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RECEIVED OFFICE OF PUBLIC ACCOUNTABILITY PROCUREMENT APPEALS							
DATE:	11	20	2013				
тіме: 3:15	_□A	м	ІРМ ВҮ:_	M.G.			
FILE NO OPA	-PA:_	-	3-013				

PROCUREMENT APPEAL

In the Appeal of)	Docket No. OPA-PA-13-013
G4S SECURITY SYSTEMS (GUAM) INC.)	RESPONSE TO AGENCY'S
Appellant.)	"STATUS OF PROCUREMENT"
)	

On November 15, 2013, the Guam Department of Education ("GDOE") filed a status report entitled "Status of Procurement". In the report, GDOE did not note there is a relevant bill pending in the Guam Legislature. A copy of the bill, Bill No. 209-32, is attached to this response by appellant G4S Security Systems (Guam) Inc. ("G4S") to GDOE's status report.

The IFB at issue in this appeal, IFB 032-2013, was funded with moneys from the Adequate Education Act Trust, a Trust created by local law for the management of certain funds received from the United States Department of Education ("USDOE"). Previously, both USDOE and local law required that the funds be obligated by September 30, 2013. In its status report, GDOE now acknowledges that on September 26, 2013, the USDOE granted GDOE an extension until January 31, 2013 to obligate the funds. GDOE contends the funds nonetheless lapsed because a local

ORIGINAL

statute, Guam Public Law 31-234, provided for the appropriation of these funds to expire if the funds were not obligated by September 30, 2013. Bill No. 209-32 would resolve this situation by amending Public Law 31-234 so that the appropriations would expire if not obligated by January 31, 2014, the same extended deadline set by USDOE.

Because the Guam Legislature has not yet acted upon Bill No. 209-32, there is uncertainty as to the issues in this appeal. If Bill No. 209-32 is not enacted into law, then the funding for IFB 032-2013 is gone. In that case, it might not make sense for the parties and the OPA to proceed with this appeal.

If Bill No. 209-32 is enacted into law, there are two possibilities. Since Bill No. 209-32 simply amends an existing deadline rather than set forth a new appropriation, it may apply *nunc pro tunc* to negate any lapse of funding by the prior deadline. In that case, this appeal should go forward on the existing record as if there were no intervening lapse of funds. Alternatively, if Bill No. 209-32 is construed as allowing new obligations of funds that had lapsed on September 30, 2013, then the funding may have lapsed and this appeal may be moot in whole or in part. Under this second alternative, GDOE could issue a new IFB for the project.

If the Guam Legislature does not act either way on Bill No. 209-32 before the scheduled hearing date in this appeal, then the OPA and the parties to the appeal will still be in the dark as to whether a hearing and decision in this appeal will resolve necessary issues or ultimately prove to be a moot exercise.

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In the Appeal of G4S Security Systems (Guam) Inc. Response to Agency's "Status of Procurement" OPA-PA-13-013

In preliminary research, G4S's counsel has been unable to find controlling authority or persuasive precedent addressing any substantially similar situation. Because of these uncertainties, appellant G4S will continue to meet deadlines in this appeal to preserve its rights pending resolution of the funding issue by legislative action or other means. G4S reserves any right it may have to address this issue further in its hearing brief.

Dated this <u>20</u> day of November, 2013.

Respectfully submitted,

DOOLEY ROBERTS & FOWLER LLP

By:

Attorneys for Appellant G4S Security

Systems (Guam) Inc.

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

2013 OCT 15 PM 3:

Bill No. 209-32 (doF)

Introduced by:

Judith T. Won Pat, Ed. D

AN ACT TO AMEND SECTION 1 OF PUBLIC LAW 31-234, RELATIVE TO EXTENDING THE DEADLINE TO OBLIGATE OR EXPEND AMERICAN RECOVERY AND REINVESTMENT FUNDS.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 **Section 1**. Section 1 of Public Law 31-234 is hereby amended to read as
- 3 follows:

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"Section 1. Appropriation. Upon USDOE approval to amend the Phase I and Phase II ARRA SFSF grant application, whereby, the amount of Sixty Million Eighty-Eight Thousand Nine Hundred Thirty-Five Dollars (\$60,088,935) of federal funds originally allocated for Capital Improvement Projects (CIPs), Technology Upgrades and Science, Technology, Engineering and Math (STEM) CIPs and Equipment is reprogrammed to Salaries and Benefits resulting in a reimbursement of funds appropriated and expended in Section 2 of Chapter II, Part I of Public Law 30-196, the reimbursement of Sixty Million Eighty-Eight Thousand Nine Hundred Thirty-Five Dollars (\$60,088,935) from the SFSF grant authorized by the USDOE pursuant to the expenditure of local funds and certified by the

TPFA *shall* be deposited to the Trust Account. The use of the reimbursed funds in the Trust Account *shall* be pursuant to the following amounts and requirements:

- (a) Sixty Million Eighty-Eight Thousand Nine Hundred Thirty-Five Dollars (\$60,088,935) is appropriated from the Adequate Education Act Trust Account to the Guam Department of Education in Object Classes 230, 250 and 450 as follows: object class 230 (Contracts) Thirty-Five Thousand Dollars (\$35,000); object class 250 (Equipment) Three Million Fifty Thousand Dollars (\$3,050,000); and object class 450 (Capital Outlay) Fifty-Seven Million Three Thousand Nine Hundred Thirty-Five Dollars (\$57,003,935).
- (b) The appropriation to Object Classes 230, 250 and 450 in this Section *shall* be continuing appropriations for the GDOE and *shall* be earmarked for Capital Improvement Projects and for the renovation, rehabilitation, and repair of Untalan Middle School, Technology Upgrades and Science, Technology, Engineering and Math (STEM) CIPs and Equipment approved by USDOE contained in the ARRA SFSF Phase I and Phase II grant application, including any subsequent amendments approved by USDOE; *provided*, that all these appropriations *shall* expire if *not* obligated by September 30, 2013 January 31, 2014.
- (c) *Up to* the sum of Two Hundred Twenty-Six Thousand Dollars (\$226,000) from the appropriation in Subsection (a), object class 250 may be transferred to personnel object classes 112 to fund overtime for GDOE employees for the implementation of GDOE's Financial Management Information System.

1	(d) GDOE shall report to I Maga'lahi and I Liheslatura on a
2	monthly basis as to the obligation and expenditure of the funds from
3	the Trust Fund and the completion of the ARRA/SFSF projects."

I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

			FISCAL NOTES	Fiscal Notes	Request	10/21/13							
DIN LOG SHEEL	DATE	COMMITTEE	REPORT FILED										
	PUBLIC	HEARING	DATE										
		CMTE	REFERRED	Committee on	Appropriations,	Public Debt,	Legal Affairs,	Retirement,	Public Parks,	Recreation,	Historic	Preservation,	and Land
		DATE	REFERRED	10/17/13									
		DATE	INTRODUCED	10/15/13	3:34 p.m.								
			TITLE	209-32 Judith T. Won Pat, Ed.D. AN ACT TO AMEND SECTION 1 OF PUBLIC 10/15/13	LAW 31-234, RELATIVE TO EXTENDING THE 3:34 p.m.	DEADLINE TO OBLIGATE OR EXPEND	AMERICAN RECOVERY AND REINVESTMENT	FUNDS.					
			SPONSOR	Judith T. Won Pat, Ed.D.									
		BILL	NO.	209-32	(COR)								