

Fiscal Year 2015

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CITIZEN CENTRIC REPORT



About Us

Mission Statement

The mission of the Department of Youth Affairs (DYA) is to improve the quality of life on Guam for all people by the development and implementation of programs and services that promote youth development, decrease juvenile delinquency and status offenses, strengthen the family unit, protect the public from juvenile delinquents, ensure that offenders are held accountable for their actions and are provided with appropriate treatment, and provide restitution to the victims.

As per Public Law 14-110, the purpose for DYA is to plan, coordinate and/or implement programs, services and activities geared toward youth development, rehabilitation and involvement in the community.

Goals

Reduce the recidivism rate of youth remanded to the Youth Correctional Facility (YCF) by 5% a year;

Increase the quantity and quality of youth programs and services for youth within the YCF and Cottage Homes; and

Increase programs that promote community oriented programs for youth to divert away from criminal / status offenses via the three Resource Centers.

Coming Soon.... "Banner Bandits Documentary"



Objectives

Ensure staff are qualified and well trained;

Maintain proper facilities and equipment; and

Develop and implement effective and efficient programs/ services.

DYA's three divisions are:

1) Vocational Rehabilitation and Support Services - *Administrative Services Unit* oversees all budgetary and administrative duties, including personnel, procurement and accounting; *Maintenance Section* manages vehicle, building maintenance and custodial service; *Culinary Unit* provides meals for all clients;

2) Special Services - Youth Correctional Facility and Cottage Homes provide 24-hour care and custody of juveniles; and

3) Youth Development - *Counseling Case Management Unit* provides case work, treatment and rehabilitation services to clients remanded/adjudicated to YCF, establish, update and maintain data collection and statistical information; *Community Social Development Unit*, *Resource Centers* provide case work, treatment and rehabilitation services to juvenile offenders remanded/adjudicated to YCF and Cottage Homes' status offenders and non-offenders, including community-based skills-building activities for children and youth at-risk and their families;



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Guam has ZERO TOLERANCE for Underage Drinking
 Department of Youth Affairs is Enforcing Underage Drinking Laws



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Youth Development

-Lagu (Northern) Youth Center

-Kattan (Central) Youth Center

-Haya (Southern) Youth Center

Community Kids Program – Provides after-school activities including case management services that support early childhood, academic, and social development to children who are at risk of becoming involved in crime, are victims of crime, or at-risk of engaging in dangerous behaviors.

Jumpstart – A treatment-oriented program designed to integrate and reunify clients with their families, schools and community through an extended furlough concept and reducing the confinement time period in the Youth Correctional Facility.

Aftercare – A community-oriented outreach program that provides intensive monitoring and an array of services including case management, school shadowing mentoring and other services for clients released from the Youth Correctional Facility and Cottage Homes.

Chansa – A three-hour workshop consisting of Youth Laws, Realities of Institutional Living and Department of Corrections Parolees' Testimonies to divert at-risk children and youth from entering the juvenile justice system.

SCORE – School presentations on the realities of institutional living in a correctional institution and the process of the juvenile justice system.

Other Services: Computer Labs; Homework Assistance; Outreach Counseling Crisis Intervention

Counseling Case Management Unit
Client Assessments/Drug and Alcohol Screening; Case Management; Crisis Intervention; Individual and Family Counseling; Clientele Database; Support Groups

YCF and Cottage Homes

-Intake Processing

-Step Plan Program

-Client Vocational Program

-DOE Liheng Famagu'on School

-Client Activities/Visitations

-Faith-based Organizations

Table 1 shows a 24% increase in DYA's admissions from 384 in 2013 to 476 in 2014. DYA lost a major federal funding source, which resulted to attrition of personnel and resources that affected community reintegration and after school services. In 2015, DYA's admission decreased in admissions by (17%). The decrease had attributed to DYA's involvement with the Judiciary of Guam's (JOG) Juvenile Justice System Reform, continuing collaboration with other community partners, and hiring of personnel. The total number of client releases was 424. Table 1. DYA ADMISSIONS 2013 – 2015

Year	2013	2014	2015
Total Admission	384	476	396
1st contact	136	205	153
2nd or more contacts	248	266	243

New risk assessment tools, SAVRY (Structured Assessment of Violence Risk in Youth) and MAYSI (Massachusetts Youth Screening Instrument), will help to determine risk levels of reoffending and formulate clinical/rehabilitative treatment plans for chronic juvenile offenders, as the top three (3) offenses committed in 2015 were: Violation of Court Orders; Assaults; and Disorderly Conduct. Lower level risk offenders may undergo diversionary services in educational and other activities, such as mentorship at DYA's Resource Centers.

