



## *A Citizen-Centric Report for Guam Department of Corrections Dipattamenton Mangngurihi*

### *MISSION STATEMENT*

In 1968, the Guam Legislature passed a law that became Public Law 9-208. Public Law 9-208 established the Department of Corrections within the Executive Branch of the Government of Guam.



On November 01, 1968, in accordance with Public Law 9-208, Governor Manuel F.L. Guerrero signed Executive Order 68-23. Upon the signing Executive Order 68-23, the Guam Penitentiary transferred from the Department of Public Safety to the Department of Corrections Pursuant to 9 G.C.A. Chapter 90, The mission of the Department of Corrections is to protect the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and to provide staff services for the judiciary, the Parole Board, probation officers, and interested agencies of the Executive Branch. The Department of Corrections is the only prison on Guam

and services local and federal agencies.

The department provides custodial care to those whom been convicted of a crime (inmate), and those who are awaiting judicial disposition (detainee). Although the civil rights of these individuals have been restricted by their commitment, they are protected by the rights afforded incarcerated individuals as provided by the Constitution. Therefore the Correctional or Prison environment and its standards must be that of which we ensure a decent and humane living conditions. We strive to ensure that the living environment is as safe as possible in all aspects of the law.

The facility that makes up the Adult Correctional Facility (ACF) in Mangilao and the detention facility in Hagatna are old, rundown and outdated. Currently, there is a population of 627 but the facilities were originally built to hold no more than 300.

However, over the years, several building were added. Today, the Facility is made up of fifteen (15) different housing units which houses inmates, local detainees, immigration, & federal detainees.

Because the facility is made up of so many satellite units, each shift requires at least thirty-six (36) officers on duty at any one time. This does not include officers assigned to Court Transport, Medical Transport, Visitation, Maintenance, Galley, Library, Recreation, Community Corrections Center (CCC), RSAT & Perimeter. Furthermore as an exchange of services, officers are assigned to Homeland Security and US Marshals Office.

The poor physical conditions and obsolescence of the buildings and the multiple housing units of the existing facilities are not cost effective or adequate to handle our growing inmate and detainee population. It is becoming increasingly difficult to meet our mandates of providing security, health and welfare to those under our care.

If funding is identified, DOC has a plan to build a 1,000 bed facility to replace the current prison. The new ACF is intended to provide adequate space for current demands as well as the anticipated growth.

**Director**

**Jose A. San Agustin**

**Warden**

**Francisco B. Crisostomo**

**Chief Parole Officer**

**Michael P. Quinata**

**CCSD Administrator**

**Linda M. Ortiz (acting)**

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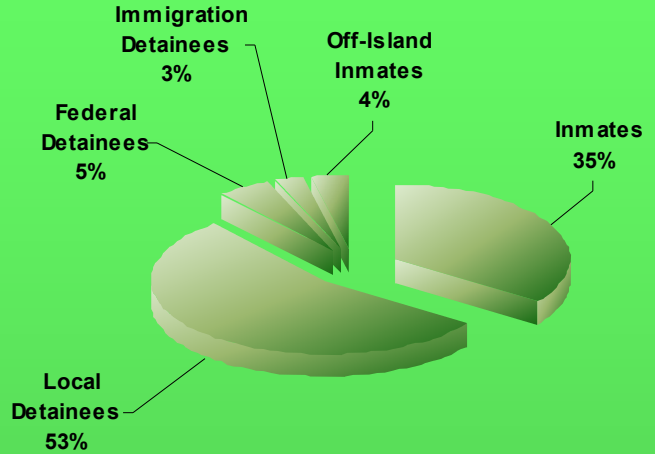
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# Performance

## Full-Time Personnel

As of September 30, 2010	2010	2011
Officer (Sworn Personnel)	207	208
Civilian Employees	24	20
<b>Total</b>	<b>231</b>	<b>228</b>

## Prisoner Composition As of September 30, 2011



Inmates	219	35%
Local Detainees	338	53%
Federal Detainees	31	5%
Immigration Detainees	16	3%
Off-Island Inmates	23	4%
Total Count	627	100%

## Prisoner Citizenship Composition As of September 30, 2011

CITIZENSHIP	FEMALE	MALE	TOTAL
CHINA		5	5
FSM	2	137	144
KOREA	1	4	5
MALAYSIA		1	1
INDIA		1	1
PALAU	1	6	7
PHILLIPPINES	2	34	39
U.S.	32	398	435
VIETNAM		2	2
MARSHAL ISLANDS		1	1
<b>GRAND TOTAL</b>	<b>38</b>	<b>589</b>	<b>627</b>



