Overcharge | Revolving |

Farmers
Small Loan
Revolving

## Revenues:

Taxes.
Property \$

| \$ - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| 1,663,281 |  | - |  | 376,791 |  | 32,189 |  | 872,614 |  | 375,078 |  | - |  | - |  | - |
| - |  | 7 |  | - |  | - |  | - |  | - |  | 1,142 |  | - |  | 35 |
| - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| 1,663,281 |  | 7 |  | 376,791 |  | 32,189 |  | 872,614 |  | 375,078 |  | 1,142 |  | - |  | 35 |

Total revenues
Expenditures by Function:
General government
Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year
1,180

1,180,611
$1,048,75$
Hotel
Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
Federal contributions
Feder

See Accompanying Independent Auditors' Report


## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004

## Revenues:

Taxes.

> Property \$

Hotel
Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
229404
$404-239$
239237
406
248

Federal contributions
Other
Total revenues
Expenditures by Function:
General government
Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year
299

| Financial | Firefighter | General |  |
| :---: | :---: | :---: | :---: |
| Management | Equipment | Services |  |
| Revolving | Replacement |  | Agency |
|  |  |  |  |


| GSA |  |
| :---: | :---: |
| Inventory | Government |
| Revolving | Claims |
|  |  |


| Government |
| :---: |
| House |
| Revolving |



## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
AS/400 Fund Number 24

| GDOE | Guam |
| :---: | :---: |
| Federal | Environmental |
| Grants | Trust |


| GFD | Guam |  |
| :---: | :---: | :---: |
| Lease-to- | Housing |  |
| Purchase | Corporation | Guam |
| Program | Revolving |  |
|  |  |  |
|  |  |  |



Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year
965,351
Taxes:
Property

Hotel
\$
608
326
270

Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
Federal contributions
Other
Total revenues
Expenditures by Function:
General government
Protection of life and property

## Public health

Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures

See Accompanying Independent Auditors' Report

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
311
201
298
301
303
321
216
313

Revenues:
Taxes.
Property \$
Hotel

| Health | Health and |
| :---: | :---: |
| Professional | Security |
| Licensure | Trust |


|  |
| :---: |
| Housing |
| Revolving |


| Human |  |
| :---: | :---: |
| Resources | Income |
| Services | Tax |
| Revolving | Rebate |


|  |  | Individuals |
| :---: | :---: | :---: |
| Income Tax | Income Tax | w/ Disabilities |
| Refund | Efficiency | Disaster |
| Reserve | Payment | Recovery |
|  |  |  |

## Liquid fuel

Other taxes
Sales, licenses, fees and permits
Use of money and property
Federal contributions
Other
Total revenues
Expenditures by Function:
General government
Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures


Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
210222

$$
223
$$

287


| 210 | 222 |  | 223 | 287 | 232 | 293 | 294 | 261 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Medically |  |  |
|  |  |  |  |  |  | Indigent | Mental |  |
|  |  |  | Litter |  |  | Program | Health and | Notary |
| Land for | Land Survey | Legislature | Control |  | Manpower | Payment | Substance | Public |
| the Landless | Revolving | Operations | Revolving | Livestock | Development | Revolving | Abuse | Revolving |

## Revenues:

Taxes:

$$
\text { Property } \quad \$
$$

Hotel


Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
Federal contributions
Other
Total revenues
Expenditures by Function:
General government
Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year


GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
$316 \quad 278$
$329 \quad 211 / 225 \quad 504$
263
221
215


## Revenues:

Taxes.
Property \$
Hotel


Other financing sources (uses)
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year

| - | - | $1,443,322$ | - | - | - |
| ---: | :---: | :---: | :---: | :---: | :---: | :---: |
| - | - |  |  |  |  |



Nonmajor Governmental Funds - Special Revenue Funds Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits) Year Ended September 30, 2004

## AS/400 Fund Number

 Revenues:Revenues
Taxes:
Property
Hotel
Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
Federal contributions
Other
Total revenues
Expenditures by Function:
General government
Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year

238

|  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Public |  |  |
| Program | Public | Defender | Public | Public |
| Development | Auditor | Corporation | Library | Service |
|  |  |  |  | System |
|  |  |  |  | Recovery |

285
317

| Public |
| :--- |
| Transit |

Rabie

601
217

| Rabies |
| :---: |
| Prevention |

Safe Home Safe Streets $\quad \begin{gathered}\text { Safe } \\ \text { Streets }\end{gathered}$

| \$ | - \$ | - |  | - \$ | \$ | - | \$ | - |  | - | \$ | - | \$ | - |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - |  |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | 1,289,536 | - |
|  | - | - |  | - |  | 630,850 |  | - |  | 144,127 |  | 45,206 |  | - |  |
|  | 247 | 1,511 |  | - |  | - |  | - |  | - |  | - |  | - |  |
|  | - | 52,733 |  | 163,697 |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | 247 | 54,244 |  | 163,697 |  | 630,850 |  | - |  | 144,127 |  | 45,206 |  | 1,289,536 | - |
|  | 6,000 | 839,105 |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | 631,609 |  |
|  | - | - |  | - |  | - |  | - |  | - |  | 16,501 |  | - | - |
|  | - | - |  | - |  | 494,949 |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | 2,289,808 |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | 45,418 |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | 6,000 | 839,105 |  | 2,289,808 |  | 494,949 |  | - |  | 45,418 |  | 16,501 |  | 631,609 |  |
|  | $(5,753)$ | $(784,861)$ |  | $(2,126,111)$ |  | 135,901 |  | - |  | 98,709 |  | 28,705 |  | 657,927 |  |
|  | - | 885,371 |  | 2,247,419 |  | - |  | - |  | 1,050 |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | - | 885,371 |  | 2,247,419 |  | - |  | - |  | 1,050 |  | - |  | - | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | - | - |
|  | $(5,753)$ | 100,510 |  | 121,308 |  | 135,901 |  | - |  | 99,759 |  | 28,705 |  | 657,927 |  |
|  | - | 174,982 |  | 417,022 |  | 249,969 |  | 12,063 |  | 385,300 |  | 72,085 |  | 355,872 |  |
| \$ | $(5,753) \$$ | 275,492 | \$ | 538,330 | \$ | 385,870 | \$ | 12,063 | \$ | 485,059 | \$ | 100,790 | \$ | 1,013,799 | 303,839 |

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
284
$605 \quad 314$
103
607

|  |  |
| :---: | :---: |
| Solid Waste | SW |
| Management | Medical |
| Plan |  |
|  |  |


|  |
| :---: |
| Special |
| Assets |
| Forfeiture |


| State |
| :---: |
| Agency for |
| Surplus |
| Property |


| StripperWell |
| :---: |
| Overcharge |


| Superior |
| :---: |
| Court |
| Operations |


| Supreme |
| :---: |
| Court |
| of Guam |


| Supplemental |
| :---: |
| Annuity |
| Benefits |

Taguag
Memorial Memorial
Cemetery

## Revenues:

Taxes.

$$
\text { Property } \quad \$
$$

Hotel

| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | 1,527,713 |  | 68,848 |  | - |  | 18,250 |
|  | - |  | 167 |  | - |  | 139 |  | 2,686 |  | - |  | - |  | - |  | - |
|  | - |  | - |  | 51,250 |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 24,015 |  | - |  | - |  | 4,138 |  | - |  | - |  | - |  | - |  | - |
|  | 24,015 |  | 167 |  | 51,250 |  | 4,277 |  | 2,686 |  | 1,527,713 |  | 68,848 |  | - |  | 18,250 |

Total revenues
Expenditures by Function:
General government
24,

Protection of life and property
Public health
Community services
Recreation
Individual and collective rights
Transportation
Public education
Environmental protection
53,685
Economic development
Payments to Guam Visitors Bureau
Payments to Guam Memorial Hospital
Payments to University of Guam
Total expenditures
Excess (deficiency) of revenues over (under) expenditures
Other financing sources (uses):
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits)
Fund balances (deficits) at beginning of year
Fund balances (deficits) at end of year
121,074
112,652
Liquid fuel
Other taxes
Sales, licenses, fees and permits
Use of money and property
Federal contributions
Oeder

