

### Jerrick Hernandez < jhernandez@guamopa.com>

## E-Filing: OPA-PA-24-001; Guam Solid Waste Authority Agency Report

GSWA Admin <admin@gswa.guam.gov>

Mon, May 6, 2024 at 4:12 PM

To: Jerrick Hernandez < jhernandez@guamopa.com>

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Hafa adai,

Please find the attached Agency Report for Invitation for Bid #GSWA-004-24.

A hard copy will be hand delivered to your office today. Kindly confirm receipt of this email.

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Si Yu'os Ma'åse,
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GSWA-004-24 Agency Report - Signed.pdf 59K

# IN THE OFFICE OF PUBLIC ACCOUNTABILITY PROCUREMENT APPEAL

IN THE APPEAL OF:	) DOCKET NO. OPA-PA-24-001
MORRICO EQUIPMENT, LLC,	AGENCY REPORT
Appellant,	
AND	
GUAM SOLID WASTE AUTHORITY,	
Purchasing Agency.	

### I. AGENCY REPORT

The Purchasing Agency, Guam Solid Waste Authority ("GSWA"), hereby submits its Agency Report, pursuant to 2 GARR Div. 4 § 12105:

- (a) A copy of the protest was submitted to the Office of Public Accountability ("OPA") by GSWA in its Procurement Record Nos. 462-466.
- (b) A copy of the bids submitted by the Appellant and Awardee was submitted to the OPA by GSWA in its Procurement Record Nos. 104-244.
- (c) A copy of the solicitation, including the specifications, and amendments, was submitted to the OPA by GSWA in its Procurement Record Nos. 6-40 and 46-52.
- (d) A copy of the abstract of bids was submitted to the OPA by GSWA in its Procurement Record Nos. 248-250.
- (e) A copy of the contract was submitted to the OPA by GSWA in its Procurement Record Nos. 388-461.
- (f) A copy of the decision was submitted to the OPA by GSWA in its Procurement Record Nos. 467-469.

#### II. AGENCY STATEMENT

GSWA denies Morrico's allegations.

1. Morrico's protest is untimely.

Morrico claims without explanation that the issues protested became known on December 13, 2023. As such, it claims it timely submitted its protest.

Morrico argues that the specifications are too restrictive. The specifications were published on November 3, 2023. See Guam Daily Post IFB Publication Dated November 3, 2023, Procurement Record No. 5. Morrico should have submitted its protest within 14 days of publication.

Furthermore, GSWA informed bidders that the John Deere model 244P was used to form the basis for *some* of the specifications on November 15, 2023. See Procurement Record No. 90. Morrico was on notice that wheel size, fan and broom specifications were crucial to GSWA's operations and would not be changed. See Procurement Record No. 86, 99, and 100. At the latest, Morrico should have submitted a protest on or before November 29, 2023.

Instead Morrico waited to see if it was awarded the procurement. The statue requires a written protest within 14 days after knew or should have known the facts giving rise to the protest. 5 GCA 5425.

Morrico's protest is untimely and the appeal should be dismissed.

2. GSWA did not solicit a brand name product and the IFB specifications were not unduly restrictive.

The IFB did not specify a brand name in its specifications nor were the specifications unduly restrictive. Although the procurement record cites John Deere as a reference in developing its specifications, the IFB specifications are not unique to John Deere. Other brands such as Caterpillar and Volvo can meet the specifications without modification.

Morrico's bid modifications were not *de minimums*. The product offered did not have the wheel clearance, the hydraulically driven, proportionally controlled fan or belt-driven fan, and broom. See Bid Status, Procurement Record No. 253. Again, these specifications are not exclusive to a John Deere model but are necessary to meet GSWA's operations. The wheel specifications are necessary to navigate Guam's terrain. Furthermore, the type of waste that GSWA would handle to clean up illegal dump sites and green waste require a reversible hydraulic fan. Morrico's product did not meet

Procurement law was not violated. Morrico's prayer for relief should be denied.

Submitted this \_\_\_\_\_ th day of \_\_\_\_\_ 2024.

GUAM SOLID WASTE AUTHORITY

By:

General Manager