Table 2 shows DYA's recidivism rate had a percent change of 7.39%, from 57.14% in 2014 to 61.36% in 2015. Upon the implementation of these new risk assessment tools and reinstatement of in-house clinical services, DYA aims to avert the rise of recidivism by strengthening its re-entry programs for chronic juvenile offenders. Table 2. DYA RECIDIVISM

2013	2014	2015
64.58%	57.14%	61.36%

Plans to strengthen re-entry programs is in tandem with the JOG redefining recidivism, which DYA redefines as a new offense committed and conviction within the year of a probationary status. In addition, DYA will assist community partners to record and track data of juvenile offenders referred to DYA by the respective agency.

The Youth Correctional Facility (YCF) and Cottage Homes' re-entry programs and services would include mentorship and implementation of evidence-based approaches, such as cognitive skills curricula to teach essential skills and strategies necessary for living a law-abiding, contributing life. DYA firmly believes that if youths are empowered with knowledge and education, then their sense of value and self worth will increase, which will ultimately assist in improving their behaviors within the classroom setting, their homes, and community; thus opening up more positive opportunities for them overall.

Table 3 shows the number of Jumpstart and Aftercare clients served via DYA's community-based Resource Centers in Dededo, Mangilao, and Agat. The Jumpstart Program gives the juvenile the opportunity to be on extended furlough while still under the custody of YCF or Cottage Homes. The juvenile is guided for eventual release from YCF. Accordingly, the next step to assisting these youth and their families during the reintegration phase is through the Aftercare component. The Family Court may also defer cases to this program as an alternative to incarceration. This component will allow levels of monitoring and other services for a minimum of six months. Additional phases of Aftercare allow families to continue services as needed. Table 3. DYA Jumpstart and Aftercare 2013 - 2015

Program	2013	2014	2015
Jumpstart/Extended Furlough	14	16	11
Aftercare	99	92	98

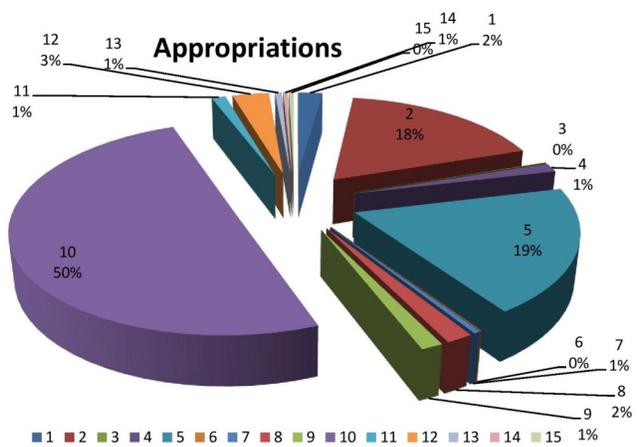
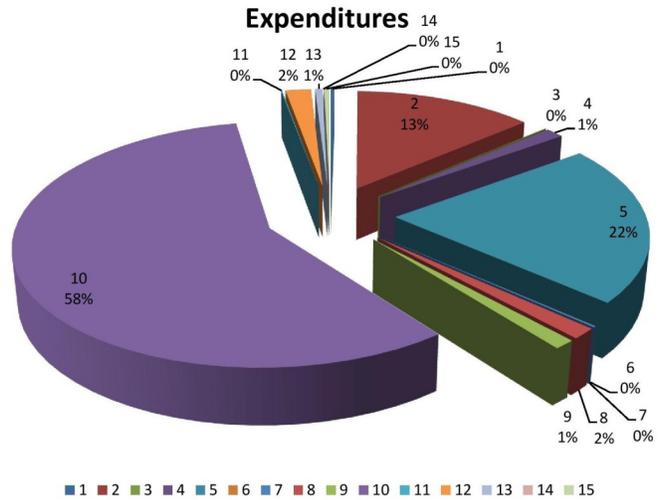
In 2013 and 2015, three percent (3%) of clients under the Aftercare Program were readmitted to YCF and Cottage Homes, while in 2014 there were no readmissions. DYA's Resource Centers offer a variety of services to children, youth, and their families, including those with special needs and disabilities.