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004

| AS/400 Fund Number |  | 603 |  | 205 |  | 208 | 206 | 501 | 297 |  |  | 207 |  | 247 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Tax <br> Collection |  | Territorial <br> Educational <br> Facilities |  | Territorial Highway | Tourist Attraction | Typhoon Chataan \& Halong | University <br> of Guam <br> Capital <br> Improvements |  | UOG <br> Higher <br> Education <br> Endowment | Veterans' <br> Bonus |  | Village <br> Streets |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Property | \$ | - | \$ | 21,737,418 | \$ | - \$ | \$ | - \$ | - | \$ | - \$ |  | - \$ | - |
| Hotel |  | - |  | - |  | - | 17,674,859 | - | - |  | - |  |  | - |
| Liquid fuel |  | - |  | - |  | 8,910,185 | - | - | - |  | - |  | - | - |
| Other taxes |  | - |  | - |  | - | - | - | - |  | - |  |  | - |
| Sales, licenses, fees and permits |  | 481,397 |  | - |  | 4,375,475 | - | - | - |  | - |  | - | - |
| Use of money and property |  | - |  | 5,046 |  | 11,768 | - | - | - |  | 21,072 |  | - | 11,135 |
| Federal contributions |  | - |  | - |  | 582,939 | - | - | - |  | - |  |  | - |
| Other |  | - |  | 160 |  | - | - | - | - |  | - |  |  | - |
| Total revenues |  | 481,397 |  | 21,742,624 |  | 13,880,367 | 17,674,859 | - | - |  | 21,072 |  |  | 11,135 |
| Expenditures by Function: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General government |  | 347,412 |  | - |  | 6,326,144 | 37,388 | - | - |  | - |  |  | - |
| Protection of life and property |  | - |  | - |  | - | - | - | - |  | - |  |  | - |
| Public health |  | - |  | - |  | - | - | - | - |  | - |  | - | - |
| Community services |  | - |  | - |  | - | - | 663,061 | - |  | - |  |  | - |
| Recreation |  | - |  | - |  | - | - | - | - |  | - |  | - | - |
| Individual and collective rights |  | - |  | - |  | - | - | - | - |  | - |  |  | 428,925 |
| Transportation |  | - |  | - |  | 2,615,048 | - | - | - |  | - |  |  | - |
| Public education |  | - |  | - |  | - | - | - | - |  | - |  |  | - |
| Environmental protection |  | - |  | - |  | - | - | - | - |  | - |  | - | - |
| Economic development |  | - |  | - |  | - | - | - | - |  | - |  | - | - |
| Payments to Guam Visitors Bureau |  | - |  | - |  | - | 10,009,438 | - | - |  | - |  | - | - |
| Payments to Guam Memorial Hospital |  | - |  | - |  | - | - | - | - |  | - |  | - | - |
| Payments to University of Guam |  | - |  | - |  | - | - | - | 500,000 |  | 2,238,384 |  |  | - |
| Total expenditures |  | 347,412 |  | - |  | 8,941,192 | 10,046,826 | 663,061 | 500,000 |  | 2,238,384 |  |  | 428,925 |
| Excess (deficiency) of revenues over (under) expenditures |  | 133,985 |  | 21,742,624 |  | 4,939,175 | 7,628,033 | $(663,061)$ | $(500,000)$ |  | $(2,217,312)$ |  | - | $(417,790)$ |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | - |  | - |  | - | - | 661,572 | 500,000 |  | - |  | - | 518,912 |
| Transfers out to other funds |  | - |  | $(21,385,340)$ |  | $(8,885,000)$ | (8,370,000) | - | - |  | - |  | - | - |
| Total other financing sources (uses), net |  | - |  | $(21,385,340)$ |  | $(8,885,000)$ | (8,370,000) | 661,572 | 500,000 |  | - |  | - | 518,912 |
| Special item: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gain from tax drawback settlement |  | - |  | - |  | 5,893,926 | - | - | - |  | - |  |  | - |
| Net change in fund balances (deficits) |  | 133,985 |  | 357,284 |  | 1,948,101 | $(741,967)$ | $(1,489)$ | - |  | (2,217,312) |  |  | 101,122 |
| Fund balances (deficits) at beginning of year |  | 392,579 |  | - |  | $(13,467,215)$ | $(11,218,138)$ | - | - |  | 2,217,312 |  | - | - |
| Fund balances (deficits) at end of year | \$ | 526,564 | \$ | 357,284 | \$ | $(11,519,114)$ \$ | $(11,960,105)$ \$ | $(1,489) \$$ | - | \$ | - \$ |  | - \$ | 101,122 |

205
208
206
501
297
207
247

## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004

| AS/400 Fund Number |  | 283 |  | 300 |  | 203 |  | 310 |  | 276 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Water Protection |  | Water <br> Research and <br> Development |  | Wildlife Conservation |  | Workman's <br> Compensation |  | Youth <br> Tobacco Education and Prevention |  | Total |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |  |  |  |  |
| Property | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 21,737,418 |
| Hotel |  | - |  | - |  | - |  | - |  | - |  | 17,674,859 |
| Liquid fuel |  | - |  | - |  | - |  | - |  | - |  | 8,910,185 |
| Other taxes |  | - |  | - |  | - |  | - |  | - |  | 9,856,869 |
| Sales, licenses, fees and permits |  | 42,169 |  | - |  | 37,626 |  | 323,454 |  | - |  | 28,680,892 |
| Use of money and property |  | - |  | - |  | - |  | - |  | 33,278 |  | 361,843 |
| Federal contributions |  | - |  | - |  | - |  | - |  | - |  | 43,075,430 |
| Other |  | - |  | 113,675 |  | - |  | - |  | - |  | 333,082 |
| Total revenues |  | 42,169 |  | 113,675 |  | 37,626 |  | 323,454 |  | 33,278 |  | 130,630,578 |
| Expenditures by Function: |  |  |  |  |  |  |  |  |  |  |  |  |
| General government |  | - |  | - |  | - |  | - |  | - |  | 17,663,928 |
| Protection of life and property |  | - |  | - |  | - |  | - |  | - |  | 11,400,485 |
| Public health |  | - |  | - |  | - |  | - |  | - |  | 5,147,515 |
| Community services |  | - |  | - |  | - |  | - |  | - |  | 25,100,055 |
| Recreation |  | - |  | - |  | - |  | - |  | - |  | 53,139 |
| Individual and collective rights |  | - |  | - |  | - |  | 1,829,902 |  | - |  | 29,342,342 |
| Transportation |  | - |  | - |  | - |  | - |  | - |  | 2,660,466 |
| Public education |  | - |  | - |  | - |  | - |  | - |  | 42,809,983 |
| Environmental protection |  | 52,188 |  | - |  | 9,538 |  | - |  | - |  | 350,513 |
| Economic development |  | - |  | 119,326 |  | - |  | - |  | - |  | 120,050 |
| Payments to Guam Visitors Bureau |  | - |  | - |  | - |  | - |  | - |  | 10,009,438 |
| Payments to Guam Memorial Hospital |  | - |  | - |  | - |  | - |  | - |  | 5,728,457 |
| Payments to University of Guam |  | - |  | - |  | - |  | - |  | - |  | 2,738,384 |
| Total expenditures |  | 52,188 |  | 119,326 |  | 9,538 |  | 1,829,902 |  | - |  | 153,124,755 |
| Excess (deficiency) of revenues over (under) expenditures |  | $(10,019)$ |  | $(5,651)$ |  | 28,088 |  | $(1,506,448)$ |  | 33,278 |  | $(22,494,177)$ |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | - |  | - |  | - |  | 1,506,448 |  | - |  | 62,580,749 |
| Transfers out to other funds |  | - |  | - |  | - |  | - |  | $(439,496)$ |  | $(42,145,969)$ |
| Total other financing sources (uses), net |  | - |  | - |  | - |  | 1,506,448 |  | $(439,496)$ |  | 20,434,780 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gain from tax drawback settlement |  | - |  | - |  | - |  | - |  | - |  | 5,893,926 |
| Net change in fund balances (deficits) |  | $(10,019)$ |  | $(5,651)$ |  | 28,088 |  | - |  | $(406,218)$ |  | 3,834,529 |
| Fund balances (deficits) at beginning of year |  | 159,594 |  | 372,063 |  | 177,091 |  | - |  | 2,236,739 |  | 17,192,223 |
| Fund balances (deficits) at end of year | \$ | 149,575 | \$ | 366,412 | \$ | 205,179 | \$ | - | \$ | 1,830,521 | \$ | 21,026,752 |

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
$271 \quad 202$
$236 \quad 309$
265

|  |  |  | Agana |  | Autonomous |  | Carrier |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Abandoned |  | Fractional | Air | Agency |  | Off-duty | Chamorro |
| 1999 SPG | Vehicle and | Accessible | Lots | Pollution | Infrastructure | Board of | Services | Commercial |
| Revolving | Streetlight | Parking | Program | Control | Collections | Accountancy | Revolving | Loan |


| 271 | 202 | 236 | 309 | 265 | 262 | 266 | 282 | 411 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Agana |  | Autonomous |  | Carrier |  |
|  | Abandoned |  | Fractional | Air | Agency |  | Off-duty | Chamorro |
| 1999 SPG | Vehicle and | Accessible | Lots | Pollution | Infrastructure | Board of | Services | Commercial |
| Revolving | Streetlight | Parking | Program | Control | Collections | Accountancy | Revolving | Loan |

Revenues:
Taxes:
Property \$

Hotel


GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004
$220 \quad 319$

105250
213

| 272 |
| :---: |
|  |
| Controlled |
| Substance |
| Diversion |


| 325 |
| :---: |
|  |
| Criminal |
| Injuries |


| 209 |
| :---: |
| Customs, |
| Agriculture and |
| Quarantine |
| Inspection |
| Services |


| Chamorro |  | Community |  | Contractors' | Controlled |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Language | Community | Health | Consumer | License | Substance |
| Commission | Development | Centers | Protection | Board | Diversion |

Revenues:
Taxes:
Property $\square$


GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits) Year Ended September 30, 2004


