Compliance and Internal Control

Antonio B. Won Pat International Airport Authority, Guam

(A Component Unit of the Government of Guam)

Year ended September 30, 2015





Reports on Compliance and Internal Control

Year ended September 30, 2015

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Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Management and the Board of Directors Antonio B. Won Pat International Airport Authority, Guam

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Antonio B. Won Pat International Airport Authority, Guam (the Authority), a component unit of the Government of Guam, which comprise the statement of net position as of September 30, 2015, and the related statements of revenues, expenses and changes on net position, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated March 3, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ernot + Young LLP

March 3, 2016



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Report of Independent Auditors on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance and Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

Management and the Board of Directors Antonio B. Won Pat International Airport Authority, Guam

Report on Compliance for Each Major Federal Program

We have audited the Antonio B. Won Pat International Airport Authority, Guam's (the Authority) compliance with the types of compliance requirements described in the US Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended September 30, 2015. The Authority's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

Opinion on Each Major Federal Program

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2015.

Report on Internal Control Over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have audited the financial statements of the Authority as of and for the year ended September 30, 2015, and have issued our report thereon dated March 3, 2016, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Ernst + Young LLP

March 3, 2016

Schedule of Expenditures of Federal Awards

Year ended September 30, 2015

Federal Program/ Project Title	CFDA No.	Project No.		Program or Award Amount	_	Receivable from Grantor at 09/30/14	c	ash Receipts FY 2015		Allowable xpenditures FY 2015		Receivable from Grantor at 09/30/15	<u>a</u>	Total Receipts as of 09/30/15		Grant Balance
U.S. Department of Transportation																
Direct Programs:																
Airport Improvement Program:																
Misc. Airport Improvements - Phase 3																
(Demolish Former Naval Housing Units)	20.106	3-66-0001-81	\$	2,304,801	\$	109,694	\$	1,620,085	\$	1,510,391	\$	-	\$	2,304,801	\$	-
Misc. Airport Improvements - Phase 4																
(Demolish Former Naval Housing Units)	20.106	3-66-0001-82		1,400,000		14,654		674,058		671,384		11,980		1,321,277		78,723
Extend Runway 6L/24R - Phase 10	20.106	3-66-0001-83		2,000,000		-		-		-		-		2,000,000		-
Rehabilitate Runway 6L/24R - Phase2	20.106	3-66-0001-84		6,257,177		797,029		1,613,182		816,153		-		6,257,177		-
Extend Runway 6L/24R - Phase 10	20.106	3-66-0001-85		2,005,605		-		-		-		-		2,005,605		-
Rehabilitate Runway 6L/24R - Phase3	20.106	3-66-0001-86		2,158,528		489,315		1,243,111		753,796		-		2,158,528		-
Acquire One (1) 3,000-gallon Aircraft																
Rescue and Fire Fighting (ARFF) Vehicle	20.106	3-66-0001-87		1,017,000		263		606,956		606,693		-		887,685		129,315
Update Airport Master Plan Study	20.106	3-66-0001-88		500,000		1,724		6,623		13,432		8,533		394,008		105,992
Rehabilitate Runway 6L/24R - Phase4	20.106	3-66-0001-89		3,393,580		149,909		3,393,580		3,243,671		-		3,393,580		-
Install Instrument Landing System (ILS)																
Runway 6L - Phase 3	20.106	3-66-0001-90		1,556,987		5,263		307,013		301,750		-		1,556,987		-
Acquire One (1) 3,000-gallon Aircraft																
Rescue and Fire Fighting (ARFF) Vehicle																
and One (1) Rapid Intervention Vehicle (R	20.106	3-66-0001-91		1,251,000		-		-		-		-		-		1,251,000
Rehabilitate Runway 6L/24R - Phase4	20.106	3-66-0001-92		3,341,165		-		-		2,137,485		2,137,485		-		3,341,165
Noise Mitigation Measures for Residences																
within 65-69 DNL	20.106	3-66-0001-93	_	2,000,000	_	_			_	1,029,733	_	1,029,733	_		_	2,000,000
Total U.S. Department of Transportation Programs, carried forward				29,185,843		1,567,851		9,464,608		11,084,488		3,187,731		22,279,648		6,906,195