FINANCIAL DATA

FINANCIAL INFORMATION

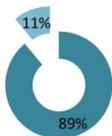
Q4 ENDING 9/30/2015

Object Category	Appropriations	Expenditures
1 CAPITAL	147,283.00	16,328.64
2 CONTRACT	1,221,551.69	787,957.00
3 DRUG TESTING	4,960.00	2,840.00
4 EQUIPMENT	93,743.00	80,514.72
5 FRINGE	1,336,493.00	1,266,376.14
6 INDIRECT COST - FEDERAL	4,166.00	0.00
7 MISC. OVERTIME	28,637.00	9,700.00
8 SALARY	114,976.00	84,718.62
9 POWER	94,022.00	71,872.64
10 REGULAR SALARY	3,463,028.00	3,399,927.55
11 SUB-RECIPIENT/GRANTS	83,728.98	4,502.29
12 SUPPLIES	219,817.66	111,265.49
13 TELEPHONE	39,120.00	32,358.19
14 TRAVEL	28,134.56	0.00
15 WATER	28,055.01	22,309.35
Totals	6,907,715.90	5,890,670.63



Federal Funds

- Appropriation
- Expenditures



General Funds

- Appropriation
- Expenditures



CARRY-OVER FUNDS

- Appropriation
- Expenditures



DYA FUND	Appropriation	Expenditures
GENERAL FUNDS	6,121,557.00	5,685,288.14
FEDERAL	767,090.56	262,734.30
CARRY-OVER FUNDS		
Nursing Svc/MEDS	19,068.34	13,819.19
Totals	6,907,715.90	5,961,841.63



FORECAST

Chamorros make up the largest single ethnic group of 37.2 % of Guam’s total population in 2010, which correlates to DYAs highest ethnic group at 51.5% of 384 in 2013, 48.1% of 476 in 2014, and 48.7% of 396 in 2015 (Table 1). The Filipino population has always remained low in admission numbers and is extremely under represented.

	2013	2014		2015	
Total Admissions	384	476		396	
Chamorros	198	Chamorros	229	Chamorros	193
Chuukese	168	Chuukese	199	Chuukese	168
Filipino	12	Palauan	18	Filipino	23
Caucasian	12	Filipino	8	Palauan	13

There continues to be a critical focus on Chamorros and Chuukese youth as the largest ethnic groups involved in the juvenile and criminal justice systems. DYAs continues to hold weekly case discussions between clinical staff, correctional staff, social workers, and an education representative to address treatment/rehabilitative programs and services, individualized care, etc. yet the problems are so much more complex with each case.

The data in Table 1 illustrates that Chamorro over-representation had decreased from 2014 to 2015, while Chuukese also followed yet was significantly over-represented. An attributing factor proffered for Chuukese over-representation is poverty. Research shows that poverty is the most salient variable when it comes to determining causes for social problems like crime, violence, and drug and alcohol abuse.

Government leaders continue to address initiatives, such as making affordable housing available and focusing on improving the education environment for the youth to include making pre-school and pre-K education free and compulsory. DYAs meets with the Consul General of the Federated States of Micronesia (FSM), politicians, and other community partners, including FSM church leaders, specifically Chuukese Christian and Catholic clergies, to help develop and engender a sense of responsibility, accountability, and spirituality within these young men and women.

OTHER PROJECTS:

- Partnership with Mayor’s Council of Guam for installation of a village level interactive park featuring playground equipment and signage displaying current Youth Laws. This Park will be located in Sinajana and will also be the start of a village wide alcohol free campaign with designation of Alcohol Free Zones and enforcement efforts. Funded by: Enforcing Underage Drinking Laws Grant (OJJDP)
- Current production of a local documentary called “Banner Bandits.” This project is in partnership with the Guam International Film Festival and will be completed before the end of this Fiscal Year. Banner Bandits aims to effect policy change on the use of alcohol signage at storefront locations and at Youth related events. This includes the use of alcohol banners naming youth celebrations. Funded by: Enforcing Underage Drinking Laws Grant (OJJDP)
- Production of “Duendes Gone Bad”, a short film directed by Alex Munoz from Films by Youth Inside (FYI). Our clients acted and assisted in the making of this film. Funded by: Enforcing Underage Drinking Laws Grant (OJJDP)
- Continued efforts for the One Nation Alcohol Free Campaign in partnership with the PEACE Office and other Agencies.
- Upcoming Basketball Clinic—3 days of skills building on the sport of Basketball plus life skills workshops. December 2016. This is in partnership with UOG, GPD, PEACE, and others. Funded by: Enforcing Underage Drinking Laws Grant (OJJDP)

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