106
235
246
281
600
243

312

|  |  |  | Enhanced 911 |  |  | Farmers' and |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| DOC |  | DPW |  | Emergency |  |  | Fishermen's | Farmers |
| Inmates | D.O.D. | Building | Drivers' | Reporting | Environmental | Exxon Fuel | Loan | Small Loan |
| Revolving | Contract | and Design | Education | System | Health | Overcharge | Revolving | Revolving |

## Revenues:

Taxes:



GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004
$99 \quad 277$

229
404
239
$239 \quad 237$
237
406
307
248

| Financial | Firefighter | General | GSA |  | Government |  | Guam |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Management | Equipment | Services | Inventory | Government | House | Group Life | Based | Guam |
| Revolving | Replacement | Agency | Revolving | Claims | Revolving | Insurance | Trust | Beautification |

Revenues:
Taxes:
Property \$
Hotel


GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits) Year Ended September 30, 2004

| AS/400 Fund Number |  | 245 | 295 | 234 | 244 | 608 | 326 | 270 | 602 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | GFD | Guam |  |  |  |  |  |
|  | GDOE | Guam | Lease-to- | Housing |  | Guam Plant | Guam | Health and |  |
|  | Federal | Environmental | Purchase | Corporation | Guam | Inspection | Preservation | Human | Healthy |
|  | Grants | Trust | Program | Revolving | Museum | and Permit | Trust | Services | Futures |

Revenues:
Taxes:


| \$ | - | \$ | - | \$ |  | \$ | - | \$ | - | \$ |  | \$ | - | \$ | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 8,567,333 |
|  | - |  | 138,689 |  | - |  | - |  | - |  | 49,300 |  | 615,754 |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 23,173 |  | - |
|  | 42,224,811 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 42,224,811 |  | 138,689 |  | - |  | - |  | - |  | 49,300 |  | 615,754 |  | 23,173 |  | 8,567,333 |
|  | 30,352,222 |  | - |  | - |  | - |  | - |  | - |  | 111,921 |  | - |  | 3,681,806 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 4,635,805 |
|  | 3,127,529 |  | 6,038 |  | - |  | - |  | - |  | - |  | 22,169 |  | - |  | 203,009 |
|  | 3,120,580 |  | - |  | - |  | - |  | - |  | - |  | 1,253 |  | - |  | 74,695 |
|  | 5,252 |  | - |  | - |  | - |  | - |  | - |  | 3,038 |  | - |  | - |
|  | 2,797,856 |  | - |  | - |  | - |  | - |  | - |  | 10,017 |  | - |  | - |
|  | 1,380,683 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 15,412 |
|  | 2,025,861 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 2,244 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | 1,478 |  | - |  | 17,665 |  | - |  | - |
|  | 42,809,983 |  | 6,038 |  | - |  | - |  | 1,478 |  | - |  | 166,063 |  | - |  | 8,612,971 |
|  | $(585,172)$ |  | 132,651 |  | - |  | - |  | $(1,478)$ |  | 49,300 |  | 449,691 |  | 23,173 |  | $(45,638)$ |
|  | 965,351 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 965,351 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 380,179 |  | 132,651 |  | - |  | - |  | $(1,478)$ |  | 49,300 |  | 449,691 |  | 23,173 |  | $(45,638)$ |
|  | - |  | 444,653 |  | 600,000 |  | 88,777 |  | 1,478 |  | - |  | 2,510,324 |  | 2,579,403 |  | 2,360,219 |
| \$ | 380,179 | \$ | 577,304 | \$ | 600,000 | \$ | 88,777 | \$ | - | \$ | 49,300 | \$ | 2,960,015 | \$ | 2,602,576 | \$ | 2,314,581 |

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004

## AS/400 Fund Number

241
201298
301
303
321
216


Revenues:
Taxes:
Property \$


Other financing sources (uses)
Transfers in from other funds
Transfers out to other funds
Total other financing sources (uses), net
Special item:
Gain from tax drawback settlement
Net change in fund balances (deficits) Fund balances (deficits) at beginning of year Fund balances (deficits) at end of year


GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004
210222

| 223 | 287 |
| :---: | :---: |
|  |  |
| Litter |  |
| Control |  |
| Revolving | Livestock |


| 232 |
| :---: |
|  |
| Manpower |
| Development |


| 293 | 294 | 261 |
| :---: | :---: | :---: |
| Medically |  |  |
| Indigent | Mental |  |
| Program <br> Payment <br> Revolving | Health and | Notary |
|  | Abstance | Public |
| Revolving |  |  |

Revenues:
Taxes:
Property $\square$


GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004
3
$329 \quad 21120$
263
221
215

|  |  |  |  |  | Plant |  |  | Professional |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Parks and | Plant | Protection and |  |  | Engineers', |
| Off-Island Sports | Sports Travel | Treatment | Recreation <br> Revolving | Nursery <br> Revolving | Quarantine <br> Revolving | Services <br> Services | Printing <br> Revolving | Architects and Surveyors' |

Revenues:
Taxes:

```
    Property
```

Hotel


Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004

## AS/400 Fund Number

238
604

|  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Public |  |  |
| Program | Public | Defender | Public | Public |
| Development | Auditor | Corporation | Library | Service |
|  |  |  |  | System |
|  |  |  |  | Recovery |


| Public |
| :---: |
| Transit |


| Rabies |
| :---: |
| Prevention |


| Safe Homes, | Safe |
| :--- | :---: |
| Safe Streets | Streets |
|  |  |

Revenues:
Taxes.
Property \$

GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004

| 284 |
| :---: |
| Solid Waste |
| Management |
| Plan |



GOVERNMENT OF GUAM
Nonmajor Governmental Funds - Special Revenue Funds
Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)
Year Ended September 30, 2004

| AS/400 Fund Number |  | 603 |  | 205 |  | 208 |  | 206 |  | 501 | 297 |  |  |  | 207 |  | 247 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Tax <br> Collection |  | Territorial Educational Facilities |  | Territorial Highway |  | Tourist <br> Attraction |  | Typhoon Chataan \& Halong | University <br> of Guam Capital Improvements |  | UOG <br> Higher <br> Education <br> Endowment |  | Veterans' <br> Bonus |  | Village <br> Streets |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Property | \$ | - | \$ | 21,737,418 | \$ | - \$ |  | - \$ | \$ | - \$ | - | \$ | - | \$ |  | \$ | - |
| Hotel |  | - |  | - |  | - |  | 17,674,859 |  | - | - |  | - |  | - |  | - |
| Liquid fuel |  | - |  | - |  | 8,910,185 |  | - |  | - | - |  | - |  | - |  | - |
| Other taxes |  | - |  | - |  | - |  | - |  | - | - |  | - |  | - |  | - |
| Sales, licenses, fees and permits |  | 481,397 |  | - |  | 4,375,475 |  | - |  | - | - |  | - |  |  |  | - |
| Use of money and property |  | - |  | 5,046 |  | 11,768 |  | - |  | - | - |  | 21,072 |  | - |  | 11,135 |
| Federal contributions |  | - |  | - |  | 582,939 |  | - |  | - | - |  | - |  | - |  | - |
| Other |  | - |  | 160 |  | - |  | - |  | - | - |  | - |  | - |  | - |
| Total revenues |  | 481,397 |  | 21,742,624 |  | 13,880,367 |  | 17,674,859 |  | - | - |  | 21,072 |  | - |  | 11,135 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Salaries and wages |  | 320,392 |  | - |  | 865,319 |  | - |  | - | - |  | - |  | - |  | - |
| Medical care |  | - |  | - |  | - |  | - |  | - | - |  | - |  | - |  | - |
| Grants |  | - |  | - |  | - |  | 10,009,438 |  | - | 500,000 |  | 2,238,384 |  | - |  | - |
| Contractual services |  | 10,180 |  | - |  | 2,615,048 |  | - |  | 621,804 | - |  | - |  | - |  | 195,861 |
| Supplies |  | 1,358 |  | - |  | 341,735 |  | - |  | - | - |  | - |  | - |  | 145,985 |
| Utilities |  | - |  | - |  | 1,210,987 |  | - |  | - | - |  | - |  | - |  | 93 |
| Travel |  | - |  | - |  | 3,381 |  | - |  | - | - |  | - |  | - |  | - |
| Capital outlays |  | 7,618 |  | - |  | 136,403 |  | - |  | - | - |  | - |  | - |  | 64,202 |
| Equipment |  | 1,258 |  | - |  | 4,363 |  | - |  | - | - |  | - |  | - |  | 7,570 |
| Workers compensation benefits |  | 6,606 |  | - |  | - |  | - |  | - | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | 3,763,956 |  | 37,388 |  | 41,257 | - |  | - |  | - |  | 15,214 |
| Total expenditures |  | 347,412 |  | - |  | 8,941,192 |  | 10,046,826 |  | 663,061 | 500,000 |  | 2,238,384 |  | - |  | 428,925 |
| Excess (deficiency) of revenues over (under) expenditures |  | 133,985 |  | 21,742,624 |  | 4,939,175 |  | 7,628,033 |  | $(663,061)$ | $(500,000)$ |  | (2,217,312) |  | - |  | $(417,790)$ |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | - |  | - |  | - |  | - |  | 661,572 | 500,000 |  | - |  | - |  | 518,912 |
| Transfers out to other funds |  | - |  | $(21,385,340)$ |  | $(8,885,000)$ |  | $(8,370,000)$ |  | - | - |  | - |  | - |  | - |
| Total other financing sources (uses), net |  | - |  | (21,385,340) |  | $(8,885,000)$ |  | (8,370,000) |  | 661,572 | 500,000 |  | - |  | - |  | 518,912 |
| Special item: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gain from tax drawback settlement |  | - |  | - |  | 5,893,926 |  | - |  | - | - |  | - |  | - |  | - |
| Net change in fund balances (deficits) |  | 133,985 |  | 357,284 |  | 1,948,101 |  | $(741,967)$ |  | $(1,489)$ | - |  | $(2,217,312)$ |  | - |  | 101,122 |
| Fund balances (deficits) at beginning of year |  | 392,579 |  | , |  | (13,467,215) |  | (11,218,138) |  | (1, | - |  | 2,217,312 |  | - |  | , |
| Fund balances (deficits) at end of year | \$ | 526,564 | \$ | 357,284 | \$ | $\underline{(11,519,114)}$ \$ |  | $\underline{(11,960,105)}$ \$ |  | $(1,489) \$$ | - | \$ | - | \$ | - | \$ | 101,122 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | (continued) |