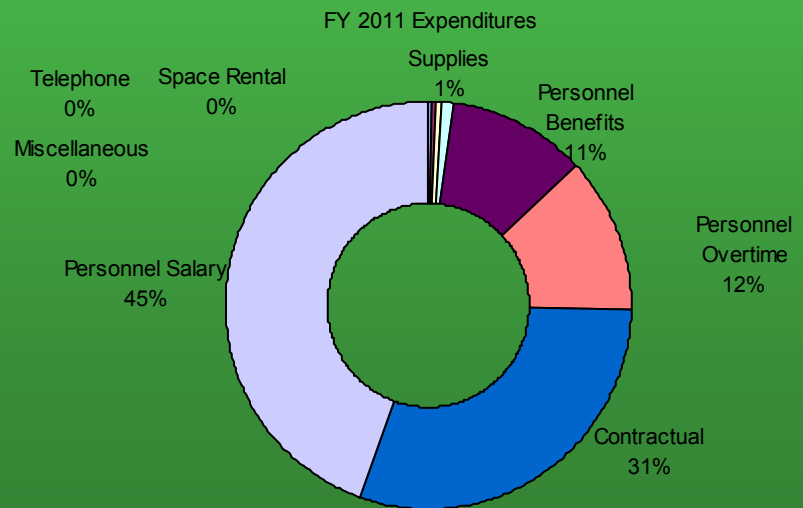
**Department of Corrections Fiscal Year 2011 Budget and Expenditures (as of 09/30/2011)**

Budgeted Amounts	Original	Final	Actual Amounts	Variance
Office of the Director	\$ 16,109,115.00	\$ 3,653,166.00	\$ 3,606,290.00	\$ 46,876.00
Rent	\$ -	\$ 104,500.00	\$ 104,500.00	\$ -
Bureau of Prisons	\$ -	\$ 3,283,589.00	\$ 1,287,272.00	\$ 1,996,317.00
Adult Correctional Facility	\$ 250,759.00	\$ 9,566,413.00	\$ 10,110,414.00	\$ (544,001.00)
Rosario Detention Center	\$ -	\$ 2,440,734.00	\$ 2,418,577.00	\$ 22,157.00
Casework and Counseling Service Division	\$ -	\$ 316,310.00	\$ 330,805.00	\$ (14,495.00)
Forensic Division	\$ -	\$ 314,970.00	\$ 315,098.00	\$ (128.00)
Parole Service Division	\$ -	\$ 538,506.00	\$ 549,653.00	\$ (11,147.00)
<b>Total Amount</b>	<b>\$ 16,359,874.00</b>	<b>\$ 20,218,188.00</b>	<b>\$ 18,722,609.00</b>	<b>\$ 1,495,579.00</b>



**WHERE DID WE SPEND IT? (total FY 2011)**

Telephone - 363	\$ 69,976.73
Miscellaneous - 290	\$ 79,800.00
Space Rental - 233	\$ 114,000.00
Supplies - 240	\$ 199,961.95
Personnel Overtime - 112 (includes PY OT)	\$ 2,907,666.64
Personnel Benefits - 113	\$ 2,588,369.28
Contractual - 230	\$ 7,074,572.82
Personnel Salary - 111	\$ 10,433,338.70
<b>Grand Total</b>	<b>\$ 23,467,686.12</b>



## ***CHALLENGES MOVING FORWARD***

Like most agencies in the government, the Department of Corrections (DOC) has been utilizing an under-funded budget for the last several years. The majority of the funding generally goes towards operations costs without the possibility of funding general maintenance and replacement of much needed equipment that allows the DOC to safely manage a prison a prison population that has grown to over six hundred prisoners.

### **Facilities and Equipment:**

The Department of Corrections facility is old and out dated. As a result, maintenance cost is high and the department is constantly experiencing plumbing, electrical, and air conditioning problems. Most maintenance work that is done in the Department is done by inmates and can best be described as band-aid fixes. It cost the department about \$1,000,000 per year in maintenance, further draining our financial resources as well as limiting our ability to provide adequate services.

The issue of overcrowding continues to plague DOC. Especially when it comes to our detainee population. Our pre-trial detainee population is growing to over 50% of our prison population. The increasing detainee population is and should be considered a cause for concern.

Current housing facilities are filled beyond their rated capacities. The building of a New 1000 Bed facility is a project that will satisfy issues of overcrowding, Improper classification and Segregation, and the Department of Justice Stipulated Order in United States of America vs. Territory of Guam case. No. 91-00020. Although most of the issues cited in the stipulated order have been addressed, we still have issues with respect to medical and mental health needs, standby generator units, and the electronic locking systems. We are aggressively exploring and pursuing opportunities that will address the issues that have plagued the department for more than twenty years.

With the above, the department has created an internal committee tasked with looking planning a new prison facility which includes the identification of viable funding for such project.

### **Staffing Needs:**

In addition to hiring more Corrections Officers, we are in dire need of an Administrative Services Officer, Personnel Officer and administrative or clerical support personnel. Due to the shortage of civilian support personnel, we have tasked the responsibility of managing the fiscal needs of the agency to two administrative assistants.

There is also a need for certified/licensed staff members to facilitate more behavioral services program to prisoners. Our Diagnostic Treatment Services Division and Parole Divisions are understaffed and overwhelmed with their case and workloads.



### **References:**

Deloitte & Touche LLP (2010) Government of Guam: Basic Financial Statements, Additional Information and Independent Auditor's Report Year Ended September 30, 2010. Report retrieved on October 5, 2012 from <http://www.guamopa.org>.

Guam Department of Corrections, Adult Corrections Management Information System (ACMIS).

### **We want to Hear From You**

Do you like this report? Do you believe it should include more information? Please let us know by contacting Antone Aguon at 734-0779 or [antone.aguon@doc.guam.gov](mailto:antone.aguon@doc.guam.gov). Complete reports on government performance and financials can be found at <http://www.guamopa.org>