



A Citizen-Centric Report for Guam Department of Corrections Dipattamenton Manggurih

MISSION STATEMENT

In 1968, the Guam Legislature passed a law that became Public Law 9-208. Public Law 9-208 established the Department of Corrections within the Executive Branch of the



Government of Guam. On November 01, 1968, in accordance with Public Law 9-208, Governor Manuel F.L. Guerrero signed Executive Order 68-23. Upon the signing Executive Order 68-23, the Guam Penitentiary transferred from the Department of Public Safety to the Department of Corrections Pursuant to 9 G.C.A. Chapter 90, The mission of the Department of Corrections is to protect the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and to provide

staff services for the judiciary, the Parole Board, probation officers, and interested agencies of the Executive Branch. The Department of Corrections is the only prison on Guam and services local and federal agencies.

The department provides custodial care to those whom been convicted of a crime (inmate), and those who are awaiting judicial disposition (detainee). Although the civil rights of these individuals have been restricted by their commitment, they are protected by the rights afforded incarcerated individuals as provided by the Constitution. Therefore the Correctional or Prison environment and its standards must be that of which we ensure a decent and humane living conditions. We strive to ensure that the living environment is as safe as possible in all aspects of the law.

The facility that makes up the Adult Correctional Facility (ACF) in Mangilao is old, rundown and outdated. Currently, there is a population of 600+ but the facility was originally built to hold no more than 70.

However, over the years, several building were added. Today, the Facility is made up of fifteen (15) different housing units which houses

inmates, local detainees, immigration, & federal detainees.

Because the facility is made up of so many satellite units, each shift requires at least thirty-six (36) officers on duty at any one time. This does not include officers assigned to Court Transport, Medical Transport, Visitation, Maintenance, Galley, Library, Recreation, Community Corrections Center (CCC) & Perimeter.

The poor physical conditions and obsolescence of the buildings and the multiple housing units of the existing facilities are not cost effective or adequate to handle our growing prisoner population. It is becoming increasingly difficult to meet our mandates of providing security, health and welfare to those under our care.

If funding is identified, DOC has a plan to build a 1,000 bed facility to replace the current prison. The new ACF is intended to provide adequate space for current demands as well as the anticipated growth.



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Warden
Francisco B. Crisostomo

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Inside this issue:

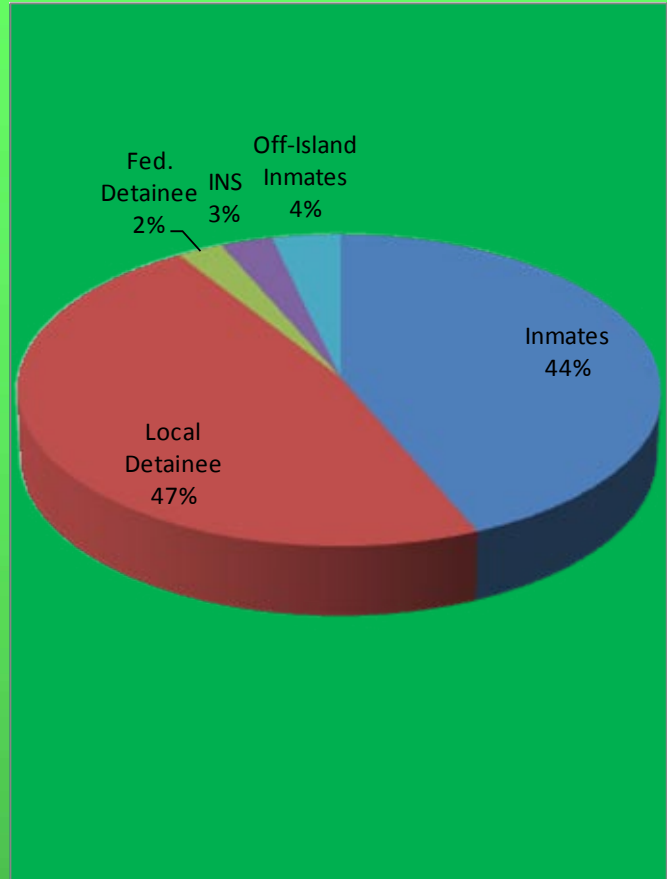
Mission, & History	1
Performance	2
Financial Report	3
Challenges Moving Forward	4

Full-Time Personnel

As of September 31, 2010	2009	2010
Officer (Sworn Personnel)	182	207
Civilian Employees	25	24
Total	207	231