205
208
206
501
297
207
247

## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Special Revenue Funds

## Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficits)

Year Ended September 30, 2004

| AS/400 Fund Number |  | 283 |  | 300 |  | 203 |  | 310 |  | 276 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Water Protection |  | Water Research and Development |  | Wildlife Conservation |  | Workman's Compensation |  | Youth <br> Tobacco Education and Prevention |  | Total |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |  |  |  |  |
| Property | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 21,737,418 |
| Hotel |  | - |  | - |  | - |  | - |  | - |  | 17,674,859 |
| Liquid fuel |  | - |  | - |  | - |  | - |  | - |  | 8,910,185 |
| Other taxes |  | - |  | - |  | - |  | - |  | - |  | 9,856,869 |
| Sales, licenses, fees and permits |  | 42,169 |  | - |  | 37,626 |  | 323,454 |  | - |  | 28,680,892 |
| Use of money and property |  | - |  | - |  | - |  | - |  | 33,278 |  | 361,843 |
| Federal contributions |  | - |  | - |  | - |  | - |  | - |  | 43,075,430 |
| Other |  | - |  | 113,675 |  | - |  | - |  | - |  | 333,082 |
| Total revenues |  | 42,169 |  | 113,675 |  | 37,626 |  | 323,454 |  | 33,278 |  | 130,630,578 |
| Expenditures by Object: |  |  |  |  |  |  |  |  |  |  |  |  |
| Salaries and wages |  | - |  | - |  | - |  | - |  | - |  | 65,919,923 |
| Medical care |  | - |  | - |  | - |  | - |  | - |  | 20,703,175 |
| Grants |  | - |  | - |  | - |  | - |  | - |  | 18,476,279 |
| Contractual services |  | 50,000 |  | 119,326 |  | 8,819 |  | 1,770,190 |  | - |  | 15,352,483 |
| Supplies |  | 2,188 |  | - |  | 719 |  | - |  | - |  | 6,514,915 |
| Utilities |  | - |  | - |  | - |  | - |  | - |  | 4,844,563 |
| Travel |  | - |  | - |  | - |  | 59,712 |  | - |  | 3,234,854 |
| Capital outlays |  | - |  | - |  | - |  | - |  | - |  | 2,331,700 |
| Equipment |  | - |  | - |  | - |  | - |  | - |  | 2,132,368 |
| Workers compensation benefits |  | - |  | - |  | - |  | - |  | - |  | 6,606 |
| Other |  | - |  | - |  | - |  | - |  | - |  | 13,607,889 |
| Total expenditures |  | 52,188 |  | 119,326 |  | 9,538 |  | 1,829,902 |  | - |  | 153,124,755 |
| Excess (deficiency) of revenues over (under) expenditures |  | $(10,019)$ |  | $(5,651)$ |  | 28,088 |  | $(1,506,448)$ |  | 33,278 |  | $(22,494,177)$ |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | - |  | - |  | - |  | 1,506,448 |  | - |  | 62,580,749 |
| Transfers out to other funds |  | - |  | - |  | - |  | - |  | $(439,496)$ |  | $(42,145,969)$ |
| Total other financing sources (uses), net |  | - |  | - |  | - |  | 1,506,448 |  | $(439,496)$ |  | 20,434,780 |
| Special item: |  |  |  |  |  |  |  |  |  |  |  |  |
| Gain from tax drawback settlement |  | - |  | - |  | - |  | - |  | - |  | 5,893,926 |
| Net change in fund balances (deficits) |  | $(10,019)$ |  | $(5,651)$ |  | 28,088 |  | - |  | $(406,218)$ |  | 3,834,529 |
| Fund balances (deficits) at beginning of year |  | 159,594 |  | 372,063 |  | 177,091 |  | - |  | 2,236,739 |  | 17,192,223 |
| Fund balances (deficits) at end of year | \$ | 149,575 | \$ | 366,412 | \$ | 205,179 | \$ | - | \$ | 1,830,521 | \$ | 21,026,752 |

## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Capital Projects Funds
Combining Balance Sheet
September 30, 2004

| AS/400 Fund Number |  | 224 <br> Limited Obligation Highway Improvement Bonds |  | 251 <br> Limited Obligation Infrastructure Improvement Bonds |  |  |  | 401/403 <br> PUAG <br> Capital <br> Projects |  | $\begin{gathered} 253 \\ \text { General } \\ \text { Obligation } \\ \text { Bond Series A } \\ 1993 \\ \hline \end{gathered}$ |  | Judicial Building |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | - | \$ | - | \$ | - | \$ | 10,272 | \$ | - | \$ | 1,117,931 | \$ | 1,128,203 |
| Time certificates of deposit |  | - |  | - |  | - |  | - |  | - |  | 1,000,718 |  | 1,000,718 |
| Receivables, net: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Other |  | - |  | - |  | - |  | 29,180 |  | - |  | - |  | 29,180 |
| Due from other funds |  | 577,584 |  | 5,335,402 |  | - |  | 948,460 |  | 502,872 |  | - |  | 7,364,318 |
| Restricted assets: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents |  | 24,172,703 |  | 11,123,047 |  | 2,929,213 |  | - |  | - |  | - |  | 38,224,963 |
| Investments |  | - |  | - |  | - |  | - |  | 518,793 |  | - |  | 518,793 |
| Total assets | \$ | 24,750,287 | \$ | 16,458,449 | \$ | 2,929,213 | \$ | 987,912 | \$ | 1,021,665 | \$ | 2,118,649 | \$ | 48,266,175 |
| LIABILITIES AND FUND BALANCES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts payable | \$ | 156,936 | \$ | 1,019,936 | \$ | 116,261 | \$ | - | \$ | 7,728 | \$ | - | \$ | 1,300,861 |
| Accrued payroll and other |  | - |  | 97,221 |  | 257,212 |  | - |  | 88,245 |  | - |  | 442,678 |
| Due to other funds |  | - |  | - |  | 82,856 |  | - |  | - |  | 883,422 |  | 966,278 |
| Total liabilities |  | 156,936 |  | 1,117,157 |  | 456,329 |  | - |  | 95,973 |  | 883,422 |  | 2,709,817 |
| Fund balances: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Encumbrances |  | - |  | 2,339,642 |  | - |  | - |  | 135,298 |  | 114,437 |  | 2,589,377 |
| Continuing appropriations |  | 542,639 |  | 4,875,646 |  | 795,224 |  | 948,460 |  | 604,581 |  | - |  | 7,766,550 |
| Unreserved |  | 24,050,712 |  | 8,126,004 |  | 1,677,660 |  | 39,452 |  | 185,813 |  | 1,120,790 |  | 35,200,431 |
| Total fund balances |  | 24,593,351 |  | 15,341,292 |  | 2,472,884 |  | 987,912 |  | 925,692 |  | 1,235,227 |  | 45,556,358 |
| Total liabilities and fund balances | \$ | 24,750,287 | \$ | 16,458,449 | \$ | 2,929,213 | \$ | 987,912 | \$ | 1,021,665 | \$ | 2,118,649 | \$ | 48,266,175 |

See Accompanying Independent Auditors' Report.

## GOVERNMENT OF GUAM



See Accompanying Independent Auditors' Report.