Schedule of Expenditures of Federal Awards, continued

Year ended September 30, 2015

Federal Program/ Project Title	CFDA No.	Project No.	Program or Award Amount	Receivable from Grantor at 09/30/14	Cash Receipts FY 2015	Allowable Expenditures FY 2015	Receivable from Grantor at 09/30/15	Total Receipts as of 09/30/15	Grant Balance
Total U.S. Department of Transportation Programs, brought forward		-	29,185,843	1,567,851	9,464,608	11,084,488	3,187,731	22,279,648	6,906,195
Department of Interior GIAA Pipeline and Hydrant System - Architectural/Engineering (A/E)	15.875	GUAM-CIP-2010-1	430,000	235,253	235,253		<u> </u>	235,253	194,747
Transportation Security Administration: National Explosive Detection Canine									
Team (NEDCT) Program	97.072	HSTS02-10-H-CAN629	1,221,952	42,915	106,040	63,125	-	1,179,038	42,914
National Explosive Detection Canine Team (NEDCT) Program Law Enforcement Officer (LEO)	97.072	HSTS02-15-H-NCP434	252,500	-	208,132	252,500	44,368	208,132	44,368
Reimbursement Agreement Program	97.090	HSTS02-13-H-SLR096	5,455,183	80	146,000	163,183	17,263	437,920	5,017,263
Total Transporation Security Administration	n	-	6,929,635	42,995	460,172	478,808	61,631	1,825,090	5,104,545
Other Transacation Agreement: Transportation Security Administration - Checked Baggage Recapitalization									
Screening Design Services Project		HSTS04-13-H-CT1045	444,000	37,260	37,260	-	-	444,000	-
Checked Baggage Recapitalization Screening Construction Services Project		HSTS04-13-H-CT1145_	24,899,330	292,574		7,705,368	7,997,942		24,899,330
Total Other Transaction Agreement		-	25,343,330	329,834	37,260	7,705,368	7,997,942	444,000	24,899,330
Total Awards from the United States Go	ve rnme nt	\$ <u>_</u>	61,888,808	2,175,933	\$ 10,197,293	19,268,664 \$	11,247,304 \$	24,783,991 \$	37,104,817

Notes to the Schedule of Expenditures of Federal Awards

September 30, 2015

1. General

The Antonio B. Won Pat International Airport Authority, Guam (the Authority), was created by Public Law 13-57 (as amended) as a component unit of the Government of Guam. Only the federal expenditures of the Authority are included within the scope of the audit. The Authority receives federal awards directly from federal agencies as well as federal awards that are passed through from other governmental agencies.

The federal award program titles and Catalog of Federal Domestic Assistance (CFDA) numbers were obtained from the federal or pass-through grantor or the 2015 Catalog of Federal Domestic Assistance.

2. Summary of Significant Accounting Policies

Basis of Accounting

The schedule of expenditures of federal awards is prepared on the accrual basis of accounting.

For the purpose of this report, certain accounting procedures were followed which facilitate the presentation of the federal cumulative amount of the grant award and federal funds received and disbursed. Cash receipts relate to all cash received from the cognizant federal agency within the CFDA. Cash receipts do not include matching funds from the Authority. All expenses and capital outlays which represent the federal share of each project are reported as expenditures.

The Authority recognizes contributions from the federal government when qualifying expenditures are incurred and expenditures are recognized on the accrual basis of accounting.

Qualifying funds expended in excess of federal funds received are recorded as receivables from the grantor agency.

Matching Requirements

In allocating project expenditures between the federal and local share, a percentage is used based upon local matching requirements unless funds are specifically identified for a certain phase of the project.

Indirect Cost Allocation

The Authority does not receive any indirect cost allocation and no indirect costs were recorded against any federal program for the year ended September 30, 2015. The Federal Aviation Administration programs do allow, upon prior grantor approval, certain administrative expenses to be charged against the grants.