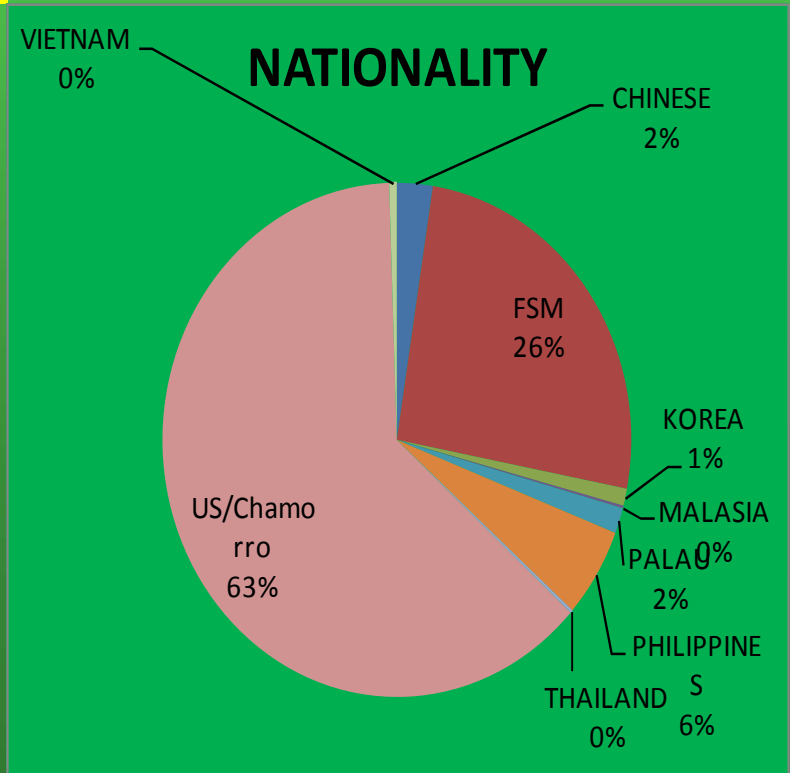
**Prisoner Composition
As of September 31, 2010**

Inmates	247	44%
Local Detainees	269	47%
Federal Detainees	14	2%
Immigration Detainees	16	3%
Off-Island Inmates	21	4%
Total Count	567	100%



**Prisoner Ethnic Composition
As of September 31, 2010**

NATIONALITY	FEMALE	MALE	TOTAL
CHINESE	0	14	14
FSM	3	142	145
KOREA	1	5	6
MALASIA	0	1	1
PALAU	1	8	9
PHILIPPINES	1	31	32
THAILAND	1		1
US/Chamorro	14	342	356
VIETNAM	0	3	3
Grand Total	21	546	567



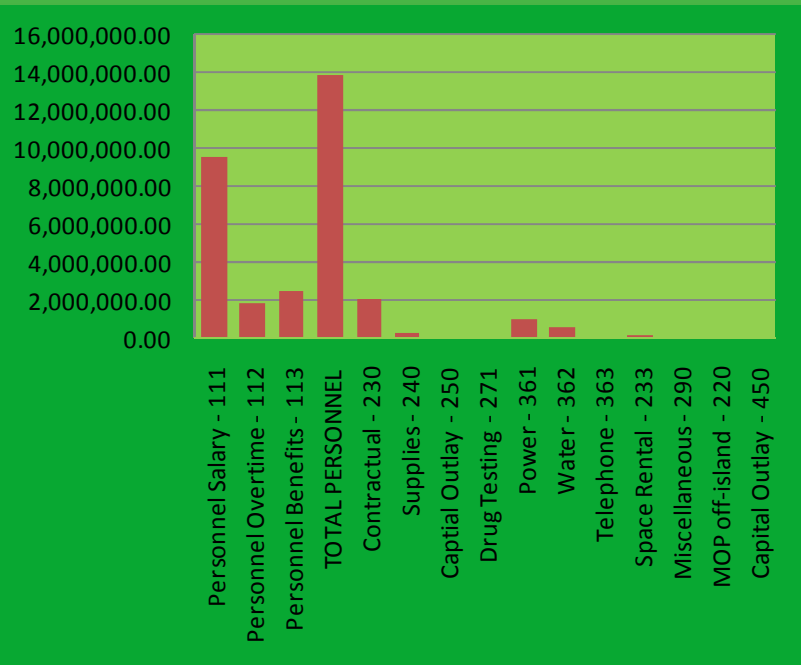
Department of Corrections Fiscal Year 2010 Budget and Expenditures