## GOVERNMENT OF GUAM

| AS/400 Fund Number |  | 224 <br> Limited <br> Obligation <br> Highway Improvement Bonds |  | 251 <br> Limited <br> Obligation <br> Infrastructure Improvement Bonds |  | Water Systems Revenue Bond |  | 401/403 <br> PUAG <br> Capital <br> Projects |  | 253 General Obligation Bond Series A 1993 |  | Judicial <br> Building | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Use of money and property | \$ | 187,024 | \$ | 144,217 | \$ | 25,057 | \$ | - | \$ | 16,096 | \$ | 988,874 | 1,361,268 |
| Total revenues |  | 187,024 |  | 144,217 |  | 25,057 |  | - |  | 16,096 |  | 988,874 | 1,361,268 |
| Expenditures by object: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Contractual services |  | - |  | 9,051,497 |  | 1,462,801 |  | - |  | 497,074 |  | - | 11,011,372 |
| Capital outlay |  | - |  | - |  | - |  | - |  | 1,439,887 |  | - | 1,439,887 |
| Supplies |  | - |  | - |  | - |  | - |  | 53,809 |  | 649,678 | 703,487 |
| Principal retirement |  | - |  | - |  | - |  | - |  | - |  | 489,424 | 489,424 |
| Interest and fiscal charges |  | - |  | - |  | - |  | - |  | - |  | 412,136 | 412,136 |
| Equipment |  | - |  | - |  | - |  | - |  | 121,700 |  | - | 121,700 |
| Other |  | - |  | - |  | - |  | - |  | 31,421 |  | - | 31,421 |
| Total expenditures |  | - |  | 9,051,497 |  | 1,462,801 |  | - |  | 2,143,891 |  | 1,551,238 | 14,209,427 |
| Excess (deficiency) of revenues over (under) expenditures |  | 187,024 |  | (8,907,280) |  | (1,437,744) |  | - |  | (2,127,795) |  | $(562,364)$ | $(12,848,159)$ |
| Other financing sources (uses): <br> Transfers out to other funds |  | - |  | - |  | - |  | - |  | - |  | $(475,203)$ | $(475,203)$ |
| Total other financing sources (uses), net |  | - |  | - |  | - |  | - |  | - |  | $(475,203)$ | $(475,203)$ |
| Net change in fund balances |  | 187,024 |  | (8,907,280) |  | (1,437,744) |  | - |  | $(2,127,795)$ |  | $(1,037,567)$ | $(13,323,362)$ |
| Fund balances at beginning of year |  | 24,406,327 |  | 24,248,572 |  | 3,910,628 |  | 987,912 |  | 3,053,487 |  | 2,272,794 | 58,879,720 |
| Fund balances at end of year | \$ | 24,593,351 | \$ | 15,341,292 | \$ | 2,472,884 | \$ | 987,912 | \$ | 925,692 | \$ | $\underline{1,235,227}$ | 45,556,358 |

See Accompanying Independent Auditors' Report.

## GOVERNMENT OF GUAM

Nonmajor Governmental Funds - Debt Service Funds
Combining Balance Sheet September 30, 2004

| AS/400 Fund Numbers |  | 226 <br> Limited <br> Obligation <br> Highway Improvement Bonds |  | 354 <br> Limited <br> Obligation Infrastructure Improvement Bonds |  | Water Systems Revenue Bond |  | 357 <br> General Obligation Bond Series A 1993 |  | 358 <br> General Obligation Bond Series A 1994 |  | 359 <br> General Obligation Bond Series A 1995 |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 8 | \$ | - | \$ | 8 |
| Due from other funds |  | 4,711,444 |  | 6,014,256 |  | - |  | - |  | 2,070,174 |  | 1,979,445 |  | 14,775,319 |
| Restricted assets: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents |  | 10,695,998 |  | 15,880,199 |  | 38,327,255 |  | 1,695,082 |  | - |  | 2,087,609 |  | 68,686,143 |
| Investments |  | 732,000 |  | - |  | - |  | 8,277,000 |  | - |  | - |  | 9,009,000 |
| Total assets | \$ | 16,139,442 | \$ | 21,894,455 | \$ | 38,327,255 | \$ | 9,972,082 | \$ | 2,070,182 | \$ | 4,067,054 | \$ | 92,470,470 |

## LIABILITIES AND FUND BALANCES



## GOVERNMENT OF GUAM

## Nonmajor Governmental Funds - Debt Service Funds

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Year Ended September 30, 2004

| AS/400 Fund Numbers |  | 226 <br> Limited <br> Obligation <br> Highway Improvement Bonds |  | 354 <br> Limited Obligation Infrastructure Improvement Bonds |  | Water Systems Revenue Bond |  | 357 <br> General <br> Obligation <br> Bond Series A 1993 |  | 358 <br> General <br> Obligation <br> Bond Series A 1994 |  | 359 <br> General <br> Obligation <br> Bond Series A 1995 | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Use of money and property | \$ | 5,738 | \$ | 11,569 | \$ | 57,102 | \$ | 9,969 | \$ | - | \$ | 4,659 | 89,037 |
| Total revenues |  | 5,738 |  | 11,569 |  | 57,102 |  | 9,969 |  | - |  | 4,659 | 89,037 |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Debt service: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal retirement |  | 4,120,000 |  | 4,085,000 |  | 7,227,503 |  | 5,640,000 |  | - |  | 15,960,000 | 37,032,503 |
| Interest and fiscal charges |  | 1,907,181 |  | 3,254,037 |  | 3,914,390 |  | 6,885,476 |  | - |  | 2,052,708 | 18,013,792 |
| Total expenditures |  | 6,027,181 |  | 7,339,037 |  | 11,141,893 |  | 12,525,476 |  | - |  | 18,012,708 | 55,046,295 |
| Deficiency of revenues under expenditures |  | $(6,021,443)$ |  | (7,327,468) |  | $(11,084,791)$ |  | $(12,515,507)$ |  | - |  | $(18,008,049)$ | $(54,957,258)$ |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Transfers in from other funds |  | 8,385,000 |  | 8,370,000 |  | 11,106,211 |  | 12,657,570 |  | - |  | 17,998,200 | 58,516,981 |
| Transfers out to other funds |  | $(518,912)$ |  | - |  | - |  | - |  | - |  | - | $(518,912)$ |
| Total other financing sources (uses), net |  | 7,866,088 |  | 8,370,000 |  | 11,106,211 |  | 12,657,570 |  | - |  | 17,998,200 | 57,998,069 |
| Net change in fund balances |  | 1,844,645 |  | 1,042,532 |  | 21,420 |  | 142,063 |  | - |  | $(9,849)$ | 3,040,811 |
| Fund balances at beginning of year |  | 9,601,500 |  | 20,851,923 |  | - |  | 9,659,677 |  | 2,070,182 |  | 4,076,903 | 46,260,185 |
| Fund balances at end of year | \$ | 11,446,145 | \$ | 21,894,455 | \$ | 21,420 | \$ | 9,801,740 | \$ | 2,070,182 | \$ | 4,067,054 | 49,300,996 |

See Accompanying Independent Auditors' Report.

## GOVERNMENT OF GUAM

Statement of Fiduciary Net Assets
Fiduciary Funds - Pension Trusts
September 30, 2004

|  |  | Defined Benefit |  | Defined Contribution |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | 4,707,675 | \$ | 1,860,074 | \$ | 6,567,749 |
| Investments at fair value: |  |  |  |  |  |  |
| Common stocks |  | 590,471,874 |  |  |  | 590,471,874 |
| U.S. Government securities |  | 280,041,882 |  | - |  | 280,041,882 |
| Corporate bonds and notes |  | 272,326,917 |  |  |  | 272,326,917 |
| Money market funds |  | 38,729,970 |  | - |  | 38,729,970 |
| Mutual funds |  |  |  | 99,947,628 |  | 99,947,628 |
| DC plan forfeitures |  | - |  | 6,148,708 |  | 6,148,708 |
| Total investments |  | 1,181,570,643 |  | 106,096,336 |  | 1,287,666,979 |
| Accounts receivable: |  |  |  |  |  |  |
| Employer contributions, net |  | 18,331,507 |  | 840,476 |  | 19,171,983 |
| Member contributions |  | 6,922,201 |  | 168,499 |  | 7,090,700 |
| Interest and penalties on contributions |  | 4,299,453 |  | - |  | 4,299,453 |
| Accrued investment income |  | 5,618,196 |  | - |  | 5,618,196 |
| Due from brokers for unsettled trades |  | 9,467,943 |  | - |  | 9,467,943 |
| Notes receivable - service credits |  | 7,635,763 |  | - |  | 7,635,763 |
| Notes receivable - ERIP |  | 11,115,954 |  | - |  | 11,115,954 |
| Receivable-ERIP employer's share |  | 12,625,667 |  | - |  | 12,625,667 |
| Supplemental/COLA benefits |  | 99,296,144 |  | - |  | 99,296,144 |
| Supplemental/Insurance benfits advanced |  | 4,604,359 |  | - |  | 4,604,359 |
| Other |  | 2,582,849 |  | 140,186 |  | 2,723,035 |
| Due from DC plan |  | 419,722 |  | - |  | 419,722 |
| Total receivables |  | 182,919,758 |  | 1,149,161 |  | 184,068,919 |
| Capital assets |  | 1,352,815 |  | - |  | 1,352,815 |
| Total assets |  | 1,370,550,891 |  | 109,105,571 |  | 1,479,656,462 |
| LIABILITIES |  |  |  |  |  |  |
| Deferred revenue |  | 31,377,384 |  | - |  | 31,377,384 |
| Accounts payable and accrued expenses |  | 2,557,836 |  | 2,174,177 |  | 4,732,013 |
| Due to DB plan |  |  |  | 419,722 |  | 419,722 |
| Due to brokers for unsettled trades |  | 7,442,975 |  | - |  | 7,442,975 |
| Total liabilities |  | 41,378,195 |  | 2,593,899 |  | 43,972,094 |
| NET ASSETS |  |  |  |  |  |  |
| Held in trust for retirement benefits | \$ | 1,329,172,696 | \$ | 106,511,672 | \$ | 1,435,684,368 |