Notes to the Schedule of Expenditures of Federal Awards, continued

3. Department of Transportation (DOT)

The Authority's Airport Improvement Program (AIP) is funded primarily through grants from the U.S. DOT, through the Federal Aviation Administration (FAA) under CFDA number 20.106.

Cost Allocation

Certain AIP grants have been combined to fund improvements for similar projects. The grants may fund a specific contract for the project or the cost of the contracts may be split between separate grants.

	AIP Project No.
Project Description	(3-66-0001-xx)
Demolish Former Navy Housing Units in Tiyan	81 and 82
Extend Runway 6L/24R	83 and 85
Rehabilitate Runway 6L/24R	84, 86, 89 and 92

4. Department of Interior (DOI)

The DOI Operations and Maintenance Improvement Program (OMIP) funds a training program for airport and aviation operations and procedures for airports in the Pacific region. The grant is funded under CFDA 15.875, Economic, Social, and Political Development of Territories.

8. Transportation Security Administration (TSA)

The TSA grants were received to reimburse operating expenses related to the National Explosives Detection Canine Team Program (NEDCT) and the Law Enforcement Officer (LEO) Program, under CFDA number 97.072 and 97.090, respectively.

9. Other Transaction Agreement (OTA)

TSA entered into an OTA with the Authority where TSA reimburses the Authority for certain administrative, design, construction management and construction costs relating to checked baggage recapitalization screening project. As this is an OTA, no CFDA number is associated.

11. Contingency

The grant revenue amounts received are subject to audit and adjustment. If any expenditure is disallowed by the grantor agency as a result of such an audit, any claim for reimbursement to the grantor agencies would become a liability of the Authority. In the opinion of management, all grant expenditures are in compliance with the terms of the grant agreements and applicable federal and local laws and regulations.

Schedule of Findings and Questioned Costs

Year ended September 30, 2015

Part I - Summary of Auditor's Results

Financial Statements Section

Type of auditor's report issued (unmodified, qualified, adverse or disclaimer):	The independent auditor's report expressed an unmodified opinion.						
Internal control over financial reporting:							
Material weakness(es) identified?	Yes X No						
Significant deficiency(ies) identified that are not considered to be material weaknesses?	YesX None reported						
Noncompliance material to financial statements noted?	Yes <u>X</u> No						
Federal Awards Section							
Internal control over major programs:							
Material weakness(es) identified?	Yes X No						
Significant deficiency(ies) identified?	Yes X None reported						
Type of auditor's report issued on compliance for major programs (unmodified, qualified, adverse or disclaimer):	The independent auditor's report on compliance for major programs expressed an unmodified opinion.						
Any audit findings disclosed that are required to be reported in accordance with section .510(a) of OMB Circular A-133?	YesX _ No						

Schedule of Findings and Questioned Costs, continued

Part I - Summary of Auditor's Results, continued

Identification of major programs:

<u>CFDA Numbers</u>	Name of Federal Program or Cluster
20.106	Airport Improvement Program
97.xxx*	Other Transaction Agreement – Checked Baggage Recapitalization Screening Construction Services Project
* No CFDA number has been assigned.	
Dollar threshold used to distinguish between Type A and Type B programs:	\$ 578,060
Auditee qualified as low risk auditee?	XYesNo

Schedule of Findings and Questioned Costs, continued

Part II - Financial Statement Findings Section

There are no material weaknesses, significant deficiencies, material instances of noncompliance, including questioned costs, as well as any abuse findings involving federal awards related to the September 30, 2015 major programs.

Part III - Federal Award Findings and Questioned Costs Section

There are no material weaknesses, significant deficiencies, material instances of noncompliance, including questioned costs, as well as any abuse findings involving federal awards related to the September 30, 2015 major programs.

Schedule of Prior Audit Findings

Year ended September 30, 2015

There are no material weaknesses, significant deficiencies, material instances of noncompliance, including questioned costs, as well as any abuse findings involving federal awards related to the September 30, 2014 and 2013 major programs.