Budgeted Amounts	Original	Actual Amounts	Variance
Office of the Director	\$ 3,058,744.00	\$ 3,227,916.00	\$ 169,172.00
Rent	\$ 114,000.00	\$ 114,000.00	\$ -
Adult Correctional Facility	\$ 9,319,295.00	\$ 9,493,564.00	\$ 174,269.00
Rosario Detention Center	\$ 2,069,233.00	\$ 2,153,151.00	\$ 83,918.00
Off-island Detention	\$ 1,490.00	\$ 1,490.00	\$ -
Casework and Counseling Service Division	\$ 312,585.00	\$ 321,843.00	\$ 9,258.00
Forensic Division	\$ 333,800.00	\$ 343,235.00	\$ 9,435.00
Parole Service Division	\$ 543,731.00	\$ 559,548.00	\$ 15,817.00
Total Amount	\$15,752,878.00	\$ 16,214,747.00	\$ 461,869.00



WHERE DID WE SPEND TAX PAYER'S DOLLARS IN 2010?

Personnel Salary - 111	\$ 9,553,260.95
Personnel Overtime - 112	\$ 1,866,193.37
Personnel Benefits - 113	\$ 2,426,600.90
TOTAL PERSONNEL	\$ 13,846,055.22
Contractual - 230	\$ 2,041,678.92
Supplies - 240	\$ 231,773.69
Capital Outlay - 250	\$ -
Drug Testing - 271	\$ -
Power - 361	\$ 1,001,278.59
Water - 362	\$ 551,157.24
Telephone - 363	\$ 66,051.28
Space Rental - 233	\$ 114,000.00
Miscellaneous - 290	\$ 72,800.00
MOP off-island - 220	\$ 1,490.00
Capital Outlay - 450	\$ 61,839.23
TOTAL COST:	\$ 17,988,124.17



CHALLENGES MOVING FORWARD

The Guam Department of Corrections owes its employees thirteen (13) pay periods of overtime which is over 1.3 million for fiscal year 2010. On November 07, 2010, in an effort to decrease overtime, the Adult Correctional Facility (ACF) went from two twelve hour shifts to three eight hour shifts. This shift change effected the work hours of (129) officers.

Notwithstanding the shift change, due to the shortage of personnel, personnel assigned to the Hagatna Detention Facility and the Community Corrections Center are still on a twelve (12) hour 4 days on/2days off schedule. Most officers accrue about (24) hours of overtime a pay period. Overtime pay alone cost the department between \$1.5-1.9 million dollars per year.

The Department of Corrections facility is old and out dated. As a result, maintenance cost is high and the department is constantly experiencing plumbing, electrical, and air conditioning problems. Most maintenance work that is done in the Department is done by inmates and can best be described as band-aid fixes. It cost the department about \$1,000,000 per year in maintenance, further draining our financial resources as well as limiting our ability to provide adequate services.

The issue of overcrowding continues to plague DOC. Especially when it comes to our detainee population. Our pre-trial detainee population is 47% of our population. The increasing detainee population is and should be considered a cause for concern.

Current housing facilities are filled beyond their rated capacities. The building of a New 1000 Bed facility is a project that will satisfy issues of overcrowding, Improper classification and Segregation, and the Department of Justice Stipulated Order in United States of America vs. Territory of Guam case. No. 91-00020. Although most of the issues cited in the stipulated order have been addressed, we still have issues with respect to medical and mental health needs, standby generator units, and the electronic locking systems. We are aggressively exploring and pursuing opportunities that will address the issues that have plagued the department for more than twenty years.

In addition to hiring more Corrections Officers, we are in dire need of an Administrative Services Officer, Personnel Officer and administrative or clerical support personnel. Due to the shortage of civilian support personnel, we have had to have tasked the responsibility of managing the fiscal needs of the agency to two administrative assistants.

There is also a need for certified/licensed staff members to facilitate more behavioral services program to prisoners. Our Diagnostic Treatment Services Division and Parole Divisions are understaffed and overwhelmed with their case and workloads.



References:

Deloitte & Touche LLP (2010) Government of Guam: Basic Financial Statements, Additional Information and Independent Auditor's Report Year Ended September 30, 2010. Report retrieved on July 29, 2010 from <http://www.guamopa.org>.

We want to Hear From You

Do you like this report? Do you believe it should include more information? Please let us know by contacting Melva Limo at (671) 473-7022 or melva.limo@doc.guam.gov; Antone Aguon at 473-7023 or antone.aguon@doc.guam.gov. Complete reports on government performance and financials can be found at <http://www.guamopa.org>