See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Statement of Changes in Fiduciary Net Assets
Fiduciary Funds - Pension Trusts
Year Ended September 30, 2004

|  | Defined Benefit |  | Defined Contribution |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Additions: |  |  |  |  |  |  |
| Contributions: |  |  |  |  |  |  |
| Employer | \$ | 61,561,461 | \$ | 7,395,927 | \$ | 68,957,388 |
| Member |  | 20,176,135 |  | 7,442,484 |  | 27,618,619 |
| Total contributions |  | 81,737,596 |  | 14,838,411 |  | 96,576,007 |
| Net investment income: |  |  |  |  |  |  |
| Net appreciation in fair value of investments |  | 72,376,615 |  | 3,989,230 |  | 76,365,845 |
| Interest |  | 31,092,905 |  | 2,190,804 |  | 33,283,709 |
| Dividends |  | 11,396,669 |  | - |  | 11,396,669 |
| Other |  | 1,522,685 |  | 418,697 |  | 1,941,382 |
| Total investment income |  | 116,388,874 |  | 6,598,731 |  | 122,987,605 |
| Less: investment expenses |  | 3,350,907 |  | - |  | 3,350,907 |
| Net investment income |  | 113,037,967 |  | 6,598,731 |  | 119,636,698 |
| Total additions |  | 194,775,563 |  | 21,437,142 |  | 216,212,705 |
| Deductions: |  |  |  |  |  |  |
| Benefits |  | 156,745,731 |  | - |  | 156,745,731 |
| Refunds |  | 12,122,904 |  | 5,973,666 |  | 18,096,570 |
| Balance transfer to DC plan |  | 1,789,948 |  | $(1,789,948)$ |  | - |
| Administrative and general expenses |  | 2,599,657 |  | 1,260,502 |  | 3,860,159 |
| Total deductions |  | 173,258,240 |  | 5,444,220 |  | 178,702,460 |
| Change in net assets |  | 21,517,323 |  | 15,992,922 |  | 37,510,245 |
| Net assets at beginning of year |  | 1,307,655,373 |  | 90,518,750 |  | 1,398,174,123 |
| Net assets at end of year | \$ | 1,329,172,696 | \$ | 106,511,672 | \$ | 1,435,684,368 |

See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Combining Statement of Fiduciary Net Assets
Fiduciary Funds - Private Purpose Trusts
September 30, 2004

| Superior |
| :---: |
| Court |


| Public |
| :---: |
| Defender |


| Supreme |
| :---: |
| Court |

## ASSETS

Cash and cash equivalents
Receivables, net:
Other

Total assets


## LIABILITIES

Deposits and other liabilities
Due to other funds
Total liabilities

## NET ASSETS

Held in trust for other purposes
\$ 418,448 \$
848 \$
9,176 \$ $\qquad$

See Accompanying Independent Auditors' Report.

Combining Statement of Changes in Fiduciary Net Assets
Fiduciary Funds - Private Purpose Trusts
Year Ended September 30, 2004

| Additions: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Use of money and property | \$ | 170,737 | \$ | - | \$ | 270 | \$ | 171,007 |
| Transfers in from other funds |  | 3,066,133 |  | - |  | - |  | 3,066,133 |
| Total additions |  | 3,236,870 |  | - |  | 270 |  | 3,237,140 |
| Deductions: |  |  |  |  |  |  |  |  |
| Individual and collective rights |  | 2,858,518 |  | - |  | - |  | 2,858,518 |
| Total deductions |  | 2,858,518 |  | - |  | - |  | 2,858,518 |
| Changes in net assets |  | 378,352 |  | - |  | 270 |  | 378,622 |
| Net assets at beginning of year |  | 40,096 |  | 848 |  | 8,906 |  | 49,850 |
| Net assets at end of year | \$ | 418,448 | \$ | 848 | \$ | 9,176 | \$ | 428,472 |

See Accompanying Independent Auditors' Report.

# GOVERNMENT OF GUAM 

Nonmajor Component Units
Combining Statement of Net Assets
September 30, 2004

## ASSETS

Current assets:
Cash and cash equivalents
Time certificates of deposit
Receivables, ne
Due from primary government
Inventories
Prepayments
Restricted assets:
Cash and cash equivalents
Time certificates of deposit
Investments
Receivables
Total current assets

Noncurrent assets:
Investments
Receivables, net
Capital assets, net of accumulated depreciation
Deferred bond issuance costs
Other assets
Restricted assets:
Receivables
Total noncurrent assets
Total assets

See Accompanying Independent Auditors' Report.


# GOVERNMENT OF GUAM 

Nonmajor Component Units

## LIABILITIES AND NET ASSETS

Current liabilities:
Current portion of long-term debt
Accounts payable
Accrued payroll and other
Payable to federal agencies
Deferred revenue
Compensated absences
Deposits and other liabilities

Total current liabilities
Noncurrent liabilities:
Compensated absences
Noncurrent portion of long-term debt
Deposits
Other noncurrent liabilities
Accrued unfunded retirement liability
Total noncurrent liabilities
Total liabilities
Net Assets:
Invested in capital assets, net of related debt Restricted
Unrestricted (deficit)
Total net assets

Total liabilities and net assets
See Accompanying Independent Auditors' Report.

## Combining Statement of Net Assets, Continued

September 30, 2004

| LIABILITIES AND NET ASSETS |  | Guam <br> Community <br> College |  | Guam <br> Housing and Urban Renewal Authority |  | Guam <br> Housing Corporation |  | Port Authority of Guam |  | Guam <br> Economic Development and Commerce Authority |  | Guam <br> Visitors <br> Bureau |  | Guam <br> Educational <br> Telecommunications Corporation |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Current liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Current portion of long-term debt | \$ | 129,055 | \$ | 26,253 | \$ | 683,905 | \$ | - | \$ | 534,070 | \$ | - | \$ | - | \$ | 1,373,283 |
| Accounts payable |  | 539,851 |  | 3,579,541 |  | 10,901,420 |  | 1,466,792 |  | 1,243,490 |  | 2,194,305 |  | 87,667 |  | 20,013,066 |
| Accrued payroll and other |  | - |  | 798,523 |  | - |  | 611,532 |  | 446,315 |  | 1,405,801 |  | 22,692 |  | 3,284,863 |
| Payable to federal agencies |  | - |  | - |  | - |  | - |  | - |  | - |  | 800,133 |  | 800,133 |
| Deferred revenue |  | 1,177,833 |  | 713,949 |  | 2,300 |  | - |  | 186,276 |  | - |  | 21,529 |  | 2,101,887 |
| Compensated absences |  | 207,951 |  | 282,459 |  | 78,940 |  | 796,000 |  | - |  | - |  | 19,119 |  | 1,384,469 |
| Deposits and other liabilities |  | - |  | 1,159,748 |  | 683,280 |  | 8,503,581 |  | 39,468 |  | - |  | - |  | 10,386,077 |
| Total current liabilities |  | 2,054,690 |  | 6,560,473 |  | 12,349,845 |  | 11,377,905 |  | 2,449,619 |  | 3,600,106 |  | 951,140 |  | 39,343,778 |
| Noncurrent liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Compensated absences |  | 327,917 |  | - |  | 85,922 |  | 138,025 |  | - |  | 106,569 |  | 37,284 |  | 695,717 |
| Noncurrent portion of long-term debt |  | 2,870,945 |  | 1,588,145 |  | 14,126,398 |  | - |  | 24,964,530 |  | - |  | - |  | 43,550,018 |
| Deposits |  | 269,338 |  | - |  | - |  | - |  | 6,844 |  | - |  | - |  | 276,182 |
| Other noncurrent liabilities |  | - |  | 85,225 |  | 979,159 |  | - |  | - |  | - |  | - |  | 1,064,384 |
| Accrued unfunded retirement liability |  | 229,732 |  | - |  | 244,129 |  | 3,244,602 |  | 253,186 |  | 442,449 |  | - |  | 4,414,098 |
| Total noncurrent liabilities |  | 3,697,932 |  | 1,673,370 |  | 15,435,608 |  | 3,382,627 |  | 25,224,560 |  | 549,018 |  | 37,284 |  | 50,000,399 |
| Total liabilities |  | 5,752,622 |  | 8,233,843 |  | 27,785,453 |  | 14,760,532 |  | 27,674,179 |  | 4,149,124 |  | 988,424 |  | 89,344,177 |
| Net Assets: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Invested in capital assets, net of related debt |  | 4,202,643 |  | 39,383,583 |  | - |  | 42,324,090 |  | 1,921,206 |  | 7,678,455 |  | 632,012 |  | 96,141,989 |
| Restricted |  | 6,959,037 |  | 1,192,010 |  | 26,730,182 |  | - |  | - |  | - |  | - |  | 34,881,229 |
| Unrestricted (deficit) |  | 12,860,860 |  | 4,626,023 |  | 11,339,469 |  | 3,960,056 |  | $(20,012,615)$ |  | 10,576,861 |  | 262,861 |  | 23,613,515 |
| Total net assets |  | 24,022,540 |  | 45,201,616 |  | 38,069,651 |  | 46,284,146 |  | $(18,091,409)$ |  | 18,255,316 |  | 894,873 |  | 154,636,733 |
| Total liabilities and net assets | \$ | 29,775,162 | \$ | 53,435,459 | \$ | 65,855,104 | \$ | 61,044,678 | \$ | 9,582,770 | \$ | 22,404,440 | \$ | 1,883,297 | \$ | 243,980,910 |

## Nonmajor Component Units

Combining Statement of Revenues, Expenses, and Changes in Net Assets
Year Ended September 30, 2004

Operating revenues:
Charges for services
Contributions
Other
Total operating revenues
Operating expenses:
Cost of services
Depreciation and amortization
General and administrative

Total operating expenses
Operating income (loss)
Nonoperating revenues (expenses):
Contributions from the primary government
Investment income
Interest expense
Other income (expenses), net
Total nonoperating revenues (expenses), net
Net income (loss) before capital contributions
Capital grants from the United States government
Increase (decrease) in net assets

Net assets at beginning of year
Net assets at end of year

|  | Guam Community College |  | Guam <br> Housing and Urban Renewal Authority |  | Guam <br> Housing Corporation |  | Port Authority of Guam |  | Guam <br> Economic Development and Commerce Authority |  | Guam <br> Visitors <br> Bureau |  | Guam <br> Educational <br> Telecommunications <br> Corporation |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $\begin{aligned} & 1,554,902 \\ & 6,029,651 \\ & 1,811,667 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 239,542 \\ 40,341,285 \\ 1,176,208 \\ \hline \end{array}$ | \$ | $\begin{gathered} 3,157,764 \\ - \\ 340,960 \\ \hline \end{gathered}$ | \$ | $\begin{gathered} 25,902,616 \\ - \\ 267,377 \\ \hline \end{gathered}$ | \$ | $\begin{gathered} 1,952,435 \\ - \\ 1,392,811 \\ \hline \end{gathered}$ | \$ | $\begin{aligned} & 56,900 \\ & 10,495 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 899,097 \\ 5,695 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 32,807,259 \\ 47,326,933 \\ 5,005,213 \\ \hline \end{array}$ |
|  | 9,396,220 |  | 41,757,035 |  | 3,498,724 |  | 26,169,993 |  | 3,345,246 |  | 67,395 |  | 904,792 |  | 85,139,405 |
|  | $\begin{array}{r} 18,181,451 \\ 709,232 \\ 2,280,030 \\ \hline \end{array}$ |  | $\begin{array}{r} 30,417,381 \\ 2,211,824 \\ 11,053,482 \\ \hline \end{array}$ |  | $\begin{array}{r} 922,971 \\ 138,350 \\ 1,900,996 \\ \hline \end{array}$ |  | $\begin{array}{r} 15,898,726 \\ 2,574,298 \\ 5,655,729 \\ \hline \end{array}$ |  | $\begin{array}{r} 168,396 \\ 1,397,120 \\ \hline \end{array}$ |  | $\begin{array}{r} - \\ 3,331 \\ 10,920,601 \\ \hline \end{array}$ |  | $\begin{array}{r} 101,265 \\ 298,217 \\ 1,201,989 \\ \hline \end{array}$ |  | $\begin{array}{r} 65,521,794 \\ 6,103,648 \\ 34,409,947 \\ \hline \end{array}$ |
|  | 21,170,713 |  | 43,682,687 |  | 2,962,317 |  | 24,128,753 |  | 1,565,516 |  | 10,923,932 |  | 1,601,471 |  | 106,035,389 |
|  | $(11,774,493)$ |  | $(1,925,652)$ |  | 536,407 |  | 2,041,240 |  | 1,779,730 |  | $(10,856,537)$ |  | $(696,679)$ |  | $(20,895,984)$ |
|  | $\begin{gathered} 12,528,434 \\ 648,585 \\ - \\ (450,352) \\ \hline \end{gathered}$ |  | $\begin{array}{r} 68,299 \\ (101,819) \\ (1,337) \\ \hline \end{array}$ |  | $\begin{gathered} 35,433 \\ - \\ 65,964 \\ \hline \end{gathered}$ |  | $\begin{gathered} 95,512 \\ 197,154 \\ - \\ (451,402) \\ \hline \end{gathered}$ |  | $\begin{array}{r} 728,685 \\ 121,521 \\ (1,445,695) \\ (469,981) \\ \hline \end{array}$ |  | $\begin{gathered} 13,446,830 \\ - \\ - \\ (104,595) \\ \hline \end{gathered}$ |  | $498,634$ |  | $\begin{array}{r} 26,799,461 \\ 1,070,992 \\ (1,547,514) \\ (913,069) \\ \hline \end{array}$ |
|  | 12,726,667 |  | $(34,857)$ |  | 101,397 |  | $(158,736)$ |  | $(1,065,470)$ |  | 13,342,235 |  | 498,634 |  | 25,409,870 |
|  | 952,174 |  | $(1,960,509)$ |  | 637,804 |  | 1,882,504 |  | 714,260 |  | 2,485,698 |  | $(198,045)$ |  | 4,513,886 |
|  | - |  | 2,098,049 |  | - |  | - |  | - |  | - |  | - |  | 2,098,049 |
|  | 952,174 |  | 137,540 |  | 637,804 |  | 1,882,504 |  | 714,260 |  | 2,485,698 |  | $(198,045)$ |  | 6,611,935 |
|  | 23,070,366 |  | 45,064,076 |  | 37,431,847 |  | 44,401,642 |  | $(18,805,669)$ |  | 15,769,618 |  | 1,092,918 |  | 148,024,798 |
| \$ | 24,022,540 | \$ | 45,201,616 | \$ | 38,069,651 | \$ | 46,284,146 | \$ | $(18,091,409)$ | \$ | 18,255,316 | \$ | 894,873 | \$ | 154,636,733 |

See Accompanying Independent Auditors' Report.

## GOVERNMENT OF GUAM

Statement of Net Assets<br>Primary Government<br>September 30, 2004<br>(with comparative totals as of September 30, 2003)

| ASSETS | 2004 |  | 2003 |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| Current assets: |  |  |  |  |
| Cash and cash equivalents | \$ | 53,968,701 | \$ | 58,018,077 |
| Time certificates of deposi1 |  | 1,000,718 |  | 1,000,718 |
| Investments |  | 8,120,000 |  | - |
| Receivables, net: |  |  |  |  |
| Taxes |  | 29,828,260 |  | 56,351,090 |
| Federal agencies |  | 28,841,942 |  | 15,775,202 |
| Other |  | 6,618,210 |  | 14,132,539 |
| Due from private purpose trusts |  | 580,511 |  | 2,865,642 |
| Inventories |  | 583,403 |  | 23,597,350 |
| Prepayments |  | 424,310 |  | - |
| Other current assets |  | 4,143,586 |  | 882,356 |
| Restricted assets: |  |  |  |  |
| Cash and cash equivalents |  | 106,911,106 |  | 115,171,763 |
| Investments |  | 9,527,793 |  | 6,230,000 |
| Total current assets |  | 250,548,540 |  | 294,024,737 |
| Noncurrent assets: |  |  |  |  |
| Receivables, net |  | - |  | 1,453,940 |
| Capital assets, net of accumulated depreciatior |  | 691,343,343 |  | 694,468,275 |
| Deferred charges |  | 2,564,553 |  | 2,930,917 |
| Total noncurrent assets |  | 693,907,896 |  | 698,853,132 |
| Total assets | \$ | 944,456,436 | \$ | 992,877,869 |
| LIABILITIES |  |  |  |  |
| Current liabilities: |  |  |  |  |
| Bank overdraft | \$ | 4,192,731 | \$ | 2,392,503 |
| Current portion of long-term obligations |  | 39,429,243 |  | 37,533,511 |
| Accounts payable |  | 58,611,378 |  | 69,501,106 |
| Accrued payroll and other |  | 33,829,579 |  | 32,456,556 |
| Accrued interest payable |  | 6,127,958 |  | 6,559,953 |
| Tax refunds |  | 236,179,340 |  | 253,678,677 |
| Payable to federal agencies |  | 15,609,828 |  | 13,889,559 |
| Due to component units |  | 7,302,066 |  | 9,772,525 |
| Deferred revenue |  | 51,322,101 |  | 55,145,919 |
| Deposits and other liabilities |  | 16,039,421 |  | 31,642,000 |
| Compensated absences payable |  | 5,455,206 |  | 6,793,393 |
| Total current liabilities |  | 474,098,851 |  | 519,365,702 |
| Noncurrent liabilities: |  |  |  |  |
| Compensated absences payable |  | 11,773,681 |  | 15,202,047 |
| Tax refunds |  | 4,206,046 |  | - |
| Unfunded pension liability |  | 78,798,674 |  | 52,326,253 |
| Long-term obligations, net of current portior |  | 290,841,920 |  | 330,763,123 |
| Due to component units |  | 20,902,447 |  | 19,182,718 |
| Other noncurrent liabilities |  | 16,641,000 |  | 16,641,000 |
| Total noncurrent liabilities |  | 423,163,768 |  | 434,115,141 |
| Total liabilities |  | 897,262,619 |  | 953,480,843 |
| NET ASSETS |  |  |  |  |
| Invested in capital assets, net of related deb |  | 436,097,699 |  | 425,614,417 |
| Restricted for: |  |  |  |  |
| Capital projects |  | 45,556,358 |  | 53,755,135 |
| Retirement of indebtedness |  | 30,377,164 |  | 37,630,058 |
| Other purposes |  | 30,714,064 |  | 28,258,415 |
| Unrestricted |  | $(495,551,468)$ |  | $(505,860,999)$ |
| Total net assets |  | 47,193,817 |  | 39,397,026 |
| Total liabilities and net assets | \$ | 944,456,436 | \$ | 992,877,869 |

See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Schedule of Other Financing Sources (Uses) - Governmental Funds
Year Ended September 30, 2004

| Source/Recipient | Transfers Out |  | Transfers In |  |
| :---: | :---: | :---: | :---: | :---: |
| General Fund |  |  |  |  |
| From General Fund to: |  |  |  |  |
| Federal Grants Fund | \$ | 19,946,009 | \$ | - |
| Firefighter Equipment Replacement Fund |  | 300,000 |  | - |
| Government Claims Fund |  | 100,863 |  | - |
| GDOE Federal Grants Fund |  | 965,351 |  | - |
| Legislature Operations Fund |  | 7,450,945 |  | - |
| Medically Indigent Program Fund |  | 19,312,987 |  | - |
| Off-Island Treatment Fund |  | 1,443,322 |  | - |
| Public Auditor Fund |  | 882,658 |  | - |
| Public Defender Fund |  | 2,247,419 |  | - |
| Public Transit Fund |  | 1,050 |  | - |
| Superior Court Operations Fund |  | 16,455,608 |  | - |
| Supreme Court of Guam Fund |  | 2,414,782 |  | - |
| Supplemental Annuity Benefits Fund |  | 6,900,775 |  | - |
| Typhoon Chataan and Halong Fund |  | 661,572 |  | - |
| Workers' Compensation Fund |  | 1,506,448 |  | - |
| Water Systems Revenue Bond Fund |  | 11,106,211 |  | - |
| General Obligations Bond Series A 1993 Fund |  | 12,657,570 |  | - |
| General Obligations Bond Series A 1995 Fund |  | 17,998,200 |  | - |
| To General Fund from: |  |  |  |  |
| Territorial Educational Facilities Fund |  | - |  | 21,385,340 |
|  | \$ | 122,351,770 | \$ | 21,385,340 |
| Federal Grants Assistance Fund |  |  |  |  |
| From Federal Grants Fund to: |  |  |  |  |
| Legislature Operations Fund | \$ | 645 | \$ | - |
| Public Auditor Fund |  | 2,713 |  | - |
| To Federal Grants Fund from General Fund |  | - |  | 19,946,009 |
|  | \$ | 3,358 | \$ | 19,946,009 |

See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Schedule of Other Financing Sources (Uses) - Governmental Funds, Continued Year Ended September 30, 2004

| Source/Recipient | Transfers Out | Transfers In |
| :---: | :---: | :---: |
| Other Governmental Funds |  |  |
| Special Revenue Funds: |  |  |
| To General Fund from Territorial Educational Facilities Fund \$ | \$ 21,385,340 | \$ |
| From Territorial Highway Fund to: |  |  |
| Highway Limited Obligation Series 2001 Fund | 8,385,000 | - |
| University of Guam Capital Improvements Fund | 500,000 | 500,000 |
| From Tourist Attraction Fund to Limited Obligation Infrastructure Improvement |  |  |
| Bonds Fund | 8,370,000 | - |
| From Superior Court Operations Fund to Superior Court Trust Fund | 3,066,133 | - |
| From General Fund to: |  |  |
| Firefighter Equipment Replacement Fund | - | 300,000 |
| GDOE Federal Grants Fund | - | 965,351 |
| Government Claims Fund | - | 100,863 |
| Legislature Operations Fund | - | 7,450,945 |
| Medically Indigent Program Fund | - | 19,312,987 |
| Off-Island Treatment Fund | - | 1,443,322 |
| Public Auditor Fund | - | 882,658 |
| Public Defender Fund | - | 2,247,419 |
| Public Transit Fund | - | 1,050 |
| Superior Court Operations Fund | - | 16,455,608 |
| Supreme Court of Guam Fund | - | 2,414,782 |
| Supplemental Annuity Benefits Fund | - | 6,900,775 |
| Typhoon Chataan and Halong Fund | - | 661,572 |
| Workers' Compensation Fund | - | 1,506,448 |
| From Federal Grants Assistance Fund to: |  |  |
| Legislature Fund | - | 645 |
| Public Auditor Fund | - | 2,713 |
| To Mental Health and Substance Abuse Fund from Youth Tobacco Education |  |  |
| From Judicial Building Fund to Superior Court Operations Fund | - | 475,203 |
| From Limited Onligations Highway Improvement Bonds Fund to Village Streets |  |  |
| Fund | - | 518,912 |
| Capital Projects Funds: |  |  |
| From Judicial Building Fund to Superior Court Operations Fund | 475,203 | - |
| Debt Service Funds: |  |  |
| From Limited Onligations Highway Improvement Bonds Fund to Village Streets |  |  |
| To Highway Limited Obligation Series 2001 Fund from Territorial Highway Fund | d | 8,385,000 |
| To Limited Obligation Infrastructure Improvement Bonds Fund from Tourist |  |  |
| Attraction Fund | - | 8,370,000 |
| From General Fund to: |  |  |
| Water Systems Revenue Bond Fund | - | 11,106,211 |
| General Obligations Bond Series A 1993 Fund | - | 12,657,570 |
| General Obligations Bond Series A 1995 Fund | - | 17,998,200 |
| \$ | \$ 43,140,084 | \$ 121,097,730 |

See Accompanying Independent Auditors' Report

## GOVERNMENT OF GUAM

Schedule of Personnel Count
Years Ended September 30, 2004 and 2003

| Department | 2004 | 2003 |
| :---: | :---: | :---: |
| Agency for Human Resources Development | 197 | 121 |
| Ancestral Lands Commission | 3 | 3 |
| Bureau of Budget and Management Research | 19 | 20 |
| Bureau of Statistics and Plans | 35 | 38 |
| Chamorro Land Trust | 12 | 1 |
| Chamorro Land Trust Commission | 3 | 12 |
| Civil Service Commission | 4 | 14 |
| Customs and Quarantine | 138 | 137 |
| Department of Administration | 80 | 145 |
| Department of Agriculture | 1 | 102 |
| Department of Chamorro Affairs | 11 | 12 |
| Department of Commerce | 207 | 1 |
| Department of Corrections | 184 | 205 |
| Department of Education | 3,868 | 3,687 |
| Department of Integrated Services for Individuals with Disabilities | 156 | 24 |
| Department of Labor | 46 | 247 |
| Department of Land Management | 100 | 45 |
| Department of Law - Attorney General | 420 | 103 |
| Department of Mental Health and Substance Abuse | 131 | 112 |
| Department of Military Affairs | 41 | 39 |
| Department of Parks and Recreation | 75 | 81 |
| Department of Public Health and Social Services | 376 | 359 |
| Department of Public Works | 86 | 427 |
| Department of Revenue and Taxation | 155 | 138 |
| Department of Youth Affairs | 24 | 73 |
| Governor's Office | 3 | 159 |
| Guam Council on the Arts and Humanities Agency | 150 | 5 |
| Guam Educational and Telecom. Corporation - KGTF | 10 | 10 |
| Guam Election Commission | 7 | 3 |
| Guam Energy Office | 54 | 7 |
| Guam Environmental Protection Agency | 299 | 49 |
| Guam Fire Department | 4 | 309 |
| Guam Legislature | 106 | 144 |
| Guam Museum | 324 | 4 |
| Guam Occupational Information Coordinating Committee | 1 | 2 |
| Guam Police Department | 15 | 307 |
| Guam Public Library System | 1 | 14 |
| Mayors' Council of Guam | 184 | 183 |
| Medical Examiner | 11 | 2 |
| Office of I Segundu Na Maga'Lahen Guahan | 19 | - |
| Office of the Public Auditor | 12 | 10 |
| Public Defender | 39 | 38 |
| Superior Court of Guam | 290 | 304 |
|  | 7,901 | 7,696 |

See Accompanying Independent Auditors' Report


[^0]:    See accompanying notes to basic financial statements.

